

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION

RESOLUTION 2019-19

RESOLUTION OF THE RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION ADOPTING A COMPLETE STREETS POLICY

WHEREAS, the River to Sea Transportation Planning Organization (TPO) is the duly designated and constituted body responsible for carrying out the urban transportation planning and programming process for Volusia County and portions of Flagler County inclusive of the cities of Flagler Beach, Beverly Beach and portions of Palm Coast and Bunnell; and

WHEREAS, Florida Statutes 339.175; 23 U.S.C. 134; and 49 U.S.C. 5303 require that the urbanized area, as a condition to the receipt of federal capital or operating assistance, have a continuing, cooperative and comprehensive transportation planning process that results in plans and programs consistent with the comprehensively planned development of the urbanized area; and

WHEREAS, the River to Sea TPO desires to promote, maintain and enhance safety, quality of life, and economic development in the urbanized area; and

WHEREAS, Complete Streets are designed and operated to enable safe access for all users, including pedestrians, bicyclists, motorists, freight handlers, and transit riders of all ages and abilities; and

WHEREAS, a Complete Streets Policy directs transportation planners and engineers to integrate a Complete Streets approach into their transportation practices, policies and decision-making processes to improve the entire street network; and

WHEREAS, the Florida Department of Transportation is implementing a Complete Streets Policy to routinely plan, design, construct, reconstruct and operate a context-sensitive system of Complete Streets; and

WHEREAS, the River to Sea TPO has developed a Complete Streets Policy that has been provided for review by the general public, the River to Sea TPO's Advisory Committees and the River to Sea TPO Board.


NOW, THEREFORE, BE IT RESOLVED, by the River to Sea TPO that the:

1. River to Sea TPO Board and advisory committees have reviewed and endorsed the Complete Streets Policy;

2. River to Sea TPO's Complete Streets Policy is hereby endorsed and adopted as shown in Attachment "A" attached hereto and made a part of this resolution; and the
3. Chairperson of the River to Sea TPO (or his/her designee) is hereby authorized and directed to submit the Complete Streets Policy to the:
 - a. Florida Department of Transportation;
 - b. Federal Transit Administration (FTA) (through the Florida Department of Transportation);
 - c. Federal Highway Administration (FHWA) (through the Florida Department of Transportation);
 - d. Department of Economic Opportunity;
 - e. East Central Florida Regional Planning Council;
 - f. Northeast Florida Regional Council (NEFRC); and the
 - g. Central Florida MPO Alliance.

DONE AND RESOLVED at the regularly convened meeting of the River to Sea TPO held on the 23rd day of October 2019.

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION



DAYTONA BEACH COMMISSIONER ROBERT GILLILAND
CHAIRPERSON, RIVER TO SEA TPO

CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certified that the foregoing is a true and correct copy of a resolution, adopted at a legally convened meeting of the River to Sea TPO held on October 23, 2019.

ATTEST:



DEBBIE STEWART, RECORDING SECRETARY
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION

River to Sea TPO Complete Streets Policy

Draft: 10/07/2019

- 1.0 Definition
- 2.0 Vision and Goals
- 3.0 Applicability
- 4.0 Design
- 5.0 Implementation
- 6.0 Exceptions
- 7.0 Performance Measures

1.0 Definition

Complete Streets are planned, designed, operated and maintained to safely accommodate people of all ages and abilities, including pedestrians, cyclists, motorists, transit users, emergency services, freight, plus adjacent businesses and residents. The River to Sea TPO recognizes that, depending on context, streets may serve diverse activities, functions, and intensity of uses, including recreational and destination-based uses.

2.0 Vision and Goals

This Complete Streets Policy outlines a framework for making transportation investment decisions to create a transportation system that provides residents and guests equitable access to resources, supports economic vitality, and promotes healthy communities.

The goals of this Complete Street Policy are:

- Reduce injuries and fatalities
- Provide transportation options for people of all ages, physical abilities, and income levels
- Improve health by promoting active lifestyles through design to realize long-term health impacts
- Support equitable access to employment opportunities and civic resources
- Support economically healthy/vibrant communities
- Implement resilient and sustainable solutions

3.0 Applicability

This Complete Street Policy applies to new construction and reconstruction roadway projects including but not limited to intersection projects, roundabouts, capacity projects, safety projects, bridges, and other transportation facilities that will use funds through the River to Sea TPO. All

phases of project implementation are covered, including planning, design, right-of-way acquisition, and construction. Repair, maintenance, and operations work are not covered.

The River to Sea TPO recognizes the need for interdisciplinary and cross-jurisdictional coordination to effectively develop, operate, and maintain bicycle and pedestrian networks and transit facilities. The River to Sea TPO encourages coordination with nearby jurisdictions, projects, and plans. If projects are linking to or in proximity to each other, the projects should be coordinated to ensure a facility's consistency and to allow for utmost resource efficiency in project implementation.

4.0 Design

Designs shall consider accommodations for all users and be sensitive to context of the project setting. Complete Streets may look different for every project and road type.

Facilities will be designed and constructed in accordance with current applicable laws and regulations, using best practices and guidance from a variety of organizations, including but not limited to the following:

- FDOT guidelines and manuals,
- American Association of State Highway and Transportation Officials (AASHTO) publications,
- Manual on Uniform Traffic Control Devices (MUTCD),
- Americans with Disabilities Act Accessibility Guidelines (ADAAG),
- Public Rights-of-Way Accessibility Guidelines (PROWAG),
- Designing Walkable Urban Thoroughfares: A Context Sensitive Approach: An ITE Recommended Practice,
- Urban Bikeway Design Guide and the Urban Streets Design Guide by the National Association of City Transportation Officials (NACTO).

The agency or government with ownership or maintenance responsibility for the road shall retain the decision authority over its projects.

Context Sensitivity

The River to Sea TPO recognizes that Complete Streets solutions vary according to each street's land use context. Appropriate design standards and input from community members should be considered within each context that provide for a flexible, innovative, and balanced approach resulting in safety for all users.

5.0 Implementation

Local Complete Streets Policies

The River to Sea TPO encourages all local government partners to adopt Complete Streets policies.

The River to Sea TPO will assist participating jurisdictions through educational outreach programs as they develop and adopt local Complete Streets policies.

Education and Training

The River to Sea TPO will develop outreach and training materials to assist local agencies in implementing Complete Streets policies, training elected officials, community leaders, and private development partners on the benefits of Complete Streets and distribute current best practice information on Complete Streets design.

Design

Roadway projects shall accommodate people of all ages and abilities, including pedestrians, cyclists, motorists, transit users, emergency services, freight, plus adjacent businesses and residents. Roadway projects shall utilize multimodal performance standards with measurable outcomes.

Funding

The River to Sea TPO will modify and periodically assess its existing prioritization processes to promote high quality Complete Streets projects.

6.0 Exceptions

There are conditions where it may be inappropriate to provide bicycle, pedestrian, or transit facilities. These exceptions may include but not be limited to:

1. Limited access facilities where bicyclists and pedestrians are prohibited by law from using the road. In this instance, a greater effort may be necessary to accommodate bicyclists and pedestrians elsewhere within the same transportation corridor and to provide safe, comfortable crossings for bicyclists and pedestrians at interchanges and connecting neighborhoods, activity centers, or regional trail network.
2. The Long Range Transportation Plan's annual average daily traffic (AADT) projection is less than 5,000 vehicles per day.
3. A reasonable and equivalent alternative already exists, or is programmed in the Transportation Improvement Program (TIP) as a separate project, for the specific use being exempted within a reasonable distance and serving the same destinations.
4. Areas outside of the River to Sea TPO's designated Metropolitan Planning Area (MPA)

For projects funded by the River to Sea TPO, exceptions for not accommodating bicyclists, pedestrians, and transit users in accordance with this policy will require approval of the River to Sea TPO Board. These exceptions will be submitted and proceed through the established TPO transportation planning process.

7.0 Performance Measures

The River to Sea TPO shall evaluate this policy annually. The River to Sea TPO will report to the Board the performance of the Complete Streets policy based on the measures listed below, compared to the previous review period, in order to evaluate the success of the policy's success.

- Number of jurisdictions with adopted Complete Streets Policies
- Progress in reaching the River to Sea TPO's adopted transportation safety targets
- Volusia and Flagler County Public Health Rankings
- Satisfaction levels as expressed in "Tell the TPO" Surveys
- Workshops and events to promote Complete Streets and raise awareness of bicycle and pedestrian safety