# Technical Coordinating Committee (TCC) Meeting Minutes November 16, 2021

**TCC Members Physically Present:** 

Andrew Holmes Matt Boerger Belinda Collins Darren Lear

Brian Walker, Vice Chairperson

Kyle Fegley
Jose Papa
Mike Disher
Tim Burman
Becky Witte
Melissa Winsett
Ralf Heseler

Anna Taylor (non-voting)

TCC Members Virtually Present:

Stewart Cruz Ron Paradise

Becky Mendez, Chairperson

Mark Karet

**TCC Members Absent:** 

Lee Evett

Shawn Finley (excused)

Adam Mengel

Others Physically Present:

Colleen Nicoulin Stephan Harris Sarah McNamara Tyler Burgett Marquise McMiller

Jon Cheney

**Others Virtually Present:** 

Debbie Stewart, Recording Secretary

Pam Blankenship Loreen Bobo Tony Nosse Chad Lingenfelter Jay Williams

I. Call to Order / Roll Call / Determination of Quorum

Vice Chairperson Walker called the meeting of the River to Sea Transportation Planning Organization (TPO) Technical Coordinating Committee (TCC) to order at 3:00 p.m. The roll was called and it was determined that a quorum was physically present. Due to the COVID-19 virus, the meeting was held in a hybrid format with 12 voting and one non-voting members physically present and four voting members virtually present.

MOTION: A motion was made by Mr. Lear to allow TCC members attending virtually to participate and vote.

The motion was seconded by Mr. Holmes and carried unanimously.

Representing:

Daytona Beach

DeBary

**DeLand Alternate** 

Edgewater Holly Hill

New Smyrna Beach

Palm Coast Ponce Inlet Port Orange South Daytona

V.C. Traffic Engineering

Votran FDOT

Representing:

**Daytona Beach Shores** 

Deltona Orange City Pierson

Representing:

Lake Helen Ormond Beach

F.C. Traffic Engineering

Representing:

TPO Staff TPO Staff FDOT FDOT FDOT

V.C. Traffic Engineering

Representing:

TPO Staff TPO Staff FDOT FDOT FDOT

Volusia County

The Pledge of Allegiance was given.

#### II. Public Comments/Participation

There were no public comments.

#### III. Action Items

A. Review and Approval of the October 19, 2021 TCC Meeting Minutes

MOTION: A motion was made by Mr. Lear to approve the October 19, 2021 TCC meeting minutes. The motion was seconded by Mr. Papa and carried unanimously.

B. Review and Recommendation of Approval of Resolution 2021-## Amending the Policy for the Annual Allocation of Surface Transportation Block Grant (STBG) Program Urban Attributable (SU) Funding and other State and Federal Funds Identified in the 2045 Long Range Transportation Plan (LRTP)

Ms. Nicoulin stated this resolution was discussed last month and recommended changes from the TIP Subcommittee were presented. Language was revised to clarify that the allocations are the overall goals of the five-year Work Program and not specific to an annual allocation. Paragraph 5 was added that states any remaining current year funds may be allocated for other projects on the priority list or to cover cost increases; the BPAC and the CAC recommended additional language that any remaining funds be allocated to a like project first.

MOTION:

A motion was made by Mr. Holmes to recommend approval of Resolution 2021-## amending the policy for the annual allocation of Surface Transportation Block Grant (STBG) Program Urban Attributable (SU) funding and other state and federal funds identified in the 2045 Long Range Transportation Plan (LRTP) as amended adding language that any remaining current year funds be allocated to a like project first or the next project on the priority list. The motion was seconded by Mr. Disher and carried unanimously.

C. Review and Recommendation of Approval of Resolution 2021-## Amending the Policy for Defining the Local Match Requirements Placed on Member Local Governments for Projects Prioritized for Funding by the TPO

Ms. Nicoulin stated this resolution was also reviewed last month as presented with the changes recommended by the TIP Subcommittee. Discussion was held last month at the TPO Board meeting and at last week's BPAC meeting regarding Paragraph 11 and the threshold for the Executive Director to approve cost overruns. The proposed revision by the TIP Subcommittee was to remove the current threshold of 10% for cost increases and allow the Executive Director authority to approve a justified cost increase. Discussion occurred regarding setting the threshold between 25% and 50%. The BPAC ultimately made a motion that there should be a threshold but did not recommend a threshold percentage; the motion did not pass unanimously. Staff is asking for input from the TCC regarding the threshold. This applies to projects already in the Work Program and on the priority list and when there is a situation with a cost increase, this policy will allow the project to continue to move forward.

Members discussed the threshold, what it should be and the BPAC and CAC recommendations.

Mr. Paradise asked if there is a way to link cost increases to the FDOT material and labor index standards instead of a specific percentage; FDOT has the cost estimates that are used to help gauge the cost of projects and seems to adjust them frequently.

Ms. Nicoulin replied she contacted a project manager with FDOT to see if there is a resource to help guide this discussion; the feedback she received was that it is constantly changing and would be potentially difficult to identify.

Mr. Holmes added that the city of Daytona Beach has found that FDOT's average unit costs are unreliable when compared to actual unit price contracts at the local agency level. The FDOT average costs are primarily developed from large, statewide projects and getting a correlation is very difficult and not realistic.

Discussion continued regarding a threshold percentage and what it should be; the consensus was to recommend a threshold of 50%.

MOTION:

A motion was made by Mr. Holmes to recommend approval of Resolution 2021-## amending the policy for defining the local match requirements placed on member local governments for projects prioritized for funding by the TPO and recommended a threshold of 50% for Executive Director approval of cost increases. The motion was seconded by Mr. Disher and carried unanimously.

# D. Review and Recommendation of Approval of Resolution 2021-## Amending the Policy for Establishing and Maintaining Transportation Priority Projects

Ms. Nicoulin stated there are no changes to this resolution that reaffirms the policy for establishing and maintaining transportation priority projects.

MOTION:

A motion was made by Mr. Lear to recommend approval of Resolution 2021-## amending the policy for establishing and maintaining transportation priority projects. The motion was seconded by Mr. Papa and carried unanimously.

### E. Review and Recommend Approval of the Priority Project Applications for Traffic Operations/Safety and Local Initiatives Projects and Transportation Planning Studies

Ms, Nicoulin stated the applications were presented last month with the changes recommended by the TIP Subcommittee; two other recommended changes have been incorporated into the applications since then. Criteria 1 will allocate one point for projects that are submitted as safety related under the first three functional classification categories and Criteria 5 was reworded to provide clarification for the local match funding scale.

**MOTION:** 

A motion was made by Mr. Lear to recommend approval of the priority project applications for Traffic Operations/Safety and Local Initiatives projects and Transportation Planning studies. The motion was seconded by Mr. Holmes and carried unanimously.

### F. Appointment of Unified Planning Work Program (UPWP) Subcommittee Members

Ms. Nicoulin stated the Unified Planning Work Program (UPWP) is the two-year work program of activities; it outlines the planning activities, events, deliverables, the funding sources for those activities and the timeline they are to be completed in. We are currently in the second year of the current UPWP and will enter the new UPWP on July 1, 2022. The TPO is asking for volunteers to serve on a UPWP Subcommittee to help develop those activities the TPO will undertake. We anticipate the UPWP Subcommittee to meet twice; once in December or early January and again in the spring.

Vice Chairperson Walker asked how many volunteers are needed.

Ms. Nicoulin replied there are typically two or three members from each advisory committee.

Chairperson Mendez and Mr. Holmes volunteered.

MOTION:

A motion was made by Mr. Lear to appoint Ms. Becky Mendez and Mr. Andy Holmes to the Unified Planning Work Program (UPWP) Subcommittee. The motion was seconded by Mr. Disher and carried unanimously.

#### G. Cancellation of December TCC Meeting

MOTION:

A motion was made by Mr. Lear to cancel the December TCC meeting. The motion was seconded by Ms. Collins and carried unanimously.

#### IV. Presentation Items

### A. Presentation and Discussion of FDOT's Tentative Five-Year Work Program

Ms. Anna Taylor, FDOT, gave a PowerPoint presentation of the tentative Five-Year Work Program for FY 2022/23 to 2026/27. The program is a list of transportation needs for the district spanning a five-year horizon that takes effect on July 1, 2022 once approved; she reviewed the types of projects included and explained that they are based on TPO and FDOT priorities. A public hearing regarding the Work Program was held on October 25, 2021 through October 29, 2021 with the deadline for public comments on November 12, 2021 and the deadline for TPO comments this Friday, November 19, 2021. The Work Program must be approved by the Governor and then the legislature. She reviewed the funding allocation amounts for the River to Sea TPO planning area and the project types the funding is assigned to. She reviewed the key projects funded in the Work Program for the TPO's planning area as well as projects that were deleted. The Work Program is available online for review.

Mr. Disher referred to the Ponce Inlet mobility project and funding shown for design in 2026; he thought it was design in 2023 and construction in 2026.

Ms. Nicoulin replied that the dates discussed at the intake meeting were tentative; she will work with him on this after the meeting.

Ms. Taylor continued to review the projects that are advancing into the Work Program as well as deleted projects.

#### B. Presentation and Discussion of FDOT's Safety Program

Ms. Loreen Bobo, FDOT, gave a PowerPoint presentation of FDOT's Safety Program and their target of Vision Zero for fatalities and serious injuries; each project is reviewed to see what can be done to improve safety on the roadways. Safety projects must have a cost/benefit ratio; they only receive \$21 million for safety projects in District 5. However, safety measures are put into all projects. The safety office works with every FDOT department to improve safety and strive for zero fatalities. FDOT wants to provide a unified effort to greatly reduce crashes and the effects of crashes to ultimately get to zero fatalities and serious injuries. She reviewed FDOT's strategic plan's three foundations which includes collaboration, infrastructure and education and explained each. She explained Vision Zero and noted there are federal resolutions being considered to reach that goal by the year 2050. Supporting slower speeds on roadways is one way to lower the statistics and she reviewed some countermeasures that assist in achieving slower speeds such as roundabouts, chicanes, raised crosswalks and narrower lanes. She reviewed ways that members could help such as encouraging safety enhancements in developments and permits. She explained the High Visibility Enforcement Program and encouraged members to get their police and sheriff departments to participate.

# C. <u>Presentation and Discussion of Amendment to the FY 2020/21 and 2021/22 Unified Planning Work Program</u> (UPWP)

Ms. Nicoulin stated the development of the new UPWP was discussed earlier but there will also be an amendment to the current UPWP. Staff is currently working through the details; there is funding that needs to be added. When a UPWP has been completed but before moving into the new one, a de-obligation process is done; if funds that are not going to be used are de-obligated before the end of the year they will be available in the first year of the new UPWP. Any funds that are not de-obligated will be available in the second year of the UPWP. Staff is also reviewing projects and deliverables; since the TPO is operating at half-staff there are some projects that cannot be completed. Specifics regarding the UPWP amendment will be brought back in January for discussion.

#### D. FDOT Report

The FDOT report was provided in the agenda; Ms. Taylor introduced FDOT Liaisons Mr. Marquise McMiller, Mr. Tyler Burgett and Ms. Sarah McNamara. She announced the last section of the I-95 resurfacing project is being done between SR 40 and LPGA Boulevard; beginning at 7:00 pm Monday, November 29, 2021 and ending at 7:00 pm December 2, 2021, the LPGA Boulevard ramp southbound will be closed. There will be a press release regarding the lane closure.

#### E. Volusia and Flagler County Construction Reports

The Volusia County and Flagler County Construction Reports were provided in the agenda.

#### V. Staff Comments

Ms. Nicoulin stated the TPO has hired a recruitment firm to help with the search for a new Executive Director; we expect the position to be advertised within the next week. Once advertised, it is approximately a three-month process and staff expects to have a candidate to present to the TPO Board in February.

Ms. Nicoulin announced the TPO's annual Holiday Open House and Toy Drive will be Wednesday, December 8, 2021 from 4:00 pm to 6:00 pm. She encouraged members to come and bring a new, unwrapped toy to benefit the Department of Children and Families (DCF); and to RSVP to her or Ms. Blankenship.

#### VI. TCC Member Comments

Mr. Heseler announced the Florida Public Transit Association (FPTA) recently held their annual conference in Daytona Beach and recognition was given for outstanding achievements; Votran did very well. A new award was established this year, the Transit Hero of the Year, based on an incident with a Votran bus and a vehicle. The driver successfully got all passengers off the bus safely and received that recognition from the FPTA. Votran also received the Technician of the Year, marketing awards for communications, a Safety Award and Outstanding Transit System of the Year. Votran serves the community and everyone represented here today and strives to be equally as good next year.

#### VII. Information Items

- → CAC & TCC Attendance Records
- → October TPO Outreach and Events
- → October 27, 2021 TPO Board Reports
- → R2CTPO Annual Holiday Open House & Toy Drive
- → R2CTPO 2022 Meeting Schedule

#### VIII. Adjournment

There being no further business, the TCC meeting adjourned at 4:11 p.m.

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION

Ms. Becky Mendez, Chairperson Technical Coordinating Committee (TCC)

#### CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certified that the foregoing is a true and correct copy of the minutes of the <u>November 16, 2021</u> regular meeting of the Technical Coordinating Committee (TCC), approved and duly signed this <u>18<sup>th</sup></u> day of <u>January 2022</u>.

DEBBIE STEWART, RECORDING SECRETARY

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION