SEPTEMBER 25, 2019 MEETING MINUTES
OF THE
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION (TPO) BOARD
2570 W. International Speedway Boulevard, Suite 100
Daytona Beach, FL 32114-8145

TPO Board Members Present:
Vice Mayor John Rogers*
Commissioner Jeffrey Schuitema**
Commissioner Robert Gilliland, Acting Chairperson
Mayor Karen Chase
Commissioner Chris Cloudman
Commissioner Chris Nabicht
Councilwoman Christine Power
Commissioner Marshall Shupe*
Vice Mayor Vernon Burton*
Commissioner Roy Johnson
Commissioner Jason McGuirk, 2nd Vice Chairperson
Commissioner Bill Lindau*
Council Member Jeff Allebach
Commissioner Dwight Selby
Council Member Bob Cuff
Council Member Joe Perrone*
Council Member Scott Stiltner
Councilman Ralph Schoenherr
Volusia County Council Chair Ed Kelley
Council Member Deb Denys
Andy Dance (non-voting)
Carl Persis (non-voting)
Vickie Wyche (non-voting advisor)
Paul Elk (non-voting)
Alan Peterson (non-voting)
Jose Papa (non-voting)

TPO Board Members Absent:
Mayor Nancy Miller*(excused)
Flagler County Chair Donald O'Brien
Council Member Barbara Girtman (excused)
Council Member Billie Wheeler (excused)
Council Member Ben Johnson (excused)

* Non-voting member in the Small City Alliance
** Voting member for the Small City Alliance

Representing:
Bunnell
Beverly Beach
Daytona Beach
DeBary
DeLand
Deltona
Edgewater
Flagler Beach
Lake Helen
Holly Hill
New Smyrna Beach
Oak Hill
Orange City
Ormond Beach
Palm Coast
Ponce Inlet
Port Orange
South Daytona
Volusia County
Volusia County, District 3
Flagler County School Board
Volusia County School Board
FDOT District 5
BPAC Chairperson
CAC Vice Chairperson
TCC Chairperson

Representing:
Daytona Beach Shores
Flagler County
Volusia County District 1
Volusia County, District 2
Volusia County, District 5

Others Present:
Debbie Stewart, Recording Secretary
Lois Bollenback
Pam Blankenship
Colleen Nicoulin
Stephan Harris
Crystal Mercedes
Julie Adamson

Representing:
TPO Staff
TPO Staff
TPO Staff
TPO Staff
TPO Staff
TPO Staff
TPO Staff
Others Present:  
Andrew Holmes  
Ron Paradise  
Anna Taylor  
Ron Meade  
Kellie Smith  
Jim Wood  
Ann Harrell  
Big John  
Brendan Guess  
Jon Cheney  
Travis Terpstra  
Frank Alvarez  

Representing:  
Daytona Beach  
Deltona  
FDOT  
FDOT  
Kimley-Horn  
League of Women Voters  
Press  
VHB, Inc.  
Volusia County Traffic Engineering  
Volusia County Traffic Engineering  
Votran  

I. Call to Order / Roll Call / Determination of Quorum

The meeting of the River to Sea Transportation Planning Organization (TPO) Board was called to order at 9:00 a.m. by TPO Chairperson Rob Gilliland. The roll was called and it was determined that a quorum was present.

Ms. Stewart announced that Commissioner Schuitema, Beverly Beach, would be the voting member for the Small City Alliance.

II. Pledge of Allegiance

III. Public Comment/Participation

Mr. Big John, press, reminded members of the comments he brought before them last month regarding new bus service to the Tanger Outlet Mall and Tomoka Town Center; the LPGA Sub-Area Study; volunteers for the road tax, and the Russian driveway at East International Speedway Boulevard (ISB) which has been held back for a year. He met with FDOT D-5 Secretary Shannon and was told he was taking care of the Russian driveway so he is taking that off of his agenda. He asked for direction on where to go to start the process for new bus service.

Chairperson Gilliland replied the Volusia County Council.

Mr. John asked for direction regarding volunteers for the road tax.

Chairperson Gilliland suggested the Roundtable of Volusia County Elected Officials.

Mr. John asked if the TPO was interested in the road tax as it is a transportation issue.

Chairperson Gilliland replied the TPO is not in charge of the proposed half-cent sales tax for road construction; the Roundtable of Elected Officials is the group coordinating that.

Mr. John referred to the LPGA Sub-Area Study and asked if he should wait on his comments until it comes before this board.

Chairperson Gilliland replied he was welcome to speak on it; they have had several presentations around the county, including to the Daytona Beach City Commission; early information has been received by the TPO. He asked Ms. Bollenback if a presentation will be given to the TPO Board.

Ms. Bollenback replied a presentation was given to the Technical Coordinating Committee (TCC) when input from a technical perspective was needed. She believes they are updating the modeling and forecasting information; they may do another presentation but there has not yet been a request to do so.

Mr. John commented that the LPGA Sub-Area Study is devastating and asked members to keep an eye out for it.
IV. Consent Agenda

A. August 28, 2019 River to Sea TPO Board Meeting Minutes
B. Treasurer’s Report
C. Executive Committee Report
D. Bicycle and Pedestrian Advisory Committee (BPAC) Report
E. Transportation Disadvantaged Local Coordinating Board (TDLCB) Report
F. Citizens Advisory Committee (CAC) Report
G. Technical Coordinating Committee (TCC) Report
H. River to Sea TPO Board (R2CTPO) Summary Report
I. Review and Approval of Expenditure for the CAV Study (Not to Exceed $65,000)

MOTION: Volusia County Council Chair Kelley moved to approve the Consent Agenda. The motion was seconded by Commissioner Nabicht which carried unanimously.

V. Action Items

A. Review and Approval of the 2045 Long Range Transportation Plan (LRTP) Public Involvement Plan (PIP)

Ms. Bollenback introduced Mr. Jim Wood, Kimley-Horn and Associates, to give the presentation.

Mr. Wood stated the PIP is specific to the LRTP that is being developed over the next year and is consistent with the TPO’s Public Participation Plan (PPP) which was adopted in June. The PIP is intended to define the overall process to ensure there is a meaningful effort for input into the LRTP. It is a balanced approach with both targeted and broad input. It includes measures of effectiveness with targets; there has been additional language added for freight coordination and the TPO’s Annual Planning Retreat. There will be a specific website for the LRTP that will launch within the next week and a specific survey will be conducted which will be an extension of the 2018 “Tell the TPO” survey. There will be focus groups, workshops, environmental justice workshops, a needs assessment and cost feasible plan. There will also be continuous social media and stakeholder outreach.

Council Member Denys referred to diverse representation and the list of 2045 LRTP Subcommittee members; her definition of diverse is regional and this TPO encompasses two counties and sixteen cities. She would like to see the geographic locations of the subcommittee members to ensure the entire planning area has representation and committee members need to be added if an area is not represented.

Ms. Bollenback replied subcommittees are created by volunteers; however, everyone is welcome to attend the meetings and provide input. The geographic information will be added and staff will encourage members to participate. There must be a subcommittee for the purpose of meeting notices and a quorum but ultimately, anyone can participate.

Chairperson Gilliland recommended moving forward and approving this item with the understanding it can be amended to add members to the subcommittee if the geographic information provided is found to be weighted toward one side of the county.

Council Member Denys stated this subcommittee will be made up of the guiding individuals going forward with this document and the process. It is critical that a broad, geographic diversity is represented.

Chairperson Gilliland asked how quickly the geographic information could be distributed to board members.

Ms. Bollenback replied staff could put that together now and she can report back by end of the meeting.

MOTION: A motion was made by Council Member Denys to approve the 2045 Long Range Transportation Plan (LRTP) Public Involvement Plan (PIP). The motion was seconded by Volusia County Council Chair Kelley and carried unanimously.
Chairperson Gilliland stated this item may be reopened at the end of the meeting if it is found the geographic diversity of the 2045 LRTP Subcommittee is not what the board wants it to be.

VI. Presentations and Discussion Items

A. Presentation and Discussion of Draft R2CTPO 2020 Legislative Positions

Ms. Bollenback stated the Legislative Issues Subcommittee met this morning and announced the legislative session begins on January 14, 2020; committee meetings began last week. There are two delegation meetings scheduled for November; Volusia County on November 20, 2019 and Flagler County on November 21, 2019. She reviewed the R2CTPO’s legislative positions from last year and the MPOAC’s 2020 legislative positions. The subcommittee agreed to remove the position on MPO structure from last year’s positions as a priority but it will be added to the items the TPO continues to have a position on. Funding is the first priority and there are four items under it; the first is to be clear that we support indexing the local fuel tax; it is consistent with the position approved last year but will be more directly stated. The second item is to maintain stabilization and consistency in the TRIP program. The third item is moving from the back page of Additional Positions to a funding priority which is allowing flexibility of flex funding that is currently for the Strategic Intermodal System (SIS) or the State Transportation Trust Fund (STTF) be used on local roads that relieve those systems including access roads to and from the SIS. This is for situations when the answer is not to widen state roads but to create alternate travel choices. This has been a position taken by the R2CTPO and around the state. The fourth funding priority is to identify resources to maintain the SUN Trail system.

Chairperson Gilliland reminded members the subcommittee met at 8:15 am this morning so this information was not available in advance for review.

Ms. Bollenback stated the subcommittee was originally scheduled to meet on September 4, 2019 but due to Hurricane Dorian had to be rescheduled.

Council Member Denys asked if there was a handout this morning for the subcommittee.

TPO staff displayed the R2CTPO 2019 Legislative Positions for use in the review of the subcommittee’s recommendations.

Ms. Bollenback replied the MPOAC’s updated positions and the R2CTPO’s positions from last year were included with the subcommittee agenda packet. This was the subcommittee’s initial meeting so there was no draft available.

Chairperson Gilliland asked if this item will be back next month for adoption.

Ms. Bollenback replied yes. These four items under funding are generally consistent with last year but are more direct in what the TPO is supporting.

Council Member Stiltner asked for the dates of the delegation meetings, the locations and what those meetings involve.

Ms. Bollenback replied the delegation for Volusia County is scheduled for November 20, 2019; she does not have the locations and times yet. The legislative delegations take requests in advance from agencies that have items that they are promoting.

Council Member Denys announced the Volusia County delegation meeting will be held at DeBary City Hall at 9:00 am; Senator Simmons is chairing the delegation. She asked Ms. Bollenback to discuss the indexing of the gas funds; she does not believe the indexing was a priority last year.
Ms. Bollenback reviewed the positions from last year and stated more detail is provided on the main focus areas. She reviewed the funding positions again and discussed indexing the local option gas tax. She explained TRIP funding and how it is generated. She stated the priorities of preserving the Transportation Disadvantaged Trust Fund, the State Transportation Trust Fund and SUN Trail maintenance will remain the same. The next priority is safety; the first item will add bicycle safety to the pedestrian safety priority. The Texting While Driving priority will be rearranged to be more direct.

Commissioner Selby referred to pedestrian and non-motorized transportation safety and asked if scooters, electric bikes, skateboards, etc., were considered to be motorized or non-motorized or how they were categorized.

Ms. Bollenback replied a new category was created called micro mobility devices (MMD); there is legislation being passed as they are becoming more prevalent. At the state level, they are saying not to prevent them but to figure out how to manage them. The TPO proposes to address MMDs under a new priority for Transportation Technologies.

Commissioner Selby commented he personally knows people that have incurred serious injuries on MMDs.

Ms. Bollenback stated people are not wearing helmets and riding on the sidewalks and roads. The position is to come up with a plan for MMDs; how to dock them, where to dock them, etc. If they start to clutter a sidewalk it could become an American with Disabilities Act (ADA) issue.

Vice Mayor Burton commented that he just returned from Washington D.C. and MMDs are everywhere; there is no particular place to store them and riders drop them wherever they want. He would like to see some type of regulation since we can look at places that are bad and see how to improve it.

Mayor Chazez referred to the wording under the Texting While Driving position; it is asking for a primary offense but it was made a primary offense last year.

Ms. Bollenback replied she believes it is not a primary offense in general but in school zones; the point is to elevate the issue.

Volusia County Council Chair Kelley commented you cannot touch the phone in a school zone.

Mayor Chazez stated you can be pulled over at any time in any situation while driving if caught texting as a primary offense.

Ms. Bollenback replied the challenge is the driver is holding a handheld device and the police officer cannot ask to see it; drivers could say they were using the navigation system. The MPOAC is moving toward “no handhelds” as other states have done.

Mayor Chazez stated she supports that position but does not think “primary offense” is the right wording because legally it was changed to a primary offense last year.

Ms. Bollenback agreed and will update the language to reflect that.

Chairperson Gilliland asked if the wording would change from texting while driving to handheld devices while driving.

Ms. Bollenback deferred to the Board to be clear on the language.

Commissioner Cloudman commented the legislation includes all distracted driving including things such as having a dog in your lap.

Discussion continued.
Chairperson Gilliland requested the draft 2020 Legislative Positions be sent to board members as soon as possible so they can be discussed next week at the Executive Committee meeting.

B. Presentation and Discussion of an Amendment to the 2040 Long Range Transportation Plan (LRTP)

Chairperson Gilliland stated this amendment includes three things; the funding of two sections of the SR 40 widening project, incorporating performance measures, and advancing the I-95 and US 1 interchange from the unfunded needs list to the cost feasible list.

Mr. John stated there is a plan which will affect the Long Range Transportation Plan (LRTP). On October 17, 2019, they are going before the Planning, Land Development, and Regulation Commission (PLDRC) to take the Hand Avenue extension to Tymber Creek Road off the plan as well as Reed Canal Road. This information came from VCARD and he hopes the Volusia County Council will do something about it.

Ms. Bollenback stated this amendment is an opportunity to advance some projects. The materials are out for public review and comment.

Chairperson Gilliland stated the US 1 and I-95 interchange project has been needed for decades and it is good to see it finally advancing.

Commissioner Selby commented that because it is in the SIS, the SR 40 widening allows the opportunity to incorporate the concepts of multimodal and bike lanes into it.

Ms. Bollenback replied that the SR 40 project does include a multi-use trail in its entirety. This will allow it to move forward independently once the right-of-way is acquired.

C. Presentation and Discussion of Updated Transportation Regional Incentive Program (TRIP) List for R2CTPO

(Handout)

Ms. Bollenback stated the Transportation Regional Incentive Program (TRIP) is a state funded program to fund projects of regional significance including locally funded projects. It requires a 50% match in most areas of the state; however, as a small, rural county, Flagler County does not have a match requirement. The program varies in the amount of funding available each year. It requires a project be in the Long Range Transportation Plan (LRTP) and a part of an interlocal agreement with neighboring counties. Through participation in the Central Florida MPO Alliance (CFMPOA), this TPO has entered into an agreement that includes all counties in FDOT D-5. A comment was made recently by FDOT staff that the lists were not current and money was being left on the table. In subsequent conversations with FDOT, it was found that this TPO’s list is current and reflects all of the eligible projects in the LRTP. We do not need to update the list but they want to know which projects on the list are actually in play; what projects local governments are willing and able to provide the 50% funding match for. Volusia County responded quickly and Deland is currently discussing it to see if they are able to provide the match for a project they have on the list. Palm Coast does not have a match but they are being encouraged to provide the projects they would like to see completed if funding comes available. This will be discussed at the CFMPOA meeting on October 11, 2019. From a staff perspective, this process will be rolled into the annual Call for Projects; the required letters of support will also include TRIP projects. There will be a change to the guiding resolution for the process; this will address Council Member Denys’ concern from last month on how the TRIP priority process is supposed to happen.

Council Member Stiltner referred to the TRIP list and commented that potential costs and timelines are provided; he asked if the cost for the funding period of 2031 is today’s cost or the projected cost for 2031.

Ms. Bollenback replied it was the LRTP cost and those will need to be updated annually along with the letters of support.
D. Presentation and Discussion of the Draft Community Safety Action Plan

Ms. Bollenback stated the TPO has pursued a number of activities to improve transportation safety; bicycle helmet fittings, public awareness campaigns, safety studies to identify projects, etc. Other agencies such as FDOT have also conducted activities to improve safety. The idea of the Community Safety Action Plan (CSAP) is to identify what the issues are, what projects and programs are already available and determine what the TPO’s role will be. The timing of this is important because the TPO is getting ready to start building the next Unified Planning Work Program (UPWP); the two-year work program that will begin next summer. Ms. Blankenship will give the presentation and come back next month with the recommendations.

Ms. Blankenship gave a PowerPoint presentation of the draft Community Safety Action Plan (CSAP) and stated she will be asking for feedback at the end of the presentation. She reviewed the goals and objectives of the CSAP and stated this is to develop a work plan for TPO staff. She reviewed the five “Es” of safety and stated the CSAP will focus on all but engineering. One of the suggestions at an advisory committee was to add “obedience” or “empathy”. She gave an overview of the data for all crashes in Volusia and Flagler Counties from 2014 to 2018 and stated speeding is a factor in 81% of the crashes. She reviewed impaired, aggressive and distracted driving statistics, data for bicycle and pedestrian deaths, and incapacitating injuries for the same time period. She stated the three main roadways for bicycle and pedestrian fatalities are US 1, US 17 and US 92. She reviewed the conclusions reached at the stakeholder meeting and stated they focused on engineering solutions which is not where the this plan is going; we need more education and enforcement ideas. She asked members for suggestions on what the TPO can do to improve safety.

Council Member Perrone commented that he has noticed the southbound left turn lane signals on Dunlawton Avenue do not stay green long enough; only a few cars can get through the turn and he has noticed more cars making the left turn on red. He referred to the intersection of Nova Road and Spruce Creek Road and commented that there is a Shell station there with an exit that is not supposed to be a left turn but people do it anyway. On SR A1A to Ponce Inlet there is a pedestrian crossing with a blinking light and he has noticed that cars do not stop for it to allow pedestrians to cross safely.

Ms. Blankenship replied that would be enforcement issue.

Council Member Perrone stated there used to be police stops where they would issue warnings the first week and tickets the next but there needs to be funding and police availability.

Ms. Blankenship replied that is the High Visibility Law Enforcement program and grant money is currently available.

Commissioner Nabicht referred to a commissioned document from the federal government entitled “America’s Burning” from the 1980’s; it was noted in that document that most deaths in house fires occurred at night while people were sleeping. This led to widespread residential use of smoke detectors. Then they found people did not change the batteries in smoke detectors or have an exit plan; this is the education component. To have a culture change they started a fire safety program that began in kindergarten and carried through high school with age appropriate curriculum. It was found that the students were hearing the message and it became second nature to them; they were telling the parents to replace the batteries in the smoke detector and to practice an escape plan. We can use all the engineering solutions available but unless we educate to create a culture change it will not be effective. It has to start in the school system and the school system has to allow it to be part of the curriculum.

Commissioner Selby referred to enforcement and stated Ormond Beach Police Chief Godfrey informed the City Commission that most crashes happen on Friday nights and were speed-related. They did a joint enforcement with other police departments, mostly motorcycle officers, on Granada Boulevard. It was a high visibility effort and was highly effective. Another benefit was that all the officers liked doing it and working with other departments. He noted the most effective crosswalks are the ones with the rectangular, rapid flashing beacons (RRFBs); they are pedestrian activated, solar powered with flashing lights. There is ample signage to warn drivers the crosswalk is ahead. The diamond crosswalk signs that flash continuously 24 hours
a day, seven days a week, are not as effective as drivers become immune to them. Engineering does need to be addressed and things need to be simplified.

Ms. Bollenback clarified that the intent is not to say engineering does not matter; the TPO has done a SR A1A pedestrian study, a high crash location study and school safety studies. Currently, there are more engineering recommendations than funds to build them so we have to look at other options.

Councilwoman Power referred to the Crash Analysis Report and commented that the data is from 2011 to 2015; she asked how relevant that data is since the state is moving toward a vision zero for crashes. She asked if there is trend where one solution works better than another.

Ms. Bollenback replied that sometimes there is a year or two before the statistics can be vetted and a report posted but that none of the statistics are going down.

Discussion continued.

Mayor Chazez stated speeding, rear-end crashes that involve speeding, a cultural change as Commissioner Nabicht mentioned and starting education young attributing negative things to speeding would be helpful. She believes speeding is an area that needs focus. A cultural change would be longer lasting and have greater benefits to safety than enforcement.

Commissioner Nabicht commented that with education, there is one educator for thirty students as opposed to twenty officers only reaching a handful of people. Education is cheaper, accomplishes much more and is longer lasting.

Discussion continued.

Councilwoman Power referred to drivers education and asked what can be done there because the funding for it seems to be drying up; it is grant based and the gas tax was part of the funding. It was cancelled this year at her daughter’s school. Even when they have it, they only have room for 34 students.

Ms. Bollenback stated there was much discussion today regarding education; the TPO will see what it can do to help educate the public.

The board agreed to direct staff to add encouraging mechanisms for driver’s education programs to the legislative positions.

E. Presentation and Discussion of Walkability Action Plan and Complete Streets Policy Template

(Handout)

Mr. Harris stated that according to the Smart Growth National Complete Streets Coalition, complete streets are designed and operated to enable safe access for users including pedestrians, bicyclists, motorists and transit riders of all ages and abilities. A Complete Streets Policy directs transportation planners and engineers to integrate a complete streets approach into their transportation practices, policies and decision making processes to improve the entire street network. The Complete Streets Subcommittee met on August 29, 2019 to review the draft policy and they had a few suggestions which are summarized on their meeting summary on page 36 of the agenda; he reviewed those suggestions. He asked for additional feedback and suggestions. TPO staff will continue to refine the draft policy and bring it back for adoption in October.

Commissioner Nabicht commented that a contributing factor to bicycle/pedestrian fatalities and injuries continues to be low lighting; to protect them, the TPO should not approve road widening projects that do not include adequate street lighting. On projects that require a sidewalk, embedded lighting crosswalks and pedestrian activated signs should be required.
Council Member Allebach asked members to review the draft Complete Streets Policy; Orange City is working to implement it and will have a presentation tonight. There are levels of other improvements that are helpful to the health of the residents of Volusia County that walking or moving will improve. If a sidewalk is built next to a school students can walk safely and get needed exercise. The health department has funding to improve health and it is another to fund these projects if a Complete Streets Policy is adopted.

Mr. Peterson stated that although the CAC agrees with the concept, it had two concerns regarding this draft policy. The first one is the cities that have a swale drainage system instead of curb and gutters would be at a disadvantage if extra points are given for these projects. The second concern deals with cost; if projects are expanded to include the complete streets concept, it adds to the cost. If additional right-of-way is needed that will significantly increase the cost and funding would not be available for other projects. The concept is good but the CAC feels more thought needs to be given to the implementation.

Mayor Chazez referred to the draft policy included in the agenda and the two highlighted performance measures; the health specific measures and to consider equality, demographic patterns and communities. She asked what was in mind for these performance measures.

Mr. Harris replied additional reference information and statistics from the Volusia County Health Department were included. Regarding the performance measures, the concept is to utilize the TPO’s adopted performance measures for this policy but to add a health component as well.

Ms. Bollenback commented that is to be determined; staff is working with the health department on it.

Mayor Chazez asked if it would enhance funding opportunities if this component was added.

Ms. Bollenback replied yes, but not through the traditional funding sources that the TPO prioritizes projects for; it may determine which projects get a higher ranking if it is included as part of the ranking process. It will not get more funding there but will allow the TPO to pursue other grants.

Chairperson Gilliland referred to the handout of comments provided by Volusia County and asked Mr. Jon Cheney, Volusia County Traffic Engineering Director, if he had any additional comments.

Mr. Cheney replied no.

Chairperson Gilliland asked if this will be back next month as an action item and if it would go back through the advisory committees.

Mr. Harris replied yes to both questions.

F. FDOT Report

Ms. Wyche stated a flyer soliciting requests for Sun Trail funding was emailed.

Ms. Bollenback replied it was sent to the TCC members but she would forward it to the board members.

Ms. Wyche announced the FDOT D-5 Work Program will have a virtual public hearing from October 21, 2019 through October 25, 2019; it will be available 24 hours per day at www.d5vwwph.com. There will be an informational outreach meeting on Thursday, October 24, 2019 from 4:30 pm to 6:30 pm at the D-5 office in DeLand.

VII. Executive Director’s Report

(Handout)
Ms. Bollenback stated the 2045 LRTP Subcommittee members list of geographic locations was handed out. She gave a breakdown; three from East Volusia, three from West Volusia, two from Flagler County and Palm Coast, four from Volusia County and one from the disabled community. Cities and county government are represented as well as citizens and is well balanced in terms of geographic locations.

Chairperson Gilliland asked where Mr. Dave Castagnacci, CAC, from Volusia County lives.

Commissioner Selby replied Ormond Beach.

Chairperson Gilliland commented that Southeast Volusia County was not represented.

Ms. Bollenback replied it will be brought up at the advisory committees and staff will ask for volunteers from Southeast Volusia.

→ Update on SU Funding/Work Program

Ms. Bollenback stated there is just over $1 million in the traffic operations set aside box and $1 million for bicycle/pedestrian in the current year. The money in traffic operations is General Funds SU (GFSU) and that funding does not expire until 2022 so staff has asked that the funding be put into the next fiscal year to advance a Deltona paved shoulders project for Elkcam Boulevard. For the bicycle/pedestrian funding, staff submitted two Daytona Beach projects; the Fremont Avenue and Derbyshire sidewalk projects. There is still $3.6 million in Advanced Construction (AC) funds in current year.

→ Update on Roundtable of Volusia County Elected Officials/Sales Tax Referendum

Ms. Bollenback stated the Roundtable of Volusia County Elected Officials met and discussed issues other than transportation, such as emergency response. They also had a presentation on growth management.

VIII. River to Sea TPO Board Member Comments

Council Member Stiltner referred to the intersection of CR 415 and Pioneer Trail and commented there seems to be new activity and interest there; he asked if an update could be given at the next board meeting. There is a lot of growth coming out of Port Orange and New Smyrna Beach westward and it is catching them off guard.

Ms. Bollenback replied yes.

Commissioner Selby commented that Volusia County Council Chair Kelley had another appointment and had requested the list of transportation acronyms be provided as a regular attachment in the agenda.

Councilwoman Power stated she went through the intersection at CR 415 and Pioneer Trail after both of the recent accidents; there are simple things that could be done that would not require a six month wait for a traffic study. She does not always agree with what traffic studies and engineers come up with. She hopes that this intersection issue gets put to the front burner.

Commissioner Nabicht suggested installing rumble strips would help; there are flashing lights and stops signs in place. A roundabout will take a very long time to do.

Mr. Jon Cheney, Volusia County Traffic Engineering Director, stated Volusia County is making interim improvements to that intersection including blinking lights, foliage and maintenance. The county also wants to reclaim its land on the Cabbage Patch side to do some gore striping. An engineer is out there this morning to see if rumble strips would be appropriate. The study is done and there are both short and long term recommendations.

Chairperson Gilliland commented he appreciates the comments made earlier regarding drivers education; if you are pulled over you are supposed to keep your hands on the steering wheel until told to move them by the police.
officer; dozens of shootings could have been avoided if people had kept their hands on the wheel. This is something he learned in drivers education.

Mr. Persis referred to the drivers education program and stated it is funded by the surcharge on traffic tickets statewide which have decreased; this is why the funding for the program has been reduced. He hopes that it will increase since tickets can now be given for texting and driving.

IX. River to Sea TPO Chairperson Comments

X. Information Items
   → Citizens Advisory Committee Attendance Record – 2019
   → Technical Coordinating Committee Attendance Report – 2019
   → Bicycle/Pedestrian Advisory Committee Attendance Record – 2019
   → August TPO Outreach and Activities
   → Volusia and Flagler County Construction Reports

XI. Adjournment

There being no further business, the River to Sea TPO Board meeting adjourned at 11:06 a.m.

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION

DAYTONA BEACH COMMISSIONER ROB GILLILAND
CHAIRPERSON, RIVER TO SEA TPO

CERTIFICATE:

The undersigned, duly qualified and acting Recording Secretary of the River to Sea TPO Board certifies that the foregoing is a true and correct copy of the minutes of the September 25, 2019 regular meeting of the River to Sea Transportation Planning Organization (TPO) Board, approved and duly signed this 23rd day of October 2019.

DEBBIE STEWART, RECORDING SECRETARY
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION
Request for Public Comment

Dear Citizen:

Public participation is encouraged at all TPO Board and advisory committee meetings. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (PRIOR to the start of the meeting).

Thank you for your cooperation.

Lois Bollenback, Executive Director
River to Sea TPO

Please indicate when you wish to address the committee/board:

X At the beginning of the meeting under Public Comment
X At the beginning of the following agenda item:

LRTP

(Please indicate the specific agenda item)

Date 9/25/19

Name BIG

Address

Contact Information

Comments: (please use back of page if needed)

A

1. New Bus 2. SGA 3. Volunteers

4. Russian Driveway 5. EIS B

B

VT B 2040 LRTP
September 19, 2019

Ms. Lois Bollenback
River to Sea Transportation Planning Organization
Indigo Professional Centre
2570 W. International Speedway Blvd., Suite 100
Daytona Beach, Florida 32114

Re: TRIP Funds

Dear Ms. Bollenback:

Volusia County confirms that we have matching local funds for any project that will be funded with state TRIP funds. We also confirm that we are the agency sponsor for the attached list of TRIP-Eligible Projects.

We would ask that the Florida DOT only consider the following four (4) projects ranked by priority at this time:

1. Howland Blvd (widen to 4 lanes) from Providence Blvd to Elkcam Blvd
2. Hand Ave (widen to 4 lanes) from Clyde Morris Blvd to SR 5A/Nova Rd
3. Joeephine St (widen to 4 lanes) from Old Mission Rd to Tatum St
4. W Volusia Beltway (Veterans Memorial Parkway) (widen to 4 lanes) from Graves to south of Rhode Island (northerly property line of Parc Hill Development)

Finally, if you or the Florida DOT have any questions or need additional information (e.g. updated cost estimates), please contact Tadd Kasbeer (County Engineer). His number is 386-736-5967. Thank you.

Sincerely,

Jon Cheney, P.E.
County Traffic Engineer

Cc: Tadd Kasbeer, P.E. County Engineer
Melissa Winsett, Transportation Planner
<table>
<thead>
<tr>
<th>PRIORITY</th>
<th>PROJECT</th>
<th>FROM</th>
<th>TO</th>
<th>Location</th>
<th>AGENCY SPONSOR</th>
<th>NOTES</th>
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<tbody>
<tr>
<td>Remove</td>
<td>SR 44 - Miscellaneous upgrades to improve access to DeLand SunRail</td>
<td>SR 16A</td>
<td>Deland SunRail Station</td>
<td>Volusia County</td>
<td>Volusia County - Zone 4</td>
<td>Duplicate</td>
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<tr>
<td>Remove</td>
<td>Old New York Ave - safety &amp; paved shoulders</td>
<td>SR 44-</td>
<td>Deland SunRail Station</td>
<td>Volusia County</td>
<td>Volusia County - Zone 4</td>
<td>Currently, under construction</td>
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<tr>
<td>Remove</td>
<td>Howland Blvd - widening to 4 lanes</td>
<td>Providence Blvd</td>
<td>Elkcam Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
</tr>
<tr>
<td>Remove</td>
<td>Park Ave - adding bi-directional turn lanes &amp; paved shoulder</td>
<td>Old Mission Rd</td>
<td>Massay Ranch Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 2</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Williamson Blvd - widening to 4 lanes</td>
<td>LPGA Blvd</td>
<td>Strickland Range</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td>100% Plans completed, Funded - LPGA to Strickland Range. State has provided $4M for project (Strickland Range to Hand Ave)</td>
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<tr>
<td>2</td>
<td>Hand Ave - widen to 4 lanes</td>
<td>Williamson Blvd</td>
<td>SR 5A/Nova Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td>NO ROW needed</td>
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<tr>
<td></td>
<td>Tymber Creek Rd - extend as 2 lane road</td>
<td>South of SR 40</td>
<td>LPGA Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td>100% Plans completed</td>
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<tr>
<td></td>
<td>Tymber Creek Rd - widening to 4 lanes</td>
<td>Peruvian Ln</td>
<td>Airport Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Williamson Blvd - widening to 4 lanes</td>
<td>SR 400/Beville Rd</td>
<td>Summertree Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Dunn Ave - widening to 4 lanes</td>
<td>Williamson Blvd</td>
<td>Clyde Morris Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 1</td>
<td></td>
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<tr>
<td></td>
<td>I-95 &amp; Pioneer Trail Interchange</td>
<td>Williamson Blvd</td>
<td>Turnbull Bay Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 2</td>
<td>PD&amp;E Underway, Design funded</td>
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<tr>
<td>3</td>
<td>Josephine St - widening to 4 lanes</td>
<td>Old Mission Rd</td>
<td>Tatum St</td>
<td>Volusia County</td>
<td>Volusia County - Zone 2</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Pioneer Trail - widening to 4 lanes</td>
<td>Old Mission Rd</td>
<td>I-95</td>
<td>Volusia County</td>
<td>Volusia County - Zone 2</td>
<td></td>
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<tr>
<td></td>
<td>Old Mission Road - widen to 3 lanes</td>
<td>Park Ave</td>
<td>Josephine St</td>
<td>Volusia County</td>
<td>Volusia County - Zone 2</td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>Howland Blvd - widen to 4 lanes</td>
<td>Providence Blvd</td>
<td>Elkcam Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td>Under Design</td>
</tr>
<tr>
<td></td>
<td>Westside Pkwy - extend road</td>
<td>French Ave</td>
<td>Rhode Island Ave</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
</tr>
<tr>
<td></td>
<td>W. Volusia Beltway (Veteran Memorial Parkway) - widening to 4 lanes and n SR 472</td>
<td>Harvey Strickland</td>
<td>Harley Strickland</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>- Veteran Memorial Parkway</td>
<td>Graves</td>
<td>South of Rhode Island (Parc Volusia County/Orange City</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td>Parc Hill development is designing 4-LN widening from Harley Strickland to Rhode Island. Will construct 4-LNs from termini of 4 LNs to their north property line (i.e., south of Rhode Island)</td>
</tr>
<tr>
<td></td>
<td>Doyle Rd - widening to 4 lanes</td>
<td>Providence Blvd</td>
<td>Saxon Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Saxon Blvd - widen to 4 lanes</td>
<td>Saxon Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Providence Blvd widen to 4 lanes</td>
<td>Providence Blvd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 3</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>W. Volusia Beltway (Dr. MLK Jr) - widening to 4 lanes</td>
<td>Taylor Rd</td>
<td>Orange Camp Rd</td>
<td>Volusia County</td>
<td>Volusia County - Zone 4</td>
<td></td>
</tr>
<tr>
<td></td>
<td>W. Volusia Beltway (Kepler Rd) - widening to 4 lanes</td>
<td>US 92</td>
<td>Beroendford Ave Extension</td>
<td>Volusia County</td>
<td>Volusia County - Zone 4</td>
<td></td>
</tr>
</tbody>
</table>

**TRIP - ELIGIBLE PROJECTS LIST (6/15/16)**

**VOLUSIA COUNTY: Revisions & Project Priorities (9/18/19)**
DRAFT TRIP-Eligible Projects List (6/15/16)

State law and Florida Department of Transportation Guidelines provide that FDOT may fund with TRIP funds only projects meeting certain eligibility criteria, including those projects which:

- Serve national, statewide or regional functions and function as part of an integrated regional transportation system;
- are identified in the capital improvements element of the applicable government comprehensive plan;
- are included in the MPO LRTP, the State Transportation Improvement Program and the MPO's TIP [emphasis added];
- are consistent with the Strategic Intermodal System Plan;
- are in compliance with local corridor management policies; and
- have commitment of local, regional, or private matching funds.

This list of TRIP-eligible projects includes all projects identified in the River to Sea TPO's 2040 LRTP except those listed in Table 28 – 2040 LRTP SIS Cost Feasible Projects List (State/Federal Funding). More particularly, this draft list includes all projects identified in Table 29 – 2040 LRTP Other Arterial Cost Feasible Projects List (State/Federal Funding), Table 30 – Local (Volusia County) Projects, or Table 22 – Candidate Project Needs Scoring Matrix (As Approved by LRTP Subcommittee Meeting (6-12-15)).

The order in which projects are listed is not intended to indicate priority.

<table>
<thead>
<tr>
<th>PROJECT</th>
<th>FROM</th>
<th>TO</th>
</tr>
</thead>
<tbody>
<tr>
<td>SR 483 – Clyde Morris Blvd – widening to 6 lane</td>
<td>Beville Road</td>
<td>US 92</td>
</tr>
<tr>
<td>Old Kings Rd – widen from 2 to 4 lanes</td>
<td>Palm Coast Parkway</td>
<td>Forest Grove Dr</td>
</tr>
<tr>
<td>SR 44 – Miscellaneous upgrades to improve access to DeLand SunRail</td>
<td>SR 15A</td>
<td>DeLand SunRail Station</td>
</tr>
<tr>
<td>US 92 – widen from 4 to 6 lanes</td>
<td>I-4 EB Ramps</td>
<td>CR 415 (Tomoka Farms Rd)</td>
</tr>
<tr>
<td>Old Kings Rd – extension roadway (Phase II)</td>
<td>Matanzas Woods Pkwy</td>
<td>Old Kings Rd</td>
</tr>
<tr>
<td>Commerce Pkwy Connector Road – new 2 lane roadway</td>
<td>SR 100</td>
<td>SR 5 (US 1)</td>
</tr>
<tr>
<td>Matanzas Woods Pkwy (west) – widen to 4 lanes</td>
<td>SR 5 (US 1)</td>
<td>Southbound I-95 ramps</td>
</tr>
<tr>
<td>SR 600/SR 15 (US 17/92) - emerging SIS</td>
<td>SR 472</td>
<td>SR 15A (Taylor Rd)</td>
</tr>
<tr>
<td>LPGA Blvd – widen to 3 lanes</td>
<td>Nova Rd</td>
<td>SR 5 (US 1)</td>
</tr>
<tr>
<td>Howland Blvd – widen to 4 lanes</td>
<td>Providence Blvd</td>
<td>Elkcam Blvd</td>
</tr>
<tr>
<td>North Entrance DeLand Airport (Industrial Park)</td>
<td>Industrial Dr</td>
<td>SR 11</td>
</tr>
<tr>
<td>SR 40 – widen to 6 lanes</td>
<td>Williamson Blvd</td>
<td>Breakaway Trails</td>
</tr>
<tr>
<td>SR 100 – widen to 6 lanes</td>
<td>Old Kings Rd</td>
<td>Belle Terre Parkway</td>
</tr>
<tr>
<td>SR 442 – extend roadway (Edgewater or Deltona)</td>
<td>SR 442</td>
<td>SR 415 (alignment not set)</td>
</tr>
<tr>
<td>Tymber Creek Rd - widening to 4 lanes</td>
<td>Peruvian Ln</td>
<td>Airport Rd</td>
</tr>
<tr>
<td>Tymber Creek Rd - extend as 2 lane road</td>
<td>South of SR 40</td>
<td>LPGA Blvd</td>
</tr>
<tr>
<td>Dunn Ave - widening to 4 lanes</td>
<td>Williamson Blvd</td>
<td>Clyde Morris Blvd</td>
</tr>
<tr>
<td>Williamson Blvd - widening to 4 lanes</td>
<td>LPGA Blvd</td>
<td>Hand Ave</td>
</tr>
<tr>
<td>Williamson Blvd – widening to 4 lanes</td>
<td>SR 400/Beville Rd</td>
<td>Summertree Rd</td>
</tr>
<tr>
<td>Josephine St - widening to 4 lanes</td>
<td>Old Mission Rd</td>
<td>Tatum St</td>
</tr>
<tr>
<td>Pioneer Trail - widening to 4 lanes</td>
<td>Airport Rd</td>
<td>I-95</td>
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<tr>
<td>I-95 &amp; Pioneer Trail Interchange</td>
<td>Williamson Blvd</td>
<td>Turnbull Bay Rd</td>
</tr>
<tr>
<td>PROJECT</td>
<td>FROM</td>
<td>TO</td>
</tr>
<tr>
<td>------------------------------------------------------------------------</td>
<td>------------------</td>
<td>-------------------------</td>
</tr>
<tr>
<td>Park Ave - adding bi-directional turn lanes &amp; paved shoulder</td>
<td>Old Mission Rd</td>
<td>Massey Ranch Rd</td>
</tr>
<tr>
<td>W. Volusia Beltway (Kentucky Ave) - widening to 4 lanes and realign facility</td>
<td>SR 472</td>
<td>Harley Strickland</td>
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<tr>
<td>Doyle Rd - widening to 4 lanes</td>
<td>Providence Blvd</td>
<td>Saxon Blvd</td>
</tr>
<tr>
<td>Westside Pkwy - extend road</td>
<td>French Ave</td>
<td>Rhode Island Ave</td>
</tr>
<tr>
<td>Howland Blvd - widening to 4 lanes</td>
<td>Providence Blvd</td>
<td>Elkcam Blvd</td>
</tr>
<tr>
<td>Rhode Island Extension with I-4 overpass - extend as 2 lane road</td>
<td>Veterans Memorial Pkwy</td>
<td>Normandy Blvd</td>
</tr>
<tr>
<td>W. Volusia Beltway (Kepler Rd) - widening to 4 lanes</td>
<td>US 92</td>
<td>Beresford Ave Extension</td>
</tr>
<tr>
<td>W. Volusia Beltway (Dr. MLK Jr) - widening to 4 lanes</td>
<td>Taylor Rd</td>
<td>Orange Camp Rd</td>
</tr>
<tr>
<td>Beresford Ave - extend road</td>
<td>Blue Lake Ave</td>
<td>SR 44</td>
</tr>
<tr>
<td>Old New York Ave - safety &amp; paved shoulders</td>
<td>SR 44</td>
<td>DeLand SunRail Station</td>
</tr>
<tr>
<td>Providence Blvd widen to 4 lanes</td>
<td>Debary/Doyle Rd</td>
<td>Elkcam Rd</td>
</tr>
<tr>
<td>Old Kings Rd - widen to 4 lanes</td>
<td>Town Center Blvd</td>
<td>Palm Coast Pkwy</td>
</tr>
<tr>
<td>Palm Coast Pkwy - widen to 6 lanes</td>
<td>SR 5 (US 1)</td>
<td>Belle Terre Pkwy</td>
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<tr>
<td>Fort Smith Blvd widen to 3 lanes</td>
<td>Elkcam Dr</td>
<td>Providence Blvd</td>
</tr>
<tr>
<td>Saxon Blvd - widen to 4 lanes</td>
<td>Tivoli Dr</td>
<td>Providence Blvd</td>
</tr>
<tr>
<td>Normandy - widen to 4 lanes</td>
<td>Firwood Dr</td>
<td>Howland Blvd</td>
</tr>
<tr>
<td>Tivoli Dr widen to 3 lanes</td>
<td>Saxon Blvd</td>
<td>Providence Blvd</td>
</tr>
<tr>
<td>Old Kings Rd South - widen to 4 lanes</td>
<td>SR 100</td>
<td>Old Dixie Hwy</td>
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<tr>
<td>Hand Ave Extension</td>
<td>Williamson Blvd</td>
<td>Tymber Creek Rd ext</td>
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<tr>
<td>Elkcam Blvd - widen to 3 lanes</td>
<td>Normandy Blvd</td>
<td>Fort Smith Blvd</td>
</tr>
<tr>
<td>Park Ave Extension</td>
<td>To Restoration Development (1.84 mi)</td>
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<tr>
<td>Hand Ave - widen to 4 lanes</td>
<td>Williamson Blvd</td>
<td>Nova Rd</td>
</tr>
<tr>
<td>Deltona Blvd - widen to 4 lanes</td>
<td>Doyle Rd</td>
<td>Enterprise Rd</td>
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<tr>
<td>Matanzas Woods Pkwy (east) - widen to 4 lanes</td>
<td>NB I-95 ramps</td>
<td>Old Kings Rd extension</td>
</tr>
<tr>
<td>Old Mission Road - widen to 3 lanes</td>
<td>Park Ave</td>
<td>Josephine St</td>
</tr>
<tr>
<td>Courtland Blvd widen to 3 lanes</td>
<td>Fort Smith Blvd</td>
<td>Howland Blvd</td>
</tr>
<tr>
<td>Member</td>
<td>Committee</td>
<td>Representing</td>
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<tr>
<td>-------------------------</td>
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</tr>
<tr>
<td>Gayle Belin</td>
<td>BPAC</td>
<td>Ormond Beach</td>
</tr>
<tr>
<td>Chris Daun</td>
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<td>Bob Storke</td>
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<tr>
<td>Marcia Stevens-Foltz</td>
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</tr>
<tr>
<td>Bobby Ball</td>
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<td>Port Orange</td>
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<tr>
<td>Dave Castagnacci</td>
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<tr>
<td>Jose Papa</td>
<td>TCC</td>
<td>Palm Coast</td>
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<tr>
<td>Andrew Holmes</td>
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<td>Daytona Beach</td>
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<tr>
<td>Becky Mendez</td>
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<td>Orange City</td>
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<tr>
<td>Jon Cheney/Melissa Winsett (alt)</td>
<td>TCC</td>
<td>Volusia County</td>
</tr>
<tr>
<td>Judy Craig</td>
<td>TDLCB</td>
<td>Disabled Citizens</td>
</tr>
</tbody>
</table>