

**AUGUST 28, 2024 MEETING MINUTES**  
**OF THE**  
**RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION (TPO) BOARD**  
700 Catalina Blvd.  
Daytona Beach, FL 32114

**TPO Board Members Physically Present:**

Vice Mayor John Rogers\*  
Vice Mayor Michael Politis\*\*  
Mayor Karen Chasez  
Mayor Chris Cloudman  
Commissioner Dana McCool  
Councilwoman Charlotte Gillis  
Commissioner Rick Belhumeur\*  
Commissioner Roy Johnson  
Vice Mayor Roger Eckert\*  
Commissioner Randy Hartman  
Vice Mayor Bill Lindlau\*  
Vice Mayor Alex Tiamson  
Mayor Bill Partington, Chairperson  
Mayor David Alfin  
Councilwoman Sergia Cardenas\*  
Vice Mayor Reed Foley  
Vice Mayor Eric Sander  
Council Chair Jeff Brower  
Council Vice Chair Danny Robins  
Council Member Matt Reinhart  
Jessie Thompson (non-voting)  
Kia Powell (non-voting advisor)

**TPO Board Members Virtually Present:**

Commissioner Stacy Cantu  
Council Member Skip White\*

**TPO Board Members Absent:**

Commissioner Jeffrey Schuitema\*  
County Chair Andy Dance  
Commissioner Hansen  
Council Member Jake Johansson (excused)  
Council Member David Santiago  
Ted Wendler (non-voting)  
Dave Castagnacci (non-voting)  
Becky Mendez (non-voting)

**\* Non-voting member of the Small City Alliance**

**\*\* Voting member for the Small City Alliance**

**Others Physically Present:**

Donna Ralston, Recording Secretary  
Colleen Nicoulin  
Stephan Harris  
Pamela Blankenship  
Elizabeth Bonds  
Loreen Bobo  
Melissa McKinney  
Chris Barone  
Debra Snow  
Jim Cameron

**Representing:**

Bunnell  
Daytona Beach Shores  
DeBary  
DeLand  
Deltona  
Edgewater  
Flagler Beach  
Holly Hill  
Lake Helen  
New Smyrna Beach  
Oak Hill  
Orange City  
Ormond Beach  
Palm Coast  
Pierson  
Port Orange  
South Daytona  
Volusia County Chairman  
Volusia County, District 3  
Volusia County, District 2  
Volusia County School Board  
FDOT

**Representing:**

Daytona Beach  
Ponce Inlet

**Representing:**

Beverly Beach  
Flagler County  
Flagler County Alternate  
Volusia County, At-Large  
Volusia County, District 5  
BPAC Chairperson  
CAC Chairperson  
TCC Chairperson

**Representing:**

TPO Staff  
TPO Staff  
TPO Staff  
TPO Staff  
BPAC  
FDOT  
FDOT  
FDOT  
Holly Hill Commissioner  
JC Consulting

**Others Physically Present:**

Jonathan Knight  
Amy Sirmans  
William White  
David German  
Bobbie King  
Ralf Heseler  
Kelvin Miller

**Representing:**

TCC  
VHB  
Volusia County  
Volusia County Schools  
Volusia County Transit Services  
Volusia County Transit Services  
Volusia County Transit Services

**Others Virtually Present:**

Mariel Lemke  
Lupita McClenning  
Jim Wood  
Omar Atallah

**Representing:**

TPO Staff  
Flagler Beach  
Kimley-Horn  
VC Traffic Engineering

**I. Call to Order / Roll Call / Determination of Quorum**

The River to Sea Transportation Planning Organization (TPO) Board meeting was called to order at 9:00 a.m. by TPO Chairperson Partington. The roll was called, and it was determined a quorum was physically present. The meeting was held in a hybrid format with fifteen voting members physically present and seven non-voting members physically present; and one voting member and one non-voting member virtually present.

**MOTION:** *A motion was made by Mayor Alfin to allow members attending virtually to participate and vote. The motion was seconded by Vice Mayor Sander and carried unanimously.*

**II. Pledge of Allegiance**

The Pledge of Allegiance was given.

**III. Public Comment/Participation**

There were no public comments.

**IV. Consent Agenda**

- A. June 26, 2024 River to Sea TPO Board Meeting Minutes
- B. Treasurer's Reports
- C. Executive Committee Report
- D. Bicycle and Pedestrian Advisory Committee (BPAC) Report
- E. Citizens Advisory Committee (CAC) Report
- F. Technical Coordinating Committee (TCC) Report
- G. Transportation Disadvantaged Local Coordinating Board Report
- H. Transportation Disadvantaged Local Coordinating Board Appointments
- I. River to Sea TPO Board (R2CTPO) Report
- J. Executive Director Timesheet Review Reports
- K. Review and Approval of Expenditure for the Development of the 2050 Long Range Transportation Plan (LRTP)
- L. Review and Approval of Expenditure for the Development of the Safe Streets and Roads for All (SS4A) Comprehensive Safety Action Plan
- M. Review and Approval of Expenditure to Expand the Best Foot Forward Project into Flagler County

**MOTION:** *A motion was made by Mayor Alfin to approve the Consent Agenda. The motion was seconded by Council Member Foley and carried unanimously.*

**V. Action Items**

- A. Review and Approval of Resolution 2024-15 Amending the FY 2024/25 to FY 2028/29 Transportation Improvement Program (TIP) (ROLL CALL VOTE REQUIRED)

Ms. Nicoulin provided an overview of the proposed amendments to the FY 2024/25 to FY 2028/29 TIP, including the routine "roll-forward amendment" to continue ongoing projects into the new fiscal year. She also introduced five new projects and noted one existing project that received additional funding from recent Legislative appropriations. While the CAC/TCC recommended approval, the BPAC voted 12 to 1 against the amendment. A BPAC member is present today to discuss their meeting's deliberations.

Ms. Elizabeth Bonds, BPAC member, stated that she was a resident of Ormond Beach who enjoys biking in Palm Coast. She expressed her gratitude to the TPO for including BPAC in the discussion and commended the organization's efficiency despite its small staff. She voiced the BPAC's concerns about the rapid, uncontrolled development in Palm Coast, citing the area's ranking as the fifth highest in average pedestrian fatality rates nationwide. As a cyclist and pedestrian who values the outdoors, she emphasized the importance of thoughtful planning in road development and responding to developers. She urged the TPO to consider the impact on the wetlands, noting that each acre can hold 1.5 million gallons of stormwater. She asked for a halt to paving over these critical areas.

**MOTION:** *A motion was made by Mayor Alfin to approve Resolution 2024-15 amending the FY 2024/25 to FY 2028/29 Transportation Improvement Program (TIP). The motion was seconded by Vice Mayor Sander.*

The TPO Board members discussed various issues, including the specific locations of the three loop roads, the reasons behind the BPAC's vote against the amendment, a request to include the jurisdictions that voted against the motion on the summaries, and the rapid development in Palm Coast. They deliberated on the BPAC's justification for its motion, the design of the projects, and whether it is common for the BPAC to oppose resolutions. Other topics included the location of the US 92 interchange, concerns for cyclist and pedestrian safety, and the importance of clearly listing cities in the Roll Forward report. The conversation also touched on the unknown causes of Venetian Bay's flooding, concerns about the pace of development, and how the TPO Board can advocate for FDOT to prioritize cyclist and pedestrian safety. It was noted that Volusia County will review its road program in January, with \$5 million allocated for pedestrian safety, and one board member encouraged local municipalities to consider mobility plans instead of impact fees.

Ms. Nicoulin emphasized that FDOT is aware of these concerns, particularly the region's ranking as having the fifth highest average pedestrian fatality rate nationwide and its designation as one of the most dangerous in the country according to the latest *Dangerous by Design 2024* report. In response, FDOT developed the Central Florida Safety Strategic Plan, recognizing the critical need for safety improvements. Active participation in this initiative is crucial.

*The motion carried unanimously by roll call vote.*

**B. Review and Approval of Resolution 2024-16 Amending the FY 2024/25 and FY 2025/26 Unified Planning Work Program (UPWP) (ROLL CALL VOTE REQUIRED)**

Ms. Nicoulin provided a detailed overview of the proposed UPWP, explaining that it is the TPO's two-year work plan and program, with an associated budget. The amendment she discussed impacts the budget. She reviewed the proposed amendments and noted that future consultant support services will be amended into the UPWP as new projects arise.

**MOTION:** *A motion was made by Vice Mayor Sander to approve Resolution 2024-16 amending the FY 2024/25 and FY 2025/26 Unified Planning Work Program (UPWP). The motion was seconded by Council Member Foley and carried unanimously by roll call vote.*

**C. Review and Approval of Resolution 2024-17 Changing the Name of the River to Sea Transportation Planning Organization to the Volusia-Flagler Transportation Planning Organization**

Ms. Nicoulin explained that the TPO recently completed the apportionment process, during which the planning area boundary and membership of the board were reviewed. The TPO Board approved an Apportionment Plan that expanded the TPO's boundary to include all of Flagler County; a plan that received approval from the Governor's office earlier this month. To formally change the TPO's name, it is necessary to update the interlocal agreement with all jurisdictions within the planning area, requiring signatures from every member in those

jurisdictions—a process expected to take a few months. In the meantime, the TPO will facilitate the name change through a fictitious name registration before the interlocal agreement is fully executed. She then outlined the steps involved in completing the name change process.

**MOTION:** *A motion was made by Council Member Foley to approve Resolution 2024-17 Changing the Name of the River to Sea Transportation Planning Organization to the Volusia-Flagler Transportation Planning Organization. The motion was seconded by Vice Mayor Sander and carried unanimously.*

## VI. Presentations, Status Reports, and Discussion Items

### A. Presentation and Discussion of FDOT's Central Florida Safety Strategic Plan

Ms. Loreen Bobo, FDOT District 5 Safety Administrator, delivered a PowerPoint presentation on FDOT's Central Florida Safety Strategic Plan. She provided an overview of District 5's fatality statistics since 2016 and outlined the nine-month process of developing the Safety Strategic Plan, which emphasizes safer street designs, behavior change, and a commitment to achieving zero fatalities and serious injuries. Ms. Bobo also mentioned that FDOT is forming a steering committee to monitor annual progress and prioritize future actions. An annual safety summit will bring together all partners, with the most recent summit having been held on May 17, 2024.

Ms. Bobo addressed the TPO Board members' inquiries concerning the use of advanced technology, particularly artificial intelligence (AI); a recent cyclist fatality on Nova Road occurred shortly after Secretary Tyler's presentation on Target Zero to the TPO Board a few months ago; and the importance of behavior change, the effectiveness of roundabouts, and public safety initiatives planned for Deltona over the next 60 days.

The law enforcement high visibility enforcement program was discussed as well as grant funding that is available from FDOT for those enforcements.

Chairperson Mayor Partington inquired if any members would like to volunteer to serve on the Central Florida Safety Strategic Plan Steering Committee.

Vice Mayor Tiamson, Vice Mayor Rogers, and Council Member Reinhart volunteered.

**MOTION:** *A motion was made by Mayor Alfin to appoint Vice Mayor Tiamson, Vice Mayor Rogers, and Council Member Reinhart as the River to Sea TPO representatives to FDOT's Central Florida Safety Strategic Plan Steering Committee. The motion was seconded by Council Member Foley and carried unanimously.*

### B. FDOT Report

Ms. Kia Powell delivered the FDOT report, directing members to [www.cflroads.com](http://www.cflroads.com) for the latest project information. She announced the initiation of the 2055 Florida Transportation Plan (FTP), which is set for adoption in November 2025. The next online open house will take place from September 16<sup>th</sup> to 27<sup>th</sup>. Additionally, she highlighted the release of the third edition of the District 5 Compass newsletter and the grand opening of the DeLand SunRail Station on August 9<sup>th</sup>.

Vice Mayor Sander noted that the Nova Canal has five culverts blocked with vegetation.

Ms. Powell indicated she would report that back to FDOT.

## VII. Executive Director's Report

Ms. Nicoulin provided an update on the plans for the new interlocal agreement, announced her upcoming speaking engagement at the September 19<sup>th</sup> VCARD event, and shared her upcoming participation in an FHWA-funded Safe Systems Approach workshop for medium-sized MPOs. Ms. Nicoulin noted that she would be reaching out to city/county administrations directly regarding signatures for the interlocal agreement.

**VIII. River to Sea TPO Board Member Comments**

TPO Board members shared several announcements, including a retirement party for Khalid Resheidat on Thursday at 5:30 pm at the Brannon Center, the importance of maintaining crosswalks and signals, the Central Florida Safety Summit, the introduction of Holly Hill's newest elected official (Commissioner Debra Snow), and the upcoming Wig Out for Cancer event being held on September 27<sup>th</sup> in Deltona.

**IX. River to Sea TPO Chairperson Comments**

Chairperson Partington presented a plaque to the TPO's immediate past Chairperson Mayor Cloudman in recognition of his dedicated service to the TPO Board during a particularly challenging period.

**X. Information Items**

- Bicycle/Pedestrian Advisory Committee Attendance Record – 2024
- Citizens Advisory Committee Attendance Record – 2024
- Technical Coordinating Committee Attendance Record– 2024
- River to Sea TPO Outreach and Activities
- Upcoming Events Flyer
- Volusia and Flagler County Construction Reports
- VCARD Event: Bridging Local and Regional Planning
- Signed Apportionment Letter from Governor DeSantis
- FDOT District 5 Newsletter

**XI. Adjournment**

There being no further business, the River to Sea TPO Board meeting adjourned at 10:31 a.m.

**RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION**



**CITY OF ORMOND BEACH MAYOR BILL PARTINGTON  
CHAIRPERSON, RIVER TO SEA TPO**

**CERTIFICATE:**

The undersigned, duly qualified and acting Recording Secretary of the River to Sea TPO Board certifies that the foregoing is a true and correct copy of the minutes of the August 28, 2024 regular meeting of the River to Sea Transportation Planning Organization (TPO) Board, approved and duly signed this 25<sup>th</sup> day of September 2024.



**DONNA RALSTON, RECORDING SECRETARY  
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION**

**\*\* A recording of the August 28, 2024 TPO Board meeting is available upon request.**