Bicycle/Pedestrian Advisory Committee (BPAC) Meeting Minutes June 8, 2022

Members Physically Present:

Doug Hall Terry Lodge

Ted Wendler, Vice Chairperson

Larry Coletti
Bob Storke
Gayle Belin
Andrew Dodzik
Mark Oebbecke
Emery Jeffreys
Tim Grigsby

Jason Aufdenberg, Chairperson

Members Virtually Present:

Luis Leal Tom Ryan

Roy Walters

Patrick McCallister Nancy Epps Maggie Ardito

Non-Voting Technical Appointees Virtually Present:

Gwen Perney

John Cotton (non-voting)

Members/Technical Appointees Absent:

Paul Eik (excused) Adam Mengel Nic Mostert (excused)

Christy Gillis (excused)
Chris Daun (excused)

Rob Brinson

Melissa Winsett (non-voting) (excused) Stephanie Moss (non-voting) (excused)

Others Physically Present:

Stephan Harris
Joe Yarborough
Mark Trebitz
Jesse Blouin
Victor Muchuruza
Mayor Samuel Bennett

Others Virtually Present:

Debbie Stewart, Recording Secretary

Pam Blankenship Richard Hamilton Jay Williams

I. Call to Order / Roll Call / Determination of Quorum / Pledge of Allegiance

Representing:

Daytona Beach Alternate

DeBary
DeLand
Flagler County
Orange City
Ormond Beach
Palm Coast Alternate

Ponce Inlet

Volusia County District 1 Alternate

Volusia County, District 4 Volusia County At-Large

Volusia County At-Large Alternate

Representing:

Deltona Holly Hill Lake Helen

Ponce Inlet Alternate Volusia County District 1

Representing:

Port Orange

Votran

Representing:

Flagler Beach Flagler County New Smyrna Beach South Daytona

Volusia County Council Chair Volusia County School Board

Volusia County

FDOT

Representing:

TPO Staff Citizen FDOT FDOT HDR, Inc. Pierson

Representing:

TPO Staff TPO Staff Citizen

Volusia County

The meeting of the River to Sea Transportation Planning Organization (TPO) Bicycle/Pedestrian Advisory Committee (BPAC) was called to order at 2:00 p.m. by Chairperson Jason Aufdenberg. The roll was called and it was determined

that a quorum was physically present. Due to the COVID-19 virus, the meeting was held in a hybrid format with 10 voting and two non-voting members physically present; and five voting and two non-voting members virtually present.

Chairperson Aufdenberg stated the members participating virtually are doing so as a result of social distancing restrictions associated with COVID-19. Rulings from the Florida Attorney General require that the members physically present vote to allow virtual participation due to "extraordinary circumstances".

MOTION: A motion was made by Mr. Wendler to allow members attending virtually to participate and vote. The motion was seconded by Mr. Walters and carried unanimously.

The Pledge of Allegiance was given.

II. Public Comment/Participation

There were no public comments at this time; however, a public comment was made after Action Item B.

III. Action Items

A. Review and Recommend Approval of May 11, 2022 BPAC Meeting Minutes

MOTION: A motion was made by to Mr. Storke approve the May 11, 2022 BPAC meeting minutes. The motion was seconded by Mr. Coletti and carried unanimously.

B. Nomination and Election of BPAC Chairperson

MOTION: A motion was made by Mr. Lodge to nominate the current BPAC Chairperson Aufdenberg as BPAC Chairperson for FY 2022/23. The motion was seconded by Mr. Wendler and carried

unanimously.

MOTION: A motion was made by Mr. Storke to re-elect Dr. Jason Aufdenberg as BPAC Chairperson for FY

2022/23. The motion was seconded by Mr. Hall and carried unanimously.

II. <u>Public Comment/Participation</u>

Mr. Joe Yarborough, retired South Daytona City Manager, provided comments regarding the construction of a trail along Reed Canal Road at South Sauls Street. He contacted South Daytona's City Manager for information and found out the city had secured a grant for the shared use path; it was previously going to be on the north side of the roadway but has since been moved to the south side. He is concerned that his property will not be as secure as it once was and his privacy will be affected. He brought this issue to the BPAC's attention to suggest a requirement be instituted that residents be provided notice before a project is pursued. Public notices in the newspapers are not sufficient; it needs to be a condition of the grant and for the TPO to approve. Citizens should be involved in these decisions, particularly when projects will have an adverse impact on their property.

C. Nomination and Election of BPAC Vice Chairperson

MOTION: A motion was made by Mr. Coletti to nominate the current BPAC Vice Chairperson Mr. Ted

Wendler as BPAC Vice Chairperson for FY 2022/23. The motion was seconded by Mr. Oebbecke

and carried unanimously.

MOTION: A motion was made by Mr. Dodzik to re-elect Mr. Ted Wendler as BPAC Vice Chairperson for FY

2022/23. The motion was seconded by Mr. Coletti and carried unanimously.

D. Review and Recommend Approval of Resolution 2022-## Adopting the FY 2022/23 to FY 2026/27

Transportation Improvement Program (TIP) (Roll Call Vote Required)

Mr. Harris stated the Transportation Improvement Program (TIP) is the program of transportation projects for a period of five years; it is developed and adopted by the TPO each year and it consists of capital and non-capital surface transportation projects supported by state and/or federal funds. A presentation was given last month on the draft TIP; the bicycle/pedestrian projects included in the new TIP were also reviewed. He explained that a request from the city of Ormond Beach was received to remove the Tomoka Elementary School connector sidewalk project from the draft TIP. It will remain in the TIP but will be removed with the roll-forward amendment in August.

Mr. Lodge asked what the difference is between adopting the TIP and the roll-forward amendment.

Mr. Harris explained that certain projects automatically roll forward into the new TIP such as state projects; federal projects do not. The TIP will be amended so that both federal and state projects are reflected. This is done each year so that there is consistency between the state's Work Program and the TPO's TIP.

Chairperson Aufdenberg noted that the bicycle/pedestrian projects are listed on page 144 of the draft TIP.

Mr. Hall asked why the city of Ormond Beach asked to have the Tomoka Elementary School sidewalk project removed from the TIP.

Mr. Harris explained that the school will be undergoing extensive renovations and there were minor right-of-way issues that had to be addressed; Volusia County Schools will address those issues and the sidewalk with the renovation project. The second project to be removed from the TIP was at Williamson Boulevard and Hand Avenue; it is being removed because the project will be addressed during the widening of Williamson Boulevard from Strickland Range Road to Hand Avenue.

MOTION: A motion was made by Ms. Belin to recommend approval of Resolution 2022-## adopting the FY 2022/23 to FY 2026/27 Transportation Improvement Program (TIP). The motion was seconded by Mr. Hall and carried unanimously by a roll call vote.

E. Review and Recommend Approval of the Draft List of Prioritized Bicycle/Pedestrian Projects

Mr. Harris stated the draft list of prioritized bicycle/pedestrian projects has been revised since it was presented last month; staff has included the changes discussed last month. He reviewed the changes to the draft Tier A list.

Mr. Coletti asked when the LeHigh Trailhead project will begin.

Mr. Harris replied that project is nearing completion of the design phase; he does not have a groundbreaking date for construction yet but will contact the city of Palm Coast and provide an update at the next BPAC meeting in August. He continued to review the draft Tier B list; he explained the top three projects are protected.

Mr. Coletti referred to project #7, the Graham Swamp Trail gap, on Tier B and asked if there is a map that shows the connection to the LeHigh Trail.

Mr. Harris replied he has a map that came in with the project application but he does not have it available to show on the screen.

Mr. Lodge referred to the top 3 protected projects on Tier B and asked if that means they are approved for funding.

Mr. Harris replied all the projects on Tier B are approved for funding but are not yet funded; the protected status means that they will retain their position each year when new projects are submitted and scored.

Mr. Grigsby commented that the Tarragona Way sidewalk project has been on the list since 2006.

Mr. Harris replied that staff has advised the city of Daytona Beach to resubmit a project application to be rescored so it could possibly move up the list; if they do not, it will stay on the bottom of the list. He continued to

review the Tier C list and noted that once the list is adopted, staff will proceed with studies on the top four projects.

Ms. Ardito asked how and when a project score can be changed; on one of these projects, the project sponsor was not present when the project was scored so it received a lower score than it could have.

Mr. Harris explained these are the scores that the BPAC Project Review Subcommittee approved and that staff is now asking for the BPAC's approval of with this draft list. The scores cannot be changed but she can recommend that the list not move forward as is and state her reasons why. Once a project is on the adopted priority list it cannot be removed unless the TPO Board deems there is an issue. He continued to review the list and explained that once a feasibility study is completed for a project on Tier C, the project does not automatically move forward. If the project sponsor wants to move forward with the project, they will submit a project application for funding.

Discussion continued regarding projects on the draft 2022 list of prioritized bicycle/pedestrian projects.

MOTION: A motion was made by Mr. Storke to recommend approval of the draft list of prioritized bicycle/pedestrian projects. The motion was seconded by Mr. Hall and carried unanimously.

F. Review and Recommend Approval of the Draft List of Shared Use Non-Motorized (SUN) Trail Projects

Mr. Harris explained that projects on the draft list of Shared Use Non-Motorized (SUN) Trail projects are not prioritized. For various reasons, several projects have dropped out of FDOT's Work Program so the TPO created a Tier B list to show that even if they are not in the adopted SUN Trail program, they are a priority for the TPO.

Ms. Belin asked if the Tier A projects are funded for this year.

Mr. Harris replied the Tier A projects are in the five-year Work Program. The Tier B list projects are not in the five-year Work Program; however, this list communicates to FDOT that the TPO would like these unfunded projects to be in the Work Program.

Mr. Lodge referred to third project on Tier A, the Coast to Coast Gap in DeBary, and commented that he thought that this gap was completed. He asked if this was a different project.

Ms. Ardito explained that is the connection to the DeBary Sun Rail Station and that the SUN Trail Program has taken over the project.

MOTION: A motion was made by Mr. Hall to recommend approval of the draft list of Shared Use Non-Motorized (SUN) trail projects. The motion was seconded by Mr. Dodzik and carried unanimously.

G. Review and Recommend Approval of Resolution 2022-## Adopting the Public Participation Plan (PPP)

Ms. Blankenship stated a presentation was provided in April that reviewed the changes over the previous Public Participation Plan (PPP). The updated PPP has been out for public comment; no comments have been received other than the comments provided at the April BPAC meeting; regarding a redundancy on page 9 that has been corrected which she reviewed. The public comment period is still open through the close of business on Friday, June 10, 2022.

MOTION: A motion was made by Mr. Storke to recommend approval of Resolution 2022-## adopting the Public Participation Plan (PPP). The motion was seconded by Mr. Hall and carried unanimously.

H. Cancellation of the July 13, 2022 BPAC Meeting

MOTION: A motion was made by Mr. Wendler to cancel the July 13, 2022 BPAC meeting. The motion was seconded by Mr. Dodzik and carried unanimously.

IV. <u>Presentation and Discussion Items</u>

A. <u>Presentation and Discussion of the I-95 at LPGA Boulevard Project Development and Environment (PD&E) Study</u>

Mr. Mark Trebitz, FDOT, gave a PowerPoint presentation of the I-95 at LPGA Boulevard PD&E study; he reviewed the project limits from US 92 north to Williamson Boulevard and includes the Tomoka River Bridge and the I-95 and LPGA Boulevard interchange. There has been substantial and proposed substantial development in this area since 2016 which has brought a good amount of traffic; this is the purpose and need of this project; to accommodate the current and future transportation demand, not only for vehicles but for bicyclists and pedestrians as well as to enhance the safety for the LPGA Boulevard and I-95 interchange. They are currently in the PD&E and design phase of the project. He explained the schedule of the project and showed some of the improvements being evaluated. He announced a public meeting will be held at the Henderson Welcome Center at Embry Riddle Aeronautical University (ERAU) on August 11, 2022 at 5:30 pm.

Members discussed the presentation and the proposed improvements including the improvements to the Tomoka River Bridge. There will be the standard FDOT barrier for bicycle/pedestrians on the bridge. They also discussed the proposed turbine intersection; Mr. Trebitz explained it is an innovative solution and he explained how it will work. Each intersection is being evaluated and will include accessible pedestrian signals (APS) or the wiring to install APS signals in the future. Discussion continued regarding the project and the proposed improvements.

Mr. Harris asked if they will give this same presentation at the pubic meeting in August at ERAU.

Mr. Trebitz replied it will be a more expansive presentation; it will be an open house and they will showcase each improvement. It will also be available as a hybrid meeting so people can attend virtually.

B. Presentation and Discussion of the I-95 at US 1 Project Development and Environmental (PD&E) Study

Mr. Mark Trebitz, FDOT, gave a PowerPoint presentation of the I-95at US 1 PD&E study; he gave an overview of the project and the project limits. The purpose of the study is to develop and evaluate solutions to accommodate the existing and future travel demand, improve safety and enhance the pedestrian environment. The project is needed to improve traffic operations, mobility, and to enhance safety for all modes of travel including bicyclists and pedestrians. They are currently in the PD&E phase overlapping with the design phase; the right-of-way phase is partially funded and construction is currently unfunded. He reviewed the proposed alternatives including a diverging diamond interchange (DDI) and an offset intersection; he explained how each would work. He reviewed the proposed improvements to US 1 which includes a widening to six lanes with a 14-foot shared use path on each side; the project should fit within the current right-of-way. He announced a public meeting will be held regarding this project on June 21, 2022 at 5:30 pm at The Chapel in Ormond Beach.

Members discussed the project and the proposed improvements. It was noted that the southwest area of the project limits will have a service road. There will not be a physical barrier between the bike trail and US 1; it will have a curving gutter to help prevent vehicles from leaving the roadway. Mr. Trebitz explained how the DDI will work; he suggested members watch the video available on project website. Members continued to discuss the presentation and proposed alternatives.

V. Staff Comments

→ Pedestrian Fatalities in 2021

Mr. Harris stated there are newly released numbers regarding traffic fatalities involving pedestrians; the 2021 numbers are the highest in 40 years. Vehicle crashes and fatalities are up in several categories; pedestrian fatalities are up 14%. Fatalities are up in Florida at a rate comparative only to Arizona. There is a lot of work to do. The Unified Planning Work Program (UPWP) that was adopted last month includes the development of a Community Safety Action Plan for Bicyclists and Pedestrians; FDOT grant opportunities are available for this

project. He will have more information to share in August; the goal is to bring those fatality and serious injury numbers down.

VI. Information Items

- → BPAC Attendance Record
- → TPO Board Report
- → TPO Outreach and Activities

VII. BPAC Member Comments

Mr. Coletti announced he will be attending the June 16, 2022 FDOT public meeting regarding SR 100 and the I-95 interchange to make sure the bicycle/pedestrian facilities there are adequate. He thanked members for the get-well cards he received after his bike accident; he rode from Palm Coast to Ponce Inlet and was on the way back on the LeHigh Trail when a vine caught him and brought him down. He was wearing a bike helmet or his injuries would have been much worse; he noted he sees too many people riding bikes without helmets.

Mr. Oebbecke stated he is alarmed by the number of electric bicycles/vehicles he is seeing; Volusia County does not allow them on the beach but it is not being enforced. It is alarming to see teenagers and kids going 35 miles per hour with no helmets. He hopes it does not take a fatality to make people aware of the danger.

Mr. Hall thanked members and TPO staff for the sympathy cards he received regarding the loss of his wife, Ms. Nancy Burgess-Hall, and he appreciates those that attended her celebration of life.

Mr. Jeffreys referred to today's public comment regarding the trail in DeBary and commented that he has discovered that the trail will be closed for two months; he thinks there should have been better planning as it will affect many people in his neighborhood that will not be able to bike to stores or doctors; they will now have to ride on US 17/92. He also commented on the number of electric bicycle riders that do not wear helmets.

Ms. Ardito reiterated how dangerous US 17/92 is for bicyclists; her husband was hit in a crosswalk with the pedestrian light because the driver did not stop. We do not want bicyclists out there if we can stop it; there should be one or two alternatives; only one or two blocks of Donald E. Smith Boulevard that will be closed; the school is not allowing access which is the only way through. We need to find out how to take the issue to the school property.

Mr. Walters commented he recently returned from a trip to Peru and noted the Incas were incredible engineers. Traffic in the large cities can be described as six lanes of chicken; traffic signals are totally ignored. He only saw one bicycle as there is no way to cycle there.

Chairperson Aufdenberg commented he also just returned from traveling to Brooklyn, New York. He was able to ride 60 blocks of parking protected bike lanes. It was nice to ride in a bike friendly area; he was able to use the Map Publisher Software to produce a geo pdf. of New York City's bike map. He applied the same app to the TPO's Bicycle Suitability Map; he will provide a presentation on this in August.

VIII. Adjournment

The BPAC meeting adjourned at 3:33 p.m.

River to Sea Transportation Planning Organization

Dr. Jason Aufdenberg, Chairperson Bicycle Pedestrian Advisory Committee (BPAC)

CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certifies that the foregoing is a true and correct copy of the minutes of the <u>June 8, 2022</u> regular meeting of the Bicycle/Pedestrian Advisory Committee (BPAC), approved and duly signed this <u>10th</u> day of <u>August 2022</u>.

Debbie Stewart, Recording Secretary

River to Sea Transportation Planning Organization

** A recording of the June 8, 2022 BPAC meeting is available upon request.

ROLL CALL VOTE TIP ADPTION

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION (TPO) BICYCLE/PEDESTRIAN ADVISORY COMMITTEE (BPAC) ROLL CALL SHEET

MEETING DATE:

JUNE 8, 2022

QUORUM: 9 MEMBERS YES / NO

MEETING TIME:

2:00 P.M.

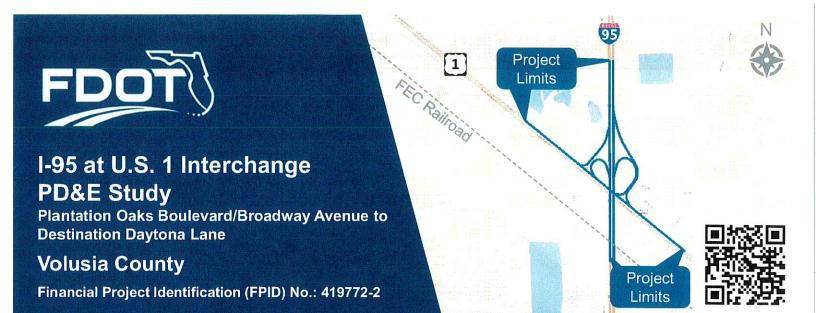
MEETING LOCATION:

RIVER TO SEA TPO

2570 W INTERNATIONAL SPEEDWAY BLVD., SUITE 100

DAYTONA BEACH, FL 32114

REPRESENTING: **BPAC MEMBER:** DAYTONA BEACH HOLLY RYAN/DOUG HALL DEBARY TERRY LODGE DELAND **TED WENDLER DELTONA** LUIS LEAL FLAGLER BEACH PAUL EIK FLAGLER COUNTY LARRY COLETTI HOLLY HILL TOM RYAN LAKE HELEN PATRICK McCallister **NEW SMYRNA BEACH NIC MOSTERT ORANGE CITY BOB STORKE ORMOND BEACH GAYLE BELIN** PALM COAST ANDY DODZIK PONCE INLET MARK OEBBEKKE SOUTH DAYTONA **CHRISTY GILLIS** Volusia County (AT-Large) ROY WALTERS/JASON-AUFDENBERG_ Volusia County (D-1) MAGGIE ARDITO (EMERY JEFFREYS) VOLUSIA COUNTY (D-4) **TIMOTHY GRISBY** VOLUSIA COUNTY CHAIR **CHRIS DAUN**



Project Description

The Florida Department of Transportation (FDOT) is conducting a Project Development and Environment (PD&E) Study for the Interstate 95 (I-95) at U.S. 1 interchange (exit 273) in Ormond Beach. This study will evaluate improvements to the I-95 interchange as well as the approximately one-mile segment of U.S. 1 between Plantation Oaks Boulevard/Broadway Avenue and Destination Daytona Lane. The purpose of this PD&E Study is to accommodate the existing and future travel demand, improve safety, and enhance pedestrian connectivity by developing solutions, known as alternatives, that improve operations at the I-95 interchange and along U.S. 1.

The PD&E Study will evaluate a range of alternatives, and their potential impacts and enhancements to the natural, social, cultural, and physical environments. Public engagement activities are planned throughout the study, including individual stakeholder coordination meetings, a public alternatives open house, and a public hearing.

PD&E Study Alternatives No-Build Alternative

The No-Build Alternative assumes that no improvements would be made to the existing interchange or the approximately one-mile segment of U.S. 1. This alternative is carried through to the public hearing.

I-95 at U.S. 1 Interchange & U.S. 1 Build Alternatives

The Build Alternatives, as seen on the reverse side of the handout, first show a conceptual rendering of the approximately one-mile segment of U.S. 1 between Plantation Oaks Boulevard/Broadway Avenue and Destination Daytona Lane that would be widened from two lanes in each direction to three. This widening includes the addition of shared use paths to serve bicyclists, pedestrians, and other users. The width of the roadway features will vary between two alternatives. Next, you'll see the conceptual renderings of the two interchange alternatives: a Diverging Diamond Interchange Alternative and an Offset Intersection Alternative. Both options would enhance the interchange operations and improve safety. U.S. 1 will be widened with either Build Alternative.

Project Status and Estimated Costs*

PD&E Study Design Funded: 2021-2022

\$2.9 million

Design Right-of-Way Funded: 2022

\$7.5 million

Construction

Partially Funded: 2027 Unfunded \$3.3 million

*subject to change

Contact:

Jesse Blouin, AICP FDOT Project Manager 386-943-5167 Jesse.Blouin@dot.state.fl.us

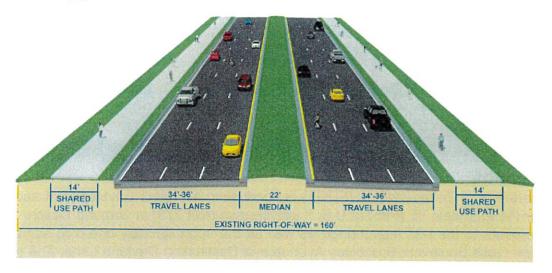
https://www.cflroads.com/project/419772-2

I-95 at U.S. 1 Interchange PD&E Study

Volusia County

FPID # 419772-2

Proposed U.S. 1 Typical Section:



Diverging Diamond Interchange (DDI) Alternative

- Reduces conflict points for left-turning vehicles
- Improves left turn capacity
- Minimizes traffic queues
- · Eliminates existing substandard loop ramps

Offset Intersection (Offset) Alternative

- Minimizes conflicts between bicycles / pedestrians and motorized vehicles
- · Eliminates existing substandard loop ramps
- · Consolidates movements to a single traffic signal







When: Tuesday, June 21, 2022 at 5:30 p.m.

Where:

- Virtually on GoTo Webinar
- By phone at 1-877-568-4108
 with passcode 483-317-868.
 - In person at The Chapel Financial Project Identification (FPID) No. 419722-2

Interstate 95 (I-95) at U.S. 1 Interchange, Volusia County

Interchange PD&E Study on Tuesday, June 21, 2022, at 5:30 p.m. The purpose of this PD&E Study is to accommodate the existing and future travel demand, improve safety and enhance pedestrian connectivity by developing solutions, known as alternatives, that improve The Florida Department of Transportation (FDOT) will hold an Alternatives Open House regarding the Interstate 95 (I-95) at U.S. 1 operations at the I-95 interchange and along U.S. 1 between Plantation Oaks Boulevard/Broadway Avenue and Destination Daytona Lane. FDOT is offering multiple ways to participate in the live meeting.

the meeting online. Please note, Internet Explorer cannot be used to register or attend this webinar. If joining on-line, please allow adequate Virtual: Join from a computer, tablet, or mobile device for free and listen to the live presentation over the internet. Advance registration at https://attendee.gotowebinar.com/register/4468836558507019 is required. Participants will receive an email with information about joining og-in time to view the presentation in its entirety.

Phone (Listen Only): Join the meeting in listen-only mode by dialing 1-877-568-4108 and entering the passcode 483-317-868 when prompted.

to view a looping presentation and project exhibits. If attending in person, please remember to follow all safety and sanitation guidelines. If you are feeling unwell, please consider attending the meeting virtually or by phone. In-Person Open House: Attend in person at The Chapel, 1805 U.S. 1, Ormond Beach, FL 32174 anytime between 5:30 p.m. and 7:30 p.m.

All meeting materials and the presentation will be available on the project website at https://www.cflroads.com/project/419772-2 before the

(free of charge), should contact Nathan Silva by phone at 407-893-5819, or via email at Nathan. Silva@rsandh.com at least seven (7) days prior to the meeting. If you are hearing or speech impaired, please contact us by using the Florida Relay Service, 1-800-955-8771 (TDD) or Persons who require special accommodations under the Americans with Disabilities Act (ADA), or persons who require translation services 1-800-955-8770 (Voice). Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons wishing to express their concerns relative to FDOT compliance with Title VI may do so by contacting Jennifer Smith, FDOT District Five Title VI Coordinator at Jennifer. Smith 2@dot. state.fl.us.

The environmental review, consultation, and other actions required by applicable federal environmental laws for this project are being, or have been, carried-out by FDOT pursuant to 23 U.S.C. § 327 and a Memorandum of Understanding dated December 14, 2016, and executed by the Federal Highway Administration and FDOT.

For more information, please contact FDOT Project Manager Jesse Blouin at 386-943-5167, email at <u>Jesse Blouin@dot.state.fl.us,</u> or U.S. mail at Florida Department of Transportation, 719 S. Woodland Boulevard, MS. 501, DeLand, Florida 32720