



# MEETING NOTICE & AGENDA

Please be advised that the River to Sea Transportation Planning Organization (R2CTPO)

**BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE (BPAC)** will be meeting on:

**DATE:** Wednesday, May 14, 2014

**TIME:** 3:00 PM

**PLACE:** River to Sea TPO

2570 W. International Speedway Blvd.,

Suite 100 (Conference Room)

Daytona Beach, Florida 32114-8145

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**Mr. Robert "Bob" Storke, Chairman**

## AGENDA

- I. **CALL TO ORDER/ROLL CALL/DETERMINATION OF QUORUM/PLEDGE OF ALLEGIANCE**
- II. **PUBLIC COMMENT/PARTICIPATION** (*Length of time at the discretion of the Chairman*)
- III. **ACTION ITEMS**
  - A. **REVIEW AND APPROVAL OF APRIL 9, 2014 BPAC MEETING MINUTES**  
(*Contact: Debbie Stewart*) (*Enclosure, pages 3-10*)
  - B. **REVIEW AND RECOMMEND APPROVAL OF DRAFT VISION, GOALS, OBJECTIVES AND PERFORMANCE MEASURES OF THE 2040 LONG RANGE TRANSPORTATION PLAN (LRTP)** (*Contact: Jean Parlow*) (*Enclosure, pages 11-20*)
  - C. **REVIEW AND RECOMMEND APPROVAL OF RESOLUTION 2014-## ADOPTING THE RIVER TO SEA TPO PUBLIC PARTICIPATION PLAN (PPP)** (*Contact: Pamela Blankenship*) (*Enclosure, pages 21-23*)

**IV. PRESENTATIONS AND DISCUSSION ITEMS**

- A. PRESENTATION ON VOLUSIA COUNTY'S NATIONAL TRAILS DAY CELEBRATION**  
*(Contact: Bruce Piatek, Volusia County Parks, Rec. & Culture) (Enclosure, pages 24-25)*
- B. PRESENTATION ON THE 2014 VOLUSIA TPO JOINT CERTIFICATION REPORT**  
*(Contact: Claudia Calzaretta, FDOT) (Enclosure, pages 26-31)*
- C. PRESENTATION ON VOTRAN'S NEW WEBSITE AND RIDER TOOLS** *(Contact: Heather Blanck, VOTRAN) (Enclosure, page 32)*
- D. PRESENTATION AND DISCUSSION OF THE 2040 LONG RANGE TRANSPORTATION PLAN (LRTP) PUBLIC INVOLVEMENT PLAN (PIP)** *(Contact: Jean Parlow) (Enclosure, page 33)*

**V. STAFF COMMENTS** *(Enclosure, page 34)*

→ **River to Sea TPO Public Service Announcement**

**VI. INFORMATION ITEMS** *(Enclosures, pages 34-39)*

- **BPAC Attendance Record**
- **National Bike Month Flyer**
- **Tell the TPO Transportation Survey**
- **2014 R2CTPO Priority Project Process Schedule (Revised 2/24/14)**

**VII. BPAC MEMBER COMMENTS** *(Enclosure, page 34)*

**VIII. ADJOURNMENT** *(Enclosure, page 34)*

**\*\*\*The next meeting of the BPAC will be on Wednesday, June 11, 2014\*\*\***

NOTE: Individuals covered by the Americans with Disabilities Act of 1990 in need of accommodations for this public meeting should contact the River to Sea TPO office, 2570 W. International Speedway Blvd., Suite 100, Daytona Beach, Florida 32114-8145; (386) 226-0422, extension 20416, at least five (5) working days prior to the meeting date.

NOTE: If any person decides to appeal a decision made by the board with respect to any matter considered at such meeting or hearing, he/she will need a record of the proceedings including all testimony and evidence upon which the appeal is to be based. To that end, such person will want to ensure that a verbatim record of the proceedings is made.

NOTE: The River to Sea TPO does not discriminate in any of its programs or services. To learn more about our commitment to nondiscrimination and diversity, visit our Title VI page at [www.r2ctpo.org](http://www.r2ctpo.org) or contact our Title VI/Nondiscrimination Coordinator, Pamela Blankenship, at 386-226-0422, extension 20416, or [pblankenship@r2ctpo.org](mailto:pblankenship@r2ctpo.org).

**SUMMARY SHEET  
BPAC  
MAY 14, 2014**

**III. Action Items**

**A) Review and Approval of April 9, 2014 BPAC Meeting Minutes**

**Background Information:**

Minutes are prepared for each meeting and must be approved by the BPAC. The April 9, 2014 BPAC meeting minutes are provided with this agenda packet for your review.

***Action Requested:***

***Motion to approve the April 9, 2014 BPAC meeting minutes***

**Bicycle/Pedestrian Advisory Committee (BPAC)  
Meeting Minutes  
April 9, 2014**

Members Present:

Doug Hall  
Rani Merens  
Scott Leisen  
Nic Mostert, Vice Chairman  
Bob Storke, Chairman  
Phyllis Campbell  
Colleen Nicoulin  
Pamela Masters  
Jason Aufdenberg  
Patricia Lipovsky  
Alice Haldeman

Non-Voting Technical Appointees Present:

Jessie Clark  
Deborah Tyrone  
Wendy Hickey  
Gwen Perney  
Bruce Piatek  
Melissa Winsett  
John Cotton

Members/Technical Appointees Absent:

John Schmitz  
Tim Bustos (excused)  
Michelle Grenham (excused)  
Kevin Phelps (excused)  
Bill Pouzar (excused)

Others Present:

Pamela Blankenship  
Debbie Stewart, Recording Secretary  
Stephan Harris  
Holly Idler  
Nancy Burgess-Hall  
Jeremy Fenceroy  
Tad Molas  
Adrian Moon  
Jim White

Representing:

Daytona Beach  
DeBary  
Deltona  
Holly Hill  
Orange City  
Ponce Inlet  
Port Orange  
South Daytona  
Volusia County, At Large  
Volusia County, District 2  
Volusia County, District 3

Representing:

Volusia County School Board  
FDOT  
Orange City  
Port Orange  
Volusia County, Parks & Recreation  
Volusia County Traffic Engineering  
Votran

Representing:

Daytona Beach Shores  
Deland  
Edgewater  
Volusia County, District 1  
Volusia County, District 5

Representing:

TPO Staff  
TPO Staff  
TPO Staff  
Daytona Beach  
Citizen  
Citizen  
Parsons Brinckerhoff  
Parsons Brinckerhoff  
Volusia County

**I. Call to Order / Roll Call / Determination of Quorum / Pledge of Allegiance**

The meeting of the Volusia Transportation Planning Organization (TPO) Bicycle/Pedestrian Advisory Committee (BPAC) was called to order at 3:00 p.m. by Chairperson Robert Storke. The roll was called and it was determined that there was a quorum.

**II. Public Comment/Participation**

There were no public comments.

**III. Action Items**

**A. Review and Approval of March 12, 2014 BPAC Meeting Minutes**

***Motion: A motion was made by Ms. Nicoulin to approve the March 12, 2014 BPAC meeting minutes. The motion was seconded by Ms. Hickey and carried unanimously.***

**B. Appointment of Members to the Regional Trails Corridor Subcommittee**

Mr. Harris stated earlier this year the committee had a presentation on the Regional Trails Assessment. That assessment is at the point the TPO expects to post the ad for a consultant this week and post the request for proposal (RFP) on the TPO website Friday. Much of the RFP will be self-explanatory; the consultant will be required to reach stakeholders, trail advocates, and people who have a keen interest in bicycle/pedestrian projects. The consultants will gather information concerning the regional trails corridor that go through our planning area. This includes the corridor that the East Coast Greenway runs along on this side of the county; the corridor that the Rail Trail and Spring to Spring trail run through. At the request of the Executive Committee it will also include SR 40 because the TPO has a trail project on SR 40 near Ormond Beach and a trail planned for SR 40 closer to US 17 where the road will be widened and the widening will accommodate a trail. The subcommittee will provide feedback to the TPO and to the consultant. There will be a couple of workshops as well as subcommittee meetings. Times and dates for meetings have not been set yet.

Chairman Storke asked if the meetings would be held at the TPO.

Mr. Harris replied the meetings would be at the TPO but the workshop locations have not been set yet; there will be one workshop on the east side and one workshop on the west side of the county.

Ms. Nicoulin stated she had an interest in being on the subcommittee but her firm is a potential candidate for the consultant job and asked if that would be a conflict of interest.

Mr. Harris replied if she worked for the consultant firm and that firm is chosen then to do the assessment she could not be on the committee. If her firm puts in a bid but is not chosen then that might be allowed. The TPO is currently reviewing and updating the purchasing manual; the TPO currently does not have a policy in place to address that situation. Anyone that is interested in being on the committee should go ahead and volunteer and the TPO will address that situation if it occurs. The policies that address this situation have been proposed but not adopted.

***Motion: A motion was made by Ms. Campbell to appoint Mr. Piatek, Mr. Mostert, Ms. Hickey and Ms. Nicoulin to the Regional Trails Corridor Subcommittee. The motion was seconded by Mr. Leisen and carried unanimously.***

#### **IV. Presentation and Discussion Items**

##### **A. Presentation on the Veteran's Memorial Bridge Design**

Mr. White, Volusia County Project Manager, introduced Mr. Tad Molas and Mr. Adrian Moon, consultants from Parsons Brinckerhoff.

Mr. Molas and Mr. Moon gave a PowerPoint presentation and presented a 3-D model of the Veterans Memorial Bridge. They stated a local advisory committee had been established which meets monthly to discuss the bridge design. He gave the project history. At this point, they are 50% through with the design process. The committee has decided on an arch main span for the aesthetics and the benefits; it will be more cost efficient, and the arch allows the profile to be more bicycle and pedestrian friendly. Each pier of the bridge will have an overlook on both sides with an informative plaque representing every engagement after the revolutionary war; the idea is pedestrians can make an educational circuitous route around the bridge. The bridge lighting will be L.E.D. fixtures, will be low energy and have a long service life. The pier options will be coquina-like texture and color. The memorial park next to the bridge will have a memorial space of all Volusia County veterans who made the ultimate sacrifice. Parking will be available at the courthouse. Sidewalks on the bridge will be eight feet wide, and the roadway will have a five foot shoulder. More information can be found at the project website, [www.veteransmemorialbridge.com](http://www.veteransmemorialbridge.com).

Ms. Merens asked where other than lighting, the maintenance savings were.

Mr. Molas replied everything is being designed to minimize maintenance costs; the consultants limited the choices to concrete and precast concrete to help with long term maintenance costs.

Ms. Merens stated those are construction costs and asked what was being done to lower maintenance costs.

Mr. Molas replied the new bridge was replacing a moveable bridge which is very expensive to maintain because of the mechanical systems needed for a moveable bridge and the tender house and the new bridge will not have those maintenance costs and have little long term maintenance costs.

Ms. Masters asked if there was going to be a reconfiguration of the intersections at either end of the bridge.

Mr. Molas replied FDOT was doing a resurfacing project of Peninsula Drive and it includes that intersection.

Discussion continued.

Mr. Harris asked if there was a barrier between the sidewalk and travel lanes.

Mr. Molas replied there will be a traffic barrier that separates cars from pedestrians and a handrail on both sides of the 8 foot sidewalk.

Mr. Harris asked if the portion of the sidewalk going underneath the bridge would have deck lighting.

Mr. Molas replied there would be some type of under deck lighting.

Mr. Harris asked if the 24 month construction schedule includes the demolition of the existing bridge and asked what would be the detour while the bridge was under construction.

Mr. Molas answered yes and the International Speedway Boulevard (ISB) Bridge would be the detour route.

Discussion continued.

## **B. Presentation on the Draft Public Participation Plan (PPP) Update**

Ms. Blankenship gave a presentation on the draft Public Participation Plan (PPP). She stated the TPO is governed by the Public Participation Plan. The PPP dictates all the different ways the TPO solicits participation from the public. It is being updated mostly to change the name from Volusia TPO to the River to Sea TPO. The draft is available on the website for 45 days for public comment and will be back for approval in May.

## **C. Discussion of Signage for Volusia County Trails**

Mr. Piatek gave a PowerPoint presentation and stated the county is looking at trail signs, informational kiosks, directional signage and reassurance markers to develop a

comprehensive and consistent system to provide customers with simple to follow directions and information. He asked the committee for suggestions and input.

Ms. Lipovsky asked what kind of signage, pictures or text.

Mr. Piatek replied most of the signs use international signage for the specific type of use.

Ms. Lipovsky suggested putting something in braille for the sight impaired.

Mr. Piatek replied that is exactly the type of input he is looking for; to make sure the signs are user friendly.

Chairman Storke asked if the county had looked at signage in surrounding counties.

Mr. Piatek replied yes, it is part of the process.

## V. Staff Comments

- **Share the Road Public Service Announcement (PSA)**

Mr. Harris showed a Share the Road PSA video sponsored by American Automobile Association (AAA) and the League of American Bicyclists.

- **Transition from Volusia TPO to River to Sea TPO**

Mr. Harris stated later this month the TPO will officially be changing its name from the Volusia TPO to the River to Sea TPO. All paperwork is expected to be signed by next month; once that is done the new bylaws will take effect.

Mr. Harris gave an update on the bicycle map; the map has to be finalized and published by June, the end of this budget year.

Mr. Harris stated the Crosswalk Safety Program was ramping up to do law enforcement activities at crosswalks close to schools this summer in Deltona with the Sheriff's Department; Bright House Networks is working on a public service announcement to run on the sports channels.

## VI. Information Items

- **BPAC Attendance Record**
- **Letter from Governor Rick Scott**
- **South Daytona Family & Neighbors Ride**
- **2014 VTPO Priority Project Process Schedule (Revised 2/24/14)**

## **VII. BPAC Member Comments**

Ms. Nicoulin stated the Bike Florida Tour that came through Daytona Beach two weeks ago was very successful.

Ms. Tyrone announced an FDOT training course based on the Assessing Transit Handbook on May 28, 2014 at FDOT District 5 Urban Offices in Orlando and provided a handout with all the information.

Mr. Mostert stated he attended the SunRail Community Celebration at the DeBary station and the first floor of the train is handicapped accessible but there are only two power outlets and both are by the stairs so it would be difficult to charge a wheelchair.

Ms. Merens stated she also attended the SunRail Community Celebration at the DeBary station and announced the bathrooms on the train are handicapped accessible.

Ms. Haldeman announced sidewalks would soon be coming to US 1 in Edgewater.

Mr. Piatek announced Volusia County Trails Day on Saturday, June 7, 2014 at Old Fort Park, Downtown New Smyrna Beach from 9:00 am to 11:30 am.

Mr. Aufdenberg stated he discovered an app for the I-phone to see where closest bicycle parking is.

Mr. Cotton stated Votran has joined Google Transit but it will be about 30 more days before all the stops are loaded.

## **VIII. Adjournment**

The meeting adjourned at 4:18 p.m.

**Volusia Transportation Planning Organization**

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**Mr. Robert Storke, Chairman  
Bicycle/Pedestrian Advisory Committee (BPAC)**

**CERTIFICATE:**

The undersigned duly qualified and acting Recording Secretary of the Volusia TPO certifies that the foregoing is a true and correct copy of the minutes of the April 9, 2014 regular meeting of the Bicycle/Pedestrian Advisory Committee (BPAC), approved and duly signed this 14<sup>th</sup> day of May 2014.

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**Debbie Stewart, Recording Secretary  
Volusia Transportation Planning Organization**

**SUMMARY SHEET  
BPAC  
MAY 14, 2014**

**III. Action Items**

- B) Review and Recommend Approval of Draft Vision, Goals, Objectives and Performance Measures of the 2040 Long Range Transportation Plan (LRTP)**

**Background Information:**

The 2040 Long Range Transportation Plan (LRTP) Subcommittee met on March 21, 2014 and again on April 11, 2014. Ghyabi & Associates will be discussing the activities of the subcommittee and presenting the draft Vision Statement, Goals, Objectives and Performance Measures for the 2040 LRTP.

***Action Requested:***

***Motion to recommend approval of draft Vision, Goals Objectives and Performance Measures of the 2040 Long Range Transportation Plan (LRTP)***

# **Vision, Goals, Objectives and Performance Measures 2040 LRTP for the River to Sea TPO**

*Draft*

Prepared By:



1459 North US Highway 1, Suite 3  
Ormond Beach, FL 32174

## ***Vision Statement for the 2040 Long Range Transportation Plan***

***Our transportation system will provide a safe and accessible range of options that enhances existing urban areas while providing mobility in a fiscally responsible, energy efficient, and environmentally compatible manner. This integrated system will support economic development, allowing for the effective movement of all people, goods, and services necessary to maintain and enhance our quality of life.***

DRAFT

# 2040 Long Range Transportation Plan

## Goals, Objectives and Performance Measures

<p><b>Goal 1</b></p> <p><b>Provide a Balanced and Efficient Multimodal Transportation System</b></p>	<p><b>Goal 2</b></p> <p><b>Support Economic Development</b></p>
<p><b>Goal 3</b></p> <p><b>Enhance Connectivity and Transportation Choices</b></p>	<p><b>Goal 4</b></p> <p><b>Improve Safety and Security</b></p>
<p><b>Goal 5</b></p> <p><b>Continue to Provide and Create New Quality Places</b></p>	<p><b>Goal 6</b></p> <p><b>Provide Transportation Equity and Encourage Public Participation</b></p>

## **Goal 1: Provide a Balanced and Efficient Multimodal Transportation System**

### **Objective 1.1 – Balanced Multimodal System**

Develop a multimodal transportation system that improves the accessibility and mobility to economic centers for all users (vehicle, bicycle and pedestrian) as well as the movement of goods.

### **Objective 1.2 – Roadway Efficiency**

Minimize congestion and delay on roadways and intersections through projects that improve capacity, provide more efficient use and operation of existing transportation facilities, and reduce transportation demand.

### **Objective 1.3 – Transit Efficiency**

Provide public transit systems that deliver efficient and convenient transit service.

### **Objective 1.4 – Financial Efficiency**

Develop a Plan that maximizes use of all available existing and alternative revenue sources and is financially feasible.

### **Objective 1.5 – Cost Effectiveness**

Incorporate measures that give priority to projects that provide high benefit-to-cost considerations.

## **Goal 2: Support Economic Development**

### **Objective 2.1 - Economic Benefit**

Develop a transportation system that supports regional and local economic growth and diversity and improves the economic competitiveness of the region.

### **Objective 2.2 - Freight Movement**

Identify and support safe and efficient truck routes and other facilities that improve freight and goods movement.

### **Objective 2.3 - Access to Intermodal Facilities**

Improve connectivity and access to rail, port and airport facilities.

### **Objective 2.4 - Transit Access to Employment**

Support funding of transit service that improves access to employment centers.

## **Goal 3: Enhance Connectivity and Transportation Choices**

### **Objective 3.1 - Multimodal Transportation Options**

Provide a range of transportation alternatives to improve mobility for all citizens with special consideration for the elderly, people with disabilities, and those unable to drive.

### **Objective 3.2 - Interconnectivity Between Modes**

Maximize the interconnectivity of roadways, sidewalks, bicycle facilities, trails, transit and other transportation system components to provide safe and convenient pedestrian, bicycle, transit and motor vehicle mobility.

### **Objective 3.3 - Connectivity Between Activity Centers**

Enhance regional connectivity to employment, education, health, entertainment and other major activity centers.

### **Objective 3.4 - Connectivity Between Jurisdictions**

Enhance connectivity between local government jurisdictions within the region.

## **Goal 4: Improve Safety and Security**

### **Objective 4.1 - Roadway System Safety**

Identify and prioritize improvements to reduce the frequency and severity of crashes, and minimize injuries and fatalities.

### **Objective 4.2 - Bicycle and Pedestrian Safety**

Identify and implement safety programs and enhancements to improve the safety of pedestrian and bicycle facilities.

### **Objective 4.3 - Transit System Security and Safety**

Enhance security of transit systems through appropriate design, monitoring and enforcement programs.

### **Objective 4.4 - Emergency Evacuation**

Develop a transportation plan that supports emergency evacuation, response and post-disaster recovery; and improves national, state and local security and emergency management functions.

## **Goal 5: Continue to Provide and Create New Quality Places**

### **Objective 5.1 - Land Use Efficiency**

Promote compact, walkable, mixed use development and redevelopment opportunities that encourage a range of transportation options and maximize the effectiveness of the transportation system.

### **Objective 5.2 - Preserve and Enhance Existing Communities**

Develop a transportation plan with components planned and designed to preserve and enhance existing urban areas and communities.

### **Objective 5.3 - Comprehensive Planning**

Support local visioning and planning principles by developing a Plan that is consistent with local government comprehensive plans to the maximize extent feasible.

### **Objective 5.4 - Natural Resource Protection**

Locate and design transportation facilities to avoid or minimize the impact to natural resources including environmentally sensitive areas, and critical lands, waters and habitats.

### **Objective 5.5 - Air & Water Quality Protection**

Develop and support a multimodal transportation system that maintains or reduces vehicle greenhouse gas emissions and pollutants that degrade water quality.

## **Goal 6: Provide Transportation Equity and Encourage Public Participation**

### **Objective 6.1 - Public Involvement**

Provide opportunities for public participation that is open, inclusive and accessible for all citizens; and develop outreach programs to engage citizens of all jurisdictions and the traditionally under-served and under-represented.

### **Objective 6.2 - Transportation Equity**

Include provisions to identify the needs of low income and minority populations and ensure that projects in the Plan do not disproportionately burden low income and minority populations, and include measures to avoid, minimize or mitigate adverse impacts.

### **Objective 6.3 - Transit Access to Low Income and Transit Dependent Populations**

Support transportation investments that improve public transit services for low income and transit development populations to gain access to jobs, schools, health services, and other needed services.

## Goal 1: Provide a Balanced and Efficient Multimodal Transportation System

Objective	Performance Measure
1.1 - Balanced Multimodal System	The Plan incorporates multimodal projects that increase the mobility to economic centers for all users, including pedestrian, bicycle, transit and automobile
1.2 - Roadway Efficiency	Percent of lane miles with V/C ratio greater than 1.0
	Total daily vehicle hours of delay
	Average Trip Length
	The Plan includes Transportation Systems Management (TSM), Intelligent Transportation Systems (ITS) and Transportation Demand Management (TDM) projects and programs
1.3 - Transit Efficiency	Total transit trips per capita
	Total passengers per hour
1.4 - Financial Efficiency	The Plan includes existing and alternative federal, state and local revenue sources, user fees and private contributions
	The Plan is financially feasible
1.5 - Cost Effectiveness	The Plan includes a prioritization process that incorporates cost/benefit considerations

## Goal 2: Support Economic Development

Objective	Performance Measure
2.1 - Economic Benefit	Jobs created resulting from transportation investments
2.2 - Freight Movement	Average V/C on designated truck routes
2.3 - Access to Intermodal Facilities	Number of lane miles on roads connecting rail, port and airport facilities
2.4 - Transit Access to Employment	Percent of total employment within ¼ mile of transit service

### Goal 3: Enhance Connectivity and Transportation Choices

Objective	Performance Measure
3.1 - Multimodal Transportation Options	Percent of roadway lane miles with sidewalks
	Percent of roadway lane miles with bicycle facilities
	Percent of roadway lane miles with transit routes
	Total miles of multi-use paths and trails
3.2 - Interconnectivity Between Modes	The Plan includes projects that provide interconnectivity between modes
3.3 - Connectivity Between Activity Centers	The Plan includes transportation corridors connecting designated Activity Centers
3.4 - Connectivity Between Jurisdictions	Roadway corridors crossing political jurisdictions have same functional classification and number of lanes
	Number of transit routes connecting different jurisdictions

### Goal 4: Improve Safety and Security

Objective	Performance Measure
4.1 - Roadway System Safety	Crash rates per million VMT
	Total number of fatalities/severe injuries
4.2 - Bicycle and Pedestrian Safety	Total number of pedestrian and bicycle crashes
4.2 - Transit System Security & Safety	Certification of Responsible Agencies
4.3 - Emergency Evacuation	Average V/C of evacuation routes

## Goal 5: Create Quality Places

Objective	Performance Measure
5.1 - Land Use Efficiency	The Plan prioritizes projects that promote TOD or Smart Growth principles, including Complete Streets
	The Plan promotes compact, walkable, mixed use development and redevelopment
5.2 - Protect and Enhance Existing Communities	The Plan incorporates provisions to ensure projects preserve and enhance existing communities
5.3 - Comprehensive Planning	The Plan is consistent with local government comprehensive plans
5.4 - Natural Resource Protection	The Plan minimizes impacts to environmentally sensitive areas and protects natural resources
	Transportation projects recommended for inclusion in the 5-Year Work Plan should be screened through the Efficient Transportation Decision Making (ETDM) process
5.5 - Air & Water Quality Protection	The Plan maintains or reduces per capita greenhouse gas emissions
	Transportation projects in the Plan include provisions for stormwater management

## Goal 6: Provide Transportation Equity and Encourage Public Participation

Objective	Performance Measure
6.1 - Public Involvement	The Plan includes public notice and access to public workshops and meetings to all jurisdictions of the TPO
	A Public Involvement Plan has been adopted that includes outreach to the traditionally under-served and under-represented
6.2 - Transportation Equity	The Plan avoids, minimizes, or mitigates adverse impacts to low income and minority populations
6.3 - Transit Access to Low Income and Transit Dependent Populations	Percent of households below poverty level or no auto ownership within ¼ mile of transit service

**SUMMARY SHEET  
BPAC  
MAY 14, 2014**

**III. Action Items**

- C) Review and Recommend Approval of Resolution 2014-## Adopting the River to Sea TPO Public Participation Plan (PPP)**

**Background Information:**

A number changes have occurred since the Public Participation Plan (PPP) was last updated in 2012, including changes in Florida law as well as the name of the organization name. Staff reviewed the plan with regards to these changes and has incorporated new requirements into the Public Participation Plan

The draft Public Participation Plan was presented for review in March. No major changes have since been made.

***Action Requested:***

***Motion to recommend approval of Resolution 2014-## adopting the River to Sea TPO Public Participation Plan (PPP)***

**RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION**

**RESOLUTION 2014-##**

**RESOLUTION OF THE RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION  
ADOPTING THE RIVER TO SEA TPO'S PUBLIC PARTICIPATION PLAN**

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**WHEREAS**, United States Code of Federal Regulations 23 U.S.C. 450.316 requires that the River to Sea Transportation Planning Organization develop a Public Participation Plan that lays out the processes and protocols for engaging the general public in the plans and programs of the River to Sea TPO; and

**WHEREAS**, the River to Sea TPO is the duly designated and constituted body responsible for carrying out the urban transportation planning and programming process for Volusia County and portions of Flagler County inclusive of the cities of Flagler Beach, Beverly Beach, and portions of Palm Coast and Bunnell; and

**WHEREAS**, the River to Sea Transportation Planning Organization has developed a Public Participation Plan that has been provided for review by the general public during a 45-day period as required, the River to Sea TPO's Advisory Committees and the River to Sea TPO Board:

**NOW, THEREFORE, BE IT RESOLVED**, by the River to Sea TPO that the:

1. River to Sea TPO Board and advisory committees have reviewed and endorsed the draft Public Participation Plan;
2. River to Sea Transportation Planning Organization's Public Participation Plan is hereby endorsed and adopted; and the
3. Chairperson of the River to Sea TPO (or her designee) is hereby authorized and directed to submit the Public Participation Plan to the:
  - a. Florida Department of Transportation; and
  - b. Federal Transit Administration (FTA) (through the Florida Department of Transportation); and
  - c. Federal Highway Administration (FHWA) (through the Florida Department of Transportation).

**DONE AND RESOLVED** at the regularly convened meeting of the River to Sea TPO held on the **28<sup>th</sup>** day of **May 2014**.

**RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION**

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**City of South Daytona Vice Mayor Nancy Long  
Chairperson, River to Sea TPO**

**CERTIFICATE**

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certified that the foregoing is a true and correct copy of a resolution, adopted at a legally convened meeting of the River to Sea TPO held on **May 28, 2014**.

**ATTEST:**

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**Pamela Blankenship, Recording Secretary  
River to Sea Transportation Planning Organization**

**SUMMARY SHEET**

**BPAC**

**MAY 14, 2014**

**IV. Presentations and Discussion Items**

**A) Presentation on Volusia County's National Trails Day Celebration**

**Background Information:**

The first Saturday in June is designated as National Trails Day in the United States. Every year on that day, more than a million hikers, bikers, equestrians and others take part in thousands of events nationwide in celebration of America's trails. These events include new trail dedications, workshops, educational exhibits, equestrian and mountain bike rides, rollerblading, trail maintenance and hikes on America's favorite trails.

National Trails Day is organized nationwide by the American Hiking Society, a national non-profit trail advocacy group based in Washington, DC. All events, however, are planned and carried out at the local level by conservation and recreation organizations, trail clubs and land managing agencies. Originally established in 1993, National Trails Day has grown to approximately 3,000 events across the country.

***Action Requested:***

***No action is required unless otherwise directed by the BPAC***

# JOIN VOLUSIA COUNTY AND THE CITY OF NEW SMYRNA BEACH FOR THE 10<sup>TH</sup> ANNUAL NATIONAL TRAILS DAY

SATURDAY  
JUNE 9, 2014 9-11:30 A.M.

150 JULIA STREET  
JUST SOUTH OF CITY HALL  
DOWNTOWN  
NEW SMYRNA BEACH



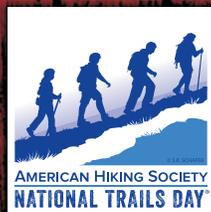
- History walk
- Information booths
- Children's activities
- Free children's bicycle helmets
- Safety City, a mini-city that teaches kids safety while walking and riding a bike

**Trails benefit us all!**

Learn about the county's showcase multi-use trails; paddling trails; enhanced bicycle/pedestrian trails; and primitive hiking, biking and equestrian trails.



[volusia.org/trails](http://volusia.org/trails)



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BPAC  
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**IV. Presentations and Discussion Items**

**B) Presentation on the 2014 Volusia TPO Joint Certification Report**

**Background Information:**

Certification reviews are the tool used to determine whether MPOs, including the River to Sea TPO, are addressing the major transportation issues in their planning areas and meeting the requirements in state and federal law governing the metropolitan transportation planning process. They are conducted on an annual basis by the Florida Department of Transportation (FDOT) and on a newly implemented four (4) year cycle by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) for MPOs in Transportation Management Areas (metropolitan areas with a population greater than 200,000). The findings of the 2014 Modified Joint Certification Review are provided with this agenda packet for reference purposes.

***Action Requested:***

***No action is required unless otherwise directed by the BPAC***

## **2014 MODIFIED JOINT CERTIFICATION REVIEW**

### **Florida Department of Transportation, District Five And River to Sea Transportation Planning Organization (Formerly known as the Volusia Transportation Planning Organization)**

**Attendees:** Lois Bollenback (R2CTPO), Robert Keeth (R2CTPO), Stephen Harris (R2CTPO), Jean Parlow (R2CTPO), Claudia Calzaretta (FDOT), Diane Poitras (FDOT), and Mary Schoelzel (FDOT)

The River to Sea Transportation Planning Organization (R2CTPO) has the responsibility for ensuring that the major transportation issues in their planning areas are addressed and that the requirements in state and federal law governing the metropolitan transportation planning process are met. Certification reviews are the tool used to determine whether the MPOs/TPOs are fulfilling this responsibility. They are conducted on an annual basis by the Florida Department of Transportation (FDOT) and on a new implemented four (4) year cycle by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) for MPOs/TPOs in TMA areas. The only exception is “conditional certification” issued for a MPO/TPO by FHWA. The next federal certification review for the Volusia Transportation Planning Organization will be conducted in year 2015.

The 2014 State Modified Joint Certification Review process for the River to Sea TPO commenced with a meeting between FDOT District Five Staff and the River to Sea TPO Staff on March 12, 2014. The discussions were organized around a set of questions developed by FDOT Staff to review all of the transportation planning processes and requirements mandated by law. The River to Sea TPO staff provided responses to the questions that led to additional dialogue. The findings, summary of noteworthy achievements, and recommendations presented in this Modified Joint Certification Review are drawn from the responses to the questions. They also reflect the emerging importance of regionalism, the increasing emphasis being placed on development of interconnected multi-modal transportation systems, and the need to improve linkages between transportation planning and land use planning. FDOT Staff will present the results of the 2014 Modified Joint Certification Review to the River to Sea TPO Board, the Technical Coordinating Committee and the Citizens Advisory Committee in May.

### **FINDINGS**

#### **General**

The River to Sea TPO continues to have a positive cooperative working relationship with the Florida Department of Transportation, Local Governmental Agencies, Regional Planning Agencies, and other Transportation Agencies to support the initiatives needed for the Transportation demands within Volusia County. The TPO Staff has worked diligently in the past year to plan and prioritize projects of significant

importance within their TPO boundary. They continue to move forward with working, planning and developing regional projects. These projects include roadway, safety projects, freight, pedestrian sidewalk/trails and bicycle transportation facilities.

The TPO staff is to be commended for their work on the implementation and submission of their 2014-2018 Transportation Improvement Program (TIP). The TPO is currently working on their new 2040 Long Range Transportation Plan and Reapportionment activities which will incorporate the new 2010 Census data.

The TPO continues to have a positive relationship with other Local Governmental Agencies, Regional Planning Agencies and other transportation and land use agencies. The Department appreciates the support that the TPO and Local Agencies provide to move projects forward to enhance and complete the transportation needs in Volusia County.

The Volusia TPO continues to have conversations with FDOT and strategize on incorporating the new MAP-21 (Moving Ahead for Progress in the 21<sup>st</sup> Century Act) performance measures into their planning documents.

### **Summary of Noteworthy Achievements**

The Volusia TPO should be recognized for their efforts in coordinating and working cooperatively over the past year with the Local Governmental Agencies in regards to Reapportionment activities as well as working with the Florida Department of Transportation staff on the 2010 Census Urban Boundary Smoothing. The TPO developed and approved the Metropolitan Planning Area Boundary Adjustment and Membership Reapportionment Plan for submittal to the Governor. This activity also required updating the bylaws, revising the legal agreements required for a TPO, and developing amendments for the LRTP and TIP (which remain in draft form pending completion of this effort). The River to Sea TPO has also worked with the Florida Department of Transportation staff on the 2010 Census Urban Boundary Smoothing. This is an ongoing process requiring a series of back and forth exchanges and updates between the TPO and FDOT. As the Urban Boundary Smoothing process is taking place, TPO Staff is beginning to assess the need for any Functional Classification updates as well.

A second noteworthy achievement lead by the Volusia TPO was the consolidation of the FDOT Project Application into the existing TPO application to reduce redundancy and their continued work with FDOT to improve the project development process by revising the Feasibility Study requirements and encouraging an on-line submission process for the district that will improve efficiencies and standardization. In addition, staff worked with the Central Florida MPO Alliance to develop a Regional List of Priority Projects for the Coast to Coast Trail/Close the Gap initiative, and the Strategic Intermodal System, Transit, and Regional Trail Projects.

The Volusia TPO also completed activities required to support the development of a regional traffic model for the 2040 long-range transportation planning (LRTP). These efforts included attendance at the District V Regional LRTP Subcommittee meetings, completing the development and review of base year socio-economic data for the transportation model as well as completing a review of base year model network.

The Volusia TPO also held its annual Planning Organization Retreat & Orientation on February 28<sup>th</sup>, 2014 at Celebration Place in Ormond Beach. This annual function serves as a forum to review the purpose of the UPWP and LRTP, to reflect on the goals and the vision of TPO activities and decision making. In addition this event assists in acclimating new board members to the roles and functions of the TPO.

The Volusia TPO has continued a robust safety outreach program including the expansion of the pedestrian law enforcement training, support of the FDOT's Alert Today Alive Tomorrow Pedestrian/Bicycle Safety Campaign, support for the Volusia County Schools Safety Initiative and mobile Safety Village. The activities the TPO have taken on above demonstrate once again its continued dedication to the education of bicycle and pedestrian safety.

The TPO also has completed a reorganization of TPO staffing and review of the TPO budget to improve organizational efficiency.

TPO staff is to be commended for facilitating, engaging, encouraging, consulting, and including all new and current members into the Palm Coast – Daytona Beach – Port Orange Urbanized Area in numerous meetings and discussions. When the City of Palm Coast provided a schedule conflict of their city council meetings, the TPO Board Members of the River to Sea TPO voted to change the board meeting date and time to include all the new Flagler County members.

Lastly, the Volusia TPO staff had conducted two (2) Corridor Improvement Program (CIP) studies for US 1 (Phase II) and US 17/92 (Phase I). The TPO continues to identify and prioritize the various corridors within the planning boundaries to allow for additional data studies, which in result should recognize specific projects for local member governments to apply for during the TPO's scheduled call for projects. The TPO also conducted a workshop to explore enhanced transit options in the planning area and to gain consensus for pursuing a transit study (resulted in unanimous board approval).

### **Accountability**

The content of the reports submitted by the Volusia TPO with invoices have been adequate in detail and capacity. These reports are intended to document progress made and difficulties encountered in implementing the TPO's mission and vision through the UPWP. They also are used to help assess the eligibility and justification of the TPO's expenses to be reimbursed with federal funds.

The submitted Metropolitan Planning Area Boundary Adjustment and Membership Reapportionment Plan was recently approved by the Governor of Florida, and the TPO has been working with the Department on finalizing the Transportation Planning Funds Joint Participation Agreement, the Interlocal Agreement for Creation of the Metropolitan Planning Organization, Intergovernmental Coordination and Review and Public Transportation Coordination Joint Participation Agreement, and the Public Transportation Joint Participation Agreement. These various agreements must be in place as a condition of receiving Federal Funding.

### **Planning Fund Carryover Balances**

Planning funds are intended to be used for innovative productive planning activities within a reasonable timeframe and are subject to redistribution or loss if certain requirements are not met.

### **Public Involvement**

The Volusia TPO continues to improve their public outreach and information efforts by upgrading their current website to make it more user-friendly. The Volusia TPO utilizes the organization to increase public awareness of the activities and purpose of the TPO. The website includes information about the TPO process, the board and committees, upcoming meeting agendas, planning studies, documents and other topics pertaining to the transportation environment. This website address is: <http://www.volusiatpo.org>. This website provides the public with the Federal and State required documents needed for public participation. The Volusia TPO is currently in the process of updating their Public Participation Plan, looking to be approved and adopted in June 2014. This document outlines the process and the tools that the Volusia TPO utilizes in order to achieve the objectives of incorporating regional and community priorities to solicit opinions from citizens, encourage participation and utilizes the information to better help the public to understand their role and responsibilities and to have a positive effect in transportation decision making. The TPO uses social networking, such as Facebook, as a tool to keep citizens informed by posting current meeting information, links and other items of interest.

### **Public Transportation**

The Volusia TPO continues to enhance the solid working relationship with their Public Transportation partners on a daily basis. The TPO's Transit Planner has been located at the VOTRAN Office to act as a liaison between the Volusia TPO and VOTRAN since 1998. The TPO continues to assist their Public Transportation partners in obtaining the necessary planning coordination with agencies and/or groups who may be affected, assists in checking for consistency with the Florida Transportation Plan, Local Government Comprehensive Plans and other statewide modal plans. The TPO also ensures (via its Public Involvement Process) that opportunities for Public Involvement are made available.

## **Efficient Transportation Decision Making (ETDM)**

The Volusia TPO has worked with the Department to support the efforts in the development of the ETDM Process. As priorities change the TPO and Department will continue to work collaboratively on sending projects through for ETDM review.

### **RECOMMENDATIONS/ACTIONS**

1. The Volusia TPO should continue to work diligently with their new partners as part of the Reapportionment activities.
2. The Volusia TPO should be commended on a job well done in continuing to keep the Technical Advisory Committee, the Citizen's Advisory Committee, Bicycle/Pedestrian Advisory Committee and the TPO Board Members informed of the status of their transportation initiatives as well as the initiatives of the Department.
3. The Volusia TPO should continue its regional coordination by continuing to participate in the Central Florida MPO Alliance, SunRail TAC, MPO/FDOT Quarterly meetings, Regional LRTP Subcommittee meetings, MPO Advisory Council Meetings, attending other MPO/TPO's Board meetings in adjacent areas as well as any other regional meetings to continue to benefit from the regional coordination efforts.
4. The Volusia TPO staff needs to ensure that their FY 2014/2015 and FY 2015/2016 UPWP production plan and schedule is fully achieved and begin preparing for implementation of the successive two year UPWP.

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**IV. Presentations and Discussion Items**

**C) Presentation on Votran's New Website and Rider Tools**

**Background Information:**

Votran staff will be present to give a presentation on their new website, [www.Votran.org](http://www.Votran.org), and rider tools, including Google Transit.

***Action Requested:***

***No action is required unless otherwise directed by the BPAC***

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**IV. Presentations and Discussion Items**

**D) Presentation and Discussion of the 2040 Long Range Transportation Plan (LRTP)  
Public Involvement Plan (PIP)**

**Background Information:**

The *Public Involvement Plan* (PIP) shall guide the public involvement effort for the *2040 Long Range Transportation Plan*. The *PIP* will be consistent with the TPO's adopted *Public Participation Plan* and will identify efforts that will be used to involve minorities, low income communities, and other groups often underrepresented in the transportation planning process. The strategies identified will also be used to solicit input from business, environmental groups, community advocates and other organizations of local significance to develop a plan that represents the interests of all users. The written Public Involvement Plan shall include the publication of the proposed 2040 Long Range Transportation Plan in a draft form making it readily available for public review and comment.

***Action Requested:***

***No action is required unless otherwise directed by the BPAC***

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**V. STAFF COMMENTS**

→ **River to Sea TPO Public Service Announcement**

**VI. INFORMATION ITEMS**

→ **BPAC Attendance Record**

→ **National Bike Month Flyer**

→ **Tell the TPO Transportation Survey**

→ **2014 R2CTPO Priority Project Process Schedule (Revised 2/24/14)**

**VII. BPAC MEMBER COMMENTS**

**VIII. ADJOURNMENT**

<b>Name</b>	<b>8-Jan</b>	<b>12-Feb</b>	<b>12-Mar</b>	<b>9-Apr</b>	<b>14-May</b>	<b>11-Jun</b>	<b>13-Aug</b>	<b>10-Sep</b>	<b>8-Oct</b>	<b>12-Nov</b>	<b>Notes</b>
Holly Idler/Doug Hall	exc	exc	x	x							Daytona Beach (appt. 3/12) (alternate appt. 02/14)
John Schmitz	exc	x	x	abs							Daytona Beach Shores (appt. 8/12)
Rani Merens	x	x	x	x							DeBary (appt. 3/06)
Tim Bustos/Ted Wendler	x	x	x	exc							DeLand (appt. 05/11) (alternate appt. 10/11)
Scott Leisen	x	x	x	x							Deltona (appt. 12/12)
Michelle Grenham	x	x	x	exc							Edgewater (appt. 1/08)
Nic Mostert (Vice Chairman)	x	x	x	x							Holly Hill (appt. 01/12) (reapp. 02/13)
Bob Storke (Chairman)	x	x	x	x							Orange City (appt. 12/07)
Phyllis Campbell	x	x	x	x							Ponce Inlet (appt. 11/06)
Colleen Nicoulin	x	x	x	x							Port Orange (appt. 7/11)
Pamela Masters	x	exc	x	x							South Daytona (appt. 04/13)
Bill Pouzar	x	x	x	exc							Volusia County (appt. 12/10) D-5 (Northey)
Roy Walters/Jason Aufdenberg	exc	x	x	x							Volusia County At-Large (appt. 03/05) (alt appt 07/12)
Kevin Phelps	x	x	x	exc							Volusia County (reapp 02/13) D-1 (Patterson)
Patricia Lipovsky		x	x	x							Volusia County (app 2/14) (Wagner)
Alice Haldeman	x	x	x	x							Volusia County (appt. 04/13) D-3 (Denys)
<b><u>NON-VOTING MEMBERS</u></b>											
Melissa Winsett	x	x	exc	x							Volusia County Traffic Engineering
Gwen Perney	x	x	x	x							Large City - Port Orange (appt. 10/13)
Wendy Hickey	x	x	x	x							Small City - Orange City
Jessie Clark	x	x	x	x							Volusia County School District (appt. 05/13)
John Cotton/Rickey Mack	exc	x	x	x							Votran (appt. 07/13)
Bruce Piatek			x	x							Volusia County Parks, Recreation & Culture (02/14)
Deborah Tyrone	x	x	x	x							FDOT (appt 12/13)
<b>QUORUM</b>	<b>Y</b>	<b>Y</b>	<b>Y</b>	<b>Y</b>							

<b>Vacancies</b>
Beverly Beach
Flagler Beach
Lake Helen
New Smyrna Beach
Oak Hill
Ormond Beach
Pierson
Volusia County (Daniels)

January - December 2014



WHERE WILL  
THE RIDE  
TAKE YOU?

**MAY 8, 2013**  
**BIKE TO SCHOOL DAY**

**MAY 13-17, 2013**  
**BIKE TO WORK WEEK**

**MAY 17, 2013**  
**BIKE TO WORK DAY**

[WWW.BIKELEAGUE.ORG/BIKEMONTH/](http://WWW.BIKELEAGUE.ORG/BIKEMONTH/)

Photographer - Liz Clayman, Lizclayman.com | Bicyclist - Karyn Williams, velocity-rides.org

**Tell the TPO!**

# Have a great idea on how we can improve transportation?

*We want to understand how transportation can be better for Volusia and Flagler County. If you live, work, or spend time in Volusia or Flagler County, we want to hear from you!*

**[www.TelltheTPO.com](http://www.TelltheTPO.com)**

**Respond to  
Win \$250!**

*All responses received by July 23, 2014 will be placed in a drawing for a chance to win \$250!*



## **Tell the TPO!** **Here's how:**

**Respond to**  
**Win \$250!**

*All responses received by  
July 23, 2014 will be  
placed in a drawing for a  
chance to win \$250!*

### **EMPLOYERS:**

Please email the [www.TelltheTPO.com](http://www.TelltheTPO.com) link to your employees, clients, and contact lists.

### **ORGANIZATIONS:**

Please include this information in your next newsletter and/or email the [www.TelltheTPO.com](http://www.TelltheTPO.com) link to your members and contact lists.

### **GOVERNMENT AGENCIES:**

Please put [www.TelltheTPO.com](http://www.TelltheTPO.com) on your web site, in newsletters, in emails to your employees and stakeholders.

The River to Sea TPO is responsible for carrying out the urban transportation planning and programming process for the currently established Metropolitan Planning area (MPA) which includes Volusia County and portions of Flagler County inclusive of the cities of Flagler Beach, Beverly Beach, and portions of Palm Coast and Bunnell. This organization is the primary forum where member local governments and citizens voice concerns, identify priorities, and plan for transportation improvements for all modes of transportation – roadway, public transportation, and bicycle and pedestrian facilities.



For more information about this campaign  
or to request a speaker, please contact  
us by email [info@tellthetpo.com](mailto:info@tellthetpo.com)



## 2014 Priority Project Process Schedule [\(Revised 2/24/2014\)](#)

### February 2014

- TPO staff issues **call for new projects** – application packets sent out to all interested parties (Monday, February 3).
- **Except as noted below, local governments are NOT required to submit a new application for a candidate project already on the VTPO's List of Priority Projects (LOPP). However, if a local government would like for its project(s) to remain on a list for funding, that local government must submit a letter to the VTPO reaffirming its support for the project(s). Candidate projects on the list of projects ready for Feasibility Study will not be moved to the list of projects ready for Project Implementation until a Feasibility Study has been completed AND the local government has submitted an application for Project Implementation to the VTPO.**
- TPO staff hosts **workshops** with local governments to discuss the Priority Project process and application requirements: East Volusia and West Volusia (scheduled February 20).

### April 2014

### May 2014

- **Deadline** to submit Priority Project applications and/or letters of support for “candidate project(s)” **5:00 p.m. Friday, May 9, 2014.**
- BPAC Project Review Subcommittee meets to rank XU Bicycle/Pedestrian projects (Wednesday, May 21).
- TIP Subcommittee (TCC/CAC/BPAC) meets to rank Traffic Ops/ITS/Safety and Transportation Alternatives projects (Thursday, May 22).

### June 2014

- BPAC review of draft lists of XU Bicycle/Pedestrian and Transportation Alternatives Priority Projects (Wednesday, June 11)
- CAC review of draft lists of Traffic Ops/ITS/Safety and Transportation Alternatives Priority Projects (Tuesday, June 17)
- TCC review of draft lists of Traffic Ops/ITS/Safety and Transportation Alternatives Priority Projects (Tuesday, June 17)
- TPO 1<sup>st</sup> review of draft List of Priority Projects (Wednesday, June 25)

### July 2014

- 30-day public notice for public to review the draft List of Priority Projects (Friday, July 25)

### August 2014

- TPO Board holds a Public Hearing on the Draft List of Priority Projects (Wednesday, August 27)
- **TPO Board adopts List of Priority Projects** (Wednesday, August 27)
- TPO staff compiles all of the priority project information (including the adopted List of Priority Projects and project scopes) and transmits this information to FDOT prior to the October 1, 2014 deadline