MEETING NOTICE & AGENDA

Please be advised that the River to Sea Transportation Planning Organization (R2CTPO) BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE (BPAC) will be meeting on:

DATE: Wednesday, May 8, 2019

TIME: 2:00 P.M. Please note BPAC Meeting Time Change

PLACE: River to Sea TPO
2570 W. International Speedway Blvd.,
Suite 100 (Conference Room)
Daytona Beach, Florida 32114-8145

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Mr. Bob Storke, Chairperson

AGENDA

I. CALL TO ORDER/ROLL CALL/DETERMINATION OF QUORUM/PLEDGE OF ALLEGIANCE

II. PUBLIC COMMENT/PARTICIPATION (Length of time at the discretion of the Chairperson)

III. ACTION ITEMS

A. REVIEW AND APPROVAL OF THE APRIL 10, 2019 BPAC MEETING MINUTES
   (Contact: Debbie Stewart) (Enclosure, pages 3-12)

B. REVIEW AND RECOMMEND APPROVAL OF RESOLUTION 2019-## ADOPTING THE 2019 BICYCLE SUITABILITY MAP
   (Contact: Stephan Harris) (Enclosure, pages 13-19)

IV. PRESENTATIONS AND DISCUSSION ITEMS

A. PRESENTATION AND DISCUSSION OF THE US 17 TRAIL PROJECT DEVELOPMENT AND ENVIRONMENT (PD&E) STUDY
   (Contact: Stephan Harris) (Enclosure, pages 20-35)

B. PRESENTATION AND DISCUSSION OF THE DRAFT FY 2019/20 - 2023/24 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)
   (Contact: Colleen Nicoulin)
   (Enclosure, page 36)
IV. PRESENTATIONS AND DISCUSSION ITEMS (continued)

C. PRESENTATION AND DISCUSSION OF THE DRAFT LIST OF PRIORITIZED BICYCLE/PEDESTRIAN AND B/P LOCAL INITIATIVES PROJECTS (Contact: Stephan Harris) (Enclosure, page 37)

D. PRESENTATION AND DISCUSSION OF THE DRAFT LIST OF SHARED USE NONMOTORIZED (SUN) TRAIL PROJECTS (Contact: Stephan Harris) (Enclosure, page 38)

E. PRESENTATION AND DISCUSSION OF THE 2019 REGIONAL LIST OF PRIORITY PROJECTS FOR THE CENTRAL FLORIDA MPO ALLIANCE (CFMPOA) (Contact: Stephan Harris) (Enclosure, page 39)

F. PRESENTATION AND DISCUSSION OF THE EAST CENTRAL FLORIDA REGIONAL RESILIENCE ACTION PLAN (Contact: Stephan Harris) (Enclosure, page 40)

V. STAFF COMMENTS (Enclosure, page 41)

→ Update on the draft R2CTPO Public Participation Plan (PPP)

VI. INFORMATION ITEMS (Enclosure, pages 41-49)

→ April 2019 TPO Outreach & Activities
→ BPAC Attendance Record
→ BPAC Project Review Subcommittee Reports
→ Cycle de Mayo Bike to Work Day
→ TPO Board Meeting Report
→ FDOT Press Release

VII. BPAC MEMBER COMMENTS (Enclosure, page 41)

VIII. ADJOURNMENT (Enclosure, page 41)

***The next meeting of the BPAC will be on Wednesday, June 12, 2019***
NOTE: Individuals covered by the Americans with Disabilities Act of 1990 in need of accommodations for this public meeting should contact the River to Sea TPO office, 2570 W. International Speedway Blvd., Suite 100, Daytona Beach, Florida 32114-8145; (386) 226-0422, extension 20416, at least five (5) working days prior to the meeting date.

NOTE: If any person decides to appeal a decision made by the board with respect to any matter considered at such meeting or hearing, he/she will need a record of the proceedings including all testimony and evidence upon which the appeal is to be based. To that end, such person will want to ensure that a verbatim record of the proceedings is made.

NOTE: The River to Sea TPO does not discriminate on the basis of race, color, national origin, sex, age, religion, disability and family status. Those with questions or concerns about nondiscrimination, those requiring special assistance under the Americans with Disabilities Act (ADA) of 1990, or those requiring language assistance (free of charge) should contact Pamela Blankenship at 386.226.0422 or pblankenship@r2ctpo.org.
III. ACTION ITEMS

A. REVIEW AND APPROVAL OF THE APRIL 10, 2019 BPAC MEETING MINUTES

BACKGROUND INFORMATION:

Minutes are prepared for each meeting and must be approved by the BPAC. The April 10, 2019 BPAC meeting minutes are provided with this agenda packet for your review.

ACTION REQUESTED:

MOTION TO APPROVE THE APRIL 10, 2019 BPAC MEETING MINUTES
I. Call to Order / Roll Call / Determination of Quorum / Pledge of Allegiance

The meeting of the River to Sea Transportation Planning Organization (TPO) Bicycle/Pedestrian Advisory Committee (BPAC) was called to order at 2:00 p.m. by Chairperson Bob Storke. The roll was called and it was determined that a quorum was present.
Chairperson Storke introduced new BPAC member, Ms. Joan Sandler, representing the city of DeBary. He also announced Ms. Alice Haldeman, representing Volusia County D-3, has resigned from the BPAC.

Ms. Belin asked how that position would be filled.

Chairperson Storke replied the Volusia County Council Member for D-3 will appoint someone.

II. Public Comment/Participation

There were no public comments.

III. Action Items

A. Review and Approval of March 13, 2019 BPAC Meeting Minutes

Mr. Daun referred to page 6 of the agenda, paragraph 3, and stated Ms. Pizzo’s answer to his question regarding the National Park Service was no; they worked with the National Forestry Service.

MOTION: A motion was made by Ms. Grenham to approve the March 13, 2019 BPAC meeting minutes as corrected. The motion was seconded by Ms. Belin and carried unanimously.

B. Review and Recommend Approval of Resolution 2019-## Amending the FY 2018/19 to 2022/23 Transportation Improvement Program (TIP)

Mr. Harris stated this amendment adds funding for the design phase of the SR A1A project from Milsap Drive to SR 40. This project was conceived during the SR A1A Pedestrian Safety Mobility Study; the city of Ormond Beach submitted the project for funding in 2017. The project adds several midblock crossings along SR A1A between Andy Romano Park and SR 40. The midblock crossings are near the cross streets of River Beach Drive, Rockefeller Drive, Arlington Way, the Seminole Beach access ramp, Osceola Avenue, and Bosarvey Drive and Beach Place. There is $505,000 going toward design in FY 2019/20 which starts July 1, 2019.

Mr. Bullard asked if these midblock crossings are between the intersections mentioned.

Mr. Harris replied yes; in some cases, the crossings are very close to the intersections but technically are still midblock crossings.

Mr. Bullard asked what defines the location of a midblock crossing; what caused them to be placed there.

Mr. Harris replied some are near beach access ramps and all of them are locations near areas that generate pedestrian activity particularly on the west side of SR A1A.

Mr. Bullard asked if the crosswalks all had the same control features and if signage was included.

Mr. Harris replied yes; there will be a crossing island, additional signage and pavement markings at each location. Almost all of the crosswalks will be staggered.

Mr. Bullard asked if there would be any illumination or flashing lights.

Mr. Harris replied he did not know if the signage would be illuminated but there will be additional lighting at the crossings.

Mr. Eik asked if he could show the map of the crosswalks; he is curious if there are sidewalks and crosswalks in existence.

Chairperson Storke replied there are not, that is why they are being added.
Mr. Daun asked if there would be anything to accommodate the new parking lot at Cardinal Drive and the Beach Safety Satellite Office.

Mr. Harris showed the map of the crossings and explained how they are staggered. Each crosswalk is a little different to accommodate the design of the intersection.

Ms. Belin asked if there would be signs directing cars around the median and crosswalks.

Mr. Harris replied there will not be any barriers to prevent pedestrians from walking into the travel lane; they should stay in the crosswalk.

Mr. Bullard asked if the driveways shown on the map are actively used.

Mr. Harris replied yes and modifications will be made to those driveways.

Ms. Hickey stated this is an FDOT project and they will have sufficient maintenance of traffic (MOT) signs to make sure pedestrians and cars are travelling in the correct direction. All MOT signage will come with the development of the project and part of FDOT’s package for development of the crosswalk.

Mr. Eik asked if there was a slide that gives the overall picture of all the crosswalks.

Mr. Harris replied no; what he is showing is all that is available.

Mr. Eik asked if this was a study.

Mr. Harris replied this project is being funded for design.

Mr. Bullard asked if the design would be completed by FDOT or a consultant.

Mr. Harris replied by FDOT; design is funded for the next fiscal year.

MOTION: A motion was made by Mr. Bullard to table recommending approval of Resolution 2019-## amending the FY 2018/19 to 2022/23 Transportation Improvement Program (TIP) to await further information. The motion died for lack of a second.

Chairperson Storke replied this action item will go before the TPO Board next week for approval.

Mr. Bullard asked if the BPAC could advise the TPO Board that there is not enough information to make a decision.

Mr. Harris asked what information he needed.

Mr. Bullard replied he sees some troublesome concepts that he would like to investigate further.

Ms. Belin commented she would vote in favor of this project because of the new parking lot being built; there are a lot of people crossing SR A1A and this will make it safer.

Mr. Blais commented that he did not see a traffic restraining lane before the crosswalk.

Mr. Daun stated there is a crosswalk at Andy Romano Park and he does not see on the proposed map a crosswalk at Cardinal Drive where the new parking lot will be. That definitely needs to be addressed by the county since they are building the parking lot.

Discussion continued.
MOTION: A motion was made by Mr. Eik to recommend approval of Resolution 2019-## amending the FY 2018/19 to 2022/23 Transportation Improvement Program (TIP). The motion was seconded by Mr. Mostert. The motion passed with one opposing vote.

IV. Presentation and Discussion Items

A. Presentation and Discussion of the I-95 Interchange at Pioneer Trail Project Development & Environment (PD&E) Study

Ms. Heather Grubert, FDOT, introduced Mr. Luis Diaz, FDOT consultant, to give the presentation.

Mr. Diaz gave a PowerPoint presentation of the I-95 interchange at Pioneer Trail PD&E study. He explained a PD&E study is an environmental and engineering process used to document social, economic, and environmental impacts associated with a proposed transportation improvement project. The project is located between SR 421 (Dunlawton Avenue) and SR 44. He explained the purpose and need of the project and stated there is a lot projected growth in the area; we need to ensure there is the capacity and infrastructure to maintain the operation of the facilities in the area and improve the traffic safety. It also will enhance emergency evacuation situations. He reviewed the three alternatives; a diamond interchange, a partial cloverleaf #1 and a partial cloverleaf #2 interchange. They are currently evaluating these three alternative interchanges; he announced an alternatives meeting is scheduled for April 30, 2019 at the Brannon Center in New Smyrna Beach. After that, they will take the input received from the public and combine it with technical and environmental information to determine which will be the recommended alternative.

Mr. Mostert asked which of the three alternative interchange designs will have the least impact on the 16 acres of the Doris Leeper Preserve.

Mr. Diaz replied the impact is almost the same for all of the alternatives; they are finalizing that information and will have it available at the April 30, 2019 public meeting.

Mr. Daun referred to the interchange at I-95 and LPGA Boulevard and stated it was funded by assessments to the property owners in the local developments and asked if the PD&E study could recommend financing of the interchange other than using federal funds.

Mr. Diaz replied a PD&E study does not provide information regarding financing; it will tell how much a project will cost but does not get into financing options.

Discussion continued.

Mr. Harris stated the BPAC Project Review Subcommittee meeting was scheduled for Monday, April 8, 2019 but there were issues with membership; of the eight people on the subcommittee, only three were present. A quorum was not met and no action could be taken. A follow-up meeting is scheduled for Wednesday, April 17, 2019 at 2:00 pm and a quorum must be present. One of the most important functions of the BPAC Project Review Subcommittee is to evaluate the bicycle and pedestrian projects and recommend those projects to the TPO Board. In order to have a draft priority list next month the subcommittee’s work must be completed this month. The TPO needs the BPAC to consider appointing another subcommittee member to make a quorum.

Mr. Wendler volunteered to serve on the BPAC Project Review Subcommittee.

Mr. Harris asked Mr. Bullard if he was interested in serving on the subcommittee as he did attend and participate in the previous BPAC Project Review Subcommittee meeting on April 8, 2019.

Mr. Bullard replied he was interested but cannot commit at this time; however, he is available on an emergency basis.

MOTION: A motion was made by Mr. Mostert to appoint Mr. Wendler to the BPAC Project Review Subcommittee. The motion was seconded by Mr. Bullard and carried unanimously.
B. **Presentation and Discussion of Step It Up!: Action Institute to Increase Walking and Walkability**

Mr. Harris stated in 2015, the U.S. Surgeon General announced a new program, Step It Up! Action to Promote Walking and Walkable Communities; he showed a video on the program. He also gave a PowerPoint presentation and reviewed the goals of the Step It Up! program. A status report was completed in 2017 for the program which showed that although the program got off to a good start, walking and physical activity needs to be increased for people of all ages. The goals of the Call to Action are being advanced and the focus is now on implementation. The Walkability Action Institute (WAI) is sponsored by the National Association of Chronic Disease Directors in collaboration with the Centers for Disease Control. The Walkability Action Institute trains teams of individuals to develop supports for walking and walkability which include actions that involve policies, systems and environmental supports. The WAI has named ten teams throughout the country; two of those teams are in Florida including this TPO and a team in Broward County. The TPO’s team will be attending the WAI April 22 – April 25, 2019. He gave an overview of the institute and stated the team will work to develop an action plan to be delivered by May 31, 2019. This activity dovetails with the TPO’s Complete Streets Policy and Implementation Plan that is in the Unified Planning Work Program (UPWP) which was funded for the next fiscal year; however, the UPWP was recently amended to move that funding into the current fiscal year. One of the TPO’s consultants, Kittelson and Associates, will work with the TPO to refine the policy and action plan.

Mr. Daun commented that this is one of the most exciting things to come out of the TPO for our communities and he commends Mr. Harris and TPO staff. He suggested after attending the WAI the TPO may want to give a presentation to the Roundtable of Volusia County Elected Officials so that other elected officials can see the importance of walkability and complete streets.

C. **Presentation and Discussion of Update to the R2CTPO Public Participation Plan (PPP)**

Ms. Pam Blankenship gave a PowerPoint presentation on the update to the R2CTPO’s Public Participation Plan (PPP) and stated the document is updated every three years. The PPP is the guidebook that underlies the majority of what the TPO does regarding public participation and outreach. The purpose of the PPP is to outline the strategies used to engage the public in ways that are meaningful and inclusive. She reviewed the objectives of the PPP and the topics covered within it. The 2019 update includes minor edits to increase readability, adding the 2045 Long Range Transportation Plan (LRTP), the 2018 Tell the TPO survey, and the addition of an environmental justice section. The PPP is being presented to the committees and TPO Board for review this month and will be released to the public on April 25, 2019 for a 45 day comment period; comments will be taken until June 26, 2019 and the document will then be presented to the TPO Board for adoption. Comments on the plan can be submitted via the telephone, email, mail, fax or in person. She will review the comments received in June.

Mr. Bullard commented this is an auspicious document that should be done by every government agency. He stated there is a typo on page 15. Also, he would prefer “Environmental and Social Justice” over just “Environmental Justice”. He referred to page 29 of the document, the Master Database/Email Contact List and asked if that was available to the BPAC members.

Ms. Blankenship replied it is public record and is a Microsoft Access database.

Mr. Bullard referred to the TPO Reference Manual and the list of acronyms that are included and commented that it needs to be reviewed and updated.

Ms. Blankenship replied that Ms. Stewart recently updated the acronym list and would email the new list to members.

D. **Presentation and Discussion of a Reformatted Draft Template for the R2CTPO List of Prioritized Projects (LOPP)**
Ms. Nicoulin stated the TPO has been working with FDOT and the other MPOs in the district to develop a common format to submit projects programming to FDOT. A draft template was presented last month with the information FDOT wants to see; not all of that information needs to be on the TPO’s priority list. She referred to the handout of the adopted Tier A bicycle and pedestrian projects which is the current format of the priority list. The second handout marked “Draft” is the proposed format with the changes incorporated into it. In order to match information with FDOT, some of the column headings have changed; the biggest change is the TPO has a column for “project type” but FDOT has that column heading as “description”. A column has been added for performance measures to include which performance measure is being addressed with a particular project. The biggest difference is the current adopted list was developed using Word and the proposed new list will be developed using Excel which will allow the TPO more opportunities to filter and search projects. The new list will not be able to track changes in a strikethrough and underline format as previous lists; new projects and projects that have moved from one tier to another will be shown on a separate list.

Ms. Belin referred to the new column for performance measures and asked how that would be monitored or measured.

Ms. Nicoulin replied when a project is programmed in the Transportation Improvement Program (TIP), the performance measure being addressed has to be identified. This is the second year safety targets were adopted and as the years pass and new targets are adopted, we will be able to see if the issues have been addressed. The TPO is also working on a Community Safety Action Plan which will identify specific, targeted areas that have safety concerns and identify implementable strategies so if there is a project specific to that area, the TPO will be able to track it and compare crashes from year to year. That information will be inputted into a database.

Mr. Bullard asked if there was going to be an effort to collect quantifiable data by staff or from other sources.

Ms. Nicoulin replied from other sources; the TPO uses Signal Four Analytics which is a database of crashes out of the University of Florida. If there are certain areas to look at the TPO has the option to hire a consultant to do an additional study; the TPO did that last year to identify the ten highest crash locations as well as segments. The consultant did an analysis of what improvements or mitigation can be done to address the issues. It may not be an engineering solution but an education or enforcement solution.

Mr. Bullard asked if the TPO used traffic citations from law enforcement.

Ms. Nicoulin replied that has not been done; if there is a citation and not a crash it will not show in the Signal Four Analytics data.

Mr. Eik commented in the estimated total project cost there are more “to be determined” (TBDs) and there is even one that is blank. He asked if there would be any conversation regarding placing boundaries on those TBDs; to encourage project sponsors to be more forthcoming about how much a project will cost.

Ms. Nicoulin replied the TPO sometimes encourages a city to determine cost after the design is complete because they may not know what right-of-way needs and costs will be as well as construction. The projects with a TBD are not programmed yet for construction. The TPO asks project sponsors to do full due diligence in cost estimates which is why it asks for updated cost estimates each year. It benefits the TPO and the project sponsor to have the best available cost estimate when the project is programmed in order to prevent cost overruns or cost increases.

V. Staff Comments

Update on FDOT Local Agency Program (LAP) Proposed Policy
Mr. Harris stated FDOT has opened discussions with the TPO concerning changes to the Local Agency Program (LAP). The LAP allows local governments to use federal funds to design and build projects. Since the projects are federally funded, they must be built to federal specifications. Not all local governments are certified for this program; the smaller towns and cities lack certification. If they lack certification they must partner with another agency that is certified such as Volusia County. FDOT has proposed some changes that include a minimum $250,000 threshold for construction projects; projects smaller than that could be bundled to add up to $250,000. Another change being proposed is to restrict the LAP to construction only; design and right-of-way phases would not be included. FDOT is also proposing that Volusia County manage the LAP. These changes will have a significant impact on how the local governments develop projects. The proposed changes are still under discussion; FDOT is asking for feedback from the TPO.

Update on SU Funding/Work Program

Mr. Harris stated bicycle/pedestrian projects can utilize different types of federal funds; SU funds and Transportation Alternative funds. Another category is being made available to the TPO which are GFSU funds; unfortunately, these funds cannot be used on bicycle/pedestrian projects but can be used for traffic operations/safety projects. In the next fiscal year, which begins July 1, 2019, $1.3 million in GFSU funds will go into the set aside box for traffic operations/safety projects.

Mr. Daun asked if bicycle/pedestrian projects could be completed through the Complete Streets program because they include sidewalks and bike lanes.

Mr. Harris replied it is possible; this TPO does not have direct access to Safe Routes to School funding. Those are federal funds that FDOT manages; FDOT has their own applications and application cycle that are separate from the TPO. Local governments can apply for those funds through FDOT.

Mr. Eik referred to the LAP proposed policy and commented that Flagler County has a number of small communities that would have trouble meeting the $250,000 threshold. He asked if those small towns could work with Flagler County and not Volusia County.

Mr. Harris replied the discussion has just begun and there has not been much discussed on how this will work in Flagler County. Palm Coast has been LAP certified on a project specific basis as has Flagler County. This proposal is still in the early stages and the TPO will be discussing it with the advisory committees and TPO Board.

VI. Information Items

   → BPAC Attendance Record
   → FDOT Deferral Letter to TPO
   → TPO Board Meeting Report
   → March TPO Outreach and Activities

VII. BPAC Member Comments

Mr. Aufdenberg announced he made his first visit to Hastings, Florida for the ribbon cutting of the latest section of the St. Johns River to Sea Loop Trail. It is exciting to see whole loop getting closer to being complete.

Mr. Daun stated there was a recent bad accident on Mason Avenue and there is a safety study for Mason Avenue on the TPO’s priority list; he would like to reiterate the urgency of that. There are no sidewalks or turn lanes on Mason Avenue from Clyde Morris Boulevard to US 1; it is very dangerous for bicyclists and pedestrians and really needs to be looked at.

Mr. Blais commented Mason Avenue west of the railroad tracks in Daytona Beach has been a highly accident prone road. One of the objectives of Holly Hill is the greenway; the city wants to coordinate with Ormond Beach and make the eastbound lane of Riverside Drive a one-way for bicycles and pedestrians and the westbound lane for vehicles.
Mr. Eik stated the road project on SR A1A through the city of Flagler Beach is progressing well and a lot of work is being done there. FDOT and the Flagler Beach Police Department are doing an excellent job of getting people where they need to go in an effective manner.

Mr. Mostert asked if there was an update on the new Bicycle Suitability Map.

Mr. Harris replied he expects it to be back on the agenda next month.

Ms. Sandler stated she lives in DeBary and referred to the trail along Donald E. Smith Boulevard and that people were initially against it but now those same people are buying bicycles.

Ms. Belin stated she attended the art festival in Holly Hill and the traffic was really bad; the police did what they could.

Mr. Bullard stated he agrees with Mr. Daun’s and Mr. Blais’s comments regarding Mason Avenue; he lost a friend in a terrible crash there. He stated he missed the last BPAC meeting because he leaves town during Bike Week and hopes the date of the BPAC meeting can be moved so it does not conflict with Bike Week.

**VIII. Adjournment**

The BPAC meeting adjourned at 3:43 p.m.

**River to Sea Transportation Planning Organization**

______________________________
Mr. Robert Storke, Chairman  
Bicycle/Pedestrian Advisory Committee (BPAC)

**CERTIFICATE:**

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certifies that the foregoing is a true and correct copy of the minutes of the April 10, 2019 regular meeting of the Bicycle/Pedestrian Advisory Committee (BPAC), approved and duly signed this 8th day of May 2019.

______________________________
Debbie Stewart, Recording Secretary  
River to Sea Transportation Planning Organization
III. ACTION ITEMS

B. REVIEW AND RECOMMEND APPROVAL OF RESOLUTION 2019-## ADOPTING THE 2019 BICYCLE SUITABILITY MAP

BACKGROUND INFORMATION:

The Bicycle Suitability Map is a graphic representation of bicycle routes suitable for cycling in the River to Sea TPO planning area. The map is intended to be used as a navigation tool by the general public. It replaces the 2014 Volusia County Bicycling Map for the Experienced Cyclist.

The draft East Bicycle Suitability Map is available at this link: https://www3.mydocsonline.com/Share.aspx?-203o%2BGlVNRxKvq9EqRjnFOfIg

The draft West Bicycle Suitability Map is available at this link: https://www3.mydocsonline.com/Share.aspx?-105S3r2ZZdiZSX9kIPe5knK7Q

ACTION REQUESTED:

MOTION TO RECOMMEND APPROVAL OF RESOLUTION 2019-## ADOPTING THE 2019 BICYCLE SUITABILITY MAP
WHEREAS, Florida Statutes 339.175; 23 U.S.C. 134; and 49 U.S.C. 5303 require that the urbanized area, as a condition to the receipt of federal capital or operating assistance, have a continuing, cooperative, and comprehensive transportation planning process that results in plans and programs consistent with the comprehensively planned development of the urbanized area; and

WHEREAS, the River to Sea Transportation Planning Organization (TPO) is the duly designated and constituted body responsible for carrying out the urban transportation planning and programming process for Volusia County and portions of Flagler County inclusive of the cities of Flagler Beach, Beverly Beach, and portions of Palm Coast and Bunnell; and

WHEREAS, the State of Florida Department of Transportation and the River to Sea TPO are committed to accommodating bicyclists and pedestrians as integral elements of the transportation system; and

WHEREAS, the State of Florida Department of Transportation and the River to Sea TPO are strong proponents of the provision of bicycle and pedestrian facilities; and

WHEREAS, the River to Sea TPO has developed a Bicycle Suitability Map that has been provided for review by the general public, the River to Sea TPO’s Advisory Committees and the River to Sea TPO Board.

NOW, THEREFORE, BE IT RESOLVED, by the River to Sea TPO that the:

1. River to Sea TPO Board and advisory committees have reviewed and endorsed the 2019 Bicycle Suitability Map;

2. River to Sea TPO’s 2019 Bicycle Suitability Map is hereby endorsed and adopted; and

3. Chairperson of the River to Sea TPO (or his designee) is hereby authorized and directed to submit the 2019 Bicycle Suitability Map to the:
a. Florida Department of Transportation; and  
b. Federal Transit Administration (FTA) (through the Florida Department of Transportation);  
c. Federal Highway Administration (FHWA) (through the Florida Department of Transportation);  
d. East Central Florida Regional Planning Council (ECFRPC);  
e. Northeast Florida Regional Council (NEFRC); and the  
f. Central Florida MPO Alliance  

**DONE AND RESOLVED** at the regularly convened meeting of the River to Sea TPO held on the **22nd** day of **May 2019**.  

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION  

__________________________________________  
**COMMISSIONER ROBERT GILLILAND**  
**ACTING CHAIRPERSON, RIVER TO SEA TPO**  

**CERTIFICATE:**  

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certified that the foregoing is a true and correct copy of a resolution, adopted at a legally convened meeting of the River to Sea TPO held on **May 22, 2019**.  

**ATTEST:**  

__________________________________________  
**DEBBIE STEWART, RECORDING SECRETARY**  
**RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION**
River to Sea TPO Bicycle Suitability Map–Feb 11 Draft Comments

Labels (add to map)

- Summit Avenue in Lake Helen
- Cassadaga Road in Lake Helen
- Tivoli Drive in Deltona
- SR 44 east of I-4
- SR 472 west of I-4
- SR 11 north of US 92
- Rhode Island Avenue in Orange City
- Tymber Creek Road in Ormond Beach
- Pine Tree Drive/Adison Drive in Ormond Beach
- Yonge Street in Ormond Beach
- LPGA Blvd. east of I-95
- Jimmy Ann Drive in Daytona Beach
- Orange Avenue in Daytona Beach
- Bellevue Avenue in Daytona Beach
- Clyde Morris Blvd. in Daytona Beach
- Dunlawton Avenue in Port Orange
- Nova Road in Port Orange
- Pioneer Trail in Port Orange and New Smyrna Beach
- Lytle Avenue in New Smyrna Beach
- Sugar Mill Drive in New Smyrna Beach
- Wayne Avenue in New Smyrna Beach
- Canal Street in New Smyrna Beach
- North and South Causeway in New Smyrna Beach
- Air Park Road in Edgewater
- 30th Street/Roberts Road in Edgewater
- Maytown Road west of US 1
- US 1 west of Kennedy Parkway
- Moody Blvd in Palm Coast
- Seminole Woods Blvd. in Palm Coast
- Old Dixie Highway in Bunnell
- John Anderson Highway in Flagler County
- Old Kings Road north of SR 100
- Belle Terre Parkway north of SR 100
- Label Rymfire Drive in Palm Coast
- White View Parkway in Palm Coast
- Pine Lakes Parkway in Palm Coast
- Palm Harbor Parkway in Palm Coast
- Florida Park Drive in Palm Coast
- North Ocean Shore Blvd. in Palm Coast

**Legend**

- Change “Comfort Score” to “Suitability/Comfort Levels”
- Remove Interstates
- Restore Public Conservation Land Symbol (east side legend only)
- Add Future Showcase Trail (dashed blue line)
- Rearrange Comfort Levels in this order:
  - Showcase Trail (Very High Comfort)
  - High Comfort (86 – 100)
  - Medium Comfort (61 – 85)
  - Low Comfort (36 – 60)
  - Extremely Low Comfort (<= 35)

**Revised Statement of Purpose**

“The River to Sea TPO Bicycle Suitability Map is a portable, regional, graphic representation of suitability/comfort levels for selected roadways.”

**Roadway and Trail Segments**

- Remove Lake Winona Road in northwest Volusia County
- Restore Future Showcase Trails (dashed blue lines):
  - Between Guise Road and Gobblers Lodge Road
  - From US 17-92 to DeBary Plantation Blvd.
  - From Lake Beresford Park to Grand Avenue
  - From East Baxter Street to US 17-92
- Remove “not yet constructed” notes
- Close gap in Lehigh Trail
- Restore US 92 Trail from SR 11 to Kepler Road
- Restore DeLand Greenway Trail

**Trailhead Symbols (add to map)**

- At Palm Coast Tennis Center (1290 Belle Terre Parkway)
- At Maytown Road/Gobblers Lodge Road
- At Maytown Road/Maytown Road Spur
- At Rotary Park in Edgewater
- At Cow Creek in Edgewater
- At Volusia/Brevard countyline
IV. PRESENTATIONS AND DISCUSSION ITEMS

A. PRESENTATION AND DISCUSSION OF THE US 17 TRAIL PROJECT DEVELOPMENT & ENVIRONMENT (PD&E) STUDY

BACKGROUND INFORMATION:

The US 17 Trail (FM #439876-1) from SR 40 to the Volusia/Putnam County line Project Development & Environment (PD&E) Study is being conducted to evaluate a multi-use trail in west Volusia County that will close a 14 mile gap in the St. Johns River to Sea Loop Trail. The St. Johns River to Sea Loop is a 260 mile trail system that will link together several communities including St. Augustine, Daytona Beach, Titusville, DeLand, and Palatka. Eight analysis segments are being evaluated:

1. SR 40 to South of Bell Road
2. South of Bell Road to south of Hagstrom Road
3. South of Hagstrom Road to south of West Hagstrom Road
4. South of West Hagstrom Road to south of East 4th Avenue
5. South of East 4th Avenue to East 4th Avenue
6. East 4th Avenue to Washington Avenue
7. Washington Avenue to Turkey Shoot Road
8. Turkey Shoot Road to Putnam County line

The PD&E Study will be completed in early 2020.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
U.S. 17 Trail
Project Development & Environment (PD&E) Study
Along U.S. 17 from State Road (S.R.) 40 to the Volusia/Putnam County Line
Financial Project Identification (FPID) Number: 439876-1

RIVER TO SEA TPO PRESENTATION
MAY 2019
Project Overview

• Close existing trail gap in the St. Johns River to Sea (SJR2C) Loop between S.R. 40 to the Volusia/Putnam County Line, just north of Seville
• Shared Use Nonmotorized (SUN) Trail project
• Promote non-motorized travel, increase mobility, improve connectivity, enhance economic prosperity, and promote healthy living
• Users: bicyclists, pedestrians, skaters, runners and others
• A 12-foot-wide trail is generally proposed
• Potentially reduced to 8 feet in highly constrained areas
SUN Trail Program

- The Florida Shared-Use Nonmotorized (SUN) Trail Program was established for FDOT to develop a statewide network of paved trails which allows nonmotorized vehicles and pedestrians to access a variety of origins and destinations with limited exposure to motorized vehicles.

- The SUN Trail Network is created as a component of the Florida Greenways and Trails System (FGTS), which is planned by the Florida Department of Environmental Protection (FDEP)
SUN Trail Regional System – SJR2C Loop

The St. Johns River-to-Sea Loop is a partially completed 260-mile trail system that will link together five counties and several communities including St. Augustine, Daytona Beach, Titusville, DeLand, and Palatka along Florida’s Atlantic Coast and the St. Johns River corridor.
Project Location

• St. Johns River to Sea (SJR2C) Loop

• U.S. 17 between S.R. 40 and the Volusia/Putnam County Line, just north of Seville

• Approximately 14 miles

*Alternatives Open House will be at the location indicated by the star
Purpose and Need

• Purpose: Provide a multi-use trail that meets Florida Shared-Use Nonmotorized (SUN) Trail Network criteria.

• Need: Provide pedestrian and bicycle accommodations for local and regional users by providing a multi-use trail that fills an approximately 14-mile gap in the St. Johns River to Sea Loop Trail, between State Road 40 and the Volusia/putnam County line.
Summary of Challenges

- Proximity to rail line
- Proximity to high-speed motor vehicle traffic
- Potential for conflicts at driveways and side street crossings
- Right of way
- Utilities impacts
- Wetlands impacts
- Drainage and traversing cross drains
Stakeholder Engagement
PD&E Components

- Engineering Analyses
- Environmental Impact Analyses
- Archaeological/Historic Resources Evaluations
- Alternatives Development & Refinement
Typical Sections - Rural

Segments 1, 3 & 7

Alternative "A" - Rural

Segments 1, 3, 4 & 7

Alternative "B" - Rural

Segments 2 & 8

Alternative "B" - Rural (Additional R/W Required)
Typical Sections - Urban

Segments 5 & 6

Alternative "A" or Alternative "D" - Urban

(East-Side)

Alternative "B" or Alternative "C" - Urban

(East-Side)
Segmentation for Alternatives Analysis

- Eight analysis segments emerged from application of the typical sections
- Rural Typical Sections considered in: Segments 1, 2, 3, 4, 7, and 8
- Urban Typical Sections considered in: Segments 5 and 6 (within Town of Pierson)
Evaluation of Alternatives

General Evaluative Criteria

- Benefits to Users
- Social Impacts
- Potential Natural or Cultural Environmental Effects
- Potential Physical Effects
- Safety
- Estimated Project Costs

See full-sized Alternatives Evaluation Matrix on display board
Schedule, Funding, & Next Steps

2017
- Project Initiation (Late 2017)

2018
- Env. & Eng. Data Collection (Early 2018)
- Kickoff Meeting (Spring 2018)
- Alternatives Development (Spring 2018)
- Env. & Eng. Analyses (Summer/Fall 2018)

2019
- Specific Purpose Survey Completion (Spring 2019)
- Alternatives Public Meeting (Spring 2019)
- Refine Alternatives (Summer 2019)
- Finalize Env. & Eng. Documents (Fall 2019)

2020
- Non-Major State Action (NMSA) Approval (Early 2020 - tentative)

Future phases include:
- Design (Partially programmed 2021)
- Right of Way (Currently not funded)
- Construction (Currently not funded)
More Information or Comments:

**David Graeber, P.E.**  
FDOT Project Manager  
719 South Woodland Boulevard  
DeLand, FL 32720-6834  
(386) 943-5182  
David.Graeber@dot.state.fl.us

[www.cflroads.com](http://www.cflroads.com) (search by number 439876-1)
IV. PRESENTATIONS AND DISCUSSION ITEMS

B. PRESENTATION AND DISCUSSION OF THE DRAFT FY 2019/20 – 2023/24 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

BACKGROUND INFORMATION:

The TPO is required by 23 U.S.C. 134(jj) Florida Statute 339.175 to develop a Transportation Improvement Program (TIP). The TIP is a program of transportation projects covering a period of five years. The TIP is developed and formally adopted by the TPO each year. It must be consistent with the Long Range Transportation Plan, and required for projects to be eligible for funding under title 23 U.S.C. and title 49 U.S.C. Chapter 53. The TIP is developed in cooperation with FDOT, local governments, public transit operators and the public.

The TIP lists capital and non-capital surface transportation projects supported with state and/or federal funds. Also required to be included are all regionally significant projects requiring an action by FHWA or FTA regardless of funding source and projects that implement paratransit plans required for compliance with the Americans with Disabilities Act. Florida law also requires the TIP to include a list of locally and privately-funded projects for informational purposes. Due to its relatively large size we are providing the draft TIP and a report comparing the draft TIP to the current adopted TIP for viewing and downloading from the TPO’s website at:

Draft FY 2019/20 – 2023/24 TIP:


Draft TIP Comparison Report:


TPO staff will lead a committee discussion regarding the draft FY 2019/20 to FY 2023/24 TIP. Issues identified during this discussion will be addressed in a subsequent draft, which will be presented for final review and approval in June.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
IV. PRESENTATIONS AND DISCUSSION ITEMS

C. PRESENTATION AND DISCUSSION OF THE DRAFT LIST OF PRIORITIZED BICYCLE/PEDESTRIAN AND B/P LOCAL INITIATIVES PROJECTS

BACKGROUND INFORMATION:

The River to Sea TPO accepted application packets for Transportation Projects from January 24th to March 29th, 2019. The Project Review Subcommittee met on April 17th and May 2nd to evaluate and rank the applications. The draft List of Prioritized Bicycle/Pedestrian and B/P Local Initiatives Projects will be provided under separate cover for your review.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
IV. PRESENTATIONS AND DISCUSSION ITEMS

D. PRESENTATION AND DISCUSSION OF THE DRAFT LIST OF SHARED USE NONMOTORIZED (SUN) TRAIL PROJECTS

BACKGROUND INFORMATION:

In 2015, the Shared-Use Non-motorized (SUN) Trail Network was created by the Florida Legislature as a component of the Florida Greenways and Trails System. The network consists of multiuse trails separated from motor vehicle traffic and constructed with asphalt or concrete. The draft List of SUN Trail Projects is not prioritized. All projects on the draft List of SUN Trail Projects have one or more phases funded in the five year FDOT work program. The draft List of SUN Trail Projects will be provided under separate cover for your review.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
IV. PRESENTATIONS AND DISCUSSION ITEMS

E. PRESENTATION AND DISCUSSION OF THE 2019 REGIONAL LIST OF PRIORITY PROJECTS FOR THE CENTRAL FLORIDA MPO ALLIANCE (CFMPOA)

BACKGROUND INFORMATION:

Each year, members of the Central Florida MPO Alliance (CFMPOA) work together to develop a Regional List of Priority Projects (LOPP). The Regional LOPP is based on the respective M/TPO Priority Lists and is approved by each of the member M/TPOs.

TPO staff has provided input needed to update the Regional LOPP and a draft version will be provided under separate cover for your review.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
IV. PRESENTATIONS AND DISCUSSION ITEMS

F. PRESENTATION AND DISCUSSION OF THE EAST CENTRAL FLORIDA REGIONAL RESILIENCE ACTION PLAN

BACKGROUND INFORMATION:

Recent guidance and directives have required that all planning agencies begin to assess and plan for concerns related to increased severe weather and flooding associated with sea level rise. In 2016, the East Central Florida Regional Planning Council (ECCRPC), in partnership with Volusia County, Florida Department of Transportation (FDOT), University of Florida Geoplan Center, Florida Department of Environmental Protection, and the River to Sea TPO, conducted a Sea Level Rise Vulnerability Assessment of transportation-related infrastructure and assets in the TPO’s planning area. Resilient Volusia County, the second phase of the Sea Level Rise Vulnerability Assessment, was conducted in 2017. Resilient Flagler County, the third phase of the Sea Level Rise Vulnerability Assessment, was conducted in 2018.

The East Central Florida Regional Resiliency Action Plan (ECFRRAP) was funded by the Florida Department of Environmental Protection in 2017 and developed by the East Central Florida Regional Planning Council and stakeholders in Brevard and Volusia Counties, including the River to Sea TPO. The goal of the ECFRRAP is to increase the ability of local and regional stakeholders to implement resiliency and climate adaptation strategies across disciplines.

The draft ECFRRAP Report is available for review at this link:

https://docs.wixstatic.com/ugd/4c4fbd_43c6d65b995c4089a572b9a3dfad0efe.pdf

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
V. **STAFF COMMENTS**

→ Update on the draft R2CTPO Public Participation Plan (PPP)

VI. **INFORMATION ITEMS**

→ April 2019 TPO Outreach & Activities
→ BPAC Attendance Record
→ BPAC Project Review Subcommittee Reports
→ Cycle de Mayo Bike to Work Day
→ TPO Board Meeting Report
→ FDOT Press Release

VII. **BPAC MEMBER COMMENTS**

VIII. **ADJOURNMENT**
April 2019 TPO Outreach & Activities

1. Meeting & Tour of US 92/I-4 Interchange Project with Congressman Waltz
   - Date: Wednesday, April 24, 2019
   - Location: US 92/I-4 Interchange
   - Description: TPO staff participated in the meeting and tour of the US 92/I-4 Interchange Project with Congressman Waltz

2. TPO Presentation on Transportation Funding to Florida Engineering Society
   - Date: Wednesday, April 24, 2019
   - Location: Daytona Beach
   - Description: TPO staff gave a presentation to the Florida Engineering Society on transportation funding

3. TPO Presentation at Annual Retreat for the Friends of A1A Scenic & Historic Coastal Byway
   - Date: Wednesday, April 24, 2019
   - Location: Marineland
   - Description: TPO staff gave a presentation at the Friends of A1A Scenic & Historic Coastal Byway Annual Retreat

NACDD Walkability Action Institute
   - Date: Monday-Thursday, April 22-25, 2019
   - Location: Atlanta, GA
   - Description: TPO staff joined a team from the VC Health Department, Orange City and the Health Planning Council of Northeast Florida to attend the National Assoc. of Chronic Disease Directors Walkability Action Institute

Walkability Action Institute

MAY EVENTS:
   - 4: Oak Hill Community Festival Helmet Fitting; Mary Dewees Park
   - 9: Taylor Road Intersection Improvements Public Hearing, Sanborn Center, DeLand
   - 10: Hotel & Lodging Tourism Week, DB Shores
   - 17: Career Day at Volusia Pines Elementary School, Lake Helen
   - 17: Cycle de Mayo Bike to Work Day, Flagler County
   - 30: CFCRC (SunRail) Commission Meeting, Orlando
   - 31: Central Florida MPO Alliance Meeting, Orlando

OTHER UPCOMING EVENTS:
   - June/July: Summer School Safety Presentations & Bicycle Helmet Fittings
   - June 1: Nat’l Trails Day Helmet Fitting, DeBary Hall
   - June 3-5: FPTA/FDOT/CUTR Transit Safety & Operations Summit, Tampa
   - June 11: R2CTPO Federal Certification Review and Public Meeting

ONGOING PROJECTS & STUDIES:
   - Walkability Action Institute Grant Project
   - 2019 Annual Call for Projects
   - Development of Bicycle Suitability Map
   - Central Florida Visitors Study
   - Development of the FY 2019/20 to 2023/24 TIP
   - Update to the TPO Public Participation Plan (PPP)
   - Central Florida Regional Planning Model Update
   - US 17/92 @ Dirksen Drive Feasibility Study
   - Madeline Ave. Trail Feasibility Study, Phase 1-2
   - Regional Resiliency Action Plan
   - 2045 Long Range Transportation Plan Request for Proposals
   - FY 2019/20 TPO Budget
   - FDOT/R2CTPO Joint Certification
   - Development of Community Safety Action Plan
## BPAC Attendance Record 2019

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### Codes

- **X** = Present
- **exc** = Excused
- **abs** = Absent (Unexcused)

### Vacancies

- Beverly Beach
- Bunnell
- Daytona Beach Shores
- DeBary
- Flagler County School Board
- Flagler County Transit
- Lake Helen
- Oak Hill
- Pierso
- Volusia County Chair
- Volusia County D-3

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January - December 2019

43
BPAC Project Review Subcommittee
Meeting Summary
April 8, 2019

- A quorum was not present

**The next meeting will be on Wednesday, April 17, 2019**
BPAC Project Review Subcommittee
Meeting Summary
April 17, 2019

- Selected Dr. Jason Aufdenberg as Chairperson and Mr. Roy Walters as Vice Chairperson

- Evaluated and ranked 10 bicycle/pedestrian project applications (1 for feasibility study and 9 for project implementation)

**The next meeting will be on Thursday, May 2, 2019**
THE 6TH ANNUAL
BIKE TO WORK DAY

Join us for the 6th annual Bike to Work Day for Flagler County Public Schools faculty, staff and parents. Come help your school team take home the trophy for Largest Team!

FRIDAY, MAY 17, 2019
6:00 A.M. MEET-UP
6:30 A.M. RIDE STARTS

CENTRAL PARK
975 Central Avenue • Palm Coast, FL 32137

For more information, contact Angie Bush at (386) 437-7526 ext. 1155.
River to Sea TPO Board  
Meeting Summary  
April 24, 2019

- Approved the Consent Agenda including approval of the March 27, 2019 meeting minutes
- Approved Resolution 2019-08 amending the FY 2018/19 to 2022/23 Transportation Improvement Program (TIP)
- Received a staff presentation of draft FY 2019/20 River to Sea budget
- Received a PowerPoint presentation of the draft update to the R2CTPO Public Participation Plan (PPP)
- Received a staff presentation of the reformatted draft template for the R2CTPO List of Prioritized Projects (LOPP)
- Received the FDOT report and announced a public meeting on the I-95/Pioneer Trail Interchange on April 30, 2091, at the Brannon Center in New Smyrna Beach from 5:30 pm to 7:30 pm and a public meeting regarding the Taylor Road/SR 15 improvement project on May 9, 2019 at the Sanborn Center in DeLand at 5:30 pm
- Received the Executive Director’s report including update on SU funding/Work Program; the Roundtable of Volusia County Elected Officials; and an update on FDOT Local Agency Program (LAP) proposed policy

**Items Requiring Follow-Up**

- Executive Director to forward Metroplan’s letter to FDOT regarding the FDOT D-5 Local Agency Program (LAP) proposed policy

*The next River to Sea TPO Board meeting will be on Wednesday, May 22, 2019*
FDOT and Daytona Beach Police Department Team Up for Bicycle and Pedestrian Safety

Media Availability for High Visibility Enforcement Operations on April 12

Daytona Beach, Fla.- Safety doesn’t happen by accident. The Florida Department of Transportation (FDOT) is partnering with agencies around the state to help improve bicycle and pedestrian safety.

Safety funding through the FDOT allows for law enforcement agencies to conduct High Visibility Enforcement (HVE) operations in the most needed locations throughout the state. HVE operations focus primarily on education to drivers, pedestrians, and bicyclists to increase awareness of and compliance with traffic laws that help ensure safety of pedestrians and bicyclists.

The City of Daytona Beach ranks fourth out of 101 cities in Florida for traffic crashes resulting in serious and fatal injuries to pedestrians and bicyclists. The Daytona Beach Police Department is one of the agencies in Volusia County to receive this funding and kicked off their HVE operations in March 2019. Their operations are planned to continue into May 2019 along Nova Road, International Speedway Boulevard, and Ridgewood Avenue.

FDOT will be assisting the Daytona Beach Police Department on a HVE operations Friday, April 12, along Ridgewood Avenue. Media is encouraged to attend to see the operations in action. Daytona Beach Police Department and FDOT officials will be available for interviews.

To attend, please meet in the front lobby at the Daytona Beach Police Department, 129 Valor Blvd. Daytona Beach at 12:15p.m.

For more information or questions, please contact the District Communications Office, 386-943-5473 / D5-PIO@dot.state.fl.us.
When driving, walking, or bicycling, remember to pay attention and learn the rules. Learn more at www.alerttodayflorida.com.

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