Citizens' Advisory Committee (CAC)

Meeting Minutes

April 16, 2013

CAC Members Present:	**Representing:**
Donald Smart	Daytona Beach
Bliss Jamison	Edgewater
Gilles Blais	Holly Hill
Jake Sachs	New Smyrna Beach
Bob Storke	Orange City
Susan Elliott	Pierson
Bobby Ball	Port Orange
Nadine Collard	Volusia County
Dan D'Antonio, Chairman	Volusia County
Judy Craig	Volusia County
Heather Blanck	Votran
Claudia Calzaretta (non-voting)	FDOT District 5
Melissa Winsett (non-voting)	Volusia County Traffic Engineering
Lois Bollenback (non-voting)	TPO Staff

CAC Members Absent:	**Representing:**
Richard Gailey	DeBary
Janet Deyette (excused)	Deltona
Richard Belhumeur (excused)	Flagler Beach
Nancy Epps	Ponce Inlet

Others Present:	**Representing:**
Pamela Blankenship, Recording Secretary	TPO Staff
Jean Parlow	TPO Staff
Robert Keeth	TPO Staff
Carole Hinkley	TPO Staff
Stephan Harris	TPO Staff
Eric Hill	Turnbull Bay Community
Robert Wolfle	Turnbull Bay Community
Lorelle Friend	Citizen
Tomm Friend	Citizen
George Weir	Citizen
Jon Cheney	Volusia County Traffic Engineering
Jose Papa	Palm Coast
Fred Jones	Reynolds, Smith & Hills

I. Call to Order / Roll Call / Determination of Quorum

Chairman Dan D'Antonio called the meeting of the Volusia Transportation Planning Organization (TPO) Citizens' Advisory Committee (CAC) to order at 1:35 p.m. The roll was called and it was determined that a quorum was present.

Chairman D'Antonio recognized the recent tragedy in Boston with a moment of silence.

II. Consent Agenda

A. Approval of March 19, 2013 CAC Meeting Minutes

MOTION: ***Mr. Storke moved to approve the March 19, 2013 CAC meeting minutes. The motion was seconded by Mr. Ball and carried unanimously.***

III. Action Items

A. Review and Recommend Approval of Resolution 2013-XX Amending the FY 2012/13 to 2016/17 Transportation Improvement Program (TIP) by Adding FM# 4337731 – Safety Materials Training

Mr. Keeth explained that FDOT had requested the amendment which includes $75,000 to be given out in the form of mini-grants for school related bicycle and pedestrian equipment and safety materials in the current fiscal year.

MOTION: ***Ms. Blanck moved to recommend approval of Resolution 2013-XX amending the FY 2012/13 to 2016/17 Transportation Improvement Program (TIP) by adding FM# 4337731 – Safety Materials Training. The motion was seconded by Ms. Craig and carried unanimously.***

B. Review and Recommend Approval of Resolution 2013-XX Amending the FY 2012/13 – FY 2013/14 Unified Planning Work Program (UPWP)

Ms. Bollenback stated that the UPWP is a two-year document which outlines planning studies to be undertaken and how staff will be utilizing their time. When the document is developed it is based on estimates which change over time. The TPO has had a number of changes in staffing and therefore, staff's time was spent differently than expected. The UPWP amendment moves money out of tasks where less staff time was spent and into tasks where more time was spent. More time was devoted to the Information Technology Systems and Website Support, Transportation Improvement Program and the Bicycle/Pedestrian Planning and Implementation tasks. Less time than anticipated was spent on the Transportation Data Information Management and Reapportionment Activities tasks.

MOTION: ***Ms. Craig moved to recommend approval of Resolution 2013-XX amending the FY 2012/13 – FY 2013/14 Unified Planning Work Program (UPWP). The motion was seconded by Mr. Storke and carried unanimously.***

C. Review and Recommend Approval of Resolution 2013-XX Defining the Local Match Requirements Placed on Member Local Governments Utilizing the TPO's Urban Attributable (XU) Funds and Transportation Alternative Program (TAP) Funds

Mr. Keeth explained that this resolution reaffirms the TPO's policy requiring a 10% local match on XU funded projects and institutes a 20% match on Transportation Alternatives Program (TAP) projects. He noted that this discussion occurred in November when project applications were updated and that today's decision would provide official recognition.

Ms. Bollenback added that many years ago a more significant local match had been required but with the downturn in the economy the local match was reduced. She noted that recently, interest had been shown in discussing increasing the local match requirements. She stressed that no changes would take place until next year.

MOTION: ***Mr. Storke moved to recommend approval of Resolution 2013-XX defining the local match requirements placed on member local governments utilizing the TPO's Urban Attributable (XU) funds and Transportation Alternative Program (TAP) funds. The motion was seconded by Ms. Elliott and carried unanimously.***

IV. Presentations, Status Reports, and Discussion Items

A. Presentation of the Draft Fiscal Year 2013/14 to 2017/18 Transportation Improvement Program (TIP) and Comparison Report

Mr. Keeth noted that the draft TIP had been presented last month and would be on the May CAC agenda for final review and a recommendation for approval *[Note: review and recommendation for approval of FY 2013/14 to FY 2017/18 TIP will be on the June TCC agenda]*. He added that he had only received local projects from New Smyrna Beach, Volusia County and Port Orange; Mr. Keeth stressed that the remaining jurisdictions needed to submit their locally-funded projects as soon as possible.

Chairman D'Antonio recommended that the CAC members view the TIP and Comparison Report on the TPO website.

B. Presentation on the Freight, Goods and Services Plan and Economic Impact on Central Florida

Ms. Bollenback stated that the Freight, Goods and Services Plan has been an ongoing study over the past year. MetroPlan Orlando is the facilitator and Mr. Cheney has been Volusia County's representative during that time.

Mr. Cheney, Volusia County Traffic Engineer, gave a PowerPoint presentation on the regional freight study. He stated that all of the information in the study is available on MetroPlan Orlando's website; he would send the website address to Ms. Blankenship to distribute to the members.

Discussion ensued.

C. Presentation on the Background and Vision of the City of Palm Coast

Mr. Jose Papa, Palm Coast Senior Planner, gave a PowerPoint presentation on the history and vision of the city of Palm Coast.

Ms. Craig asked about the availability of accommodations for the disabled.

Mr. Papa responded that all improvements must be ADA compliant and as Palm Coast continues to improve intersections they are taking into account the needs of the disabled. If a request is received from a disabled person who is in need of additional accommodations it is taken seriously by the city council. Palm Coast's capital budget has always included a small amount of funding for these intersection improvements.

D. Discussion of the Request to Amend the 2035 Long Range Transportation Plan (LRTP) to Add an Interchange on I-95 at Pioneer Trail

Ms. Bollenback provided the history of the Pioneer Trail interchange, noting that discussions began in the late 1990's when the TPO was developing its 2020 Long Range Transportation Plan (LRTP). The Pioneer Trail Interchange was included in both the 2020 and 2025 LRTPs. In 2008, New Smyrna Beach expressed concern about the interchange, passed a resolution opposing it and requested that it be removed from the 2025 LRTP. After lengthy discussion and public outreach, the TPO Board voted to remove the project from consideration. During the development of the 2035 LRTP, the interchange was not included in the plan. A number of studies have been done since the 1990's, including the Southeast Volusia Regional Transportation Study (SEVRTS). The recommendations from that study did not include the interchange. Another study was undertaken by FDOT in 2005 that looked at the interaction of three interchanges, SR 44, Dunlawton and Pioneer Trail; it found that that an interchange at Pioneer Trail would not create any issues on I-95 and would actually relieve traffic on the other interchanges. Ms. Bollenback stated that Volusia County had requested that the Pioneer Trail Interchange be added to the 2035 LRTP Unfunded Needs Plan and the city of Port Orange passed a resolution supporting the county's request. She added that the purpose of this agenda item was to discuss the TPO process for amending the LRTP as well as FDOT's process, Efficient Transportation Decision Making (ETDM). Part of the amendment process is to run the project through the ETDM screening process as well as public involvement and public notice. She noted that if the members had any thoughts, questions or concerns they

should voice them so that Chairman D'Antonio could accurately reflect the CAC's position at the TPO Board meeting next week.

Chairman D'Antonio stated that the LRTP amendment procedures establish May and November as the only times that amendments can be requested; he asked if the Pioneer Trail Interchange would be on the May agenda if the TPO Board decides to pursue the change to the LRTP.

Ms. Bollenback responded that it would be on the May agenda to authorize staff to begin the activities needed for the amendment process.

Mr. Cheney clarified that the proposed interchange would be located within the city of Port Orange not New Smyrna Beach.

Mr. Sachs stated that the predominant thought in New Smyrna Beach was against the interchange, and he personally did not support it either. The interchange will have a great impact on the lifestyle and nature of New Smyrna Beach. The city will be impacted by Port Orange's growth. The idea was that by opening up the interchange traffic would be reduced in other areas. He stated that he would like to have a seat at the table even though the New Smyrna Beach Commission is split as to whether to vote to approve the interchange or vote against it.

Mr. Blais stated that the interchange would cause the rain to drain into the Spruce Creek Preserve area.

Mr. Sachs stated that comments were generally relegated to the end of meetings when there typically is no time and if the Volusia County Council wanted input they would provide the time to do so.

Chairman D'Antonio commenced public comment on the Pioneer Trail Interchange.

Mr. George W. Weir, a new resident of New Smyrna Beach, stated that he opposed the Pioneer Trail Interchange.

Mr. Eric Hill, President of the Turnbull Bay Community, Inc., stated that the Turnbull Bay Community was against the interchange. He noted that the Pioneer Trail Interchange had been proposed a number of years ago. At that time, the TPO decided to remove it from LRTP due to the recommendations of the Southeast Volusia Regional Transportation Study (SEVRTS) which concluded that extending Williamson Boulevard down to Pioneer Trail and SR 44 would alleviate the traffic more effectively than an interchange at Pioneer Trail. Mr. Hill stated that he has been an aerospace and mechanical engineer for 42 years and taught at Embry Riddle Aeronautical University for the past 26 years. He pointed out that he did not understand why a study would be commissioned by Port Orange, Volusia County, Edgewater and New Smyrna Beach, at a cost of $200,000, only to be ignored. It was not ignored in 2008 when the TPO Board agreed to remove it from the LRTP and it should not be ignored now. He added that ~~the~~ Pioneer Trail ~~interchange~~ has 3,000 cars per day; federal guidelines require 28,000 cars per day to warrant an interchange. In regards to the proposal from the county, it states that the FDOT study from 2005 states that the Pioneer Trail Interchange will not cause any harm but he is unsure how that can be said when the interchange will cost $70 million versus only $10 million to extend Williamson Boulevard. Many issues that came out of that study, including that the interchange would break down Pioneer Trail and Turnbull Bay Road because of the increased traffic. The citizens will have to pay for those roads to be fixed.

amended by CAC on 05-21-13

Mr. Robert Wolfle, Turnbull Bay Road resident, stated that he had moved to the area six months ago and the Pioneer Trail Interchange does not make sense; it is not necessary. He stated that the interchange will run through a residential area and if it is opened to interstate traffic it will become a detriment. Cyclists, horseback riders and school buses use the local roads and to open it up to 18-wheelers and interstate traffic will create a potentially dangerous situation. He stated that he is opposed to the interchange, as are most of the residents in the area. He noted that the residents had recently put signs up to voice their opinions but they were confiscated.

Ms. Lorelle Friend, Turnbull Bay resident, stated that in 2008, the TPO Board assured a concerned crowd that the Pioneer Trail Interchange would be treated as all other projects and be subjected to the same criteria. The interchange was then submitted to the 2035 LRTP Unfunded Needs List but it failed to meet the criteria established for the 2035 LRTP. She noted that I-95 through Volusia County is one of the safer sections of the interstate in Florida because it has adequate spacing between interchanges. An interchange at Pioneer Trail would reduce spacing to less than three miles between interchanges. Federal guidelines show that this would increase accidents and mortality. The extension of Williamson Boulevard down to the interchange at SR 44 is a better alternative and is currently on the 2035 LRTP. However, the segment of Williamson that runs to Pioneer has been scheduled to be completed more than 15 years prior to the segment that goes to SR 44. According to FDOT data that was provided in 2009 to the 2035 LRTP Subcommittee, scheduling of the partial extension of Williamson Boulevard to Pioneer Trail, 15 years before continuing to SR 44 would result in unnecessary local transportation disruption causing Pioneer Trail to fail. She stated that the solution is for the extension of Williamson Boulevard from Pioneer Trail to SR 44 to occur in the same five-year road plan as the extension of Williamson Boulevard from its current terminus to Pioneer Trail.

Mr. Tomm Friend, Turnbull Bay resident, stated that the Pioneer Trail Interchange had been submitted for the 2035 LRTP Unfunded Needs List but did not meet the criteria. Currently, applications are being taken for the 2040 LRTP. Anyone can submit projects to the 2040 LRTP. He recommended that the interchange be submitted for the 2040 LRTP. He stated that the only reason to ask for it to be on the 2035 LRTP is to have it tied into now and 2015. In reference to the funding, the city of Port Orange gave the builder the right to sell $52.5 million in tax exempt bonds; those will not be paid back by the builder, they will be paid by the taxes on the development. He asked where the trucks would end up going. Pioneer Trail will fail unless Williamson Boulevard is extended to SR 44, which will be a viable alternate to I-95 as well as an evacuation route. The Williamson commercial project stated clearly that before it could be built it was essential that the extension of Williamson Boulevard be completed so the trucks could get off at SR 44 and come up Williamson.

Chairman D'Antonio stated to the public speakers that this was the first step in the process which will include a great deal of public involvement. He stated that at the TPO Board meeting on Tuesday he would provide the voice of the CAC, not the public speakers. If the speakers wanted to give their perspective to the TPO Board they should plan to attend and speak at that meeting.

Ms. Bollenback asked the members to review the materials in the agenda and think about the comments that have been made and let her know if there are any questions, comments and/or information that would help the committee to make a recommendation in the future. She added that she wanted to make sure that the people that needed to speak to the issue were in attendance (i.e. project sponsors, FDOT, New Smyrna Beach, etc.).

Mr. Ball stated that he was the CAC representative for Port Orange and that he supported the interchange. He noted that he has relatives that live in the area so he understands the need. He stated that New Smyrna Beach has developed Venetian Bay and amended their comprehensive plan to allow some development to occur as well. He asked if there was a more concise history of the interchange so that everyone can be at the same starting point.

Ms. Bollenback responded that she would distribute a timeline with the information that the TPO has. Much of the information is from 2007 and 2008 so it has been archived. TPO staff is still working on putting that information together.

Ms. Bollenback noted that once TPO staff confirmed that they had most recent draft of the Southeast Volusia Regional Transportation Study, it would be placed on the TPO website. The FDOT Pioneer Trail Interchange Feasibility Study was already on the website.

Mr. Sachs stated that New Smyrna Beach had no malice toward Port Orange and New Smyrna Beach wants to be a good partner.

E. FDOT Report

Chairman D'Antonio welcomed the new TPO Liaison, Ms. Claudia Calzaretta, and requested that in the interest of time the CAC members review the FDOT reports as well as the Volusia County construction report on their own.

F. Volusia County Construction Report

[Handout provided]

V. Staff Comments

→ Reapportionment Plan – Status of Pending Resolutions/Transition

→ SunRail Update

Ms. Bollenback asked if there were any specific questions on SunRail or the Reapportionment Plan. There were no comments or questions from the members so this item was deferred to the next CAC meeting.

Chairman D'Antonio adjourned the CAC meeting at 2:53 p.m. It was brought to the Chairman's attention that a CAC member wished to make a comment under agenda item VI. CAC Member Comments.

Chairman D'Antonio called the CAC meeting back to order at 2:53 p.m.

VI. CAC Member Comments

Mr. Sachs stated that the Volusia County Council had recently had a discussion on the proposed Spaceport. He noted that the Spaceport had been on their agenda as a non-action, discussion only item but became an item they voted on. The council would like to propose and encourage Florida's Spaceport to occupy a National Wildlife Refuge. He asked if a discussion could occur at the next CAC meeting regarding the Spaceport and requested a "symbolic vote" on whether the members support the Spaceport.

Ms. Bollenback responded that the TPO typically does not vote and take positions on items that are not directly transportation related. In this instance, through the Space Coast TPO, space activity is considered part of the transportation discussion. She noted that she would look into the specific activity to see if it would be appropriate and bring it to the Executive Committee.

Mr. Sachs responded that the public has very little forum regarding this future land use.

VII. Information Items

VIII. Press/Citizen Comments

There were no press or citizen comments.

IX. Adjournment

The CAC meeting adjourned at 2:55 p.m.

VOLUSIA TRANSPORTATION PLANNING ORGANIZATION

DAN D'ANTONIO, CHAIRMAN
CITIZENS' ADVISORY COMMITTEE (CAC)

CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the Volusia TPO certified that the foregoing is a true and correct copy of the minutes of the April 16, 2013 regular meeting of the Citizens' Advisory Committee (CAC), approved and duly signed this 21st day of May 2013.

as amended 05-21-13

Pamela C. Blankenship

PAMELA C. BLANKENSHIP, RECORDING SECRETARY
VOLUSIA TRANSPORTATION PLANNING ORGANIZATION

Request for Public Comment on Agenda

Dear Citizen:

Public participation is encouraged on matters on the agenda. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (**PRIOR** to the start of the meeting).

The Chairman will recognize people wishing to comment on **items which are not on the agenda** under the designated press/citizens comment period noted on the agenda.

Thank you for your cooperation.

Lois Bollenback, Interim Executive Director
Volusia TPO

Date APRIL 16, 2003

Name ROBERT J. WOLFLE

Address 2565 TURNBULL BAY. RD. N.S.B.

Contact Information (718) 689-3160

Agenda Item/Comments: (please use back of page if needed)

PIONEER TRAIL PROPOSED INTERCHANGE @ I-95

Request for Public Comment on Agenda

Dear Citizen:

Public participation is encouraged on matters on the agenda. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (**PRIOR** to the start of the meeting).

The Chairman will recognize people wishing to comment on **items which are not on the agenda** under the designated press/citizens comment period noted on the agenda.

Thank you for your cooperation.

Lois Bollenback, Interim Executive Director
Volusia TPO

Date 4/16/13

Name GEORGE W. WEIR

Address 205 N GLENCOE RD N.S.B. 32168

Contact Information 732-513-7034

Agenda Item/Comments: (please use back of page if needed)

I95 Pioneer Trail Interchange

Request for Public Comment on Agenda

Dear Citizen:

Public participation is encouraged on matters on the agenda. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (**PRIOR** to the start of the meeting).

The Chairman will recognize people wishing to comment on **items which are not on the agenda** under the designated press/citizens comment period noted on the agenda.

Thank you for your cooperation.

Lois Bollenback, Interim Executive Director
Volusia TPO

Date 4-16-13

Name Lorelle Friend

Address 2929 Turnbull Bay Rd.

Contact Information lorellefriend@gmail.

Agenda Item/Comments: (please use back of page if needed)

PT interchange discussion

Request for Public Comment on Agenda

Dear Citizen:

Public participation is encouraged on matters on the agenda. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (**PRIOR** to the start of the meeting).

The Chairman will recognize people wishing to comment on **items which are not on the agenda** under the designated press/citizens comment period noted on the agenda.

Thank you for your cooperation.

Lois Bollenback, Interim Executive Director
Volusia TPO

Date 4/16/2013

Name ERIC v. K. HILL

Address 3041 TURNBULL BAY ROAD, NEW SMYRNA BEACH, FL 32168

Contact Information (386) 341-6382 Eric.Hill@erau.edu

Agenda Item/Comments: (please use back of page if needed)

I-95/PIONEER TRAIL INTERCHANGE

Request for Public Comment on Agenda

Dear Citizen:

Public participation is encouraged on matters on the agenda. If you desire to be recognized by the Chairman, please fill out this form and give it to a TPO staff member (**PRIOR** to the start of the meeting).

The Chairman will recognize people wishing to comment on **items which are not on the agenda** under the designated press/citizens comment period noted on the agenda.

Thank you for your cooperation.

Lois Bollenback, Interim Executive Director
Volusia TPO

Date _____

Name Tom Friend

Address 2929 TBR NSB

Contact Information 386/423-2227

Agenda Item/Comments: (please use back of page if needed)

UNFUNDED

Volusia County Construction Report – April 2013

Recently Completed:

1) Williamson Blvd. (from Dunn Ave. to LPGA)
2) LPGA Blvd. (Old Kings Rd. to Nova Rd.)
3) Dunn Ave. Ext. (from CR 415 to Williamson Blvd.)
4) Dirksen Dr Trail (US 17/92 to Gemini Springs)
5) E.C.F. Regional Rail Trail Section 1 & 2 - (Providence Blvd. to SR 415)
6) Riverside Drive Sidewalk (from Sunrise Park to 14th St)

Under Construction:

1) Tymber Creek Rd (from SR 40 to Peruvian Way)
2) Garfield Ave. & New Hampshire Ave. Sidewalks (DeLand)
3) Saxon Blvd. Medians/ six laning (Enterprise Rd. to I-4)

Near Construction Projects:

1) Spring to Spring Trail (Blue Springs Park to Detroit Terrace) – Design/Build of RR Bridge. Includes trail and trail head construction. Construction should start 3nd quarter 2013.
2) Rail Trail Bridge over SR 415 – Design/Build. Construction should start 3nd quarter 2013.
3) Howland Blvd. (Courtland Bl. to SR 415) – Design nearly complete. Const. funded in f.y. 2013/14
4) Tenth St. (Myrtle to US 1) – Waiting for Railroad approvals.
5) Rail Trail Bridge over SR 442 – Design/Build. Construction should start 3nd quarter 2013.
6) Enterprise Road Sidewalk (from Debary Ave. to Deltona Middle School) - Advertised for construction in March 2013.
7) North Boston Ave. and Lindley Blvd. Sidewalks – Design is under FDOT review. Construction funded in f.y. 2013/2014.
8) ECRRT - Segment 6 (Cow Creek to Dale St.) Funded for construction in f.y. 2013/2014. The Cow Creek Bridge not funded in this segment.

Design Projects:

1) Veterans Memorial Bridge (Orange Ave.) – Construction LAP funding is in f.y. 2014/2015.
2) Turnbull Bay Bridge – The Construction LAP funding is in f.y. 2013/2014.
3) Beville Road/Airport Business Park (Pelican Bay East) - Intersection improvement with Mast Arm Traffic signals.
4) Pioneer Trail Curve Realignment at Turnbull Bay Rd. – Design complete. In ROW acquisition.
5) LPGA Blvd. (Jimmy Ann Dr. to Derbyshire) - Design complete. ROW acquisition is in process.
6) ECRRT - Segment 3 (SR 415 to Guise Rd.) - Trail Head not funded. Const. funded f.y. 2013/14.
7) Spring to Spring Trail - Segment 2B (Mansion Drive to Deltona Blvd.) - The design is complete. The ROW Acquisition phase is progressing. Const. funded in f.y. 2013/2014
9) Spring to Spring - Segment 3A (SunRail Station to Detroit Terrace) – In the Study phase, Coordination with Duke Energy for use of their property is under way.
10) Orange Camp Rd. (MLK Blvd. to I-4) – In design.
11) SR 44 & Kepler Road intersection improvements - In design.
12) Spring to Spring Trail (Grand Ave. – Lemon St. to King St.)

Note: Dates are subject to change due to normal project development issues.
Please see Volusia County's road program at http://www.volusia.org/publicworks/ for more information.