MEETING NOTICE & AGENDA

Please be advised that the River to Sea Transportation Planning Organization (R2CTPO) BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE (BPAC) will be meeting on:

DATE: Wednesday, March 13, 2019

TIME: 2:00 P.M. Please note BPAC Meeting Time Change

PLACE: River to Sea TPO
2570 W. International Speedway Blvd.,
Suite 100 (Conference Room)
Daytona Beach, Florida 32114-8145

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Mr. Bob Storke, Chairperson

AGENDA

I. CALL TO ORDER/ROLL CALL/DETERMINATION OF QUORUM/PLEDGE OF ALLEGIANCE

II. PUBLIC COMMENT/PARTICIPATION (Length of time at the discretion of the Chairperson)

III. ACTION ITEMS

A. REVIEW AND APPROVAL OF THE FEBRUARY 13, 2019 BPAC MEETING MINUTES
   (Contact: Debbie Stewart) (Enclosure, pages 3-12)

B. REVIEW AND RECOMMEND APPROVAL OF RESOLUTION 2019-## AMENDING THE FY 2018/19 – 2022/23 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)
   (Contact: Stephan Harris) (Enclosure, pages 13-17)

IV. PRESENTATIONS AND DISCUSSION ITEMS

A. PRESENTATION AND DISCUSSION OF THE SR 40 BLACK BEAR TRAIL CORRIDOR PLANNING STUDY (Contact: Stephan Harris and Judy Pizzo, FDOT) (Enclosure, pages 18-30)
IV. PRESENTATIONS AND DISCUSSION ITEMS (continued)

B. PRESENTATION AND DISCUSSION OF FDOT’S RETHINK YOUR COMMUTE PROGRAM (Contact: Stephan Harris and Courtney Reynolds, reThink Your Commute) (Enclosure, pages 31-48)

C. PRESENTATION AND DISCUSSION OF A DRAFT TEMPLATE FOR THE R2CTPO LIST OF PRIORITIZED PROJECTS (Contact: Stephan Harris) (Enclosure, pages 49-50)

V. STAFF COMMENTS (Enclosure, page 51)

→ LED Warning Signs at the intersection of ECRRT and Old Mission Road
→ St. Johns River to Sea Loop Trail Stakeholder Workshop

VI. INFORMATION ITEMS (Enclosure, pages 51-58)

→ BPAC Attendance Record
→ February 2019 TPO Outreach & Activities
→ TPO Board Meeting Report
→ Walkability Action Institute (WAI) Press Releases

VII. BPAC MEMBER COMMENTS (Enclosure, page 51)

VIII. ADJOURNMENT (Enclosure, page 51)

***The next meeting of the BPAC will be on Wednesday, April 10, 2019***

NOTE: Individuals covered by the Americans with Disabilities Act of 1990 in need of accommodations for this public meeting should contact the River to Sea TPO office, 2570 W. International Speedway Blvd., Suite 100, Daytona Beach, Florida 32114-8145; (386) 226-0422, extension 20416, at least five (5) working days prior to the meeting date.

NOTE: If any person decides to appeal a decision made by the board with respect to any matter considered at such meeting or hearing, he/she will need a record of the proceedings including all testimony and evidence upon which the appeal is to be based. To that end, such person will want to ensure that a verbatim record of the proceedings is made.

NOTE: The River to Sea TPO does not discriminate on the basis of race, color, national origin, sex, age, religion, disability and family status. Those with questions or concerns about nondiscrimination, those requiring special assistance under the Americans with Disabilities Act (ADA) of 1990, or those requiring language assistance (free of charge) should contact Pamela Blankenship at 386.226.0422 or pblankenship@r2ctpo.org.
III. ACTION ITEMS

A. REVIEW AND APPROVAL OF THE FEBRUARY 13, 2019 BPAC MEETING MINUTES

BACKGROUND INFORMATION:

Minutes are prepared for each meeting and must be approved by the BPAC. The February 13, 2019 BPAC meeting minutes are provided with this agenda packet for your review.

ACTION REQUESTED:

MOTION TO APPROVE THE FEBRUARY 13, 2019 BPAC MEETING MINUTES
I. Call to Order / Roll Call / Determination of Quorum / Pledge of Allegiance

The meeting of the River to Sea Transportation Planning Organization (TPO) Bicycle/Pedestrian Advisory Committee (BPAC) was called to order at 2:00 p.m. by Chairperson Bob Storke. The roll was called and it was determined that a quorum was present.
II. **New BPAC Member Introduction**

Chairperson Storke introduced new BPAC member, Mr. Jeff Martindale, representing Port Orange.

III. **Public Comment/Participation**

There were no public comments.

III. **Action Items**

A. **Review and Approval of January 9, 2019 BPAC Meeting Minutes**

*Motion:* A motion was made by Mr. Wendler to approve the January 9, 2019 BPAC meeting minutes. The motion was seconded by Mr. McCallister and carried unanimously.

B. **Review and Approval of Resolution 2019-## Adopting the 2019 Bicycle Suitability Map**

*Motion:* A motion was made by Mr. Aufdenberg to table this item to allow work to continue on the project. The motion was seconded by Mr. Colettie and carried unanimously.

C. **Review and Recommend Approval of Resolution 2019-## Updating the Safety Performance Targets for the River to Sea TPO**

*Handout*

Ms. Nicoulin gave a PowerPoint presentation of the safety performance targets that were adopted last year. FDOT has adopted a safety target of zero which means in the current fiscal year they would like to have zero fatalities and serious injuries for vehicle crashes and bicycle/pedestrian incidents. Last year, the TPO adopted a 2% reduction in those categories. The TPO supports FDOT’s effort to reach zero but also recognizes that the TPO cannot influence every factor that contributes to a crash; the TPO has no impact on law enforcement or on Strategic Intermodal Systems (SIS) projects that FDOT controls. The TPO adopted a target it felt it could meet through the projects programmed in the Transportation Improvement Program (TIP) or projects that come through the safety studies the TPO has completed. These are annual targets and are updated each year; she reviewed the five measures that targets must be set for and the data used to set the target. The 2019 targets were set using the same methodology as the 2018 targets in determining targets of a 2% annual reduction of the last known statistics from 2017 of fatalities and serious injuries. The TPO supports FDOT’s target of zero and will program projects to reach the TPO’s goal and assist FDOT in reaching theirs.

Mr. Daun asked why the statistics were not calculated based on population.

Ms. Nicoulin replied the fatalities and serious injuries statistics were calculated by vehicle miles travelled (VMT).

Mr. Daun stated crime statistics were based on population; a rural area would have less people who could have an incident versus an urban area with more people. He attended the FDOT Community Traffic Safety Team (CTST) meeting for East Volusia County and stated they combined the non-motorized fatalities with the motorized fatalities to develop a statistic that shows a decrease in fatalities for Flagler and Volusia Counties in District 5; however, the Dangerous by Design report that was just released that shows Daytona Beach as the second most dangerous city in the United States for fatalities.

Ms. Nicoulin replied the source for the TPO’s data is Signal 4 Analytics; they compile crash data from police departments and the Florida Highway Patrol into a database. The TPO has to assume that the crash reports are accurate and on the interpretation of those crash reports. The trend is showing the statistics are going up.
Mr. Daun commented that makes sense because the population is going up.

Ms. Nicoulin replied the population is increasing as are the number of people traveling on the roadway.

Mr. Eik commented that part of the discussion last year was that the TPO is not limited to these performance measures; other measures could be discussed and added. He asked if that was correct.

Ms. Nicoulin replied other measures could be included into different documents such as the annual Call for Projects; if there is a certain performance measure the committees would like to see it could be added as a criteria.

Discussion continued.

Mr. Bullard asked how deep the data is that the TPO has access to; if it was raw data that was used to develop the summary value and if the TPO had access to the times and dates of the crashes.

Ms. Nicoulin replied the TPO receives the data as a shape file and can map out the crashes. The TPO also has access to the crash reports.

Mr. Mostert asked if there was a strategy on how to reduce the causes of crashes.

Ms. Nicoulin replied that the TPO adopted the Crash Analysis Report last year that reviewed high frequency crash locations and the severity of crashes to determine what was the cause and what might mitigate those crashes; law enforcement, education or engineering solutions. The TPO worked with local governments on the report so that they may submit applications for projects to address some of these crashes. There are criteria regarding safety that the applications for the annual Call for Projects are scored on. This also communicates to FDOT the primary performance measure to be achieved with a particular project.

Mr. McCallister asked if there was a practical difference between adopting an independent target versus adopting the FDOT target of zero and if it affected funding.

Ms. Nicoulin replied the TPO’s funding is not dependent on the targets; the TPO wants to set something that is attainable and a zero rolling average for 2019 is not attainable.

**MOTION:** A motion was made by Mr. McCallister to recommend approval of Resolution 2019-## updating the Safety Performance Targets for the River to Sea TPO with the amended figures. The motion was seconded by Mr. Eik and passed unanimously.

**D. Review and Recommend Approval of a Letter of Support for the Halifax Heritage Byway**

Mr. Harris stated the TPO received a request for a letter of support for the Halifax Heritage Byway; a support letter was issued in May 2013. Resolution 2014-02, in support of the Halifax Heritage Byway, is included in the agenda for reference purposes. Mr. Chris Daun, Chair of the Halifax Heritage Byway Advocacy Group, is in attendance to explain.

Mr. Daun stated this project has been in the works for nine years; it is a state application process. The guidelines changed in the final stage of the application and the letters of support are now four years old. The program is requesting sustained support from the community and that is why they are asking for an updated letter of support.

Mr. Blais referred to the map on page 32 of the agenda and commented that the area of Flomich Avenue and Riverside Drive in Holly Hill bottlenecks due to right-of-way issues and that would need to be resolved; there is no room for a proper trail or bike path.
Mr. Daun replied this designation is not for building bike trail; it is for the designation of corridors of the byway so tourists can visit the byways in vehicles. There is a separate map with trails that are part of the byway project.

Chairperson Storke asked if they were identifying the area as a Halifax Heritage Byway corridor due to the history of the area.

Mr. Daun replied correct and stated there are six categories; cultural, historical, archeological, recreational, natural and scenic. All of those are documented on the map.

Mr. Eik asked how many letters of support they have received.

Mr. Daun replied they received approximately 35 letters in 2014 from businesses and local groups along the corridors. They are expecting more letters of support now since this is the final submission to the state.

**MOTION:** A motion was made by Ms. Belin to recommend approval of a letter of support for the Halifax Heritage Byway. The motion was seconded by Mr. Wendler and carried unanimously.

**E. Review and Recommend Approval of Resolution 2019-## Authorizing the Execution of a Supplemental Agreement to the Metropolitan Planning Organization (MPO) Agreement for the Use of Transportation Planning (PL) and Urban Attributable (SU) Funds and Amending the FY 2018/19 and 2019/20 Unified Planning Work Program (UPWP)**

Ms. Bollenback gave a PowerPoint presentation and stated the two-year Work Program states the tasks and timing of tasks; it was developed over a year ago. There is additional funding to be added to the Work Program for public information, general planning activities and for transit related projects and Transportation Disadvantaged (TD) projects. The plan is built on estimates and when the Federal Transit Administration (FTA) knows what funding is actually available, it is added into the Work Program. The TPO received a Walkability grant that will fund a team to travel to Georgia to participate in a Walkability Action Institute to address issues of pedestrian safety. She reviewed changes to the Work Program and where funds have shifted. The TPO is also adding a task for activities done in-house to assess “food deserts” which are areas in our community where citizens do not have access to healthy food sources; they do not live near a grocery store or supermarket and are typically transportation disadvantaged. The TPO will be working with the Health Department to identify these issues.

Mr. McCallister commented that there are communities such as Lake Helen where the average income is not considered a “food desert” but as a lifestyle cyclist, it is not safe traveling to a grocery store because of constricted access to commercial areas. It is not necessarily income but how safely a bicyclist or pedestrian can travel to a grocery store.

Mr. Daun commented that the Walkability grant and the “food desert” study are great. He asked if there was any effect from the recent government shutdown on the TPO’s funding or budget.

Ms. Bollenback replied no; the TPO’s funding bill is a multi-year bill.

Mr. Bullard commented that the “food desert” idea is usually associated with older or dilapidated urban areas and Volusia County only has a small amount of those. He asked if there was a GIS standard that has been adopted that can be used to show how intense it is, where it is, the extent of it and if it includes emergency services, motor fuel supply and other “deserts” or if it was just daily nourishment.

Ms. Bollenback replied that Ms. Aarti Sharma, TPO staff, is the GIS expert and will be handling this project. She will have him speak to her about the specifics. This study is not intended to go beyond the basic “food desert” concept.
Mr. Eik referred to the reallocating of funds and the statement that “some” funds are being reallocated; he asked where they would come from and what was the intention. He asked if a dollar amount was available; he is not comfortable with the term “some” on the summary page of the agenda.

Ms. Bollenback replied the numbers in table a re what is being allocated. This is not an unusual activity; because the TPO has to develop this document in advance, typically, halfway through the activities have to be reset. The good news is there is additional funding that has become available.

Mr. Bullard commented that all of these items factor into the local governments comprehensive planning and he asked if there was any collaborative interaction for work products with staff or contracted consultants of the local governments. He also asked if the Technical Coordinating Committee (TCC) actively engages in this process.

Ms. Bollenback replied the development of the Work Program starts with a subcommittee of representatives from each TPO advisory committee; the TPO sets a series of tasks it proposes to do and the subcommittee reviews those tasks to determine what the TPO can do with the resources in-house and what tasks may require consultant support. The full document explains all the work done previously on a task, what work will be undertaken and when they are expected to be delivered.

Mr. Bullard asked if local government resources are directly involved in the work product production under all of these categories.

Ms. Bollenback replied the local funding commitment that local members provide to the TPO each year is $.10 per capita and that initially funded a reserve that is used for a match for transit funding, to complete the TPO survey or for documents that benefit the entire planning area. It is not used for staff salaries.

**MOTION:** A motion was made by Mr. McCallister to recommend approval of Resolution 2019-## authorizing the execution of a supplemental agreement to the Metropolitan Planning Organization (MPO) Agreement for the use of Transportation Planning (PL) and Urban Attributable (SU) funds and amending the FY 2018/19 and 2019/20 Unified Planning Work Program (UPWP). The motion was seconded by Mr. Hall and carried unanimously.

F. **Appointment of 2019 BPAC Project Review Subcommittee Members**

Mr. Harris stated the BPAC Project Review Subcommittee assists staff in developing the yearly update to the TPO’s Priority Lists of Bicycle/Pedestrian projects. At least four BPAC members are preferred to serve on the BPAC Project Review Subcommittee; currently, there are seven members. All subcommittee members are eligible for reappointment. The TPO is asking the BPAC to consider reappointing the current subcommittee members and invited any new members to serve.

Ms. Burgess-Hall asked what the dates of the meetings will be.

Mr. Harris replied the meetings have not been set but the TPO anticipates the subcommittee to meet between April 8 and April 26, 2019; there will be at least one meeting but typically a follow-up meeting is needed. It depends on how many applications are received through the annual Call for Projects. The BPAC Project Review Subcommittee will review and score the applications.

Ms. Burgess-Hall stated she could not guarantee she will be available.

Mr. McCallister volunteered to replace Ms. Burgess-Hall on the subcommittee.

Mr. Harris commented that she is currently an alternate on the subcommittee.

**MOTION:** A motion was made by Mr. Eik to reappoint Mr. Aufdenberg, Ms. Haldeman, Mr. Mostert, Mr. Walters, Mr. Coletti, Ms. Belin; Ms. Burgess-Hall as alternate and to appoint Mr. McCallister to
the 2019 BPAC Project Review Subcommittee. The motion was seconded by Mr. Hall and carried unanimously.

G. Appointment of 2019 Transportation Improvement Program (TIP) Subcommittee Members

Ms. Nicoulin stated the Transportation Improvement Program (TIP) Subcommittee reviews applications for Traffic Operations/Safety, feasibility studies, implementation as well as planning studies. Currently, four BPAC members are on the TIP Subcommittee; the TPO is asking for their reappointment and for any additional volunteers that may want to serve on the TIP Subcommittee.

MOTION: A motion was made by Mr. Eik to reappoint Mr. Storke, Mr. Leisen, Mr. Blais and Mr. Eik to the 2019 Transportation Improvement Program (TIP) Subcommittee. The motion was seconded by Mr. Coletti and carried unanimously.

IV. Presentation and Discussion Items

A. Presentation and Discussion of Votran’s Service Changes in West Volusia County

Mr. John Cotton, Votran, gave a PowerPoint presentation of Votran’s service changes in West Volusia County. Votran operates seven routes on the west side of the county, Monday through Saturday; he reviewed those routes and the service changes and stop locations for routes 21, 22, 23. These routes will no longer go into the Crown Center parking lot; the stops will be relocated to Enterprise Road. He explained the property owner has asked Votran not to stop in front of their stores and explained the new configuration for the stops. He reviewed the new route 25 that will operate primarily the Howland Boulevard corridor and the stops on that route.

Mr. McCallister asked if Votran has worked out where to place the stop to facilitate the pedestrian traffic once they exit the bus to get to Publix.

Mr. Cotton replied that was a challenge because there are no accessible paths into Crown Center; Crown Center will now be serviced by routes 20 and 23 at a stop in front of Regions Bank. Votran will have to build a bridge over the swale because a flat pad will not work.

Mr. McCallister asked if the stop will be a covered shelter bus stop.

Mr. Cotton replied Votran no longer installs shelters; it is up to the city to install shelters.

Ms. Burgess-Hall asked how blind citizens would be guided to the crosswalks or sidewalks to get to the facilities. She has received complaints regarding the stop at the Sunshine Park Mall is difficult for the blind to find because it is located in the center of the parking lot. She asked if the property owner would work with them for the visually impaired pedestrians.

Mr. Cotton replied he agreed but the only alternative Votran had with Sunshine Park Mall was to move the stop to the sidewalk. The property owner would have to hire their own engineer; Votran does not tell property owners what to do. He continued with the presentation and stated since Votran cannot enter the Crown Center, the bus will go straight to the Market Place Connector Point where there is a crosswalk and signalized intersection to get to Crown Center.

Mr. Daun asked if the bridge over the swale directs citizens to the sidewalk.

Mr. Cotton replied Votran is responsible to get citizens from the edge of the road to the sidewalk.

Mr. Daun asked about fencing for jaywalking.
Mr. Cotton replied this is the best location Votran could find; FDOT says that every intersection like this is an assumed crosswalk whether it is signalized or not.

Mr. Ziarnek commented that jaywalking is a derogatory term developed by the automobile industry to harass pedestrians. A pedestrian has the right to cross the roadway wherever they want providing there is not a signalized intersection nearby. If transit stops on the other side of the roadway Votran should find the shortest way across; it should keep it human oriented.

Mr. Cotton agreed; Votran has reviewed this and tries to avoid midblock crossings as much as possible.

Mr. Ziarnek stated FDOT is communicating with the transit agencies regarding locating their stops midblock so that FDOT has a case for inserting midblock crossings as a traffic calming effort.

Mr. Cotton continued the presentation and stated in addition to the new service on SR 44 in New Smyrna Beach, new Route 25 will begin service February 25, 2019; there will be a ribbon cutting at 9:00 am at Deltona City Hall.

Discussion continued.

Mr. Bullard asked if Votran has any interaction with the school boards to take students to school rather than school buses. He related an example of a Texas district that use the public bus system under an agreement with the school board.

Mr. Cotton replied no, school trips are the responsibility of the school board and there is no coordination with Votran. He stated that the new Route 25 also opens the door for Votran Gold Service because it opens another Americans with Disabilities Act (ADA) corridor; residents within three-quarters of a mile for a stop are now eligible for Votran Gold Service.

V. Staff Comments

→ Update on Annual Call for Projects

Mr. Harris stated the TPO began accepting applications for the annual Call for Projects on January 24, 2019 and will continue to accept applications through March 29, 2019. There will be a workshop at this month’s TCC meeting for the TCC members.

Mr. Daun asked if the TPO did administrative applications as part of the process with the TPO as the applicant.

Mr. Harris replied he does not recall that being done but that is not to say the TPO cannot do so. The TPO accepts applications from all the local member governments.

Mr. Harris announced Mr. Jabari Hampton, TPO Transit Program Manager, has resigned his position due to having to move out of state.

Ms. Blankenship announced the TPO is holding its annual Planning Retreat in partnership with the Daytona Beach Chamber of Commerce on Monday, February 25, 2019 from 3:30 pm to 5:30 pm at Embry Riddle Aeronautical University; there will be a social hour afterwards. The topic is the relationship between transportation and the local economy. Registration is on the Daytona Chamber of Commerce’s website; seating is limited so she encouraged members to register now. She also announced “Not So Noisy” Bike Week; there will be three university campus events. She gave the dates and times. It will end on Saturday, March 2, 2019 with a bike ride. The TPO will also be participating in the Health Fair hosted by the Daytona Halifax Area Lion’s Club on March 2, 2019 at the Midtown Cultural and Education Center.

VI. Information Items

→ BPAC Attendance Record
VII. BPAC Member Comments

Ms. Belin thanked the members for the sympathy card she received after the death of her father.

Mr. Blais commented he had a close call in Holly Hill and encouraged members to pay attention to pedestrians.

Ms. Burgess-Hall stated she has received feedback regarding a new pedestrian signal on SR A1A in Daytona Beach Shores near Publix; it includes a stop in the middle of the road for a pedestrian to push the button again; however, there is no auditory locator so a visually impaired person does not know where to go. She asked why these signals were installed when they are not including the Audible Pedestrian Signal (APS).

Mr. Ziarnek replied he was under the impression that APS signals were to be included; he will contact Mr. Chad Lingenfelter, FDOT Safety Specialist, to get this addressed.

Mr. Hall invited everyone to the Health Fair held by the Daytona Halifax Area Lion’s Club on March 2, 2019. He appreciates the TPO’s participation.

Mr. Eik commented that after reviewing the minutes from the last couple of meetings he wanted to compliment TPO staff on a job well done and for conveying information members need to make good decisions.

Mr. Daun stated he was grateful to the TPO staff and Action Item C updating the safety measures in response to the Dangerous by Design report.

Mr. McCallister announced the state’s legislative 60-day session begins on March 3, 2019; both myfloridahouse.gov and flsenate.gov have excellent bill searches. He encouraged members to search for legislation that is out there regarding bicycle and pedestrians.

Mr. Aufdenberg stated the Florida Bicycle Association advocates for the “Move Over” bill which is already in place for emergency vehicles but noted it is for all vulnerable road users; they are also working to strengthen the cell phone bill.

Mr. Bullard commented that Bike Week is coming up and he will not be in attendance for the March BPAC meeting. He would like to discuss a change in the BPAC meeting during bike week at the April meeting. He has done some casual observations in the Port Orange and Ormond Beach area that the number of recreational cyclists outnumber the necessity or essential riders.

IX. Adjournment

The BPAC meeting adjourned at 3:33 p.m.
CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certifies that the foregoing is a true and correct copy of the minutes of the February 13, 2019 regular meeting of the Bicycle/Pedestrian Advisory Committee (BPAC), approved and duly signed this 13th day of March 2019.

_____________________________
Debbie Stewart, Recording Secretary
River to Sea Transportation Planning Organization
III. ACTION ITEMS

B. REVIEW AND RECOMMEND APPROVAL OF RESOLUTION 2019-## AMENDING THE FY 2018/19 – 2022/23 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

BACKGROUND INFORMATION:

This proposed amendment to the FY 2018/19 - 2022/2023 TIP revises funding for the following projects as follows:

- Add funding for the construction phase of the Derbyshire Park Area Sidewalks (FM #443236-1)
- Add funding for the design phase of the I-95 Interchange at Pioneer Trail (FM #436292-1)

The proposed amendment is more fully described in the enclosed Resolution 2019-##. Attachment “A” will be provided under separate cover.

ACTION REQUESTED:

MOTION TO RECOMMEND APPROVAL OF RESOLUTION 2019-## AMENDING THE FY 2018/19 – 2022/23 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)
WHEREAS, the River to Sea Transportation Planning Organization (TPO) is the duly designated and constituted body responsible for carrying out the urban transportation planning and programming process for Volusia County and portions of Flagler County inclusive of the cities of Flagler Beach, Beverly Beach and portions of Palm Coast and Bunnell; and

WHEREAS, Florida Statutes 339.175; 23 U.S.C. 134; and 49 U.S.C. 5303 require that the urbanized area, as a condition to the receipt of federal capital or operating assistance, have a continuing, cooperative and comprehensive transportation planning process that results in plans and programs consistent with the comprehensively planned development of the urbanized area; and

WHEREAS, the River to Sea TPO shall annually endorse and amend as appropriate, the plans and programs required by 23 C.F.R. 450.300 through 450.324, among which is the Transportation Improvement Program (TIP); and

WHEREAS, the River to Sea TPO’s adopted TIP is required to be consistent with the Florida Department of Transportation’s adopted Five-Year Work Program; and

WHEREAS, the Florida Department of Transportation has provided additional information to the River to Sea TPO regarding the FDOT adopted Five-Year Work Program.

NOW, THEREFORE, BE IT RESOLVED, by the River to Sea TPO that the:

1. River to Sea TPO’s FY 2018/19 to FY 2022/23 TIP is hereby amended as shown in Attachment "A" attached hereto and made a part of this resolution; and the

2. Chairperson of the River to Sea TPO (or his/her designee) is hereby authorized and directed to submit the FY 2018/19 to FY 2022/23 TIP as amended to the:
   a. Florida Department of Transportation;
   b. Federal Transit Administration (FTA) (through the Florida Department of Transportation);
   c. Federal Highway Administration (FHWA) (through the Florida Department of Transportation); and the
   d. Department of Economic Opportunity.
DONE AND RESOLVED at the regularly convened meeting of the River to Sea TPO held on the 27th day of March 2019.

RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION

____________________________________
DAYTONA BEACH COMMISSIONER ROBERT GILLILAND
ACTING CHAIRPERSON, RIVER TO SEA TPO

CERTIFICATE:

The undersigned duly qualified and acting Recording Secretary of the River to Sea TPO certified that the foregoing is a true and correct copy of a resolution, adopted at a legally convened meeting of the River to Sea TPO held on March 27, 2019.

ATTEST:

____________________________________
DEBBIE STEWART, RECORDING SECRETARY
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION
### I-95 Interchange at Pioneer Trail

**Work Summary:** INTERCHANGE (NEW)  
**From:** I-95 Interchange at Pioneer Trail  
**To:**

**Lead Agency:** Florida Department of Transportation

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**Prior Cost < 2018/19:** 1,520,000  
**Future Cost > 2022/23:** 0  
**Total Project Cost:** 4,057,132  
**Project Description:** I-95 interchange at Pioneer Trail. (Reference 2040 Long Range Transportation Plan, page 63 and table 31 on pg 72.)
**Work Summary:** SIDEWALK

**From:** Brentwood Drive & Vine Street

**To:** 5th Street and along 3rd Street & Nova Road

**Lead Agency:** City of Daytona Beach

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<td>ACSU</td>
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<td>667,661</td>
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**Prior Cost < 2018/19:** 0

**Future Cost > 2022/23:** 0

**Total Project Cost:** 667,661

**Project Description:** Construct sidewalks from Brentwood Drive to 5th Street and along 3rd Street from Vine Street to Nova Road. (Reference 2040 Long Range Transportation Plan, pgs 10, 11, 81, and table 31 on pg 72.)
IV. PRESENTATIONS AND DISCUSSION ITEMS

A. PRESENTATION AND DISCUSSION OF THE SR 40 BLACK BEAR TRAIL CORRIDOR PLANNING STUDY

BACKGROUND INFORMATION:

The Florida Department of Transportation (FDOT) is conducting a Corridor Planning Study to evaluate a multi-use trail along a 27 mile section of SR 40 from Levy Hammock Road in Marion County to US 17 in Volusia County. The purpose of the study is to identify and evaluate alternatives that can be carried forward to the Project Development & Environment (PD&E) Study phase of project development.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
Study Area

- Marion, Lake, and Volusia Counties
- Levy Hammock Road to U.S. 17 along S.R. 40
- Rural Communities, Ocala National Forest, Lake George State Forest
- Heavy Truck Route
• Gap in Heart of Florida Loop
Project Purpose & Need

• **Purpose**
  - Provide a **safe, comfortable, and accessible** paved facility for bicyclists, pedestrians, and other non-motorized users of **all ages and abilities** between Levy Hammock Road and U.S. 17

• **Need**
  - Gap in regional trail network
  - Lack of safe, comfortable, and accessible pedestrian and bicycle facilities

• **Scope**
  - Identify and evaluate alternatives that can be carried forward to the project development and environment (PD&E) study phase
Alternative A – North Side of S.R. 40

- Signalized trail crossing at S.R. 19
- Midblock crossings near St. Johns River Bridge
- Connects to Juniper Springs
Alternative B – South Side of S.R. 40

- Signalized trail crossing at S.R. 19
- Utilizes existing sidewalk at St. Johns River Bridge
- Connects to Barberville Pioneer Settlement
Overview of Alternatives

Begin Project
- All Alternatives

Marion / Lake County Line

End Project
- All Alternatives

Lake / Volusia County Line

1. Trail within Existing Right of Way (ROW) / Easements
2. Trail in Separate Easement
3. Constrained Areas
4. Very Constrained Areas

1, 3 or 2
1
3 or 2
3 or 2
4
3 or 2
3 or 2
4
3 or 2
4
3 or 2
4

Very Constrained Areas
Evaluation Factors

Trail Experience
- Intersections/Midblock Crossings
- Connections To Other Trails
- Nearby Households And Businesses

Natural
- Wetland/Floodplain Impacts
- Wildlife And Habitat
- Outstanding Florida Waters

Physical
- Utility/Drainage
- Air Quality
- Noise
- Potential Contamination
- Structures
- Hunting Areas
- Forest Operations

Cultural
- Historical/Archaeological Site Resources
- Section 4(f)
- Recreation Areas

Social And Economic
- Consistency With Local Plans
- Nearby Community Features

Traffic And Safety
- Adjacent Roadway Volume
- Adjacent Roadway Speed Limit
- Trail Offset From Roadway

Right Of Way Impact
- Acreage Of Impacts
- Number Of Parcels
- Parcel Owners (Public Vs Private)

Cost
### Evaluation Matrix - Highlights

<table>
<thead>
<tr>
<th>Evaluation Criteria</th>
<th>Alternative A (North Side)</th>
<th>Alternative B (South Side)</th>
<th>Hybrid Alternative</th>
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</thead>
<tbody>
<tr>
<td><strong>Side Street / Driveway Crossings (Number of Crossings)</strong></td>
<td>39 / 42</td>
<td>27 / 59</td>
<td>27 / 49</td>
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<td><strong>Wetland Impacts (Acreage of Potential Impacts)</strong></td>
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<td>0.5</td>
<td>0.5</td>
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<td><strong>Level of Utility Impacts (Low / Medium / High)</strong></td>
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<td>Medium</td>
<td>Medium</td>
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<td><strong>Located on Same Side as Juniper Springs (Yes or No)</strong></td>
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<td>No</td>
<td>Yes</td>
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<tr>
<td><strong>Located on Same Side as North Lake Trail (Yes or No)</strong></td>
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<td><strong>Located on Same Side as Pioneer Settlement (Yes or No)</strong></td>
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<td><strong>Crossings at Signalized Intersections (Number of Crossings of intersection of S.R. 40 and S.R. 19)</strong></td>
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<td>2</td>
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<tr>
<td><strong>Crossings at Non-signalized / Midblock Locations (Number of Crossings of S.R. 40 &amp; C.R. 445A)</strong></td>
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<td>1 / 0</td>
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<td><strong>Number of Parcels (Government Owned / Privately Owned)</strong></td>
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<td>18* / 2**</td>
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<td><strong>Preliminary Construction Cost Based on Preliminary LRE</strong></td>
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<td>$29 Million</td>
<td>$29 Million</td>
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Funding

PD&E

Funded 2020

Design

Not yet funded

Right of Way Purchase

Not yet funded

Construction

Not yet funded
Contact Us!

Julia Holtzhausen  
FDOT Project Manager  
719 S. Woodland Boulevard  
DeLand, FL 32720  
Julia.Holtzhausen@dot.state.fl.us  
386-943-5058

Jeff Arms, PE, AICP, PMP  
Project Consultant  
Jeff.Arms@hdrinc.com  
407-420-4249

www.cflroads.com/project/436360-1
IV. PRESENTATIONS AND DISCUSSION ITEMS

B. PRESENTATION AND DISCUSSION OF FDOT’S RETHINK YOUR COMMUTE PROGRAM

BACKGROUND INFORMATION:

The Florida Department of Transportation’s reThink Your Commute is a commuter assistance program that provides alternatives to the single occupant commuter trip. The program promotes smart transportation solutions and is beneficial to the development of public transit statewide, addresses the needs of the disadvantaged, relieves traffic congestion, improves air quality and assures energy conservation.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
Program Update
March 2019
FDOT District 5 Regional Commuter Assistance Program
Who We Are

reThink Your Commute is a program of the Florida Department of Transportation

We promote smart transportation solutions for Central Florida’s workforce

- Carpools, vanpools, transit, biking and walking
- Compressed work weeks and telecommuting

We serve nine counties: Brevard, Flagler, Lake, Marion, Orange, Osceola, Seminole, Sumter, and Volusia
Volusia County

Flagler County

INFLOW
OUTFLOW
JOB COUNTS
2015
Top 5 Work Destinations for Deltona Workers
1. DeLand (3,452)
2. Orlando (3,043)
3. Sanford (2,941)
4. Orange City (1,828)
5. Deltona (1,687)

Top 5 Work Destinations for Daytona Beach Workers
1. Daytona Beach (7,283)
2. Ormond Beach (1,568)
3. DeLand (1,278)
4. Port Orange (1,158)
5. Jacksonville (728)
Top 5 Work Destinations for Palm Coast Workers
1. Palm Coast (4,908)
2. Bunnell (2,751)
3. Jacksonville (2,064)
4. Daytona Beach (1,536)
5. Ormond Beach (1,132)

Top 5 Work Destinations for Flagler Beach CCD Workers
1. Palm Coast (1,522)
2. Bunnell (864)
3. Jacksonville (792)
4. Daytona Beach (531)
5. Ormond Beach (344)
Commute Options

- **Votran** – local bus service
- **Carpools** – use commuters’ own vehicles
- **Vanpools** – lease a 7+ passenger vehicle from Enterprise in partnership with Votran
Vanpooling in Volusia County

- Month to month lease
- 24-hour roadside assistance
- $1 million in liability insurance
- $0 deductible comp/collision
- All preventative maintenance
- Optional WEX fuel/toll card program
- Comprehensive account management & maintenance
Starting a Vanpool

- Find riders & discuss a commute plan
  → Free ridematching available through reThinkYourCommute.com

- Request a quote
  → Start the conversation at work – a common destination and compatible schedules are key

- Pay first month’s lease fee
  → Select a meet-up location – Park & Ride lots available on the west side of Volusia County

- Schedule vehicle delivery

- Get ready to ride
  → Nominate a “captain” – who will take the lead in coordination with Enterprise and communication with other drivers and riders?
Starting a Vanpool

Find riders & discuss a commute plan

Request a quote

Pay first month’s lease fee

Schedule vehicle delivery

Get ready to ride

Connect with your local Commute with Enterprise representative

Sarah Saylor
(386) 451-8206
Sarah.Saylor@ehi.com

Make sure to have your details worked out, such as your origin and destination address, number of work days each month, as well as the number of confirmed riders

Sarah will provide you with a quote and your vehicle options
Starting a Vanpool

- Find riders & discuss a commute plan
- Request a quote
- Pay first month’s lease fee ➔ Up-front payment of the first month’s lease fee is required
- Schedule vehicle delivery
- Get ready to ride
Starting a Vanpool

- Find riders & discuss a commute plan
- Request a quote
- Pay first month’s lease fee
- Schedule vehicle delivery → In coordination with Sarah Saylor and her team
- Get ready to ride
Starting a Vanpool

- Find riders & discuss a commute plan
- Request a quote
- Pay first month’s lease fee
- Schedule vehicle delivery

Get ready to ride → This is the easy part!

→ Monthly ridership reports are required
More Commute Options
Biking to Work

Who is biking to work?

Common concerns

- Safety
- Access to a bike
- Fitness

https://vimeo.com/279852665
This year’s events were held February 25-March 2, 2019

Campus events took place at:
- Bethune-Cookman University
- Daytona State College
- Embry-Riddle Aeronautical University

Saturday community bike ride
- Met up at Daytona State College
- Route visited all three campuses
Thank you to everyone who made the 2019 events possible!
A Program of the Florida Department of Transportation

133 S. Semoran Blvd.
Orlando, FL 32807
866-610-RIDE (7433)

LaNina Dobson
Outreach Specialist
LaNina@reThinkYourCommute.com

Courtney Reynolds
Program Manager
Courtney@reThinkYourCommute.com

reThinkYourCommute
reThink_CFL
IV. PRESENTATIONS AND DISCUSSION ITEMS

C. PRESENTATION AND DISCUSSION OF A DRAFT TEMPLATE FOR THE R2CTPO LIST OF PRIORITIZED PROJECTS

BACKGROUND INFORMATION:

Last winter, staff from FDOT and the Central Florida MPOs (including the River to Sea TPO) formed a working group to discuss revisions to the MPO Lists of Prioritized Projects (LOPPs). The revisions were aimed at creating a common format for the LOPPs that could be used for programming by FDOT. The working group met on December 20, 2018 and held a conference call on February 20, 2019. A draft template for the LOPPs is provided with this agenda packet for review and discussion.

ACTION REQUESTED:

NO ACTION IS REQUIRED UNLESS OTHERWISE DIRECTED BY THE BPAC
<table>
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<th>Rank</th>
<th>FM #</th>
<th>Project Name</th>
<th>Description</th>
<th>Project Type*</th>
<th>Primary Performance Measure*</th>
<th>Secondary Performance Measure(s)-If Applicable</th>
<th>Proposed Phase*</th>
<th>FY</th>
<th>Cost**</th>
<th>Programmed Phase FY</th>
<th>Programmed Phase Cost**</th>
<th>Additional Programmed Phase FY</th>
<th>Additional Programmed Phase Cost**</th>
<th>Additional Unfunded Phase* -If Applicable</th>
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* Column has a pulldown menu.
** In present day dollars, or year of expenditure if known.
V. STAFF COMMENTS

→ LED Warning Signs at the intersection of ECRRT and Old Mission Road
→ St. Johns River to Sea Loop Trail Stakeholder Workshop

VI. INFORMATION ITEMS

→ BPAC Attendance Record
→ February 2019 TPO Outreach & Activities
→ TPO Board Meeting Report
→ Walkability Action Institute (WAI) Press Releases

VII. BPAC MEMBER COMMENTS

VIII. ADJOURNMENT
## BPAC Attendance Record 2019

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<th>Jun</th>
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<th>Oct</th>
<th>Nov</th>
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<td>Volusia County At-Large (appt. 03/05) (alt. appt 07/12)</td>
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### Vacancies
- Beverly Beach
- Bunnell
- Daytona Beach Shores
- DeBary
- Flagler County School Board
- Flagler County Transit
- Lake Helen
- Oak Hill
- Pierson
- Volusia County Chair

January - December 2019

52
February 2019 TPO Outreach & Activities

1. **TEAM Volusia Economic Development Council Presentation**
   - **Date:** Friday, February 22, 2019
   - **Location:** Daytona Beach
   - **Description:** TPO staff gave a presentation on the role of the TPO and current planning and construction activities

2. **Southwest Volusia Transportation Alliance Presentation**
   - **Date:** Friday, February 22, 2019
   - **Location:** DeBary
   - **Description:** TPO staff gave a presentation with USDOT Assistant Secretary Anthony Bedell on the transportation focus in southwest Volusia

3. **Not So Noisy Bike Week Events**
   - **Date:** Monday, February 25, 2019
   - **Location:** Embry-Riddle Aeronautical University
   - **Description:** TPO staff manned an information table and properly fit and donated 84 bike helmets

4. **9th Annual River to Sea TPO Planning Retreat**
   - **Date:** Monday, February 25, 2019
   - **Location:** ERAU Welcome Center
   - **Description:** The TPO held its 9th annual Planning Retreat in partnership with the Daytona Regional Chamber of Commerce; the topic focused on the relationship between transportation and the local economy; 124 people attended the event

**MARCH EVENTS:**

1. Turnbull Bay Bridge Ribbon Cutting; NSB
2. Not So Noisy Bike Week Community Bike Ride; Daytona Beach (ISB & White St)
3. Daytona Halifax Lions Club Health Fair Helmet Fitting, Daytona Beach
19. Southeast Tourism Society Advocacy Session; TPO staff on panel; Daytona Beach
20. Transportation Disadvantaged Legislative Awareness Day, Tallahassee
21. Central Florida Transportation Planners Group; TPO staff on panel; Orlando

**OTHER UPCOMING EVENTS:**

**April 19:** Good Friday; River to Sea TPO office closed
**April 30:** MPO Advisory Council Meeting; Orlando
**May 4:** Oak Hill Community Festival Helmet Fitting; Mary Dewees Park

**ONGOING PROJECTS & STUDIES:**

- Walkability Action Institute Grant Project
- 2019 Annual Call for Projects
- Development of 2017/18 TPO Annual Report
- Development of Bicycle Suitability Map
- Central Florida Visitors Study
- Regional Truck Parking Study
- Update to the TPO Public Participation Plan (PPP)
- Central Florida Regional Planning Model Update
- US 17/92 @ Dirksen Drive Feasibility Study
- Madeline Ave. Trail Feasibility Study, Phase 1-2
- Regional Resiliency Action Plan
- 2045 Long Range Transportation Plan Request for Proposals
- Unified Planning Work Program Amendment
- FDOT/R2CTPO Joint Certification
• Approved the Consent Agenda including the January 23, 2019 meeting minutes and the TPO population update

• Received a PowerPoint presentation and approved Resolution 2019-04 updating the 2019 Safety Performance Targets

• Approved Resolution 2019-05 amending the FY 2018/19 to 2022/23 Transportation Improvement Program (TIP)

• Approved a motion to postpone Action Item C, Resolution 2019-## Adopting the 2019 Bicycle Suitability Map to allow for continuing work on the project

• Approved Resolution 2019-06 authorizing the execution of a Supplemental Agreement to the Metropolitan Planning Organization (MPO) Agreement for the use of Transportation Planning (PL) and Urban Attributable (SU) funds and amending the FY 2018/19 and 2019/20 Unified Planning Work Program (UPWP)

• Received a PowerPoint presentation of Transportation Funding

• Received a PowerPoint presentation of Roundabouts

• Received a PowerPoint presentation of Votran’s Service Changes in West Volusia County

• The FDOT report was provided in the agenda; announced the lights on Orange Camp Road in Lake Helen were turned on last Thursday

• Announced Ms. Anna Taylor as new FDOT District 5 Government Operations Manager

• Received the Executive Director’s Report including an update on SU funding/Work Program; Roundtable of Volusia County Elected Officials; and a summary of the 2019 River to Sea Annual Planning Retreat

• Announced a public meeting regarding the proposed half-cent sales tax will be held March 4, 2019 at the Volusia County Administration Building in DeLand from 6:30 pm to 7:30 pm
• Announced the City of DeLand will also be holding informational public meetings regarding the half-cent sales tax

• Announced a ribbon cutting for the Turnbull Bay Bridge will be held Friday, March 1, 2019 at 9:00 am

The next River to Sea TPO Board meeting will be on Wednesday, March 27, 2019
RIVER TO SEA TRANSPORTATION PLANNING ORGANIZATION (TPO) SELECTED AS NACDD WALKABILITY ACTION INSTITUTE GRANT RECIPIENT

Daytona Beach FL: The National Association of Chronic Disease Directors (NACDD), in collaboration with the Centers for Disease Control and Prevention’s (CDC) National Center for Chronic Disease Prevention and Health Promotion’s (NCCDPHP) Division of Nutrition, Physical Activity and Obesity (DNPAO), announces that the River to Sea TPO has been selected as one of 10 interdisciplinary regional teams who will receive travel assistance to attend the 2019 Step It Up!: Action Institute to Increase Walking and Walkability, also known as the Walkability Action Institute (WAI) in Decatur, Ga., April 22-25.

The purpose of the WAI is to prepare interdisciplinary teams from metropolitan planning organization (MPO) regions (or other similar regional entities) to pursue policy, systems, and environmental (PSE) supports for walking and walkability. This action institute will provide teams with the most up-to-date academic and applied learning methods and will reinforce and support implementation of significant national public health policy statements promoting walking and walkability, such as the Physical Activity Guidelines for Americans, 2nd edition and Step It Up! – the Surgeon General’s Call to Action to Promote Walking and Walkable Communities. NACDD convenes a renowned course faculty to provide participant teams with an optimal learning experience.

The River to Sea TPO team that was selected is comprised of representatives from the River to Sea TPO, Florida Department of Health in Volusia County, City of Orange City and the Health Planning Council of Northeast Florida. Ultimately, the team’s work will create the impetus and example for all local governments in Volusia and Flagler Counties to adopt Complete Streets policies and allocate more funding for infrastructure improvements.

The River to Sea TPO team will join a NACDD force of 41 additional WAI alumni teams who are working to increase physical activity through macro PSE efforts focusing on active living and active transportation. Each team will participate in related pre- and post-course activities, including the development of a team action plan that will serve to augment their walkability efforts.

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For additional information or media inquiries, contact Stephan Harris, River to Sea TPO Transportation Planner – Project Manager, at SHarris@r2ctpo.org or 386-226-0422 ext. 20428.

To learn more about NACDD’s WAI project and efforts, please visit www.chronicdisease.org/page/WAI.
NACDD Announces New 2019 Walkability Teams
FOR IMMEDIATE RELEASE

CONTACT: Paige Rohe, prohe@chronicdisease.org, 404-924-8295

ATLANTA (Feb. 19, 2019) – The National Association of Chronic Disease Directors (NACDD), in collaboration with the Centers for Disease Control and Prevention’s (CDC) National Center for Chronic Disease Prevention and Health Promotion’s (NCCDPHP) Division of Nutrition, Physical Activity and Obesity (DNPAO), announces the 10 interdisciplinary regional teams that will receive travel assistance to attend the 2019 Step It Up!: Action Institute to Increase Walking and Walkability, also known as the Walkability Action Institute (WAI) in Decatur, Ga., April 22-25.

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Applicant teams were asked to demonstrate the required team make-up (public health, planning, transportation, and elected officials) as well as past, current, and future ability to influence walkable community design through high-level PSE activities. The following 10 regional teams will be attending and receiving travel assistance for the 2019 WAI:

- Broward County, Florida (Broward MPO)
- Clackamas County, Oregon (Clackamas County Public Health Department)
- Daytona, Florida (River to Sea Transportation Planning Organization)
- Fort Collins, Colorado (North Front Range MPO)
- Franklin and Grand Isle Counties, Vermont (Northwest Regional Planning Commission)
- Lane County, Oregon (Central Lane MPO/Lane Council of Governments)
- Marshall County, Indiana (Michiana Area Council of Governments)
• Maui, Hawaii (Maui MPO)
• Montgomery County, Pennsylvania (Delaware Valley Regional Planning Commission)
• Spokane, Washington (Spokane Regional Transportation Council)

These 10 teams join an NACDD cadre of 41 additional WAI alumni teams who are working to increase physical activity through macro PSE efforts focusing on active living and active transportation. Each team will participate in related pre- and post-course activities, including the development of a team action plan that will serve to augment their walkability efforts.

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The National Association of Chronic Disease Directors
Promoting Health. Preventing Disease.

The National Association of Chronic Disease Directors (NACDD) and its more than 7,000 Members seek to strengthen state-based leadership and expertise for chronic disease prevention and control in states and nationally. Established in 1988, in partnership with the U.S. Centers for Disease Control and Prevention, NACDD is the only membership association of its kind to serve and represent every chronic disease division in all states and U.S. territories. For more information about NACDD, visit chronicdisease.org. To learn more about NACDD’s WAI project and efforts, please visit chronicdisease.org/page/WAI.