

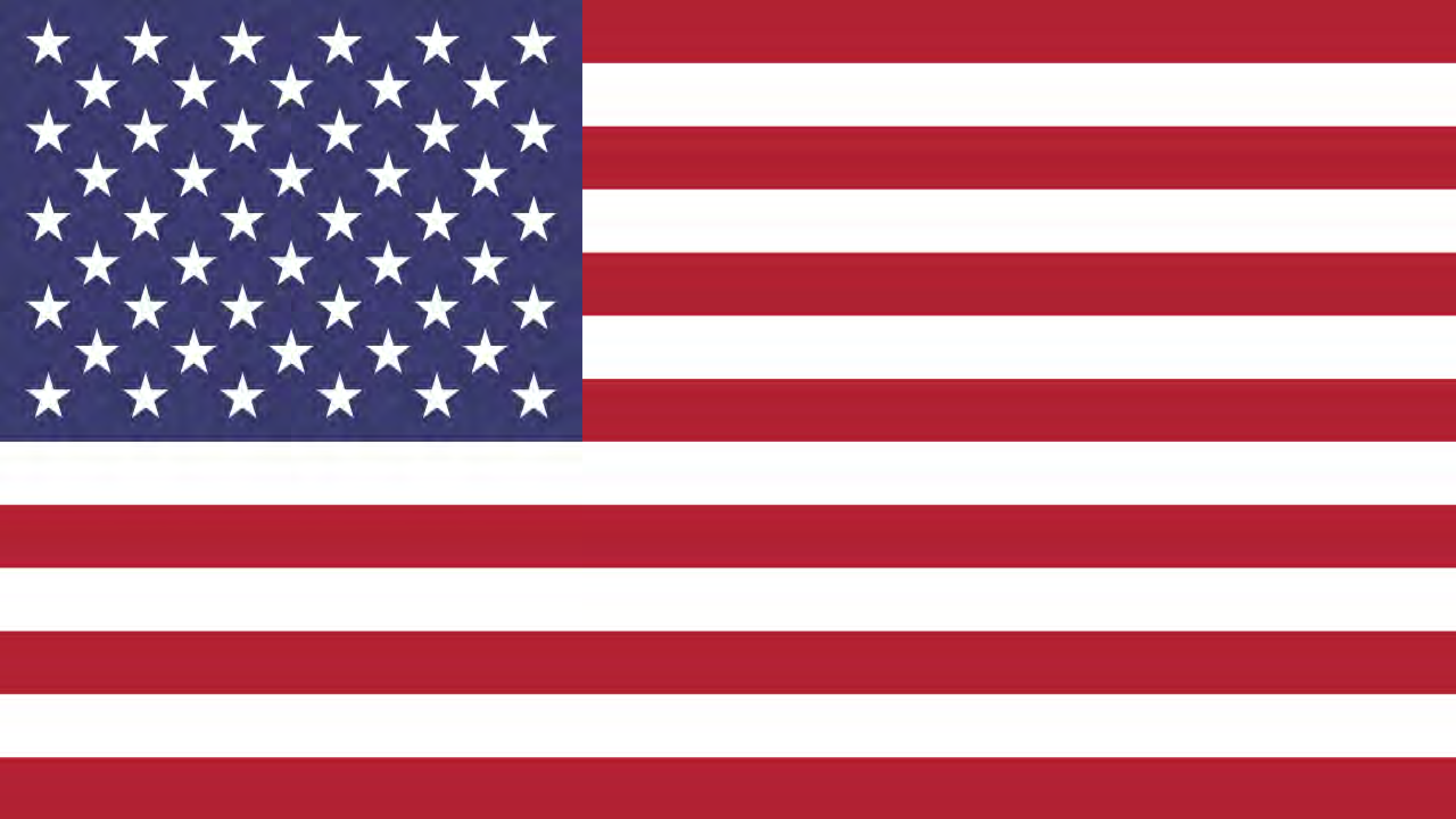
# Volusia-Flagler TPO BPAC Meeting

February 11, 2026,  
2:00 p.m.



**1. Call to Order / Roll Call / Determination of Quorum / Pledge of Allegiance**





## 2. Public Comment/Participation



### **3. Action Items**

#### **A. Review and approval of the January 14, 2026 BPAC Meeting Minutes**



### **3. Action Items**

**B. Review and Recommend Approval of Draft FY 2026/27 and FY 2027/28 Unified Planning Work Program (UPWP) Bicycle/Pedestrian Tasks for FDOT/FHWA Review**



## Volusia-Flagler TPO

### Fiscal Year 2026/27 & 2027/28 Unified Planning Work Program (UPWP)

#### Volusia-Flagler 2050 Long Range Transportation Plan Goals

- Goal #1 – Develop and maintain a balanced and efficient multimodal transportation system
- Goal #2 – Support the economic development and growth of the TPO area and region
- Goal #3 – Enhance and expand transportation connectivity and choice for all users
- Goal #4 – Eliminate crash-related fatalities and serious injuries and improve safety and security throughout the transportation network
- Goal #5 – Promote livability through a multimodal transportation system that fosters quality communities and protects natural resources
- Goal #6 – Promote access, transparency, and opportunities for the public to be involved with their transportation system

TASK #	Task Title / Category General Description	Activities & Deliverables Current UPWP	Activities & Deliverables FY 2026/27 & FY 2027/28
2.0	<p><b>Planning Projects and Program Support</b></p> <p>Planning &amp; promotion of safe, non-motorized travel options within the planning area.</p>	<p>Participate in local &amp; regional bicycle/pedestrian advisory groups.</p> <p>Participate in Bike/Walk Central Florida's Best Foot Forward Program*</p> <p>Staff support to manage special study consultant work for planning level feasibility studies for Bicycle/Pedestrian focused projects*</p> <p>Provide technical staff support to the BPAC and subcommittees.</p> <p>Manage the Annual Call for Bike/Ped/Trails projects.</p> <p>Develop &amp; approve the Bicycle/Pedestrian List of Prioritized Projects.</p> <p>Provide bicycle/pedestrian input and assistance in planning efforts, activities and work products for the 2050 Long Range Transportation Plan.</p> <p>Provide project development support to member governments on bicycle/pedestrian projects.</p> <p>Coordinate with FDOT on bicycle/pedestrian project programming.</p> <p>Provide workshops and educational opportunities to address safety issues, problems, and solutions.</p> <p>Coordinate with FDOT and local governments on short-term and continuous Bicycle and Pedestrian Counters.</p> <p>Create a digital, app-compatible replacement for the 2019 River to Sea TPO Bicycle Suitability Map*</p>	<p>Participate in local &amp; regional bicycle/pedestrian advisory groups.</p> <p>Participate in Bike/Walk Central Florida's Best Foot Forward for Pedestrian Safety Program*</p> <p>Staff support to manage special study consultant work for planning level feasibility studies for Bicycle/Pedestrian focused projects*</p> <p>Provide technical staff support to the BPAC and subcommittees.</p> <p>Manage the Annual Call for Bike/Ped/Trails projects.</p> <p>Develop &amp; approve the Bicycle/Pedestrian List of Prioritized Projects and List of SUN Trail Projects.</p> <p>Provide bicycle/pedestrian input and assistance in planning efforts, activities and work products for the 2050 Long Range Transportation Plan.</p> <p>Provide project development support to member governments on bicycle/pedestrian projects.</p> <p>Coordinate with FDOT on bicycle/pedestrian project programming.</p> <p>Provide workshops and educational opportunities to address safety issues, problems, and solutions*</p> <p>Coordinate with FDOT and local governments on short-term and continuous Bicycle and Pedestrian Counters.</p> <p>Create a digital, app-compatible replacement for the 2019 River to Sea TPO Bicycle Suitability Map*</p>

	<p>Facilitate coordination with municipalities in East Volusia County to complete SUN Trail Projects via periodic meetings and/or workshops.</p> <p>Update the 2018 River to Sea TPO Bicycle and Pedestrian Master Plan*</p> <p>Participate in the St. Johns River to Sea Loop Alliance Active Transportation Workshop.</p> <p>Participation in Central Florida Mobility Week.</p>	<p>Facilitate coordination with municipalities in East Volusia County and Flagler County to complete SUN Trail Projects via periodic meetings and/or workshops.</p> <p>Update the 2018 River to Sea TPO Bicycle and Pedestrian Master Plan*</p> <p>Electric Bicycle (E-Bike) Safety Improvement Study*</p>
	<p><b>* Indicates work products that may utilize consultants</b></p>	<p><b>* Indicates work products that may utilize consultants</b></p>

- 4. Presentation and Discussion Items**
  - A. Presentation and Discussion of Palm Coast Ordinance 2025-18 Regulating the Use and Operation of Electric Bicycles**



# City of Palm Coast

## Electrical Bicycles Ordinance “E-BIKES”



**Presented by: Phong Nguyen, PTP  
Planning Manager  
City of Palm Coast**

- Applicable Florida Statutes
- Definitions
- Proper usage and Prohibition
- Penalties



- **Section 316.008** - Permits local authorities to regulate and exercise police powers with respect to streets and highways within their jurisdictions.
- **Section 316.20655 (8) & Section 316.008(7)(a)** - Permits local governments to adopt an ordinance governing the operation of electric bicycles on streets, highways, sidewalks, bike paths, under the local government's jurisdiction, and to establish minimum age requirements and require government-issued identification.



- **Bicycle** - A vehicle propelled solely by human power, having two tandem wheels, and including any device generally recognized as a bicycle though equipped with two front or two rear wheels. The term does not include a scooter or similar device.
- **E-BIKE**- A bicycle or tricycle equipped with fully operable pedals, a seat or saddle for the use of the rider, and an electric motor of less than 750 watts. This term includes devices defined as electric bicycles pursuant to §316.003(23), Florida Statutes, as may be amended. E-BIKES are divided into three general classes.



- **Class 1**: E-bikes are pedal-assist only, with no throttle, and have a maximum assisted speed of 20 mph.
- **Class 2**: E-bikes having a maximum speed of 20 mph, but are throttle-assisted.
- **Class 3**: E-bikes which are pedal-assist only, with no throttle, and a maximum assisted speed of 28 mph.



- **Electric Powered Cycle** - Means any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. This vehicle has no pedals and is powered by an electric motor which may exceed speeds of 28 miles an hour.
- **Government Issued Photographic Identification** - Means a driver license, passport, military ID, identification card issued under ch. 322, Fla. Stat. or comparable government ID displaying an individual's name, date of birth, and photograph.



- **Bicycles**

- Bicycles shall be operated consistent with §316.2065, Bicycle regulations, except as otherwise provided in this section. Further when operating on roadways, bicycle operators shall comply with all traffic regulations.
- Every bicycle operated at nighttime shall be equipped with a lamp on the front exhibiting a white light visible from a distance of at least 500 feet to the front and a lamp and reflector on the rear, each exhibiting a red light visible from a distance of 600 feet to the rear. All safety lights shall be on and operational when used at nighttime.



- **E-Bike**

- E-Bikes shall follow §316.2065, and when on roadways shall comply with traffic regulations.
- E-Bikes operated at nighttime shall be equipped with a lamp on the front exhibiting a white light visible from a distance of at least 500 feet and a lamp and reflector on the rear exhibiting a red light visible from a distance of 600 feet.
- On any sidewalk or bicycle path that is not immediately adjacent to a roadway, E-Bike operators shall not exceed a speed of 10 mph. All riders operating an E-Bike along a bike path or sidewalk shall yield the right-of-way to any pedestrian.



- No person under 11 years of age may operate an E-Bike on any road, right-of-way, bicycle lane, bicycle path, sidewalk, or other City-owned property. Nothing herein prohibits a minor under the minimum age from riding as a passenger on an Electric Bicycle designed and equipped for a passenger in compliance with §316.2065, Fla. Stat.
- Any person operating an E-Bike shall carry a government-issued photographic identification and shall present such identification upon lawful request of a law enforcement officer.



- **Bicycle/E-Bike**

- An operator or passenger under 16 years of age on a Bicycle or Electric Bicycle must wear a properly fitted, securely fastened bicycle helmet upon the operator's or passenger's head that meets the federal safety standard for bicycle helmets, final rule, 16 C.F.R. part 1203. A parent or legal guardian may not knowingly permit a child under 16 years of age to violate this subsection.



- These vehicles are best understood as off-highway motorcycles (Dirt bikes) as defined by F.S. 317.0003(5) and powered by an electric engine, which was not designed for and are not authorized to operate on roadway.
- Any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. This vehicle has no pedals and is powered by an electric motor which may exceed speeds of 28 miles an hour.



- It shall be unlawful for any person to operate an Electric Powered Cycle on:
  1. On any Bike Lane within the City;
  2. On any Bike Path within the City;
  3. On any City owned or controlled property including parks;
  4. On any City owned or maintained right of way;
  5. In any public space or pathway within the City;
  6. On any roads or crosswalk within the City;
  7. On any sidewalk or public pathway within the City.



- Bicycle and E-Bike - In addition to other penalties authorized herein or by statute, a person who violates this Section may be administratively or judicially assessed a civil penalty of up to \$100 for each violation.
- Electric Powered Cycle - In addition to other penalties authorized herein or by statute, a person who violates this Section may be administratively or judicially assessed a civil penalty of up to \$100 for each violation. Further, Law enforcement officers are authorized to remove and impound a vehicle found in violation of this Section.



**QUESTIONS?**



**ORDINANCE 2025-18**  
**USE AND OPERATION OF ELECTRIC BICYCLES**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF PALM, COAST, FLORIDA, AMENDING CHAPTER 42, STREETS, ROADS, BRIDGES, AND OTHER PUBLIC PLACES, ARTICLE I, IN GENERAL, CREATING SECTION 42-7 OF THE CODE OF ORDINANCES OF THE CITY OF PALM COAST; TO PROVIDE FOR THE USE AND OPERATION OF BICYCLES, ELECTRIC BICYCLES, OFF-ROAD ELECTRIC MOTOR-DRIVEN CYCLES, PROVIDING FOR SEVERABILITY, CODIFICATION, CONFLICTS, AND AN EFFECTIVE DATE.**

**WHEREAS**, the City of Palm Coast is granted authority, under §2(b) Article VIII, of the State Constitution, to exercise any power for municipal purposes, except when expressly prohibited by law; and

**WHEREAS**, the City Council desires to adopt an ordinance controlling and regulating the operation of Bicycles, Electric Bicycles, Off-Road Electric Motor-Driven Cycles, as those terms are defined herein, within the City of Palm Coast; and

**WHEREAS**, Section 316.008, Florida Statutes, Powers of local authorities, permits local authorities to regulate and exercise police powers with respect to streets and highways within their jurisdictions; and

**WHEREAS**, Section 316.20655, Florida Statutes, Electric bicycle regulations, permits a local government to adopt an ordinance governing the operation of electric bicycles on streets, highways, sidewalks, sidewalk areas, including bike paths, multiuse paths, and trail networks under the local government's jurisdiction, and to establish minimum age requirements and require government-issued photographic identification for electric bike operators; and

**WHEREAS**, the City Council finds adopting an Ordinance will aid in establishing an efficient and safe environment for the public use of city pathways, streets, sidewalks paths and trails; and

**WHEREAS**, the City Council of the City of Palm Coast, Florida, hereby finds this Ordinance to be in the best interest of the public health, safety, and welfare of the citizens of Palm Coast.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF PALM COAST THAT:**

**SECTION 1. LEGISLATIVE AND ADMINISTRATIVE FINDINGS.** The above recitals (whereas clauses) are hereby adopted as the legislative and administrative findings of the City Council. Further, it is the intent of this section to, under certain circumstances, authorize municipal regulation of the operation of electric bicycles, off-road electric motor-driven cycles upon City maintained roads and sidewalks in certain incorporated areas of the City of Palm Coast. Adoption of this section shall not be relied upon as a determination the operation of electric bicycles, electric powered cycles and/or any other vehicle or device on roads or public sidewalks is safe or advisable. All persons operating the devices described herein do so at their own risk, and must be observant of, and attentive to, the safety of themselves and other motorists, cyclists and pedestrians.

**SECTION 2. AMENDMENT TO CHAPTER 42 OF THE CITY OF PALM COAST ORDINANCES**

**SECTION 42-7**

**(a) Definitions. In this section:**

1. BICYCLE means a vehicle propelled solely by human power, having two tandem wheels, and including any device generally recognized as a bicycle though equipped with two front or two rear wheels. The term does not include a scooter or similar device.
2. BICYCLE LANE means any portion of a roadway or highway which is designated by pavement markings and signs for preferential or exclusive use by bicycles.
3. BICYCLE PATH means any road, path, or way open to bicycle travel, which road, path, or way is physically separated from motorized vehicular traffic by an open space or by a barrier and is located either within the highway right-of-way or within an independent right-of-way.
4. CITY OWNED means
  - a. Property in which the City has a property interest, such as fee simple ownership or an easement, and

- b. Property in which the City maintains regardless of ownership, such as rights-of-way which are in incorporated areas but are maintained by the City.
5. CROSSWALK means:
- a. Part of a roadway at an intersection included within the connections of the lateral lines of the sidewalks on opposite sides of the highway, measured from the curbs or, in the absence of curbs, from the edges of the traversable roadway.
  - b. Any portion of a roadway at an intersection or elsewhere distinctly indicated for pedestrian crossing by lines or other markings on the surface.
6. DAYTIME means the period from a half hour before sunrise to a half hour after sunset. The term NIGHTTIME means at any other hour.
7. ELECTRIC BIKE or E-BIKE- means a bicycle or tricycle equipped with fully operable pedals, a seat or saddle for the use of the rider, and an electric motor of 750 watts or less. This term includes devices defined as electric bicycles pursuant to §316.003(23), Fla Stat., as may be amended. E-BIKES are divided into three general classes:
- a. Class 1: E-bikes are pedal-assisted only, with no throttle, and have a maximum assisted speed of 20 miles per hour.
  - b. Class 2: E-bikes having a maximum speed of 20 miles per hour, but are throttle-assisted.
  - c. Class 3: E-bikes which are pedal-assisted only, with no throttle, and a maximum assisted speed of 28 miles per hour.

Any and all E-bikes shall not have any throttle-assistance above 20 miles per hour.

All E-bikes shall have a permanently affixed label that contains the classification number, top assisted speed, and motor wattage pursuant to §316.20655(3), Fla Stat.

8. OFF-ROAD ELECTRIC MOTOR-DRIVEN CYCLE means any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. This vehicle has no pedals or has a motor that exceeds 750 watts or is powered by an electric motor which may exceed speeds of 28 miles per hour. These

vehicles are best understood as off-highway motorcycles (Dirt bikes) as defined by 317.0003(5), Fla. Stat. and powered by an electric engine, which was not designed for and are not authorized to operate on roadways.

9. RIDER OR OPERATOR means a person riding, driving, or otherwise operating a Bike, E-Bike, or Electric Cycle.
10. RIGHT OF WAY means land devoted to or required for use as a roadway, sidewalk, or other associated feature, and includes, without limitation, (i) all existing or dedicated road rights-of-way and (ii) all proposed dedications of road rights-of-way set forth on official grading and drainage plans approved pursuant to plats.
11. ROAD means a road, street, or highway or designated segment thereof in the incorporated area of the City, pursuant to F.S. ch. 316.
12. SIDEWALK means the portion of a right-of-way between the curblin, or the lateral line, of a roadway and the adjacent property lines, intended for use by pedestrians.
13. GOVERNMENT ISSUED PHOTOGRAPHIC IDENTIFICATION means a driver license, passport, military ID, school ID, identification card issued under ch. 322, Fla. Stat. or comparable government ID displaying an individual's name, date of birth, and photograph.

**(b) Proper usage and Prohibitions**

1. Bicycles

- a. Bicycles shall be operated consistent with §316.2065, Bicycle regulations, except as otherwise provided in this section. Bicycles may be operated on bicycle lanes, bicycle paths, roadways, and sidewalks consistent with this ordinance. When operating on roadways, bicycle operators shall comply with all traffic regulations.
- b. Every bicycle operated at nighttime shall be equipped with a lamp on the front exhibiting a white light visible from a distance of at least 500 feet to the front and a lamp and reflector on the rear, each exhibiting a red light visible from a distance of 600 feet to the rear. All safety lights shall be on and operational when used at nighttime.

2. Electric Bike or E-Bike

- a. E-Bikes shall be operated consistent with §316.2065, Bicycle regulations, and §316.20655, Electric Bicycle regulations. E-Bikes may be operated

on bicycles lanes, bicycles paths, roadways, and sidewalks consistent with this ordinance. When operating on roadways, E-Bike operators shall comply with all traffic regulations. When operating on sidewalks and paths, E-bike operators shall comply with all pedestrian traffic signs and intersection signalization.

- b. It is unlawful to operate an E-Bike in a bicycle lane, bicycles path, right-of-way, roadways, and sidewalks in an unsafe and reckless manner to include but not limited to failure to yield, failure to slow when passing pedestrians, failure to give an audible signal when passing, failure to operate with due care, and excessive speed. The operation of an E-Bike that produces more than 750 watts of power is prohibited on the roadways, sidewalks, right-of-ways, bicycles paths, and bicycles lanes within the jurisdiction of the City of Palm Coast.
- c. Removal of pedals from E-Bikes and/or modification to the propulsion system either physically or via software prohibits the use of an E-bike within the jurisdiction of the City of Palm Coast. The E-bike shall display the manufacturer's class label consistent with §316.20655(3), Fla Stat. Tampering that alters class characteristics without relabeling is prohibited pursuant to §316.20655(4), Fla Stat.
- d. E-Bikes operated at nighttime shall be equipped with a lamp on the front exhibiting a white light visible from a distance of at least 500 feet to the front and a lamp and reflector on the rear each exhibiting a red light visible from a distance of 600 feet to the rear. All safety lights shall be on and operational when used at nighttime.
- e. A person operating an E-Bike upon and along a sidewalk, or across a roadway upon and along a crosswalk, shall yield the right-of-way to any pedestrian and shall give an audible signal before overtaking and passing such pedestrian pursuant to §316.206(10), Fla. Stat.
- f. No person under 11 years of age may operate an E-Bike on any road, right-of-way, bicycle lane, bicycle path, sidewalk, or other City-owned property. Nothing herein prohibits a minor under the minimum age from riding as a passenger on an Electric Bicycle designed and equipped for a passenger in compliance with §316.2065, Fla. Stat.
- g. Passengers are prohibited on electric bicycles unless the bicycle is specifically equipped with a designated passenger seat and meets all applicable safety standards under Florida Statutes §316.2065 and §316.20655.
- h. Any person operating an E-Bike shall carry a government-issued photographic identification and shall present such identification upon lawful request of a law enforcement officer.

- i. Within posted school zones when flashing, and within 50 feet of any marked crosswalk or intersection corner, an E-bike operator shall slow to pedestrian speed and yield to pedestrians. Pedestrian speed is considered a speed not exceeding 5 miles per hour or slow enough for the operator to yield to pedestrians and stop within a short distance to avoid conflict.

### 3. Helmet Requirements

- a. An operator or passenger under 16 years of age on a Bicycle or Electric Bicycle must wear a properly fitted, securely fastened bicycle helmet upon the operator's or passenger's head that meets the federal safety standard for bicycle helmets, final rule, 16 C.F.R. part 1203. A parent or legal guardian may not knowingly permit a child under 16 years of age to violate this subsection.

### 4. Off-Road Electric Motor-Driven Cycles

It shall be unlawful for any person to operate an Off-Road Electric Motor-Driven Cycle on:

- a. On any Bike Lane within the City;
- b. On any Bike Path within the City;
- c. On any City owned or controlled property including parks;
- d. On any City owned or maintained right of way;
- e. In any public space or pathway within the City;
- f. On any roads or crosswalk within the City;
- g. On any sidewalk or public pathway within the City.

Such devices may operate only on private property with owner consent.

- (c) **Penalties** The following civil and criminal penalties may be assessed by administrative or judicial process.

1. **Bicycle and E-Bike.** In addition to other penalties authorized herein or by statute, a person who violates this Section may be administratively or judicially assessed a civil penalty of up to \$100 for each violation.
2. **Off-Road Electric Motor-Driven Cycle.** In addition to other penalties authorized herein or by statute, a person who violates this Section may be administratively or judicially assessed a civil penalty of up to \$100 for each violation. Further, Law enforcement officers are authorized to remove and impound a vehicle found in violation of this Section. No vehicle impounded as provided in this section shall be released therefrom until:

- a. The charges for towing such vehicles to the impound lot, storage, and administrative fees have been paid;
  - b. Proper proof of ownership has been exhibited; and
  - c. Any hold which has been placed upon the vehicle by law enforcement has been removed by law enforcement.
- (d) **Enforcement.** This Article shall apply to and be enforced within the City of Palm Coast. The Sheriff shall be responsible for enforcement of the provisions of this Article. It is a violation of this Article for any person to resist, obstruct, hinder, or interfere with the Sheriff or his/her designee in the enforcement of this Article. Any person who willfully refuses to sign and to accept a warning notice of violation or a written citation issued by a law enforcement officer shall be guilty of a misdemeanor of the second degree.

**SECTION 3. SEVERABILITY.** It is hereby declared to be the intention of the City Council the sections, paragraphs, sentences, clauses, and phrases of this Ordinance are severable and if any phrase, clause, sentence, paragraph, or section of this Ordinance shall be declared unconstitutional by the valid judgment or decree of a court of competent jurisdiction, such unconstitutionality shall not affect any of the remaining phrases, clauses, sentences, paragraphs, or sections of this Ordinance.

**SECTION 4 CODIFICATION.** It is the intention of the City Council of the City of Palm Coast, Florida, and it is hereby ordained the provisions of this Ordinance shall become and be made a part of the Code of Ordinances of the City of Palm Coast, Florida; the Sections of this Ordinance may be renumbered or re-lettered to accomplish such intention; and the word "Ordinance" may be changed to "Section," "Article" or other appropriate word. The Code codifier is granted liberal authority to codify the provisions of this Ordinance.

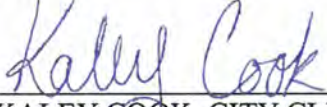
**SECTION 5 CONFLICTS.** All prior ordinances and resolutions or parts thereof in conflict with this Ordinance are hereby repealed to the extent of such conflict.

**SECTION 6. EFFECTIVE DATE.** This Ordinance shall become effective immediately upon its passage and adoption.

**APPROVED** upon first reading on the 16<sup>th</sup> day of September 2025.

**ADOPTED** on the second reading after due public notice and hearing on this 7<sup>th</sup> day of October 2025.

ATTEST:

  
\_\_\_\_\_  
KALEY COOK, CITY CLERK

CITY OF PALM COAST

  
\_\_\_\_\_  
MICHAEL NORRIS, MAYOR

APPROVED AS TO FORM AND LEGALITY

  
\_\_\_\_\_  
MARCUS DUFFY, CITY ATTORNEY



- 4. Presentation and Discussion Items**
  - B. Presentation and Discussion of the Draft Flagler County FY 2026-2035 Transit Development Plan (TDP) Update**



# Flagler County FY 2026-35 Transit Development Plan (TDP) Project Update

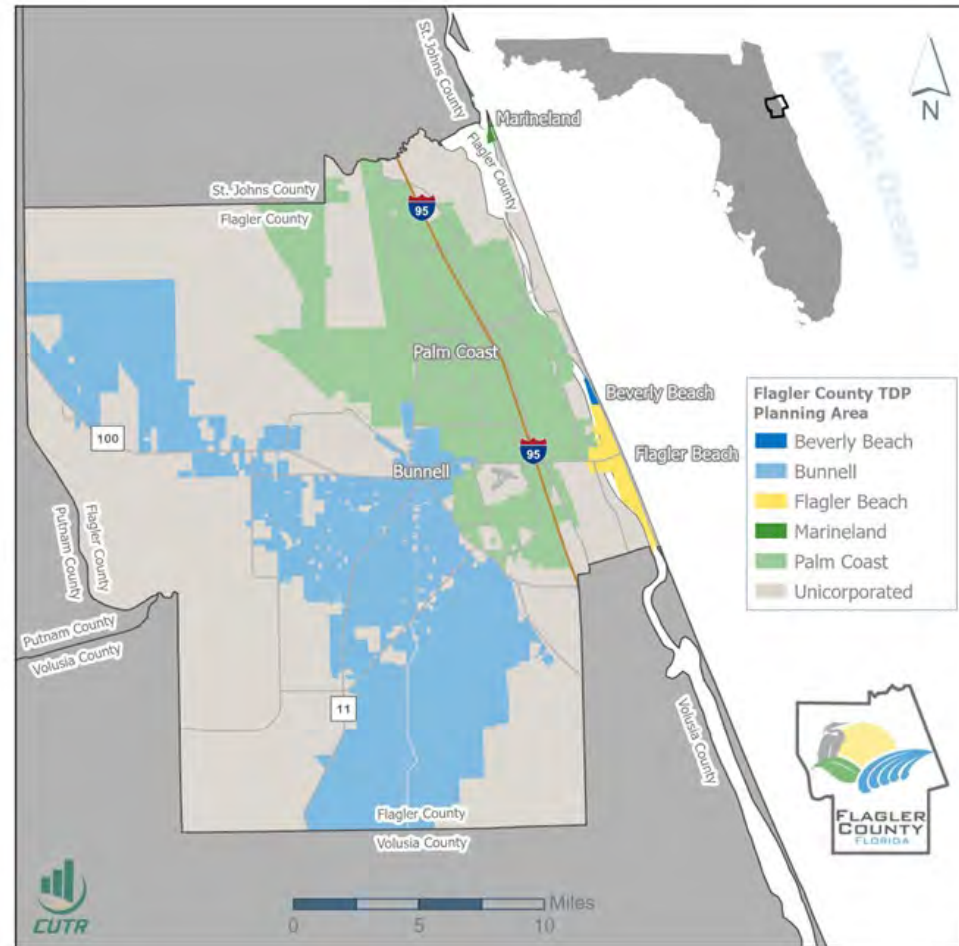


**FLAGLER  
COUNTY**  
2026-2035

Volusia-Flagler TPO BPAC  
February 11, 2026

# Project Update Agenda

1. Flagler 2026-35 TDP Project Update
2. Existing & Projected Conditions
3. Results of Phase 1 Public Outreach
4. Identification of Public Transportation Needs
5. Phase 2 Public Involvement/Outreach
6. Final TDP Plan: Priorities & Financial Plan
7. Discussion/Next Steps

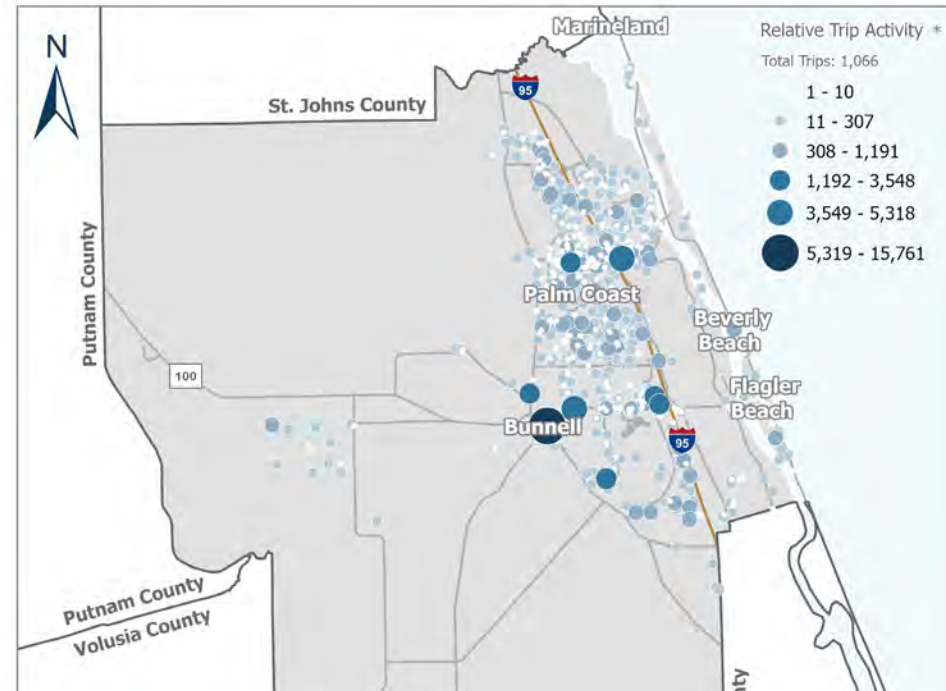


# TDP Project Schedule

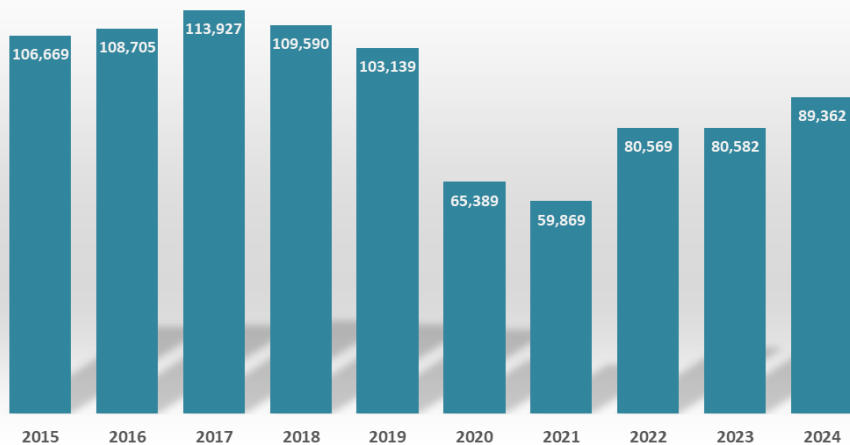
Tasks		2025				2026					
		Sep.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June
1	Project Management & Final Reports	Kickoff Mtg. w/Flagler	WRG Mtg. #1	WRG Mtg. #2	WRG Mtg.#3	WRG Mtg. #4	WRG Mtg.#5	WRG Mtg.#6			
2	Public Involvement Plan (PIP)	★ Tech Memo #1	Submit PIP to FDOT				TDP Public Workshops				
3	MPO Planning Process Coordination			Tech Memo #2							
4	Operating Context Evaluation										
5	Land Use & Corridor Development					Tech Memo #3					
6	Ten-Year Operating & Capital Program						Draft TDP Doc.				
7	Review & Adoption by BOCC, Submittal & Approval by FDOT							BOCC Approval	★ Submit Draft TDP to FDOT	Complete Final Edits & TDP Document (based on FDOT comments)	

## Overview of Current Service

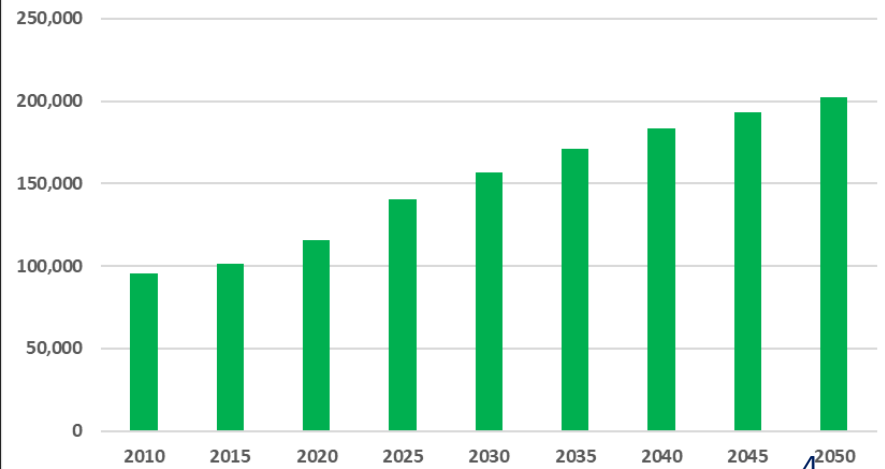
- Existing service demand & trip activity clustered in the Bunnell, Palm Coast, I-95, and coastal areas.
- Ridership beginning to rebound toward pre-COVID levels in FY 2024.
- Population growth continues.



FCPT Ridership History: FY 2015-2024



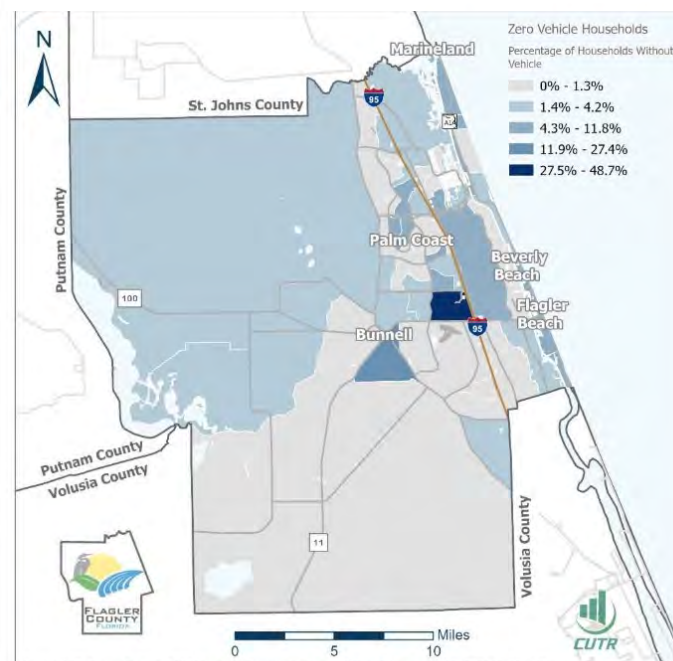
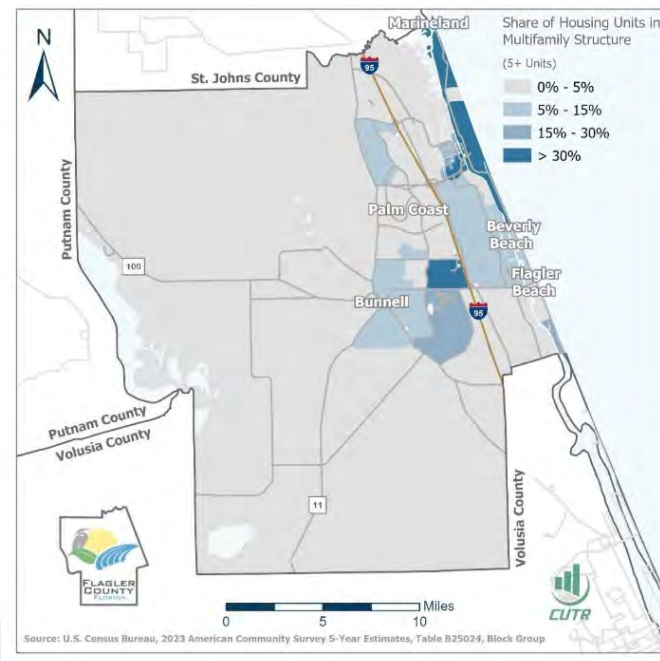
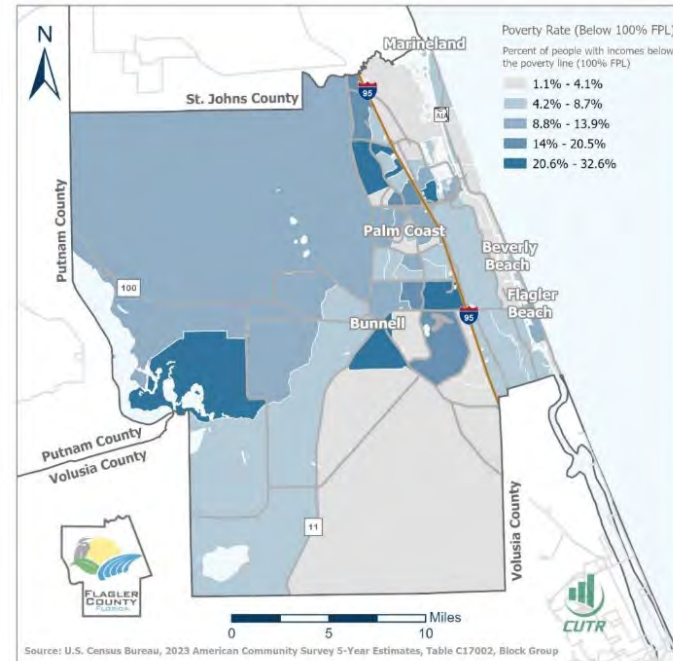
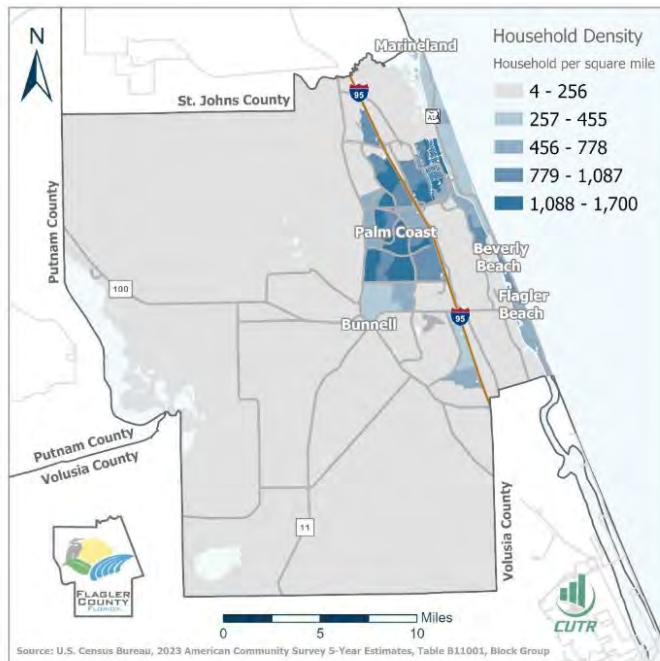
Existing & Projected Population: 2010-2050



# Transit Supportive Populations

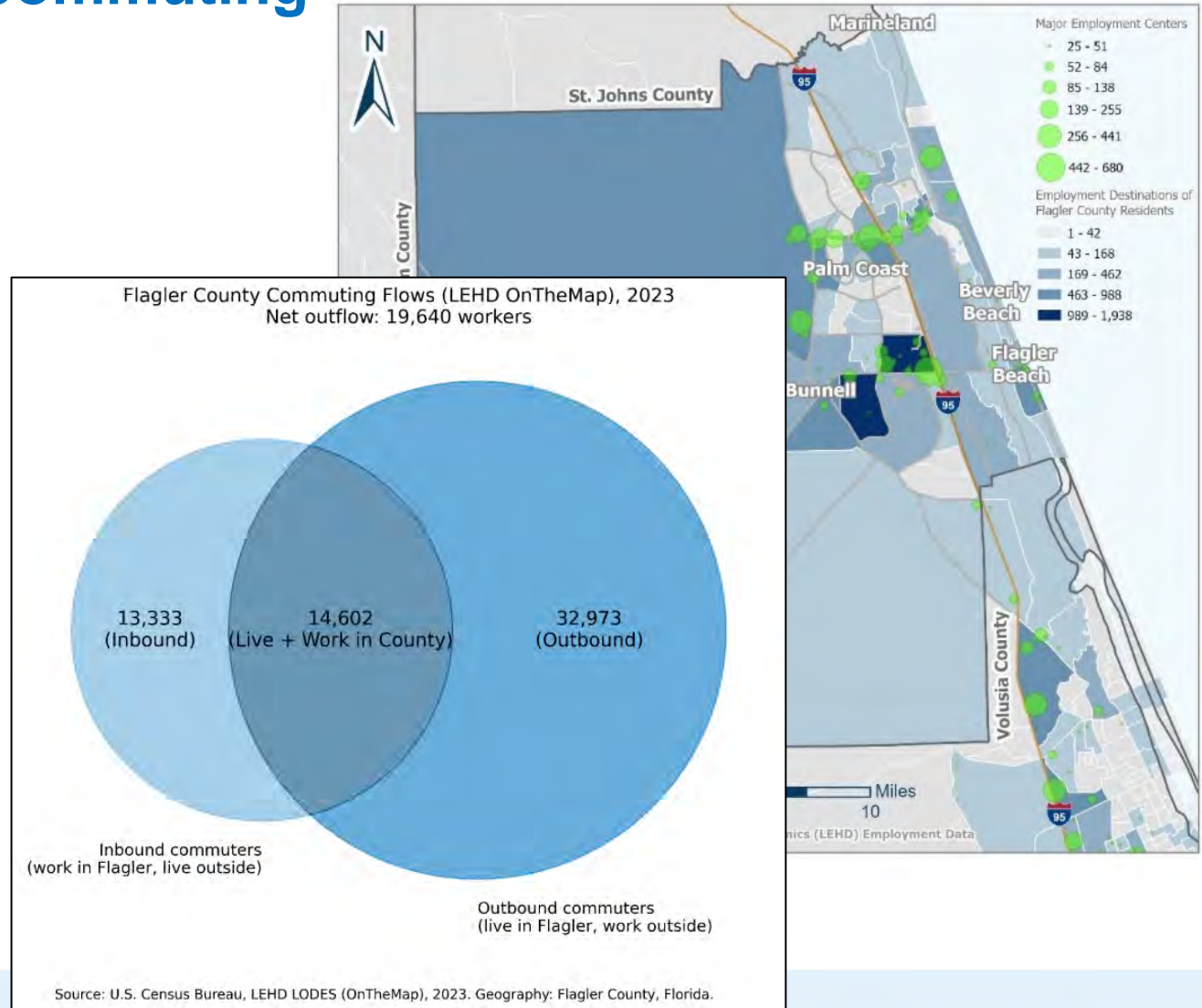
Transit Demand concentrated in areas where there is:

- Household Density
- Higher Poverty Rate
- More Zero Car Households
- Multifamily Housing Units



# Employment & Commuting

- Employment destinations somewhat spread out.
- Major employment centers clusters more condensed.
- Highest regional job clusters & commutes are to Volusia County.
- Employment in Industrial, Service, and Commercial Sectors projected to double by 2050.



## Current Services Cost Efficient

FCPT system is cost effective when compared to a set of County-based Florida Peer transit agencies

Indicator/Measure for Demand Response Mode: FY 2024	Charlotte County, FL	Citrus County, FL	Indian River County, FL	Lake County, FL	St. Johns County, FL	Flagler County, FL	Trend Average	Flagler % Deviation from Peer Average	Flagler Trend vs. Peer Trend	Desired Trend
<b>General Indicators</b>										
Service Area Population	199,998	30,858	174,292	151,523	273,425	131,439	160,256	-17.98%	↔	↔
Service Area Density (pop per sq mi)	135.0	49.0	106.0	86.0	600.0	230.2	201	14.50%	↑	↑
Unlinked Passenger Trips (UPT)	85,946	28,731	26,837	75,293	43,392	89,582	58,297	53.67%	↑	↑
Vehicle Revenue Miles (VRM)	549,401	401,305	232,884	812,870	283,834	611,264	481,926	26.84%	↑	↑
Vehicle Revenue Hours (VRH)	30,865	23,929	16,374	55,448	25,572	38,714	31,817	21.68%	↑	↑
Total Operating Expense	\$3,473,632	\$2,018,492	\$2,329,375	\$5,108,801	\$1,788,929	\$2,424,035	\$2,857,211	-15.16%	↓	↑
Fare Revenue	\$33,563	\$44,353	\$0	\$104,271	\$67,855	\$139,215	\$64,876	114.59%	↑	↑
Vehicles Operated in Maximum Service	23	14	12	30	20	18	20	-7.69%	↓	↑
<b>Effectiveness Measures</b>										
Revenue Miles Per Capita	2.75	13.00	1.34	5.36	1.04	4.65	4.69	-0.85%	↔	↑
Passenger Trips Per Capita	0.43	0.93	0.15	0.50	0.16	0.68	0.48	43.39%	↑	↑
Passenger Trips Per Revenue Mile	0.16	0.07	0.12	0.09	0.15	0.15	0.12	19.58%	↑	↑
Passenger Trips Per Revenue Hour	2.78	1.20	1.64	1.36	1.70	2.31	1.83	26.30%	↑	↑
<b>Efficiency Measures</b>										
Operating Expense Per Capita	\$17.37	\$65.41	\$13.36	\$33.72	\$6.54	\$18.44	\$25.81	-28.54%	↓	↓
Operating Expense Per Passenger Trip	\$40.42	\$70.25	\$86.80	\$67.85	\$41.23	\$27.06	\$55.60	-51.33%	↑	↓
Operating Expense Per Revenue Mile	\$6.32	\$5.03	\$10.00	\$6.28	\$6.30	\$3.97	\$6.32	-37.23%	↓	↓
Operating Expense Per Revenue Hour	\$112.54	\$84.35	\$142.26	\$92.14	\$69.96	\$62.61	\$93.98	-33.37%	↓	↓
Farebox Recovery Ratio	0.97%	2.20%	0.00%	2.04%	3.79%	5.74%	2.46%	133.77%	↑	↑
Average Fare	\$0.39	\$1.54	\$0.00	\$1.38	\$1.56	\$1.55	\$1.07	44.86%	↑	↓
<b>Transit Asset Metrics</b>										
Avg. Fleet Age in Yrs.	5.2	5.9	9.2	6.7	6.5	5.1	6.4	-20.73%	↓	↓



# Phase 1 Public Outreach

## 1. Phase 1 Public Outreach Activities:

- Online/Social Media Survey – **COMPLETED (DEC 2024)**
- Passenger & FCPT Driver Surveys **COMPLETED (DEC 2024)**
- Stakeholder/Community interviews – **COMPLETED (JAN 2026)**
- Presentations: Board of County Commissioners, MPO Board/TCC/CAC/TDLCB, Palm Coast City Commission– **COMPLETED (DEC 2024)**

## 2. Community Stakeholders Interviewed:

- Workforce Development (CareerSource)
- Volusia/Flagler MPO
- VOTRAN (neighboring transit agency)
- Florida Dept. of Transportation District Five
- County Commission (Dance & Richardson)
- County Administrator (Heidi Petito)
- Municipalities (Flagler Beach, Bev. Beach, Bunnell, PC)

FLAGLER COUNTY 2026-2035  
TRANSIT DEVELOPMENT PLAN SURVEY

**Flagler County Public Transportation  
Transit Development Plan 2026 – 2035 Update**

**Survey #1**

Flagler County Public Transportation is updating its Transit Development Plan (TDP). The TDP is designed to identify transit needs and guide transit improvements over the next 10 years.

To support this effort, Flagler County Public Transportation is conducting a survey to gather information about your travel experiences and to seek your opinions on how to enhance public transportation services.

Please take a few minutes to complete this survey and share your insights.

**Flagler County FY 2026-35  
Transit Development  
Plan (TDP)**



FLAGLER  
COUNTY  
2026-2035

**Flagler County Board of County  
Commission Meeting**

**December 1, 2025**



## Community Stakeholder Interviews: Common Themes

- Limits of the current eligibility-based demand-response service
- Land use and development patterns make fixed route transit difficult to implement
- Preferred Near-Term direction: Mobility-on-Demand and Hybrid Service Concepts
- Aligning Service Span to match real schedules and daily needs
- Flagler County's Federal Transit Administration (FTA) Section 5307 funding eligibility and implementation readiness
- Technology modernization and access
- Public awareness, branding, and proactive outreach
- Transit-supportive infrastructure as a prerequisite to more service



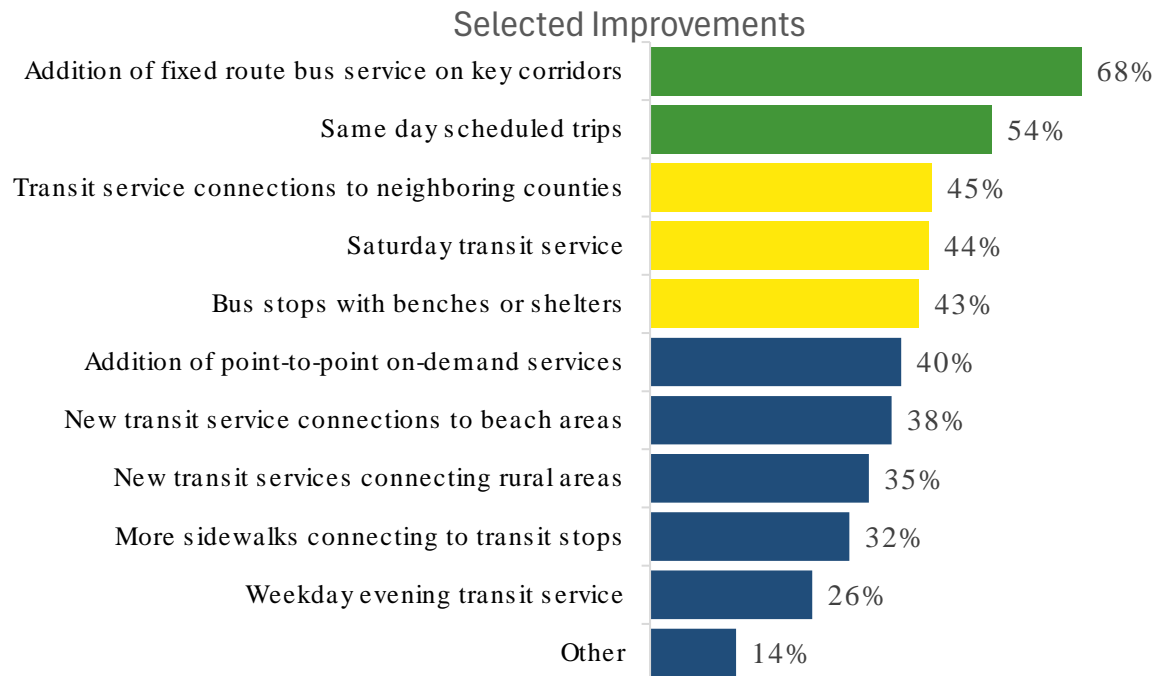
## Public Meeting Presentations: Common Themes

- There were many comments about the lack of transit services available for the general public (non-ADA or TD customers) in Flagler County.
- Flagler County should reach out to municipal governments (Palm Coast, Bunnell, Flagler Beach) as part of this TDP effort to gain their input on public transportation needs.
- Current FCPT services take too long in advance to schedule (up to 2 weeks) and are quite limited.
- There are considerable first mile/last mile challenges (rural, subdivision/cul-de-sac designs) to making public transportation succeed in differing parts of Flagler County.

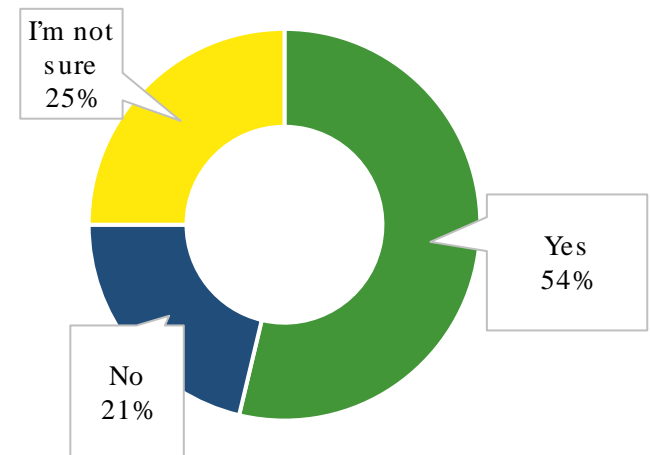


## Online Survey #1 Results

- 390 completed surveys
- Non-riders supportive of having expanded transit options
- Most popular: Fixed route, followed by same-day scheduled trips
- Also popular: Service to neighboring counties, Saturday service, bus stops

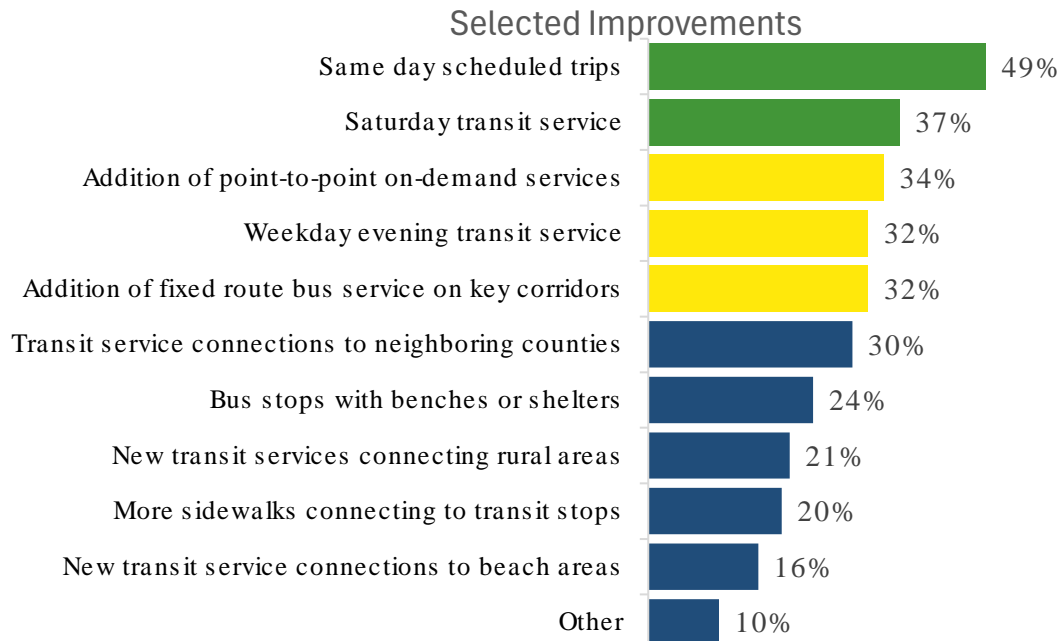


Would Non-Riders Use Expanded Transit Options



# FCPT Passenger Survey Results

- 86 completed surveys
- Positive comments and concerns on current service can help to improve services
- Interest in new improvements: same-day scheduled trips, Saturday service, point-to-point on demand services, Weekday Evening service

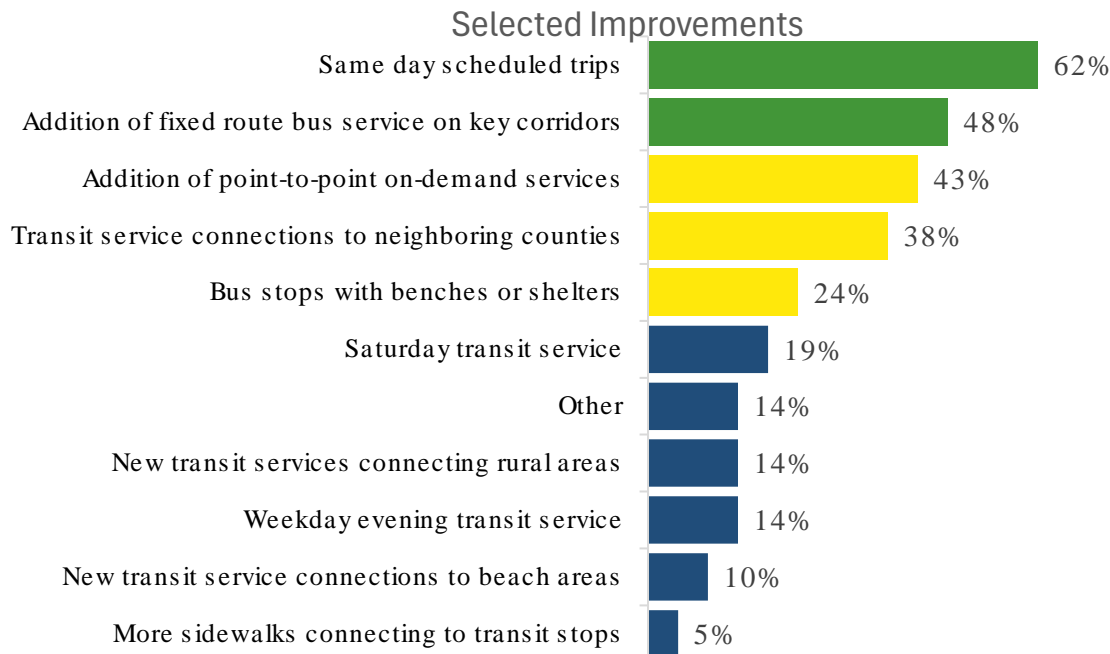


## Summary of the 39 written comments:

- Positive
  - Professionalism of drivers and staff
  - The necessity of/gratitude for the service
  - Cleanliness of the buses
  - Size of the vans are appropriate
- Concerns
  - Need for more drivers
  - Long wait times
  - Difficulty booking preferred times
  - Inconsistencies in communication and connections to dispatch
  - Speed of some operators' driving
- Desired Improvements
  - Sunday service
  - Regional travel
  - More trips in a week/month
  - Same-day booking

# FCPT Operator Survey

- 21 completed surveys
- Helpful comments to improve current service
- Interest in new improvements: same-day scheduled trips, fixed route service, point-to-point on-demand service, service to neighboring counties, bus stops



Summary of the 6 written comments:

- Ask drivers for their ideas on improving efficiency during meetings/interviews
- Increase the number of drivers.  
Suggestions included:
  - Compensation for drivers to obtain a CDL
  - Offer a sign-on bonus
- Include an information board for dialysis trips
- Remind passengers how to properly cancel trips
- Make sure dispatchers understand what operators experience on the road
- Ensure that stops are closer together to minimize rushing

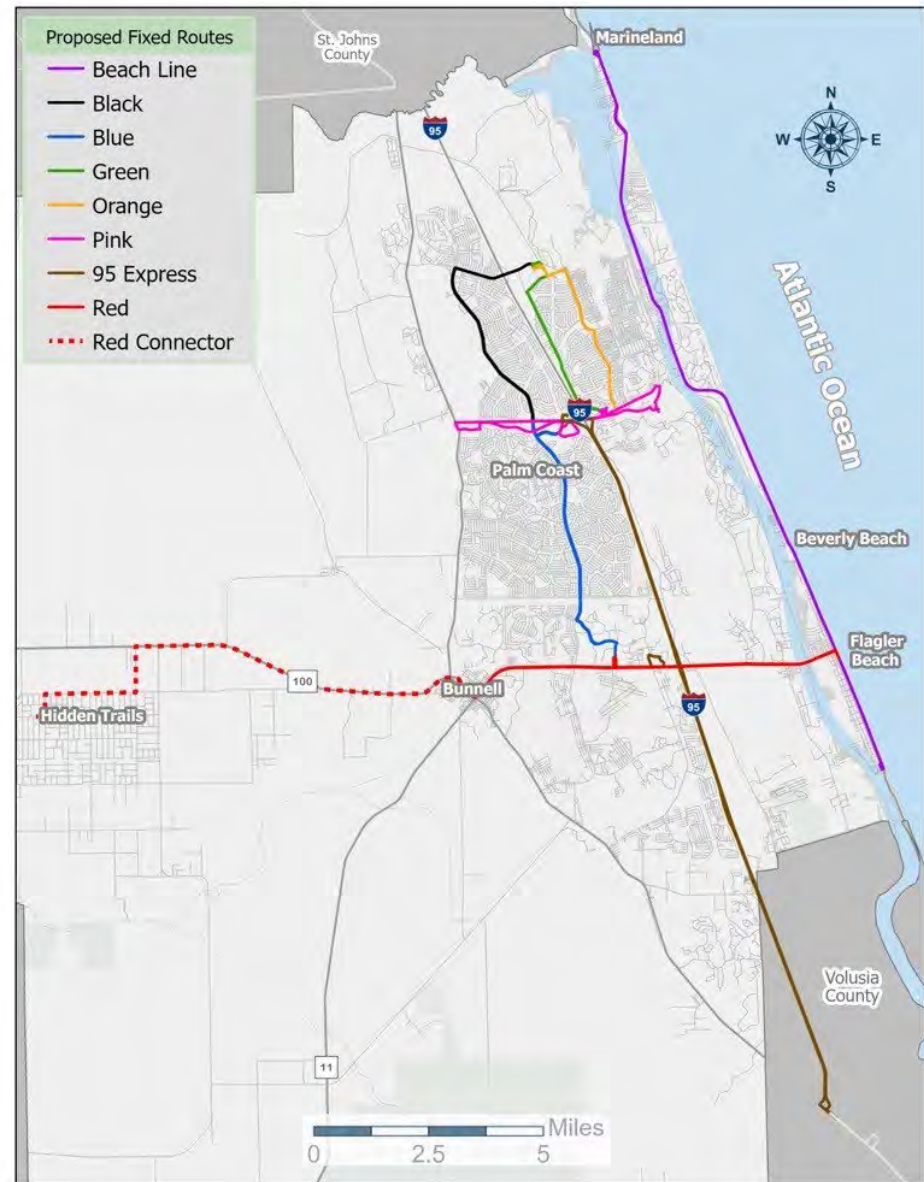
## Key Takeaways from Preliminary Analysis and Phase 1 Public Outreach

1. FCPT is managed current services efficiently but needs more staffing to maintain and improve current system
2. Existing services (availability, scheduling, number of daily trips) need improvement
3. The addition of regularly scheduled fixed route and same-day scheduled, point-to-point on demand service for the general public to use
4. Service that operates on weekdays, evenings, and weekends requested
5. The addition of bus stops, bus shelters, and safer pedestrian connections were quite commonly requested



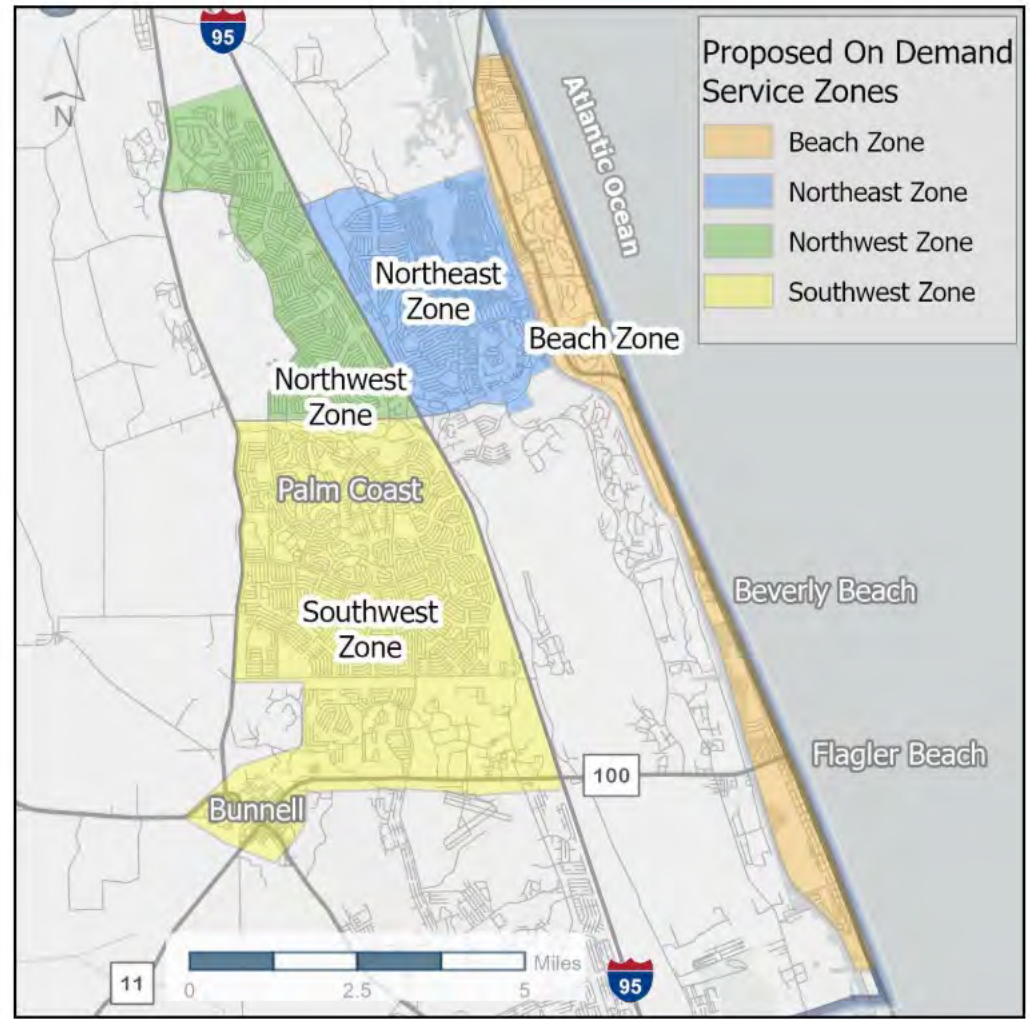
# Proposed Fixed Route Service Considerations

- Planning-level assumptions, subject to refinement based on funding, policy, and Phase 2 public input
- Service Area: Flagler County (except Express Bus connection to Volusia County/VOTRAN services)
- Service Span
  - Weekday: 6:00 AM to 8:00 PM
  - Saturday: 6:00 AM to 6:00 PM
  - Sunday: 7:00 AM to 5:00 PM
- Headway: 60 minutes
- Stop Spacing: ¼ mile (excluding the Express route)
- Base Fare: \$1.00 base fare, \$0 transfer fare



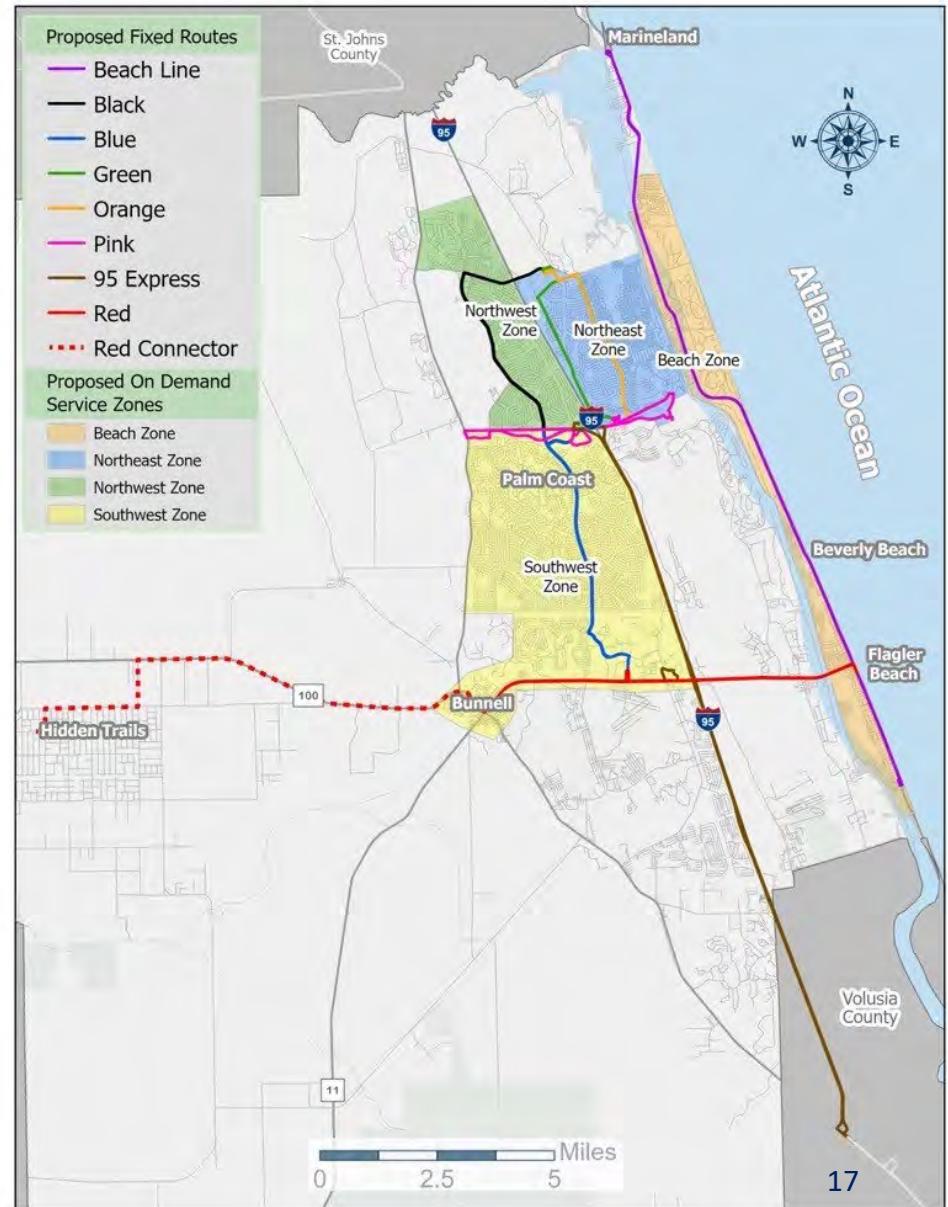
# Proposed On-Demand Service Considerations

- Planning-level assumptions, subject to refinement based on funding, policy, and Phase 2 public input
- Point-to-point on-demand services (same-day scheduled service for the general public).
- Connections to fixed routes and/or movement withing entire zone can be considered.
- Same hours and days of service as Fixed Route.
- \$2 fare one way.
- One concept is to charge an additional fare if trip crosses a zone.
- Remaining rural areas (in grey areas) receive service through existing FCPT on-demand services.



# Proposed Ten-Year Service Improvement Considerations

- Proposed Fixed Routes & On-Demand/MOD Zones
- Based on identified needs from existing and projected conditions and Phase One public involvement from Nov.-Dec. 2025
- Phase Three will propose a final prioritized network based on estimated ridership demand and analysis, public involvement, financial feasibility, and proposed project prioritization



# Upcoming Phase 2 Public Outreach

- **Phase 2 Online and In-Person Survey** (available 1/30/26-2/13/26)
- **In-Person Public Workshops:**
  - 2/3 – Palm Coast Community Ctr.
  - 2/4 – Bunnell City Chambers
- **Public presentations:**
  - 2/9: BOCC Workshop Mtg. at 1:00 PM
  - 2/11: TDLCB at 10:00 AM, TPO BPAC Mtg. 2:00 PM
  - 2/17: TPO CAC at 1:15 PM, TCC at 3:00 PM
  - 2/25: TPO Board Mtg. at 9:00 AM



**You are invited to help shape the future of public transportation in Flagler County!**

Join us for the Flagler County Transit Development Plan Public Workshops



**FLAGLER COUNTY**  
2026-2035

Flagler County is updating its Transit Development Plan, and we need your input. Whether you use transit services often or have never used public transportation, your voice matters.

We invite you to participate in one of the upcoming public workshops to discuss current services and proposed alternatives.

<b>Tuesday, February 3, 2026</b> <b>11am – 1pm</b> Bunnell City Chambers 2400 Commerce Pkwy Bunnell, FL 32110	<b>Wednesday, February 4, 2026</b> <b>10am – 12pm</b> Palm Coast Community Center 305 Palm Coast Pkwy NE Palm Coast, FL 32137
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**Why attend? Your feedback will directly influence the final plan.**

- Share your thoughts on existing transit services
- Suggest new areas for expanded transit service
- Help prioritize transit projects for the next decade

**Can't attend the workshop?** You can still provide input through the online survey from January 30, 2026, to February 13, 2026. To participate, visit the following link or scan the QR code: [www.tinyurl.com/FlaglerTransitPlan](http://www.tinyurl.com/FlaglerTransitPlan)

**Need more information?** Visit the TDP update webpage for further details [www.flaglercounty.gov/County-Services/Transportation/Public-Transportation/Transit-Development-Plan-Survey](http://www.flaglercounty.gov/County-Services/Transportation/Public-Transportation/Transit-Development-Plan-Survey)









Flagler County Public Transportation complies with Title VI of the Civil Rights Act of 1964 and related statutes and regulations. Public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Persons who require special accommodations under the Americans with Disabilities Act (ADA) or who require translation services (free of charge) should contact Trevor Martin at (386) 313-4133 or [tmartin@flaglercounty.gov](mailto:tmartin@flaglercounty.gov) at least four (4) days prior to the workshop.

Any person or beneficiary who believes they have been discriminated against because of race, color, religion, sex, age, national origin, disability, or family status may file a complaint with the Flagler County Title VI Coordinator. <https://www.flaglercounty.gov/files/assets/county/1/transportation/documents/01c-vi-complaint-proccdu.pdf>

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## Phase 2 Online & In-Person Survey

### 1. Ranking improvements:

- Regularly scheduled bus service on key corridors in areas that do not have transit service
- Point-to-point on-demand services
- Weekday evening transit service
- Saturday transit service
- Sunday transit service
- Transit service connections to neighboring counties
- Bus stops with benches or shelters

### 2. Prioritizing routes and zones

### 3. Basemap to select areas for transit service (heatmap)

### 4. Survey open from 1/30/26 – 2/13/26

**We Heard You!** *Thank You!*



**Select Your Transit Improvements**

- Point-to-point on-demand services
- Bus stops with benches or shelters
- Weekday evening transit service
- Transit service connections to neighboring counties
- Saturday transit service
- Sunday transit service
- Regularly scheduled bus service on key corridors

## Next Steps

1. **Phase 2 Public Outreach and Final List of Proposed Priorities (Feb. 2026):**
2. **Complete major components of the TDP based on analysis and public input (Feb.-Mar. 2026):**
  - Chapter 1 – Introduction/Objectives of TDP/Executive Summary
  - Chapter 2 – Baseline Conditions and Operating Environment
  - Chapter 3 – Public Involvement Plan (PIP)
  - Chapter 4 – Development of Public Transportation Alternatives
  - Chapter 5 – Ten-Year TDP (Operating & Capital Priorities & Financial Plan)
3. **Present Final 2026-35 TDP for and Adoption by the BOCC on 3/16/26**
4. **Present Final 2026-35 TDP to the Volusia-Flagler TPO Board on 3/25/26**
5. **Submit BOCC-Adopted TDP to FDOT District 5 for 60-Day Review Period (by 3/20/26)**



## Flagler 2026-35 TDP: Main Contact Information

### **Trevor Martin**

Transportation Manager  
Flagler County Public Transportation (FCPT)  
1769 E. Moody Blvd., Bld. 5  
Bunnell, FL 32110  
386-313-4133 (o)  
[TMartin@flaglercounty.gov](mailto:TMartin@flaglercounty.gov)

### **Jonathan Roberson, AICP**

Research Associate  
Transit Management & Innovation Group  
Center for Urban Transportation (CUTR)  
University of South Florida  
4202 E. Fowler Ave. (CUT100)  
813-974-4860 (o)  
[jkroberson@usf.edu](mailto:jkroberson@usf.edu)

**For the latest updates on the Flagler 2026-35 TDP, please see:**

<https://www.flaglercounty.gov/County-Services/Transportation/Public-Transportation/Transit-Development-Plan-Survey>



## 5. Staff Comments



## **6. Information Items**

- A. BPAC Attendance Record**
- B. FDOT Report**
- C. Flagler County Sidewalk & Trail Program Report**
- D. TPO Board Report**
- E. TPO Outreach & Activities**
- F. Upcoming Events**
- G. VoTran Service Changes Effective March 1, 2026**
- H. VoTran Transit Development Plan 2025 Annual Update**



# BPAC ATTENDANCE 2026

## LEGEND:

IN PERSON

P

VIRTUAL

V

EXCUSED

E

ABSENT

Name	Representing	Appt. Date	Jan	Feb	Mar	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec
Doug Hall	Daytona Beach	03/2012	E											
Maggie McCalip	Daytona Beach Shores	4/2025	P											
Karl Fields	Daytona Beach Shores Alt	4/2025	P											
Victor Ramos	Deltona	03/2024	P											
Terry Lodge	DeBary	08/2020	A											
Ted Wendler	DeLand	05/2011	P											
Tim London	Edgewater	01/2026												
Ed Fendley	Flagler Beach	03/2025	P											
Tim Davis	Flagler Beach Alternate	06/30	P											
Larry Coletti	Flagler County	02/2016	P											
Vacant	Flagler County Alternate													
Vacant	Lake Helen													
Nic Mostert	New Smyrna Beach	03/2015	P											
Bob Storke	Orange City	12/2007	P											
Gayle Belin	Ormond Beach	01/2015	P											
Mike Lybarger	Palm Coast	09/2025	P											
Anthony Del Valle	Palm Coast Alt	09/2025												
Vacant	Port Orange													
Nancy Epps	Ponce Inlet	08/2021	E											
Vacant	Ponce Inlet Alt	08/2021												
Christy Gillis	South Daytona	01/2016	V											
Katheryn Meagher	South Daytona Alt	08/2024												
Elizabeth Bonds	Volusia County	10/2023	A											
Jason Aufdenberg	Volusia County	07/2012	P											
Maggie Ardito	Volusia County	02/2022	P											
Joe Cona	Volusia County Alt	10/2025												
Vacant	Volusia County													
Suzette Cameron	Large City-Port Orange	11/2023	V											
Penelope Cruz	Large City-PO Alt	11/2023												
Siva Persad	VC Transit Division	05/2025	E											
Ralf Heseler	VC Transit Division Alt	03/2023												
Patricia Smith	VC School Board	06/2025	A											
David German	VC School Board Alt	03/2023	A											
Adam Mengel	Flagler County	08/2021	A											
Vacant	VC Engineering & Construction	09/2022	A											
Meghan Lindsey	VC Engineering & Construction Alt	08/2022	A											
Daniel Nicholas/Amy Stroger	Flagler County Transit	08/2023	P											
Trevor Martin	FC Transit Alt	08/2023	A											
Poorna Bhattacharya/Rohan Sadhai	FDOT Advisor	01/2026	A											
<b>QUORUM:</b>			Y											

- VACANCIES:**
- Beverly Beach
  - Bunnell
  - Holly Hill
  - Lake Helen
  - Oak Hill
  - Pierson
  - Port Orange
  - Volusia County
  - Flagler County Schools



**Florida Department of Transportation**

RON DESANTIS  
GOVERNOR

719 South Woodland Boulevard  
DeLand, Florida 32720-6834

JARED W. PERDUE, P.E.  
SECRETARY

**Volusia and Flagler Counties Project Status Update  
as of Jan. 31, 2025**

The following is a brief status update on major FDOT road construction projects in Volusia and Flagler counties as of the Jan. 31 cutoff. The next cutoff date is Feb. 28, 2026. Information is also available on [www.cflroads.com](http://www.cflroads.com). For questions, please contact Jonathan Scarfe at 386-943-5791 or via email at [D5-MPOLiaisons@dot.state.fl.us](mailto:D5-MPOLiaisons@dot.state.fl.us).

**UPCOMING VOLUSIA COUNTY PROJECTS**

**453438-1 S.R. 44 Bridge Bearing Rehabilitation**

- Contract: E55F8
- Expected Project Start: February 2026
- Estimated Completion: Summer 2026
- City: New Smyrna Beach

	<p><b>Work Type:</b> Bridge Work</p> <p><b>Phase:</b> Design</p> <p><b>Length:</b> 0.465 miles</p> <p><b>City:</b> New Smyrna Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR 44</p> <p><b>Letting:</b> 08/05/2025</p>
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The purpose of this project is to replace displaced and deteriorated bearing pads on the State Road (S.R.) 44 (South Causeway) high level bridge in New Smyrna Beach.

**447698-1 S.R. 600 at the intersection of Lockhart Street**

- Contract: T5864
- Expected Project Start: February 2026
- Estimated Completion: Summer 2026
- City: Daytona Beach



## Florida Department of Transportation

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SECRETARY

	<p><b>Work Type:</b> Safety Project</p> <p><b>Phase:</b> Construction</p> <p><b>Length:</b> 0.061 miles</p> <p><b>City:</b> Daytona Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR 600 US 92</p> <p><b>Construction Cost:</b> \$1.1 Million</p>
<p>The purpose of this project is to improve pedestrian safety by constructing a signalized crossing at the intersection of International Speedway Boulevard (U.S. 92/State Road (S.R.) 600) and Lockhart Street in Daytona Beach. The signalized crossing will require construction of new signal poles, as well as curb reconstruction to meet Americans with Disabilities Act (ADA) requirements.</p>	

## VOLUSIA COUNTY

### Current Projects:

#### 431922-1 S.R. 44 (East New York Avenue) at Kepler Road Roundabout and Safety Improvements

- Contract: T5822
- Project Start: June 2024
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on paving operations.

	<p><b>Work Type:</b> Roundabout</p> <p><b>Phase:</b> Construction</p> <p><b>Length:</b> 0.475 miles</p> <p><b>City:</b> DeLand</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR 44</p> <p><b>Construction Cost:</b> \$8.6 Million</p> <p><b>Project Start:</b> Summer 2024</p> <p><b>Est. Completion:</b> Early 2026</p>
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## Florida Department of Transportation

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SECRETARY

The Florida Department of Transportation (FDOT) is constructing a two-lane roundabout at the intersection of State Road (S.R.) 44 (East New York Avenue) and Kepler Road in DeLand, Volusia County, to enhance safety and improve the flow of traffic.

Once completed, the roundabout will replace the existing signalized intersection. The roundabout will also have two travel lanes in each direction with right-turn bypass lanes at three of the four road connections, a concrete apron to accommodate large trucks, and landscaping in the center island.

Pedestrian safety enhancements include new sidewalks and crosswalks equipped with Rectangular Rapid Flashing Beacons (RRFBs) at the roundabout approaches. Each RRFB will include flashing yellow LED lights to increase drivers' awareness of pedestrians crossing at the roundabout. For more information about RRFBs and how to use them, visit:

<https://www.alerttodayflorida.com/Pedestrian>.

S.R. 44 will also be resurfaced from approximately 800 feet west of Kepler Road to Talisman Road. Kepler Road will be resurfaced from 650 feet south of S.R. 44 to 1,250 feet north of S.R. 44. Additionally, a center bi-directional turn lane will be added along S.R. 44 from east of Kepler Road to Lake Winnemissett Drive.

To learn more about roundabouts, including how to use them:

[www.fdot.gov/agencyresources/roundabouts/](http://www.fdot.gov/agencyresources/roundabouts/)

[www.safety.fhwa.dot.gov/intersection/innovative/roundabouts/](http://www.safety.fhwa.dot.gov/intersection/innovative/roundabouts/)

### **447105-1 Granada Boulevard (S.R. 40) Safety Improvements from U.S. 1 to S.R. A1A, except for the Halifax River Bridge**

- Contract: E59B3
- Project Start: May 2024
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on punch list items.

	<table> <tr> <td>Work Type:</td> <td>Safety Project</td> </tr> <tr> <td>Phase:</td> <td>Construction</td> </tr> <tr> <td>Length:</td> <td>1.481 miles</td> </tr> <tr> <td>City:</td> <td>Ormond Beach</td> </tr> <tr> <td>County:</td> <td>Volusia</td> </tr> <tr> <td>Road:</td> <td>SR 40 SR 5 SRA1A US 1</td> </tr> <tr> <td>Construction Cost:</td> <td>\$9.2 Million</td> </tr> <tr> <td>Project Start:</td> <td>Spring 2024</td> </tr> <tr> <td>Est. Completion:</td> <td>Early 2026</td> </tr> </table>	Work Type:	Safety Project	Phase:	Construction	Length:	1.481 miles	City:	Ormond Beach	County:	Volusia	Road:	SR 40 SR 5 SRA1A US 1	Construction Cost:	\$9.2 Million	Project Start:	Spring 2024	Est. Completion:	Early 2026
Work Type:	Safety Project																		
Phase:	Construction																		
Length:	1.481 miles																		
City:	Ormond Beach																		
County:	Volusia																		
Road:	SR 40 SR 5 SRA1A US 1																		
Construction Cost:	\$9.2 Million																		
Project Start:	Spring 2024																		
Est. Completion:	Early 2026																		

The Florida Department of Transportation (FDOT) is implementing safety improvements and resurfacing the roadway along Granada Boulevard (State Road (S.R.) 40) from U.S. 1 to S.R. A1A (Ocean Shore Boulevard/South Atlantic Avenue), except for the bridge over the Halifax River in Ormond Beach.



**Florida Department of Transportation**

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GOVERNOR

719 South Woodland Boulevard  
DeLand, Florida 32720-6834

**JARED W. PERDUE, P.E.**  
SECRETARY

In addition to repaving this segment of S.R. 40, the travel lanes along this segment of Granada Boulevard will be slightly narrowed to 10 feet, and subtle changes in the roadway alignment will be introduced to encourage slower driving speeds. Pedestrian safety improvements include a new mid-block pedestrian crossing between Vining Court and Bovard Avenue. Upgrades will also be made to existing crossings at Washington Street and west of Beach Street.

The mid-block crossings located west of Beach Street and between Vining Court and Bovard Avenue will be slightly elevated to be level with the sidewalk and will include in-road lighting to further alert motorists of people crossing the roadway and encourage reduced speeds.

All three crossings will be equipped with a Pedestrian Hybrid Beacon (PHB) and overhead lighting to increase driver awareness and visibility of pedestrians. A PHB is an overhead traffic device that remains dark until a pedestrian activates the beacon, signaling for drivers to come to a stop and for pedestrians to cross. Audible pedestrian signals and detectable warning pads will also be installed at each crossing to provide accessibility for the visually impaired.

Intersection lighting will be upgraded, and new mast-arm poles will be installed at the Ridgewood Avenue and S.R. A1A traffic signals. New bicycle lanes next to turn lanes, called keyholes, minor drainage improvements, median modifications, and a new directional median to reduce left-turn conflicts at Washington Street will also be included. Existing sidewalks and on-street parking will remain.

**447117-1 U.S. 1 NB Bridge Replacement over Turnbull Creek**

- Contract: T5830
- Project Start: November 2024
- Estimated Completion: Early 2026

**Update:** This project received final acceptance on Jan. 8.



<b>Work Type:</b>	Bridge Work
<b>Phase:</b>	Construction
<b>Length:</b>	0.293 miles
<b>County:</b>	Volusia
<b>Road:</b>	SR 5 US 1
<b>Construction Cost:</b>	\$5.5 Million
<b>Project Start:</b>	Fall 2024
<b>Est. Completion:</b>	Early 2026

The purpose of this project is to replace the northbound U.S. 1 bridge over Turnbull Creek in southeastern Volusia County. This project is located just north of Scottsmoor and south of Oak Hill. This project will replace the northbound bridge with a slightly higher and wider structure meeting current



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standards. The 12-foot-wide travel lanes will remain. The project also includes milling and resurfacing the bridge and the approaches, as well as restriping.

### 442874-1 S.R. A1A from North of S.R. 40 (Granada Boulevard) to North of Roberta Road

- Contract: E54B2
- Project Start: January 2025
- Estimated Completion: Fall 2026

**Update:** The contractor is working on installing sidewalks and curbs.

	<b>Work Type:</b>	Resurfacing
	<b>Phase:</b>	Construction
	<b>City:</b>	Ormond Beach
	<b>County:</b>	Volusia
	<b>Road:</b>	SR 40 SR A1A
	<b>Construction Cost:</b>	\$20.4 Million
	<b>Project Start:</b>	Early 2025
<b>Est. Completion:</b>	Fall 2026	

This project will make improvements along State Road (S.R.) A1A from north of Granada Boulevard (S.R. 40) to north of Roberta Road in Ormond Beach. The project will repave this portion of S.R. A1A and enhance safety and operations for all users.

To encourage safer driving speeds, the project will introduce subtle alignment shifts and add curb and gutter along parts of the corridor. Improvements also include adding left-turn lanes at the intersection of Neptune Avenue for enhanced traffic operations. The speed limit of 35 mph throughout the corridor will be reduced to 30 mph during construction and will remain 30 mph after project completion.

Pedestrian safety enhancements include new sidewalks where possible on the east side of the road, as well as a shared-use path on the west side of the road. Existing pedestrian curb ramps will be upgraded to current Americans with Disabilities Act (ADA) standards. Raised midblock crossings with pedestrian-activated signals will be installed. Traffic signal, lighting and drainage improvements will also be included.

### 442884-1 S.R. A1A from North of International Speedway Boulevard to Milsap Road

- Contract: E54B2
- Project Start: January 2025
- Estimated Completion: Fall 2026

**Update:** The contractor is working on removing concrete, utility adjustments, constructing midblock crossings, and signalization.



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	<p><b>Work Type:</b> Resurfacing</p> <p><b>Phase:</b> Construction</p> <p><b>Length:</b> 3.666 miles</p> <p><b>City:</b> Daytona Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR A1A</p> <p><b>Construction Cost:</b> \$20.5 Million</p> <p><b>Project Start:</b> Early 2025</p> <p><b>Est. Completion:</b> Fall 2026</p>
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The goal of the project is to extend the service life of the roadway and enhance safety and operations for all users along the corridor. In addition to repaving this segment of S.R. A1A, the project will introduce subtle alignment shifts and raised intersections to encourage safer driving speeds and enhance pedestrian safety. Traffic-signal and lighting upgrades, as well as drainage improvements, are included.

Pedestrian safety enhancements include wider sidewalks, raised midblock crossings with pedestrian-activated signals, and upgraded curb ramps to comply with the Americans with Disabilities Act (ADA).

Goes with 446544-1

### 446544-1 S.R. A1A at Williams Avenue

- Contract: E54B2
- Project Start: January 2025
- Estimated Completion: Fall 2026

**Update:** The contractor is awaiting power to activate signals.

	<p><b>Phase:</b> Construction</p> <p><b>Length:</b> 0.006 miles</p> <p><b>City:</b> Daytona Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR A1A</p> <p><b>Construction Cost:</b> \$1.2 Million</p> <p><b>Project Start:</b> Early 2025</p> <p><b>Est. Completion:</b> Fall 2026</p>
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The purpose of this project is to provide traffic-signal upgrades at the intersection of State Road (S.R.) A1A (Atlantic Avenue) and Williams Avenue. This project also includes pedestrian lighting, curb-ramp and sidewalk upgrades, drainage pipe and structures, along with signing and pavement markings. Goes with 442884-1.

**452994-1 Nova Road (S.R. 5A) at Miles Drive New Traffic Signal**

- Contract: Unknown
- Project Start: April 2025
- Estimated Completion: Early 2026

**Update:** The contractor is awaiting power to activate signals.

	<table> <tr> <td><b>Work Type:</b></td> <td>Traffic Signal Work</td> </tr> <tr> <td><b>Phase:</b></td> <td>Construction</td> </tr> <tr> <td><b>Limits:</b></td> <td>Nova Road (S.R. 5A) at Miles Drive</td> </tr> <tr> <td><b>Length:</b></td> <td>0.1 miles</td> </tr> <tr> <td><b>City:</b></td> <td>Port Orange</td> </tr> <tr> <td><b>County:</b></td> <td>Volusia</td> </tr> <tr> <td><b>Road:</b></td> <td>SR 5A</td> </tr> <tr> <td><b>Construction Cost:</b></td> <td>\$1,000,000</td> </tr> <tr> <td><b>Project Start:</b></td> <td>Early 2025</td> </tr> <tr> <td><b>Est. Completion:</b></td> <td>Early 2026</td> </tr> </table>	<b>Work Type:</b>	Traffic Signal Work	<b>Phase:</b>	Construction	<b>Limits:</b>	Nova Road (S.R. 5A) at Miles Drive	<b>Length:</b>	0.1 miles	<b>City:</b>	Port Orange	<b>County:</b>	Volusia	<b>Road:</b>	SR 5A	<b>Construction Cost:</b>	\$1,000,000	<b>Project Start:</b>	Early 2025	<b>Est. Completion:</b>	Early 2026
<b>Work Type:</b>	Traffic Signal Work																				
<b>Phase:</b>	Construction																				
<b>Limits:</b>	Nova Road (S.R. 5A) at Miles Drive																				
<b>Length:</b>	0.1 miles																				
<b>City:</b>	Port Orange																				
<b>County:</b>	Volusia																				
<b>Road:</b>	SR 5A																				
<b>Construction Cost:</b>	\$1,000,000																				
<b>Project Start:</b>	Early 2025																				
<b>Est. Completion:</b>	Early 2026																				

The purpose of the project is to improve safety and operations at the intersection of Nova Road (State Road 5A) and Miles Drive in Port Orange. Work involves constructing a traffic signal with new mast arms, new accessible pedestrian signals and crosswalks, and new intersection lighting. Sidewalk and curb-ramp construction and minor resurfacing within the intersection are included.

**448798-1 S.R. 430 from Clyde Morris Boulevard to east of Beach Street**

- Contract: T5832
- Project Start: May 2025
- Estimated Completion: Spring 2026

**Update:** The contractor is installing sidewalks and signalization.



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	<b>Work Type:</b>	Resurfacing
	<b>Phase:</b>	Construction
	<b>Length:</b>	2.37 miles
	<b>City:</b>	Daytona Beach
	<b>County:</b>	Volusia
	<b>Road:</b>	SR 430
	<b>Construction Cost:</b>	\$12 Million
	<b>Project Start:</b>	Spring 2025
	<b>Est. Completion:</b>	Spring 2026

The purpose of the project is to repave Mason Avenue (State Road (S.R.) 430) from Clyde Morris Boulevard to east of Beach Street and to implement safety improvements along the corridor. The design will incorporate some recommendations developed during the Mason Avenue Corridor Planning Study (work performed under FPID [446756-1](#)). The purpose of the planning study was to evaluate near-term and longer-term improvements to enhance multimodal safety, operations, and connectivity for all modes of travel.

Improvements include adding four new raised midblock crossings equipped with Pedestrian Hybrid Beacons (PHBs), upgrading existing crosswalks, and adding a sidewalk on the north side of Mason Avenue.

### [410251-5](#) U.S. 17 (S.R. 15) from Lake Winona Road to south of East 4th Avenue

- Contract: E56F4
- Project Start: August 2025
- Estimated Completion: Early 2026

**Update:** This project received final acceptance on Jan. 23.

	<b>Work Type:</b>	Resurfacing
	<b>Phase:</b>	Construction
	<b>Length:</b>	8.883 miles
	<b>City:</b>	Pierson
	<b>County:</b>	Volusia
	<b>Road:</b>	SR 15 SR 40 US 17
	<b>Construction Cost:</b>	\$5.5 million
	<b>Project Start:</b>	Summer 2025
	<b>Est. Completion:</b>	Early 2026

The purpose of this project is to increase capacity and enhance safety along U.S. 17/State Road (S.R.) 15 from south of Spring Street to Lake Winona Road. The project widens U.S. 17 from two lanes to four lanes to enhance mobility in the area. A new roundabout at the intersection of U.S. 17 and Spring Garden Avenue/Spring Garden Ranch Road is also being constructed to improve operations and safety.



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This project also includes a multi-use trail from Spring Garden Avenue to Lake Winona Road and a new entrance into the Department of Forestry compound. This project is a portion of the overall project approved in the 2006 PD&E study to widen U.S. 17 to north of S.R. 40 (FPID No. 410251-1). Another segment, project 410251-4, proposes to widen U.S. 17 from south of Winona Road to S.R. 40 and includes a new bridge over Deep Creek, as well as a wildlife crossing culvert.

### 449235-1 U.S. 17-92 at Enterprise Road Intersection Improvements

- Contract: T5842
- Project Start: August 2025
- Estimated Completion: Spring 2026

**Update:** The contractor is working on utility adjustments.

	<table> <tr> <td><b>Work Type:</b></td> <td>Intersection Work</td> </tr> <tr> <td><b>Phase:</b></td> <td>Construction</td> </tr> <tr> <td><b>Length:</b></td> <td>0.15 miles</td> </tr> <tr> <td><b>City:</b></td> <td>Orange City</td> </tr> <tr> <td><b>County:</b></td> <td>Volusia</td> </tr> <tr> <td><b>Road:</b></td> <td>SR 600 US 17 US 17-92 US 92</td> </tr> <tr> <td><b>Construction Cost:</b></td> <td>\$2 Million</td> </tr> <tr> <td><b>Project Start:</b></td> <td>Summer 2025</td> </tr> <tr> <td><b>Est. Completion:</b></td> <td>Early 2026</td> </tr> </table>	<b>Work Type:</b>	Intersection Work	<b>Phase:</b>	Construction	<b>Length:</b>	0.15 miles	<b>City:</b>	Orange City	<b>County:</b>	Volusia	<b>Road:</b>	SR 600 US 17 US 17-92 US 92	<b>Construction Cost:</b>	\$2 Million	<b>Project Start:</b>	Summer 2025	<b>Est. Completion:</b>	Early 2026
<b>Work Type:</b>	Intersection Work																		
<b>Phase:</b>	Construction																		
<b>Length:</b>	0.15 miles																		
<b>City:</b>	Orange City																		
<b>County:</b>	Volusia																		
<b>Road:</b>	SR 600 US 17 US 17-92 US 92																		
<b>Construction Cost:</b>	\$2 Million																		
<b>Project Start:</b>	Summer 2025																		
<b>Est. Completion:</b>	Early 2026																		

This project was developed from a 2020 intersection safety study and is intended to help reduce the number and severity of crashes at the intersection of U.S. 17-92 (Volusia Avenue) and Enterprise Road. Improvements include replacing the free-flow right-turn lane from westbound Enterprise Road to northbound U.S. 17-92 with two dedicated right-turn lanes onto U.S. 17-92 that are under signal control. A new right-turn lane is proposed along northbound U.S. 17-92 into the shopping plaza.

The project will also reconstruct and upgrade the traffic and pedestrian signals at the intersection, enhance intersection lighting and make necessary drainage improvements. A new sidewalk is to be constructed on the northeast side of the intersection, and pedestrian curb ramps will be upgraded to meet current Americans with Disabilities Act (ADA) standards.

### 450227-2 I-95 Wrong-Way Vehicle Detection System Installation on I-95 at I-4/State Road (S.R.) 400 interchange and at the U.S. 92 interchange

- Contract: T5845
- Project Start: August 2025
- Estimated Completion: Summer 2026



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**Update:** The contractor is installing wrong-way vehicle detection systems (WWVDS) and signalization.

	<p><b>Work Type:</b> Safety Project</p> <p><b>Phase:</b> Construction</p> <p><b>Limits:</b> I-95 at I-4/SR 400 interchange and at US 92 interchange.</p> <p><b>Length:</b> 4.6 miles</p> <p><b>City:</b> Daytona Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> I-4 I-95 SR 400 US 92</p> <p><b>Construction Cost:</b> \$2,300,000</p> <p><b>Project Start:</b> Summer 2025</p> <p><b>Est. Completion:</b> Summer 2026</p>
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The purpose of this project is to install wrong-way vehicle detection systems (WWVDS) on interstate off-ramps to notify drivers, traffic emergency responders, and law enforcement of wrong-way driving activity. The goal of this project is to enhance safety for the travelling public by deterring and minimizing accidents due to wrong-way driving. This technology will be implemented at 24 ramps on I-95 at Old Dixie Highway interchange, I-95 at SR 421 interchange, I-95 at I-4/SR 400 interchange, I-95 at US 92 interchange, and at I-95 at US 1 interchange. The WWVDS initiative supports the FDOT's commitment to achieving zero fatalities and serious injuries on the state highway system. For more information on the WWVDS initiative and technology, visit <https://www.fdot.gov/traffic/teo-divisions.shtm/cav-ml-stamp/Wrong-Way-driving>.

### **453709-1 I-4 Bridge Rehabilitation**

- Contract: E55F9
- Project Start: November 2025
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on paving and striping operations.



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	<p><b>Work Type:</b> Bridge Work</p> <p><b>Phase:</b> Construction</p> <p><b>Length:</b> 3.128 miles</p> <p><b>City:</b> DeBary Deltona Sanford</p> <p><b>County:</b> Seminole Volusia</p> <p><b>Road:</b> I-4</p> <p><b>Construction Cost:</b> \$485,000</p> <p><b>Est. Completion:</b> Early 2026</p>
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The purpose of this project is to perform various repairs to Interstate 4 (I-4) bridges from Orange Boulevard in Seminole County to Saxon Boulevard in Volusia County. Planned bridge repairs include approach-slab resurfacing to smooth the transition onto the bridges at I-4 over Orange Boulevard, deck repairs at I-4 over Dirksen Drive, and concrete sealing at Saxon Boulevard over I-4.

### 449792-1 S.R. 40 Movable Bridge Rehabilitation

- Contract: E52F0
- Project Start: January 2026
- Estimated Completion: Summer 2026

**Update:** The contractor is currently working on hanging traffic gate platforms.

	<p><b>Work Type:</b> Bridge Work</p> <p><b>Phase:</b> Construction</p> <p><b>Length:</b> 0.098 miles</p> <p><b>City:</b> Astor</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR 40</p> <p><b>Construction Cost:</b> \$5.6 Million</p> <p><b>Project Start:</b> Early 2026</p> <p><b>Est. Completion:</b> Summer 2026</p>
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This project will update mechanical and electrical components of the State Road (S.R.) 40 movable bridge crossing the St. Johns River in Astor. Improvements include a new emergency backup generator and new machinery, including span locks and brakes. A new control system will also be installed.



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### UPCOMING FLAGLER COUNTY PROJECTS

None currently.

### FLAGLER COUNTY

#### 445216-1 U.S. 1 (S.R. 5) from East Ridgewood Avenue to north of Palm Coast Parkway

- Contract: T5825
- Project Start: November 2024
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on signalization and grading.

	<b>Work Type:</b>	Resurfacing
	<b>Phase:</b>	Construction
	<b>Length:</b>	5.966 miles
	<b>City:</b>	Bunnell Palm Coast
	<b>County:</b>	Flagler
	<b>Road:</b>	SR 5 US 1
	<b>Construction Cost:</b>	\$15.2 Million
	<b>Project Start:</b>	Fall 2024
	<b>Est. Completion:</b>	Early 2026

The purpose of the project is to repave this segment of U.S. 1 (State Road (S.R.) 5) to extend the service life of the existing roadway. To enhance safety, the project proposes to convert the existing median opening at East Plane Street to a directional median opening. Other improvements include constructing a 6-foot-wide sidewalk to close sidewalk gaps where existing right of way allows and upgrading pedestrian features at intersections within the project limits.

#### 445216-2 U.S. 1 (S.R. 5) from north of Palm Coast Parkway to St. Johns County Line

- Contract: E55F2
- Project Start: July 2025
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on installing drainage and bridge work.



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	<b>Work Type:</b>	Resurfacing
	<b>Phase:</b>	Construction
	<b>Length:</b>	6.84 miles
	<b>City:</b>	Palm Coast
	<b>County:</b>	Flagler
	<b>Road:</b>	SR 5 US 1
	<b>Construction Cost:</b>	\$8 Million
<b>Project Start:</b>	Summer 2025	
<b>Est. Completion:</b>	Early 2026	

The purpose of the project is to resurface U.S. 1 (State Road 5) from north of Palm Coast Parkway to south of the St. Johns County line to extend the service life of the existing roadway.

Work on this project does not include the existing roundabout intersection at West Matanzas Woods Parkway or on the roundabout at the intersection of Old Kings Road and U.S. 1, which recently started construction. A private developer is building the roundabout at Old Kings Road. For questions regarding that project, please contact the developer's project manager, Joe Walter, at [JMWalter@drhorton.com](mailto:JMWalter@drhorton.com) or by phone at 904-421-4613.

### **FLAGLER AND VOLUSIA COUNTIES**

#### **452444-1 & 452443-1 S.R. A1A Road/Slope Protection from S.R. 5 to Flagler Road and Volusia/Flagler County Line to Osprey Road**

- Contract: H5461
- County: Flagler
- Estimated Start: March 2024
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on general site maintenance.

- Contract: H5461
- County: Volusia
- Estimated Start: March 2024
- Estimated Completion: Early 2026

**Update:** The contractor is currently working on general site maintenance.

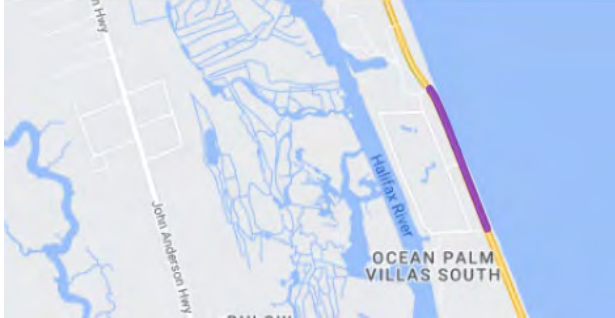
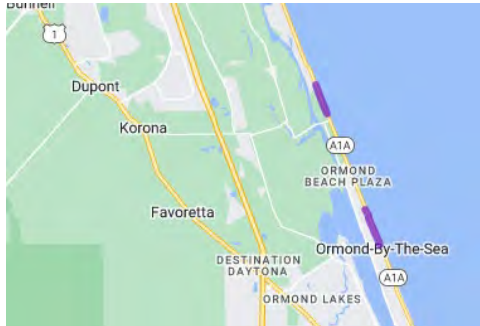


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<p style="text-align: center;"><b>452444-1</b></p> 	<p style="text-align: center;"><b>452443-1</b></p> 
<p><b>Work Type:</b> Erosion Protection</p> <p><b>Phase:</b> Construction</p> <p><b>Limits:</b> Flagler County line to S. Central Avenue</p> <p><b>City:</b> Flagler Beach</p> <p><b>County:</b> Flagler</p> <p><b>Road:</b> SRA1A</p> <p><b>Construction Cost:</b> \$21.4 Million</p> <p><b>Project Start:</b> Spring 2024</p>	<p><b>Work Type:</b> Erosion Protection</p> <p><b>Phase:</b> Construction</p> <p><b>City:</b> Ormond Beach</p> <p><b>County:</b> Volusia</p> <p><b>Road:</b> SR A1A</p> <p><b>Construction Cost:</b> \$82.5 Million</p>
<p>The purpose of this project is to construct a buried seawall in southern Flagler County to provide long-term protection for State Road (S.R.) A1A. The seawall will begin at South Central Avenue and extend south to the Flagler County line. The wall will continue to north of High Bridge Road in Volusia County. Construction is expected to begin near South Central Avenue in late February.</p> <p>The Volusia County portion is covered under project <a href="#">452443-1</a> and began construction in summer 2024.</p> <p>The project was recommended in the S.R. A1A Resiliency Plan, which was a joint effort by representatives from the FDOT, Flagler County, the City of Flagler Beach, and Volusia County to explore options to repair and strengthen S.R. A1A in Flagler and Volusia counties.</p>	<p>The purpose of this project is to construct buried seawalls in Volusia County to provide long-term protection for State Road (S.R.) A1A. The first location is from south of Sunrise Avenue to Marlin Drive. The second location begins one-half mile north of High Bridge Road and continues to the Flagler County line.</p> <p>The Flagler County portion is covered under project <a href="#">452444-1</a> and began construction in summer 2024.</p> <p>The project was recommended in the S.R. A1A Resiliency Plan, which was a joint effort by representatives from the FDOT, Flagler County, the City of Flagler Beach, and Volusia County to explore options to repair and strengthen S.R. A1A in Flagler and Volusia counties.</p>



# Flagler County Design & Construction Projects Report

January 2026

## **Sidewalk & Trail Program**

- Bulow Creek Headwaters Regional Park – Planning phase is underway with the first public meeting held on June 4, 2025. Presentation/Update to County Commission was made at a BOCC workshop on September 15, 2025. A public meeting is scheduled for February 3, 2026. Planning efforts are anticipated to conclude in Summer 2026 when the project will transition into design & permitting.
- Trailhead for GST & Lehigh Trail – Coordination with the Department’s CSC is underway and is being coordinated with planned Eco-Discovery Center. Design phase is anticipated to begin in the first quarter 2026.
- Old Kings Road South Trail (SR100 to County Line) – Design began in July 2025, and a 60% design submittal is anticipated in January 2026. Completion of design and permitting is anticipated by September 2026.



## **VOLUSIA-FLAGLER TPO BOARD MEETING SUMMARY JANUARY 28, 2026**

- Approved the Consent Agenda, including the November 19, 2025 TPO Board meeting minutes and letters of support for FDOT and VoTran applications to grant programs
- Reviewed and approved Resolution 2026-01 amending the FY 2025/26 to FY 2029/30 Transportation Improvement Program (TIP) by roll call vote
- Reviewed and approved Resolution 2026-02 adopting the 2026 Volusia-Flagler TPO Transportation Safety Targets
- Received a presentation and discussion of the Volusia-Flagler TPO FY 2026/27 to FY 2027/28 Unified Planning Work Program (UPWP) task activities
- Received the FDOT report, including a video detailing the new roundabout near Cody's Corner in Flagler County, and a reminder that January is National Move Over Month
- Received the Executive Director's report, including a reminder that the Call for Projects is currently open through the end of February; and updates regarding Senate and House bills that relate to the TPO and its member governments
- Received TPO Chairperson comments including an announcement of the cancellation of the February 4, 2026 Executive Committee meeting due to a lack of agenda items

***The next Volusia-Flagler TPO Board meeting will be on  
Wednesday, February 25, 2026 at 9:00 a.m.***

**JANUARY 2026**

[WWW.VFTPO.ORG](http://WWW.VFTPO.ORG)

## **MLK COMMUNITY HEALTH RESOURCE FAIR OUTREACH**



**E-BIKE  
Safety**



The Volusia-Flagler TPO joined residents and community partners on January 10 for the City of Daytona Beach's annual MLK Community Health Resource Fair at Daisy Stocking Park. The gathering brought together health vendors, food offerings, and family-friendly activities designed to promote wellness and connection across the community. The TPO hosted an outreach table, sharing bicycle, pedestrian, and driver safety tips with attendees throughout the day. Staff also distributed reflective vests, first-aid kits, and bicycle lights to help residents stay safe on local roadways. Visitors stopped by for conversations about emerging mobility trends—with e-bikes standing out as the most talked-about topic. Additional photos from the event, captured by the City of Daytona Beach, are available to view by [clicking here](#).



### John H. Dickerson Library Helmets

TeenTober™ was a nationwide celebration hosted by libraries in October and is aimed at celebrating teens and promoting year-round teen services. As part of TeenTober™, the TPO fit and donated bicycle helmets to a number of teens at the Daytona Beach John H. Dickerson Public Library. On December 17<sup>th</sup>, the TPO staff went back to the library to fit the teens who weren't able to be fitted in November. The teens received refurbished bicycles as well as new bicycle locks and helmets. TPO staff also provided bicycle lights and safety information to educate the teens on ways to stay safe while riding their bicycles.

### Ongoing Projects & Activities

- Best Foot Forward for Pedestrian Safety Program (Flagler County) Implementation
- TPO Apportionment Implementation
- Implement Traffic Operations/Safety and Bicycle/Pedestrian Feasibility Studies
- Vision Zero Action Plan Implementation
- Annual Call for Projects Priority Process Open
- Volusia-Flagler TPO Website Update
- FY 2026/27 and 2027/28 Unified Planning Work Program (UPWP) Development
- Update to Public Participation Plan (PPP)

**Please Note:** We have updated all TPO staff email addresses. They have changed from @r2ctpo.org to @vftpo.org (i.e. [Sharris@vftpo.org](mailto:Sharris@vftpo.org)). Please update your TPO email address information accordingly.

### Upcoming Events

**February 12 - Connecting to Palm Coast Expo**

5:30 pm - 7:30 pm

Palm Coast Community Center

305 Palm Coast Parkway NE, Palm Coast

**February 19 - FACT Fair**

5:30 pm - 7:00 pm

Deltona Middle School

250 Enterprise Road, Deltona

**April 18 - Ponce Preserves the Planet Event**

10:00 am - 1:00 pm

Ponce Preserve

4401 S. Peninsula Drive, Ponce Inlet





# Upcoming Events

February-March 2026

## February 3

### Flagler County Best Foot Forward Sign-Waving Event

8:30 am – 10:00 am

SR 100 and S. Chapel Street, Bunnell

This event is to bring awareness to the driver yield rate at this intersection.

More info: [Click Here](#)

## February 5

### Volusia County Community Traffic Safety Team (CTST) Meeting

9:00 am – 10:30 am

Volusia County Public Works Northeast Services Facility

3771 W International Speedway Blvd, Daytona Beach

More info: [Click Here](#)

## February 10

### Flagler County Community Traffic Safety Team (CTST) Meeting

9:00 am – 10:00 am

Flagler Gov't Services Bldg. #2

1769 E. Moody Blvd. 3rd Floor, Community Conference Room, Bunnell

More info: [Click Here](#)

## February 10

### Volusia County Best Foot Forward Sign-Waving Event

9:00 am – 10:30 am

Dirksen Dr. and Mansion Blvd., DeBary

This event is to bring awareness to the driver yield rate at this intersection.

More info: [Click Here](#)

## February 11

### 2<sup>nd</sup> Annual District 5 Community Traffic Safety Team (CTST) Summit

9:00 am – 12:00 noon

FDOT Regional Transportation Management Center

4975 Wilson Rd, Sanford

More info: [Click Here](#)

## February 11

### Flagler County Transportation Disadvantaged Local Coordinating Board Quarterly Meeting

10:00 am

Government Service Bldg., Finance & Budget Conf. Rm

1769 East Moody Blvd., Bldg. 2, Bunnell

More info: [Click Here](#)



# Upcoming Events

February-March 2026

## February 11

### **TPO Bicycle/Pedestrian Advisory Committee (BPAC) Meeting**

2:00 pm

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## February 11

### **Central Florida Commuter Rail Commission (CFCRC) Technical Advisory Committee (TAC) Meeting**

2:00 pm – 3:00 pm

Lynx Administrative Building

455 North Garland Ave, Orlando

More info: [Click Here](#)

## February 12

### **Palm Coast Expo**

5:30 pm – 7:30 pm

Palm Coast Community Center

305 Palm Coast Parkway NE, Palm Coast

More info: [Click Here](#)

The TPO will staff a table at this event and share tips on staying safe while biking, walking, and driving.

## February 17

### **TPO Citizens Advisory Committee (CAC) Meeting**

1:15 pm

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## February 17

### **TPO Technical Coordinating Committee (TCC) Meeting**

3:00 pm

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## February 19

### **Volusia County Best Foot Forward Steering Committee Virtual Meeting**

9:00 am – 10:00 am

More info: [Click Here](#)



# Upcoming Events

February-March 2026

## February 19

### Families & Communities Together (FACT) Fair

5:30 pm – 7:00 pm

Deltona Middle School

250 Enterprise Rd., Deltona

More info: [Click Here](#)

The TPO will host a table and educate students and families about bicycle, pedestrian, and driver safety.

## February 23

### Safe Kids Coalition Meeting

2:00 pm – 3:00 pm

Location: 1845 Holsonback Dr., Conference Room C, Daytona Beach

More info: [Click Here](#)

## February 24

### Flagler County Best Foot Forward Steering Committee Virtual Meeting

9:00 am – 10:00 am

More info: [Click Here](#)

## February 25

### Volusia-Flagler TPO Board Meeting

9:00 am

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## February 26

### Central Florida Commuter Rail Commission (CFCRC) Board Meeting

2:00 pm – 3:00 pm

Lynx Administrative Building

455 North Garland Ave, Orlando

More info: [Click Here](#)

## February 26-27

### East Central Florida Regional Planning Council Leadership Summit

8:00 am – 5:00 pm (Feb 26) & 8:00 am – 3:30 pm (Feb 27)

The Brannon Center

105 South Riverside Dr., New Smyrna Beach

More info: [Click Here](#)

## March 4

### TPO Executive Committee Meeting

9:00 am

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)



# Upcoming Events

February-March 2026

## March 5

### **Volusia County Community Traffic Safety Team (CTST) Meeting**

9:00 am – 10:30 am

Volusia County Public Works Northeast Services Facility  
3771 W International Speedway Blvd, Daytona Beach

More info: [Click Here](#)

## March 10

### **Flagler County Community Traffic Safety Team (CTST) Meeting**

9:00 am – 10:00 am

Flagler Gov't Services Bldg. #2  
1769 E. Moody Blvd. 3rd Floor, Community Conference Room, Bunnell

More info: [Click Here](#)

## March 11

### **TPO Bicycle/Pedestrian Advisory Committee (BPAC) Meeting**

2:00 pm

TPO Conference Room  
1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## March 11

### **Central Florida Commuter Rail Commission (CFCRC) Technical Advisory Committee (TAC) Meeting**

2:00 pm – 3:00 pm

Lynx Administrative Building  
455 North Garland Ave, Orlando

More info: [Click Here](#)

## March 17

### **TPO Citizens Advisory Committee (CAC) Meeting**

1:15 pm

TPO Conference Room  
1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## March 17

### **TPO Technical Coordinating Committee (TCC) Meeting**

3:00 pm

TPO Conference Room  
1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)



# Upcoming Events

February-March 2026

## March 23

### Safe Kids Coalition Meeting

2:00 pm – 3:00 pm

Location: To be determined

More info: [Click Here](#)

## March 25

### Volusia-Flagler TPO Board Meeting

9:00 am

TPO Conference Room

1540 Cornerstone Blvd., Suite 240, Daytona Beach

More info: [Click Here](#)

## March 26

### Central Florida Commuter Rail Commission (CFCRC) Board Meeting

2:00 pm – 3:00 pm

Lynx Administrative Building

455 North Garland Ave, Orlando

More info: [Click Here](#)

# Volusia County Transit to Implement Service Changes March 1; Public Outreach Planned

**January 22, 2026**

VoTran will implement several route changes and replace some fixed-route service with VoRide beginning March 1. Volusia County's Transit Services Division will conduct upcoming public outreach events to inform riders about the changes.

## Route Changes

### East Volusia

- Route 1: The route will be eliminated. Service north of Granada Boulevard will be replaced by VoRide. Service on A1A between International Speedway Boulevard and Granada Boulevard will be replaced by Route 19.
- Route 3: The A, B and C branches will be eliminated. All trips will operate between the Transfer Plaza and the Thompson Creek Superstop near the intersection of Granada Boulevard and U.S. 1. Service north of Granada Boulevard will be replaced by VoRide.
- Route 10: Outbound trips will depart the Transfer Plaza at :35, with all subsequent timepoints adjusted by five minutes. Inbound trips will not change.
- Route 15: Off-peak service will be reduced to hourly departures from the Transfer Plaza. Peakhour service (6–9 a.m. and 3–7 p.m.) will continue every 30 minutes.
- Route 17: The A branch, serving areas south of Dunlawton Avenue to Ponce Inlet, will be eliminated and replaced by on-demand service through Uber Transit. Trips must be booked through the VoTran On Demand app. All trips will follow the current B branch and will be designated Route 17.
- Route 19: Service will increase to operate every 30 minutes.
- NSB Flex Service: The service will be converted to VoRide and will operate from 7 a.m. to 6 p.m.



- Night service: Night Service routes 3, 4, 10, 11 and 15 will be replaced by VoRide. A new Route 70 will operate from 7 p.m. to midnight, replacing Routes 1 and 17.

### Public Outreach

Throughout February, Transit Services Division staff will be onboard affected routes and at the Transfer Plaza to inform riders of the changes. The division will also host three open-house style public meetings to provide additional information, including how to use the VoRide booking app.

- Jan. 28, 2–4 p.m.: New Smyrna Beach Regional Library, 1001 S. Dixie Freeway, New Smyrna Beach. Riders can use VoTran Flex Service.
- Feb. 11, 9:30–11:30 a.m.: Ormond Beach Regional Library, 30 S. Beach St., Ormond Beach. Riders can use Route 19.
- Feb. 11, 2–4 p.m.: Dickerson Library, 411 S. Keech St., Daytona Beach. Riders can use Route 15.
- Feb. 12, noon–4 p.m.: Port Orange Regional Library, 1005 City Center Circle, Port Orange. Riders can use Route 12. Flyers detailing route and schedule changes will be available on all buses.

For more information, riders can call VoTran at 386-761-7700, visit [www.votran.org](http://www.votran.org) or use the myStop mobile app. Transit Services Division regularly evaluates operations and encourages riders to provide feedback.



**COUNTY of VOLUSIA  
TRANSIT SERVICES DIVISION  
d/b/a  
VoTran**



**Transit Development Plan  
2025  
Annual Update**

**Prepared by:**

**Ralf Heseler  
Transit Planning Manager**

**January 2026**

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## 1.0 Introduction

Each public transportation agency that receives State Block Grant funding within the State of Florida is required by the Florida Department of Transportation (FDOT) to generate a Transit Development Plan (TDP). The plan covers a 10-year period and is intended to ensure that the provision of public transportation services is consistent with the travel needs and mobility goals of the community. The TDP serves as a guide in the future development of the transit system and encourages the consideration of strategic issues, mobility needs and prioritization of these needs in the form of a staged implementation plan.

In March 2023, the Volusia County Council approved a reorganization that resulted in the creation of a new business model to manage VoTran. The Transit Services Division was created and manages the Administration, Finance and Planning activities as well as providing oversight of the Operations and Maintenance contractor to provide daily transit services as VoTran.

The Transit Services Division's current major update of the TDP (then VoTran) was adopted by Volusia County Council in August 2021. The following report is the fourth annual update of the TDP. Annual updates must be in the form of a progress report on the 10-year implementation program and must include:

- Past year's accomplishments compared to the original implementation program.
- Analysis of any discrepancies between the plan and its implementation for the past year and steps that will be taken to attain the original goals and objectives.
- Any revision to the implementation program for the coming year.
- Revised implementation program for the tenth year of the updated plan.
- A revised financial plan.
- A revised list of projects or services needed to meet the goals and objectives.

## 2.0 Past Year Accomplishments

This section reviews the Transit Services Division actions in 2024/2025. These accomplishments are organized according to the goals expressed in the adopted TDP. Some actions, such as marketing, relate to more than one goal and appear with the goal most directly corresponding to the TDP recommendations described fully in the following section. The performance information will utilize annual data wherever available. Therefore, the time frame for the reported year could be either the last completed fiscal year 2023/2024 or the most recent calendar year ending December 2025.

This TDP does not propose any deletions to the recommended actions in this annual update.



# Goals and Objectives

The updated goals, objectives and policy initiatives recommended for the 2022-2031 Transit Services Division TDP Major Update are presented below.

**Goal 1: Provide an effective and efficient transit service in a fiscally responsible and environmentally-friendly method.**

**Objective 1.1: Monitor service quality and maintain minimum performance standards.**

***Initiative:** Annually complete performance monitoring based on the performance standards for fixed-route and paratransit services.*

**Action:** The Transit Services Division annually completes and submits the National Transit Database (NTD) Report to the Federal Transit Administration (FTA), provides updates to the Transit Development Plan (TDP) to the Florida Department of Transportation (FDOT), the Transportation Disadvantaged Service Plan (TDSP) and the Annual Operating Report (AOR) to the Florida Commission for the Transportation Disadvantaged (FLCTD). The Transit Services Division also compiles quarterly performance reports that are reviewed and approved by the Transportation Disadvantaged Local Coordinating Board (TDLCB). Additionally, the Transit Services Division is monitored by the Volusia County Transportation Planning Organization through the Annual Quality Assurance and Performance Evaluation.

***Initiative:** Conduct an on-board survey at least every 5 years as part of the major TDP update to monitor changes in user demographics, travel behavior characteristics, and user satisfaction, as well as maintain compliance with FTA Title VI Circular 4702.1B.*

**Action:** On-board surveys were conducted as part of the major TDP process that was adopted by County of Volusia Council in August of 2021. The Transit Services Division will continue to have on-board surveys conducted as required by FTA Title VI Circular 4702.1B.

***Initiative:** In coordination with Transit Asset Management (TAM) planning, develop and review/update a system of asset performance measures.*

**Action:** The Transit Services Division uses the TAM as part of the planning and review of asset performance measures and will continue to use the TAM program for future monitoring of assets. The TAM is reviewed and updated annually.

***Initiative:** Maintain APC system for tracking ridership, on-time performance, and bus stop utilization data.*

**Action:** The Transit Services Division uses the Automatic Passenger Counter (APC) system installed on buses as part of the planning and review of bus route performance monitoring and will continue to use the system for monitoring transit route ridership, on-time performance and bus stop utilization.



**Objective 1.2: Improve frequency on high performing routes to at least 30 minutes.**

**Action:** The Transit Services Division plans to increase the frequency on high performing routes when ridership data warrants such actions and funding and staffing is available.

**Objective 1.3: Increase service delivery to include expanded weekend and weekday service spans based on transit demand.**

*Initiative:* Expand opportunities for multimodal travel, including premium and express bus services, park-and-ride facilities, and improved bicycle and pedestrian access by implementing the adopted 10-Year Transit Development Plan's service and capital improvements.

**Action:** The Transit Services Division continues to explore and expand on opportunities to provide multimodal travel, premium and express bus services, park-and-ride facilities, and enhanced bicycle and pedestrian access in support of the TDP.

*Initiative:* Continue to pursue additional funding opportunities to increase frequencies on high performing routes or expand service to new areas with the county based on the priorities identified in the adopted 10-Year Transit Development Plan.

**Action:** The Transit Services Division continuously seeks additional funding opportunities to increase frequencies on high performing routes or expand service to new areas with the county based on the priorities identified in the TDP.

*Initiative:* Implement service efficiency adjustments and system redesign recommendations from the 2021 VoTran COA.

**Action:** The Transit Services Division continues to analyze aspects of the COA recommendations for possible implementation. To date, the recommendation of providing a Mobility-on-Demand (MOD) service on the west side of the county has been implemented. Other COA recommendations will be reviewed for possible future implementation.

*Initiative:* Routinely assess operations to ensure the system eliminates excessive wait times or multiple transfers, as feasible.

**Action:** The Transit Services Division has a Service Review Committee that meets bi-weekly to monitor and review operations to check on-time performance, passenger loads, bus connections and wait times and continuously seeks to minimize the need for multiple transfers.

*Initiative:* Develop a process to obtain financial support from applicable municipalities in Volusia County on an ongoing/annual basis.

**Action:** The County of Volusia Council regularly discusses funding support in meetings with municipalities represented in Volusia County.



*Initiative: Engage municipalities and higher education centers on discussions of service enhancements and promoting use of transit.*

**Action: VoTran staff participate in the annual Disability Fair hosted by the Daytona State College to educate disabled people about using the transit system. VoTran coordinates with staff at the Daytona State Technical Center in providing transit travel information and Transit Services Division staff participate in all Transportation Planning Organization (TPO) boards and committees and present service enhancement information when changes occur. Also, Transit Services Division staff make presentations to municipalities at scheduled municipal meetings as needed.**

#### **Objective 1.4: Improve and maintain the VoTran fleet.**

*Initiative: Maintain transit assets in a State of Good Repair (SGR) as defined by FTA.*

**Action: The Transit Services Division continues to maintain all assets in a State of Good Repair as defined by the Federal Transit Administration (FTA) guidelines.**

*Initiative: Review and update The Transit Services Division's sustainability plan and design standards every three-years to incorporate advancements in environmental materials and policies that aim to reduce energy demand through increasing fleet fuel efficiency, optimize facility energy efficiency and clean energy generation, and advance sustainability in early planning and design.*

**Action: The Transit Services Division regularly reviews and accordingly updates its sustainability plan. Ongoing actions to support sustainability are in part: continuation of using Propane Fuel Buses, recycling of waste oil, oil filters and scrap metals, purchasing tires that are manufactured with more “green” materials and converting all incandescent light bulbs with LED bulbs and installing motion detection light switches in less frequently used areas within the facilities.**

#### **Objective 1.5: Provide connectivity between the east and west parts of the county and to the immediate region with a focus on transit generators and other modal options.**

*Initiative: Provide fast, adequate, and convenient access to existing and planned SunRail stations.*

**Action: VoTran currently provides bus service to SunRail station in DeBary via routes 31 and 33 as well as the DeLand SunRail Station via the Mobility-on-Demand (MOD) service named VoRide.**

*Initiative: Coordinate with regional transit systems, such as LYNX, Lake Xpress, Flagler County Public Transportation (FCPT), and Space Coast Area Transit (SCAT), on service connection enhancements and regional fare payment options for faster and seamless county-to-county travel.*

**Action: The Transit Services Division continues to coordinate with regional transit systems to explore inter-county service connections especially as population and home/business growth in adjoining county borders continue. The Transit Services Division is included in the LYNX/SunRail fare coordination and streamlining efforts.**



*Initiative:* Continue coordination with Rethink commuter services for the implementation of additional commuter programs.

**Action:** The Transit Services Division coordinated with and supported Rethink commuter services until the discontinuation of Rethink on January 31, 2026.

**Objective 1.6: Ensure capable staff are available to lead the agency and deploy the best possible service.**

*Initiative:* Retain and recruit transit professionals with expertise to deliver service.

**Action:** The Transit Services Division and VoTran make great effort to recruit transit professionals through advertising vacancies in transit industry trade publications such as Transit Talent and Mass Transit as well as posting on employment boards on state-wide industry partners; the University of South Florida Center for Urban Transportation Research (CUTR), Rural Transit Assistance Program (RTAP) and the Florida Public Transportation Association (FPTA).

*Initiative:* Ensure staff training opportunities keep pace with industry standards.

**Action:** The Transit Services Division Planning staff as well as VoTran Operations and Maintenance staff attend conferences and training workshops given by FDOT, CUTR, RTAP, CTD and FPTA that provide updates and discussion forums concerning transit industry standards.

*Initiative:* Annually review policies and procedures to ensure they provide the oversight and guidance to promote a healthy work environment.

**Action:** VoTran employees receive annual training provided by the Human Resources Department that covers topics such as Harassment, Communications, Safety, Diversity and Employee Professional Behavior.

**Goal 2: Provide a transit experience that is pleasing to the customer and encourages additional use.**

**Objective 2.1: Make safety a primary element in the development, operation, and maintenance of the transit system.**

*Initiative:* Maximize customer comfort and safety while waiting for and riding VoTran vehicles.

**Action:** Safety for customers and employees is a prime directive for the Transit Services Division and VoTran and is monitored constantly with incidents being addressed promptly. Bus stop security lighting is being installed at various bus stops throughout the system. More transit shelters and benches are being installed at bus stops to provide passenger comfort while waiting for buses.

*Initiative:* Coordinate with local agencies to ensure that all bus stops are ADA accessible and develop an ADA Transition Plan to bring non-compliant stops into compliance.

**Action:** VoTran, in conjunction with a consultant created the Volusia County Bus Stop Improvement Plan in January of 2018 and is used by the Transit Services Division as the transition plan.



*Initiative:* Coordinate with local agencies to review and strengthen policies that maximize pedestrian safety and access to transit stops.

**Action:** The Volusia County Bus Stop Improvement Plan of 2018 helped to improve the permitting and approval process for new residential and commercial developments that require safe access to public transit.

**Objective 2.2: Expand transit marketing and awareness campaigns and continue to develop VoTran’s service branding throughout Volusia County.**

*Initiative:* Develop marketing program and provide educational opportunities for customers and the general public to learn about and use transit.

**Action:** Transit Services Division staff actively promotes and educates the general public about the use and benefits of public transit by attending community functions and sustainability events, and supporting FDOT Mobility Week by distributing informational materials.

*Initiative:* Continue to increase public awareness of the VoTran service planning effort by branding the next major update of the 10-year Transit Development Plan to provide more targeted platform to educate and engage stakeholders and citizens.

**Action:** The Transit Services Division will work with a hired consultant of the next major TDP to facilitate more engagement of stakeholders and citizens allowing for greater input of vested parties and individuals.

*Initiative:* Expand marketing campaigns to colleges/universities, developing targeted materials and strengthening partnerships.

**Action:** Transit Services Division and VoTran staff will educate and promote potential transit users in the community by attending and making presentations at Elementary, Middle and High Schools and FACT (Families and Communities Together) events as well as institutions of higher learning.

*Initiative:* Develop internship opportunities with local colleges in service planning, operations, finance, and management to develop talent, create a test bed for hiring, and foster positive transit perspectives.

**Action:** VoTran staff meets with staff of tech schools to promote employment opportunities within VoTran.

**Objective 2.3: Increase avenues for customers to access information on transit service.**

*Initiative:* Provide educational opportunities for customers and the general public to learn about transit operations and participate in evaluating and developing services.

**Action:** The Transit Services Division makes presentations concerning transit operations and issues at the TPO and County Council where members of the public can attend in person or virtually providing



an opportunity to participate in the discussions. Also, the TDP and TDSP updating process as well as the TDLCB allows for the public to provide input into evaluating the transit services.

**Objective 2.4: Make improvements to fare collection methods to facilitate boarding and streamline fare handling (reloadable cards, mobile ticketing, and tap cards).**

*Initiative: Implement touchless fare payment systems and mobile fare payment methods.*

**Action:** The Transit Services Division is exploring the industry market to learn about the latest technologies available and the feasibility of implementing these systems onto the buses.

*Initiative: Continue to coordinate with LYNX to offer regional fares.*

**Action:** The Transit Services Division continues to coordinate with LYNX to explore the feasibility and practicality of a regional fare system especially in conjunction with SunRail fares.

**Objective 2.5: Develop strategies to track public comments, customer feedback, complaints, and compliments, creating a feedback program that encourages excellent service and accountability.**

*Initiative: Continue to provide customer service and sensitivity training to all new employees and contractors to ensure that all customers are treated with respect.*

**Action:** VoTran ensures that all new employees receive new hire orientation and current employees receive annual training that includes customer service and sensitivity methods.

*Initiative: Periodically review reoccurring customer suggestions and complaints.*

**Action:** VoTran staff meet monthly to review customer service suggestions and complaints and maintains records that provide the ability to monitor and correct activities.

**Goal 3: Utilize the best technologies and innovations available that offer both enhanced systems and positive return on investment.**

**Objective 3.1: Expand Intelligent Transportation System (ITS) improvements.**

*Initiative: Periodically evaluate existing and potential customer information systems (VoTran website, MyStop application, email distribution, etc.) to make the system more attractive to a greater number of existing and potential customers.*

**Action:** The customer information systems are regularly monitored for functionality and reliability to promote the best customer experience. New and emerging technology is explored and tested when feasible to broaden VoTran's attractiveness to current and potential customers.

*Initiative: Continue to upgrade existing technologies (fareboxes, video surveillance, software, etc.) to maintain efficiency of operations and maximize safety.*

**Action:** The Transit Services Division has and will continue to upgrade current technologies and install new technology components as feasible and effective.



*Initiative: Maintain an ITS plan that includes evaluation criteria for potential and proposed ITS projects.*

**Action: The Transit Services Division worked with a consultant that specializes in ITS plans and will utilize the completed plan while making ITS decisions in the future.**

*Initiative: Coordinate with FDOT on TSP and queue jumps along major transit corridors, specifically US 92.*

**Action: Traffic Signal Priority and queue jumps continue to be part of future planning activities and the Transit Services Division will coordinate the reviewing of the practicality and effectiveness of these options with FDOT and County of Volusia Public Works as well as the TPO.**

**Objective 3.2: Explore applicability of microtransit and AV transit and the feasibility of replacing at least part of transit fleet with electric vehicles as existing vehicles reach their useful life benchmark.**

*Initiative: Evaluate the fuel and maintenance cost of the existing fleet and compare to projected costs of electric vehicle capital and maintenance cost.*

**Action: The Transit Services Division explored the feasibility of adding electric buses into the fleet and analyzed the fuel and maintenance costs of electric versus fossil fuel buses.**

*Initiative: Explore federal grants to fund fleet replacement with electric vehicles.*

**Action: The Transit Services Division explored the feasibility of adding electric buses into the fleet and compiled data for future consideration.**

*Initiative: Implement technology-based on-demand travel options in low-density areas to connect locally and/or as first-mile/last-mile access options.*

**Action: The Transit Services Division implemented a Mobility-on-Demand (MOD) service in the western portion of the county.**

*Initiative: Explore applicability and suitability of implementing an AV transit pilot project in a high-demand/high-density area.*

**Action: The Transit Services Division may explore the feasibility of using an AV transit type service in the high-density portion of the county.**

**Objective 3.3: Assess all major capital purchases prior to initiating for value to the agency, capacity to deploy successfully, and cost-benefit to the community.**

*Initiative: Explore new technology applications, such as Wi-Fi on buses, ticket vending machines real-time bus arrival information, and transit signal priority on key transit routes to enhance operations and/or the rider's experience.*



**Action:** The Transit Services Division seeks to implement ticket vending machines and real-time bus arrival information systems within the next two years. The Transit Services Division may explore the feasibility of implementing transit signal priority on key routes and coordinate with FDOT and County of Volusia Public Works Department.

**Goal 4: Encourage a connected, sustainable, and efficient multimodal transportation system throughout Volusia County’s urban service area.**

**Objective 4.1: Increase local knowledge of transit’s financial impact on Volusia County and the potential benefits of improvement to the transit system.**

***Initiative:** Coordinate with local agencies to improve local knowledge of the benefits of transit-friendly land uses and land use patterns consistent with the Transit Development Design Guidelines.*

**Action:** Volusia County incorporates transit supportive land use patterns through the Resource Stewardship Program that promotes stewardship of the community’s natural, cultural, and economic resources through education, funding partnerships, and land conservation.

***Initiative:** Coordinate with local agencies to review proposed development projects anticipated to impact the public transportation system and work to identify mitigation strategies in accordance with the adopted Transportation Impact Analysis Guidelines and county development review processes.*

**Action:** Local agencies planning on new developments present project plans to the Transit Services Division Planning Department for review and comments concerning impacts to the transit system and possible mitigating strategies if applicable.

***Initiative:** Coordinate with local agencies concerning opportunities to improve connectivity of public transportation to other multimodal transportation options, such as biking and walking.*

**Action:** Transit Services Division staff work closely with the TPO and its Bicycle and Pedestrian Advisory Committee to review and make recommendations concerning bicycle and walking access opportunities that can be supported by transit.

***Initiative:** Coordinate with local agencies concerning opportunities to improve transit-supportive infrastructure along existing and future public transportation corridors.*

**Action:** The Transit Services Division Planning Department coordinates with all County, City and Town departments in the planning and installation of transit infrastructure along existing and future transportation corridors.

**Object 4.2: Educate community partners on improving planning activities for existing and future transit service.**

***Initiative:** Assist education and coordination activities that encourage investment in transit service and infrastructure.*



**Action:** Transit Services Division staff engages with community partners such as: Council on Aging, Housing and Urban Development, Catholic Charities, Hotel and Motel Association and others to assist in proposing transit services and infrastructure throughout the county.

*Initiative:* Support local and regional connectivity of transit service and infrastructure with available rail service options.

**Action:** Transit Services Division staff supports local and regional transit connectivity by participating in Customer Advisory Committee (CAC) and the Technical Coordinating Committee (TCC) meetings coordinated by the TPO and coordinates with FDOT to support connections to SunRail.

*Initiative:* Coordinate connection to SunRail stations and with LYNX.

**Action:** Transit Services Division staff participate in the SunRail Customer Advisory Committee (CAC) and the Technical Advisory Committee (TAC) and coordinates with FDOT to support connections to SunRail. VoTran currently does not have any connections with LYNX but will coordinate with LYNX if connection opportunities become viable.

### 3.0 Analysis of Discrepancies; Revision for the upcoming Year

There were no major discrepancies for the FY 2024/25 operating year. The major projects for the upcoming year, listed in the TDP, are geared towards improving transit access through improvement in frequency and new service as described above. The projects expected in the upcoming year include:

- Expand Mobility-on-Demand (MOD) service into other areas of the county
- Streamline certain routes as indicated in the COA to provide greater efficiency
- Increase passenger security by installing solar lighting at bus stops

A major project not noted in the TDP is the change to a different business model for The Transit Services Division. The current business model has a transit management firm managing all aspects of VoTran, i.e.; Operations, Maintenance, Human Resources, Planning, Finance and Administration. With the assistance of a consulting firm that specializes in analyzing business models and proposing various options, a new model is now used where a transit management firm to manages only the Operations and Maintenance departments of VoTran. The new Transit Services Division of the county manages the Operations and Maintenance contractor as well as provide Finance, Planning and Administrations support.

While the Volusia County economy has improved, competing priorities for County operating funds and a lack of a dedicated funding source continues to limit expansion of transit service. Discrepancies in the 10-year implementation plan should be expected as enhancement initiatives remain a priority without a funding source and will stay organized in the same sequence of years. Therefore, the updated implementation plan of future years will reflect The Transit Services Division progress with the unfunded projects. As indicated in this report, the Transit Services Division steps for the coming FY 2025/26 year will be to continue implementation of the funded improvements.



## 4.0 Revision to the Implementation Plan 10<sup>th</sup> Year

The current TDP does not state a specific plan for the 10<sup>th</sup> year but does suggest some mid-term (4-10 years) service enhancements to be considered for implementation during that period. A revision to the 10<sup>th</sup> year implementation plan is to provide enhanced transit service that appeal to visitors and commuters. These projects are currently unfunded. The projects suggested are:

- A high frequency trolley bus service along SR A1A between Granada Blvd (SR 40) and Dunlawton Ave (SR 421) with connecting service to the transit network via the Intermodal Transfer Facility (ITF)
- An Express Bus that serves the Transfer Plaza, Daytona Beach International Airport (DAB), Orange City Center (a potential Park-n-Ride Facility) and the DeBary SunRail Station
- A Limited Stop Circulator Bus that serves DAB, the Volusia Mall, Colleges and the ITF. This bus would have an interior design suitable for passengers bringing luggage, shopping bags and bicycles

## 5.0 Revised Financial Plan

The updated financial plan represents the updated plan spreadsheet using the budget approved in September 2025 for planned and existing service. We have shown no new operating initiatives for the 10<sup>th</sup> year beyond those approved for the coming year. Projects listed in Section 4.0 are unfunded

### 2025 Annual Update Ten-Year TDP Implementation Plan

Source	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	10 Year Total
<b>OPERATING COSTS</b>											
<i>Maintain Existing Service</i>	-	-	-	-	-	-	-	-	-	-	-
Personal Service Costs	19,037,312	19,703,618	20,393,245	21,107,009	21,845,754	22,610,355	23,401,718	24,220,778	24,947,401	25,695,823	222,963,014
Other Operating	10,899,539	11,226,525	11,563,321	11,910,220	12,267,527	12,635,553	13,014,619	13,405,058	13,807,210	14,221,426	124,950,997
Maintain Existing Service	29,936,851	30,930,143	31,956,566	33,017,229	34,113,281	35,245,908	36,416,337	37,625,836	38,754,611	39,917,249	347,914,011
Other Operating and Planning Expenses											
<b>Total Operating Costs</b>	<b>59,873,702</b>	<b>61,860,287</b>	<b>63,913,131</b>	<b>66,034,458</b>	<b>68,226,562</b>	<b>70,491,816</b>	<b>72,832,674</b>	<b>75,251,671</b>	<b>77,509,222</b>	<b>79,834,498</b>	<b>695,828,021</b>
<b>OPERATING REVENUES</b>											
<i>Federal</i>											
Section 5307 for Operating			-	-	-	-	-	-	-	-	-
Section 5307 for CARES											
Section 5311	453,592	462,664	471,917	481,355	490,983	500,802	510,818	521,035	536,666	552,766	4,982,597
Section 5311 CARES	-	-	-	-	-	-	-	-	-	-	-
DU Funds for Planning Studies	-	-	400,000	-	-	-	-	-	-	-	400,000
<i>State</i>											
FDOT State Block Grants	2,448,000	2,496,960	2,546,899	2,597,837	2,649,794	2,702,790	2,756,846	2,811,983	2,896,342	2,983,232	26,890,682
FDOT - Corridor Route 31&33 and 3,4,7 and 11	975,338	994,845	1,014,742	1,035,036	800,000	816,000	832,320	848,966	874,435	900,668	9,092,351
FDOT - SunRail Route Route 32	229,500	234,090	238,772	243,547	248,418	253,387	258,454	263,623	271,532	279,678	2,521,001
State - TD Commission Funds	714,000	728,280	742,846	757,703	772,857	788,314	804,080	820,162	844,766	870,109	7,843,116
<i>County</i>											
Existing County General Funds	14,072,527	14,856,239	15,590,450	16,353,400	17,401,869	18,230,580	19,091,375	19,091,375	19,664,116	20,254,040	174,605,971
<i>Other</i>											
Farebox Revenues	2,500,000	2,750,000	2,777,500	2,805,275	2,833,328	2,861,661	2,890,278	2,919,180	3,006,756	3,096,959	28,440,936
Advertising Revenues			-	-	-	-	-	-	-	-	-
Interest on Investments, Service Contracts & Misc Revenue			-	-	-	-	-	-	-	-	-
<b>Total Operating Revenue</b>	<b>21,392,957</b>	<b>22,523,078</b>	<b>23,783,125</b>	<b>24,274,154</b>	<b>25,197,248</b>	<b>26,153,533</b>	<b>27,144,171</b>	<b>27,276,324</b>	<b>28,094,614</b>	<b>28,937,452</b>	<b>254,776,655</b>
<b>Net Operating (Contingency/Need)</b>	<b>(38,480,745)</b>	<b>(39,337,209)</b>	<b>(40,130,006)</b>	<b>(41,760,304)</b>	<b>(43,029,314)</b>	<b>(44,338,283)</b>	<b>(45,688,503)</b>	<b>(47,975,347)</b>	<b>(49,414,608)</b>	<b>(50,897,046)</b>	<b>(441,051,365)</b>



Source	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	10 Year Total
<b>CAPITAL COSTS</b>											
<b>Federal Funding</b>											
<i>Federal 5307</i>											
<i>XU/SU</i>	-	1,785,871	1,821,589	1,858,020	1,895,181	1,933,084	1,971,746	2,011,181	2,071,516	2,133,661	17,481,849
<i>5339 - Large/small</i>	-	-	805,118	821,220	837,645	854,397	871,485	888,915	915,582	943,050	6,937,411
<i>5310 - State pass thru</i>	-	-	-	-	-	-	-	-	-	-	-
<i>5339 Rual - State pass thru</i>	-	-	-	-	-	-	-	-	-	-	-
<b>Total Federal</b>	-	1,785,871	2,626,707	2,679,240	2,732,826	2,787,481	2,843,231	2,900,095	2,987,098	3,076,711	24,419,260
State	-	-	-	-	-	-	-	-	-	-	1
Local	-	-	-	-	-	-	-	-	-	-	-
<b>Total Capital Revenue</b>	-	1,785,871	2,626,707	2,679,240	2,732,826	2,787,480	2,843,231	2,900,095	2,987,098	3,076,711	24,419,261
<b>Capital Costs</b>											
Replacement Vehicles	5,791,100	5,201,778	4,390,000	4,477,800	4,567,356	4,658,703	4,751,877	4,846,915	4,992,322	5,142,092	48,819,943
Other Transit Capital	1,326,247	1,396,123	1,465,929	1,400,000	1,470,000	1,543,500	1,620,675	1,701,709	1,752,760	1,805,343	15,482,287
<b>Total Capital Cost</b>	7,117,347	6,597,901	5,855,929	5,877,800	6,037,356	6,202,203	6,372,552	6,548,623	6,745,082	6,947,435	64,302,230
<b>Net Capital (Contingency/Need)</b>	(7,117,347)	(4,812,030)	(3,229,222)	(3,198,560)	(3,304,530)	(3,414,723)	(3,529,322)	(3,648,528)	(3,757,984)	(3,870,724)	(39,882,969)
<b>TOTAL COSTS VS. REVENUES</b>											
<b>Total Revenue</b>	21,392,957	24,308,949	26,409,832	26,953,394	27,930,074	28,941,013	29,987,402	30,176,419	31,081,712	32,014,163	279,195,915
<b>Total Cost</b>	66,991,049	68,458,188	69,769,061	71,912,258	74,263,918	76,694,019	79,205,226	81,800,295	84,254,304	86,781,933	760,130,251
<b>Net Total (Contingency/Need)</b>	(45,598,092)	(44,149,239)	(43,359,229)	(44,958,863)	(46,333,844)	(47,753,006)	(49,217,825)	(51,623,876)	(53,172,592)	(54,767,770)	(480,934,336)
<b>Percent Local Government Share of Total Revenue</b>	66%	61%	59%	61%	62%	63%	64%	63%	63%	63%	63%

**Notes:**

1. Federal operating revenues are based on the FY 2025 Volusia County budget and assume a 3% increase each year thereafter.
2. Federal funds planning studies anticipate the need for TDP five year update and comprehensive operating analysis.
3. FDOT Block Grant funds are based on the Transportation Improvement Program through FY 2025 and assume a 3% increase thereafter.
4. FDOT SunRail Funding is based on the Transportation Improvement Program and assume new funding will not be continued beyond 2022. However, because eligible grant expenditure have been less than our annual grant allocation, funds remain that would allow billings to continue in future years.
5. TD Commission revenue is based upon an approved rate model calculation. Each year thereafter is inflated at a rate of 3%.
6. Farebox and other non-farebox revenues are based on the estimated FY 2025 Volusia County budget and increased 3% annually thereafter.
7. Federal capital contributions are based on the Transportation Improvement Program and assume 14% of 5307 funds will be spent on capital with the remaining 86% spent on operating per historical VoTran expenditures.



# 6.0 Conclusion

The Transit Services Division is concluding the fourth year of implementation beyond the base-year Transit Development Plan (TDP) adopted August 2021. Although several of the recommendations have yet to be completed, the Transit Services Division is preparing for coming year implementation of recommendations included in the original document. The robust economy has improved development in Volusia County. Development beyond the existing fixed route service area will be the subject of annual budget reviews with the Volusia County Council. The Transit Services Division will continue to seek funding opportunities that will allow the organization to implement the TDP recommendations in the future.



# TDP RULE CHECKLIST

Annual Updates

COMPLIANCE WITH NEW TRANSIT DEVELOPMENT PLAN (TDP) RULE  
FLORIDA DEPARTMENT OF TRANSPORTATION  
RULE: 14-73.001

TDP Rule Reference Item #	TDP Annual Update	Yes	No	Location in TDP	Comments
4.	Is the annual update in the form of a progress report on the ten-year implementation plan?	✓		Pages 4 to 12	Each goal contains a status update
(a)	Does the progress report include the past year’s accomplishments compared to the original implementation program?	✓		Pages 4 to 12	Each goal is followed by accomplishments stated in measures and narrative for objectives in the original implementation program
(b)	Does the progress report include an analysis of any discrepancies between the TDP and its implementation for the past year?	✓		Page 12	Section 3.0 summarizes the finding that there are no major discrepancies to report
	In relation to 4(b) above, does the progress report include steps the Provider will take to attain the original goals?	✓		Pages 4 to 12	Section 3.0 notes steps in each goal
	In relation to 4(b) above, does the progress report include steps the Provider will take to attain the original objectives?	✓		Pages 4 to 12	Section 3.0 provides statements of commitment to the original goals and objectives.
(c)	Does the progress report include any revisions to the implementation plan for the coming year?	✓		Pages 14 to 15	Unfunded projects have been budgeted to begin in FY 24.
(d)	Does the progress report include the revised implementation program for the tenth year?	✓		Pages 14 to 15	The tenth year is shown in the financial plan.
(e)	Does the progress report include added recommendations for the new tenth year of the updated plan?	✓		Page 13	Section 4.0 notes unfunded suggested projects for the tenth year



(f)	Does the progress report include a revised financial plan?	✓		Pages 14 to 15	The financial plan is updated
(g)	1(g). Does the progress report include a revised list of projects or services needed to meet the goals and objectives?		✓		Not Applicable
	2(g). Does the progress report include a list of projects, pertinent to 1(g). above, for which the Provider did not identify funding?		✓		Not Applicable



## 7. BPAC Member Comments



## 8. Adjournment

The next BPAC meeting will be March 11, 2026

